

# Comprehensive Annual Financial Report

For the year ended December 31, 2019



El Paso County, Colorado



# EL PASO COUNTY, COLORADO

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the fiscal year ended  
December 31, 2019

Prepared by:

Financial Services, Finance Division

Sherri Cassidy, CPFO, Chief Financial Officer  
Nikki Simmons, CPA, CPFO, Controller  
Debbie Perry, Finance Manager  
Liz Stokes, CPA, Accounting Supervisor  
Jodi Pinell, Accounting Supervisor  
Dana Reza, Sr. Accountant  
Craig Ross, Sr. Accountant  
Justine Tabar, Sr. Accountant  
Pat Morel, Sr. Accountant  
Kieu Bugg, Sr. Accountant  
Julie Cole, Accountant  
Jessica Lovato, CPA, Accountant

EL PASO COUNTY, COLORADO  
 COMPREHENSIVE ANNUAL FINANCIAL REPORT  
 FOR THE YEAR ENDED DECEMBER 31, 2019

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## **I. INTRODUCTORY SECTION**

**Financial Services Department**

Budget, Contracts & Procurement, Employee Benefits, and Finance

**Sherri L. Cassidy, CPFO, Chief Financial Officer**

**June 12, 2020**

**Transmittal Letter**

To the Board of County Commissioners and Citizens of El Paso County:

State law requires that every general-purpose local government publish a complete set of audited financial statements annually. Publishing of this report is to fulfill that requirement for the fiscal year ended December 31, 2019.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal controls established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute assurance that the financial statements are free of any material misstatements.

RubinBrown LLP, our external independent auditor, issued an unmodified (“clean”) opinion on El Paso County’s financial statements for the year ended December 31, 2019. The independent auditors report is located at the front of the financial section of this report.

Management’s discussion and analysis (MD&A) immediately follows the independent auditors’ report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

***Profile of the Government***

El Paso County, incorporated in 1861 and located in the central part of the state, is one of the top growth areas in both the state and the country. The 2019 population estimates from the Colorado Department of Local Affairs has El Paso County’s population estimated at 720,403. El Paso County is ranked as the second largest populated county in the State. El Paso County occupies 2,158 square miles and is empowered to levy a property tax on both real and personal property located within its boundaries.

El Paso County operates under the County Administrator-County Commissioner form of government. Policy-making and legislative authority are vested in a governing Board of County Commissioners (BoCC) consisting of the Chair, Vice Chair, and three other members. The BoCC appoints the government’s manager, who in turn appoints the heads of various departments. BoCC members serve four-year terms. The BoCC consists of five elected members, one from each district within the County.





El Paso County provides a full range of services, including Sheriff Operations; District Attorney Offices; Department of Human Services; the construction and maintenance of highways, streets, and other infrastructure; and recreational and cultural activities. El Paso County is also accountable for a legally and separate Health Department and Housing Authority, both of which are reported separately within El Paso County's financial statements. The BoCC is required to adopt a final budget by no later than the close of the fiscal year. This annual budget serves as the foundation for El Paso County's financial planning and control.

The budget is prepared by fund, function (e.g., public safety), and department (e.g., Sheriff Operations). Department heads may transfer resources within or between departments as they see fit. Transfers between funds, however, need special approval from the governing commissioners.

### ***Local economy***

Major industries located within El Paso County's boundaries, or in close proximity, include several military bases and their related supporting operations, semiconductor companies, automobile dealers, large retailers, as well as several financial institutions, religious organizations, and insurance companies.

### ***Long-term financial planning***

The 2020 Adopted Budget contained a five-year forecast for El Paso County showing conservative growth in core revenue sources to include sales and use tax, property tax, and fees. This, coupled with conservative spending, enabled the County to build an operational savings, which got the County through the leanest financial years because of the Great Recession. Now, in 2020, we have a new Recession we are navigating caused by a World-Wide Health Pandemic. Our conservative spending in the past has provided sustainability as we begin navigating the various budget challenges we are starting to experience due to COVID-19. In 2020, the County will be navigating through abnormally high expenses due to COVID-19, and then the corresponding reimbursement process necessitated through FEMA and the CARES funding the County received. The County will be navigating through uncharted territory as El Paso County is entering another Recession and possible Depression and the various financial challenges this new period will cause. We plan on using the lessons we learned in the past as we begin planning for the next rolling five-year financial road map amidst this pandemic.

### ***Major initiatives***

The County underspent budgeted General Fund expenditures by \$26.5 million. A majority of the underspending was reappropriated to the 2020 General Fund budget to enable the County to finish projects that were started in 2019, but were not completed by December 2019. Resolution 20-69 reappropriated \$19.4 million to the General Fund 2020 budget. The remaining underspending of \$7.1 million is retained in the General Fund 2020 fund balance.

At the end of 2019, the County saw an increase of 8.68% over the prior year's sales taxes. Going into 2020, early on, we were projecting an increase in sales tax. But as 2020 began to unfold, and the Coronavirus hit the World, the County soon began to experience a decrease in sales tax. Thus, the County in 2020 began planning for a decrease in sales tax, increase in expenditures due to the Coronavirus, and began starting the reimbursement process through both FEMA and through the CARES funds received by the County.



### ***Awards and Acknowledgments***

El Paso County received the Certificate of Achievement for Excellence in Financial Reporting award from the Government Finance Officers Association (GFOA) for the years 1990 through 1999, 2005 through 2008 and 2010 through 2018. In order to be awarded a Certificate of Achievement; the government had to publish an easily readable and efficiently organized CAFR that satisfied both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR will meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for the certificate.

The preparation of this report would not have been possible without the efficient and dedicated service of the entire staff of the Financial Services Department. We wish to express our appreciation to all members of this department who assisted and contributed to the preparation of this report. Credit must be given to the governing Board of County Commissioners for their unwavering support for maintaining the highest standards of professionalism in the management of El Paso County's finances.

Respectfully Submitted,

Amy Folsom

County Administrator

Sherri Cassidy, CPFO

Chief Financial Officer





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**El Paso County  
Colorado**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2018**

*Christopher P. Morrill*

Executive Director/CEO

**El Paso County Colorado  
Elected and Appointed Officials  
December 31, 2019**

Commissioners

Chair	Mark Waller - District 2
Vice Chair	Longinos Gonzales Jr. - District 4
Commissioner	Holly Williams - District 1
Commissioner	Stan VanderWerf - District 3
Commissioner	Cami Bremer - District 5

Elected Officials

Assessor	Steve Schleiker
Clerk and Recorder	Chuck Broerman
Coroner	Dr. Leon Kelly
District Attorney	Dan May
Sheriff	Bill Elder
Surveyor	Richard Mariotti
Treasurer	Mark Lowderman

State Appointed Officials

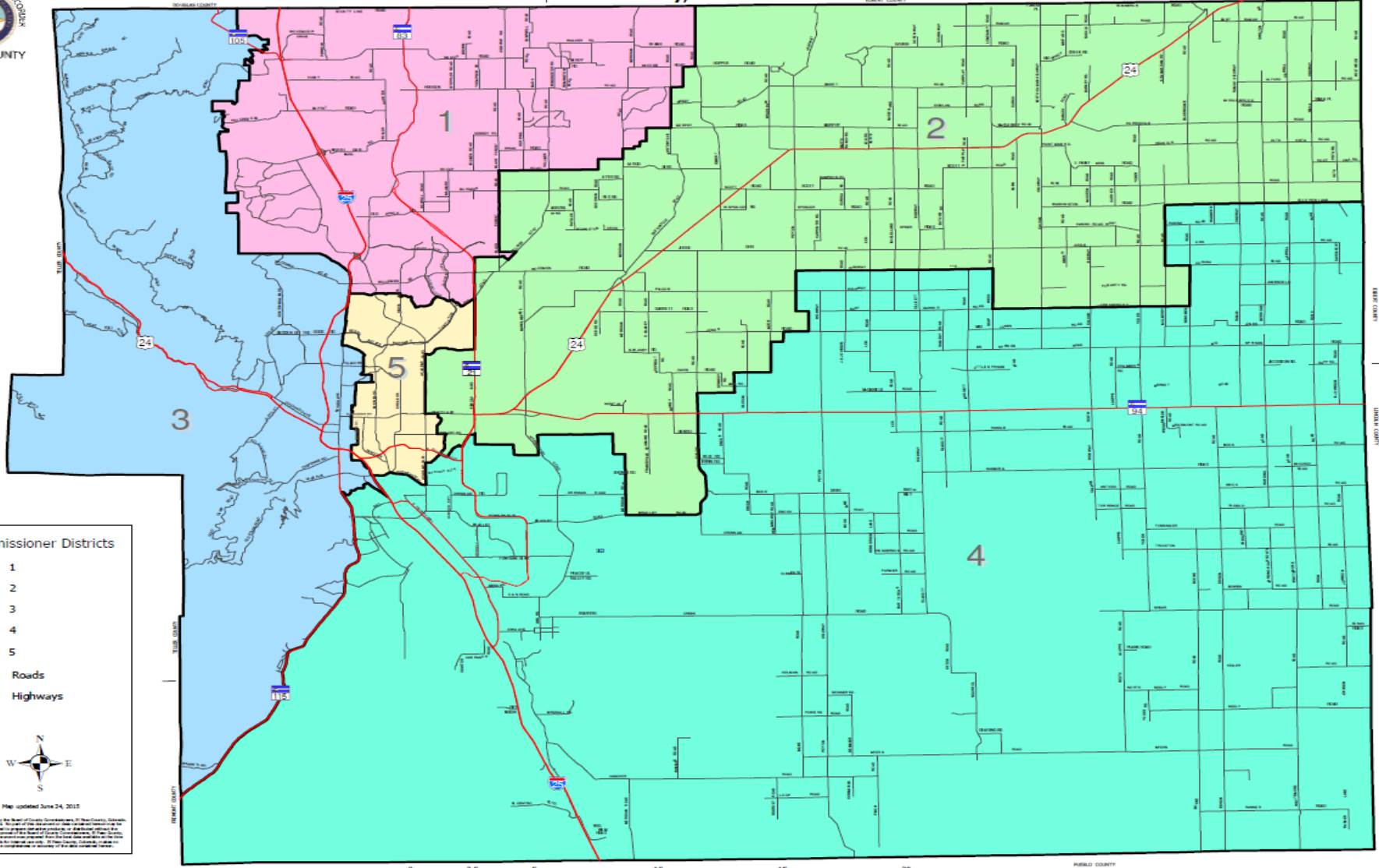
Public Trustee	Mark Lowderman
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Board of County Commissioners Appointed Officials

County Administrator	Amy R. Folsom
County Attorney	Diana May
Executive Director, Pikes Peak Workforce Center	Traci Marques



### Commissioner Districts El Paso County, Colorado



**Commissioner Districts**

- 1 (pink)
- 2 (light green)
- 3 (light blue)
- 4 (light cyan)
- 5 (yellow)

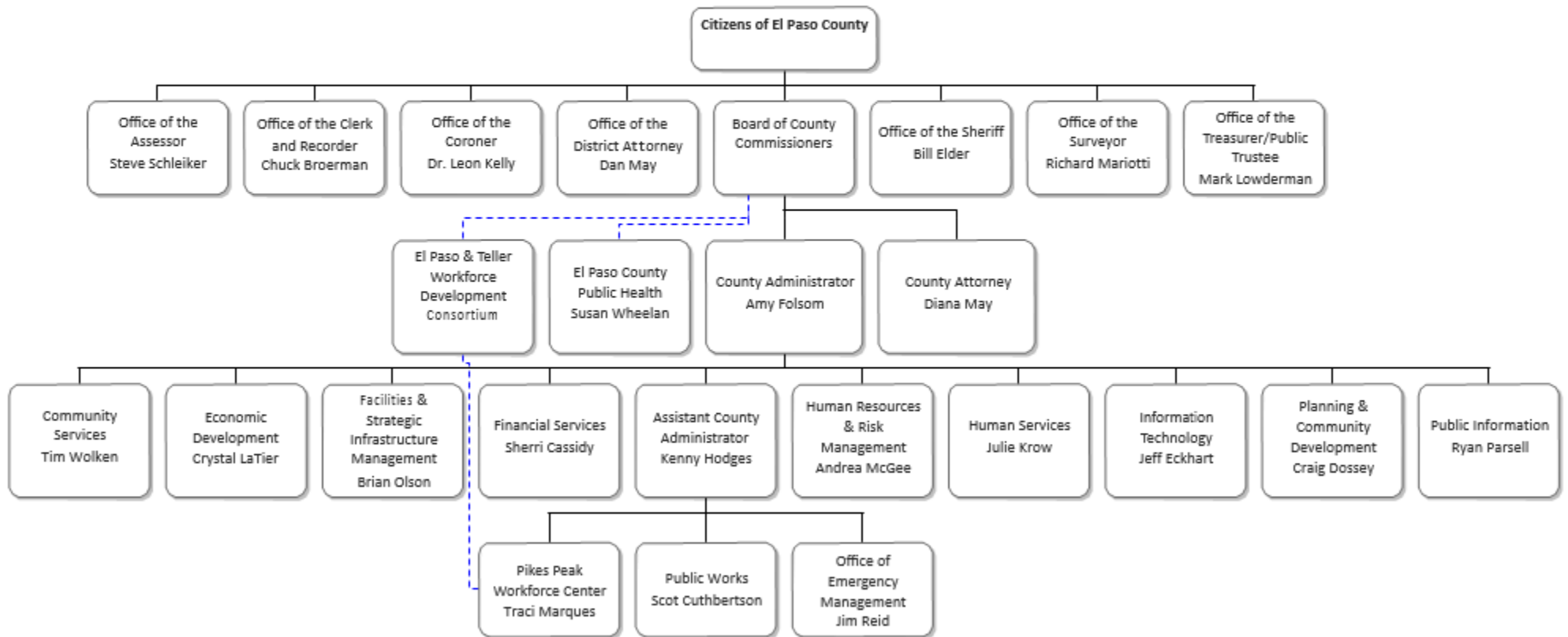
— Roads  
— Highways

Map updated June 24, 2015

Copyright 2015 by the Board of County Commissioners of El Paso County, Colorado. All rights reserved. This map is provided for informational purposes only. The Board of County Commissioners of El Paso County, Colorado, does not warrant the accuracy or completeness of the information shown on this map. The Board of County Commissioners of El Paso County, Colorado, is not responsible for any errors or omissions on this map. The Board of County Commissioners of El Paso County, Colorado, is not responsible for any damages, including consequential damages, arising from the use of this map.



## El Paso County Organizational Chart



\_\_\_\_\_ Lines of Control  
 - - - - - Lines of Coordination

Approved: January 14, 2020

## II. FINANCIAL SECTION



1900 16th Street  
Suite 300  
Denver, CO 80202

T: 303.698.1883  
E: info@rubinbrown.com  
www.RubinBrown.com

CERTIFIED PUBLIC ACCOUNTANTS & BUSINESS CONSULTANTS

## Independent Auditors' Report

Board of County Commissioners  
El Paso County  
Colorado Springs, Colorado

### Report On The Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of El Paso County, Colorado (the County), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### *Management's Responsibility For The Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditors' Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the El Paso County Retirement Plan, which is reported as the pension trust fund, and the financial statements of the El Paso County Housing Authority, which represents 49% of assets and deferred outflows of resources and 2% of revenues of the discretely presented component units. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the El Paso County Retirement Plan and the El Paso County Housing Authority, is based solely on the reports of the other auditors. We, and the other auditors of the El Paso County Housing Authority, conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the El Paso County Retirement Plan were not audited in accordance with *Government Auditing Standards*.



An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the County as of December 31, 2019 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis Of Matters***

#### *Adoption of New Accounting Standard*

As discussed in Note A4, the County adopted the provisions of Governmental Accounting Standards Board Statement No. 84, *Fiduciary Activities*, effective for the year ended December 31, 2019. Our opinion is not modified with respect to this matter.

## ***Other Matters***

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 20 through 34, budgetary comparison schedules on pages 97 through 101, the schedule of the County's proportionate share of the net pension liability and the schedule of the County's contributions and related ratios on pages 102 and 103 and the schedule of changes in the sponsor's net OPEB liability and related ratios on page 104 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund financial statements and schedules; the Schedule of EBT Authorizations, Warrant Expenditures and Total Expenditures; the Local Highway Finance Report and the introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements and schedules; the Schedule of EBT Authorizations, Warrant Expenditures and Total Expenditures and the Local Highway Finance Report are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above and the reports of the other auditors, the combining and individual fund financial statements and schedules; the Schedule of EBT Authorizations, Warrant Expenditures and Total Expenditures and the Local Highway Finance Report are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### **Other Reporting Required By *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 12, 2020 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

*RubinBrown LLP*

June 12, 2020

## **Management's Discussion and Analysis** (Un-audited)

El Paso County's (the "County") discussion and analysis is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the County's financial activity, (c) identify changes in the County's financial position (its ability to address the next and subsequent years' challenges), (d) identify any material deviations from the financial plan (the approved budget), and (e) identify individual fund issues or concerns.

The discussion and analysis of El Paso County's financial performance provides an overview of the County's financial activities for the fiscal year ended December 31, 2019. Please read it in conjunction with the County's financial statements, which begin on page 35, as well as the transmittal letter.

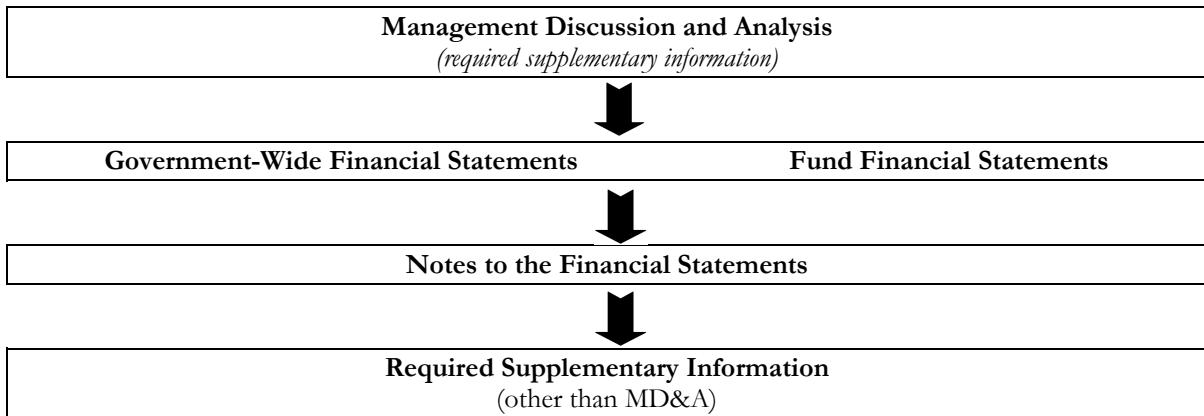
### **Financial Highlights**

- The County's total assets increased slightly by 2.2% for a \$16 million increase in comparison to 2018. A good portion of this increase was attributed to a 15% increase in Cash and Investments of \$11.8 million. The County's investments increased in 2019 due to the strong performance of the stock market. The County also saw an 8.4% increase in sales tax over 2018 which contributed to an increase in cash. In addition, the County also saw a 52% increase in Restricted Cash and Investments of \$3 million. In 2019, the County took out a capital lease to purchase heavy fleet for Road and Bridge. The full amount of the lease was \$4.5 million. As of December 31, 2019, the County retained \$3.3 million of the fleet lease proceeds resulting in an increase in Restricted Cash and Investments. The County also saw a 13% increase of Intergovernmental Receivables in the amount of \$4.6 million. A large portion of this increase was attributed to a \$3.4 million increase in sales tax the County received in December of 2019 that was higher than December of 2018. December sales tax is accrued until we receive it in February of the following year. The County also had a 12% or \$4 million increase in Capital Assets, Not Depreciated due to an increase in Construction In Progress, which will be capitalized at the completion of the outstanding projects.
- The County experienced a 31% decrease in Deferred Outflows of \$63 million from 2018 to 2019. This decrease can be attributed to the 35% decrease (\$53.5 million) in Deferred Outflows related to pension and the 19% decrease (\$9.3 million) in Deferred Outflows related to OPEB. Both of these changes were directly tied to the increase in the stock market performance we experienced in 2019.
- The County experienced a 4.4% decrease in total Liabilities from 2018 to 2019 in the amount of \$27.9 million. This change was reflected in a variety of areas within total Liabilities. To begin with, Accounts Payable increased by 41% from 2018 to 2019 in the amount of \$5.5 million. Accounts Payable increased \$3 million in December of 2019 over December of 2018 due to an increase of Accounts Payable bills, which were paid in January of 2020. As for decreases in Liabilities from 2018 to 2019, Liabilities Due In More Than One Year decreased by 6.2% in the amount of \$36.4 million. Included in this decrease of Liabilities Due In More Than One Year is the Net Pension Liability and the Net OPEB Liability. The Net Pension Liability decreased by 6% in the amount of \$18.6 million. Also, the Net OPEB Liability decreased by 7% in the amount of \$9.4 million. The County also saw a 42% increase in Deferred Inflows of \$25.7 million. Deferred Inflows Related To Pension and Deferred Inflows Related To OPEB increased over \$12 million each. Both Pension and OPEB Liabilities were significantly impacted by the stock market increase in 2019. In addition, the discount rate used to measure the Total Pension Liability as of December 31, 2019 increased to 5.37% in 2019 from 5.23% in 2018. The County also saw a change in two actuarial assumptions in 2019 which had an impact on OPEB: the discount rate increased from 3.18% in 2018 to 3.60% in 2019 and the repeal of an excise tax.

- In comparing the 2019 Statement of Activities to 2018, total governmental revenues increased by 7%. The only tax that did not see much of an increase from 2018 to 2019 was specific ownership tax. As for the other taxes, sales tax saw an even larger increase of 8.4% or \$9.6 million in the Statement of Activities, property taxes a 3.5% increase of \$1.8 million, and highway users tax a 7% increase of \$1 million. Investment earnings saw a 70% increase of \$1.5 million due to the increase in the markets in 2019. El Paso County had a very strong year economically which can be seen in our revenue numbers.
- In the General Fund, revenues increased by 4% with increases as mentioned above in property and sales tax. General Fund also saw a 10% increase in expenditures of \$20.9 million. General Fund saw a 11% increase in general government expenses of \$7.6 million. The largest portion of this increase in expenses was due to personnel expenses. The County saw a 3% increase in full-time equivalent number of employees. Furthermore, Personnel increases were planned for the 2019 Budget which included a 2% cost of living increase for all employees in addition to a small merit increase in January of 2019. Public Safety expenditures increased 8% or \$8.5 million. The increase in Public Safety costs were due to increased costs to run the jail, including significant increases in the inmate medical and food contracts. Capital Outlay expenditures increased 47% or \$4.3 million. The Capital Outlay expenditures were due to Road & Bridge infrastructure projects of \$2.4 million along with \$1.9 million expended for various land and building renovations and improvements.
- The County's total governmental Fund Balance increased by \$11 million during 2019 which equates to a 12% increase. General Fund saw the largest increase of \$6.6 million, Road and Bridge of \$1.7 million, and Capital Projects Fund of \$2.5 million. General Fund saw an increase in Fund Balance due to the increased revenue received during 2019. Road and Bridge saw an increase due to an intentional investment in road and bridge maintenance in 2019, and several projects still in progress as of the end of the year including the Chipita Park project, Fountain Mesa and Caballero intersection, Meadowbrook, South Academy overlay and Marksheffel intersection improvements.

## Using this Annual Report

The following graphic is provided to outline the composition of the financial statements.



This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the County as a whole and present a longer-term view of the County's finances. For governmental activities, these statements tell how these services were financed in the short-term as well as what remains for future spending. Fund financial statements also report the County's operations in more detail than the government-wide statements by providing information about the County's most significant funds. The remaining statements provide financial information about activities for which the County acts solely as a trustee or agent for the benefit of those outside of the government.

### ***Government-Wide Financial Statements***

The government-wide financial statements report information about the County as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

These two government-wide financial statements report the County's Net Position and how it has changed. You can think of the County's Net Position, the difference between Assets and Liabilities, as one way to measure the County's financial health, or financial position.

- Over time, increases or decreases in Net Position may serve as a useful indicator of whether the financial health of the County is improving or deteriorating, respectively.
- To assess the overall financial health of the County, you will need to consider additional non-financial factors, such as changes in the County's property tax base and the condition of the County's roads.

The government-wide financial statements of the County are divided into three categories:

- ***Governmental Activities*** - Most of the County's basic services are included here, such as Sheriff, Public Works, Health and Welfare, Auxiliary Services and General Administration. Taxes and intergovernmental revenues finance most of these activities.
- ***Business-type Activities*** - The County charges fees to customers to help it cover the costs of certain services it provides. The County's Household Hazardous Waste Fund is included here.



- **Component Units** - The County includes four other entities in its report:
  - The El Paso County Retirement Plan exists for the purpose of being a cost sharing, multiple-employer benefit plan for all full-time employees.
  - The El Paso County Facilities Corporation exists as a nonprofit corporation under the laws of the State of Colorado which was organized to acquire real estate, property and improvements for lease to the County and, upon the prior approval of a majority of the members of the Board of County Commissioners of the County, to borrow money and to become indebted and to execute and deliver bonds, notes, and debentures to evidence such indebtedness, for the purpose of acquiring such real personal property, constructing or installing such improvements, and for such other purposes as may be necessary to accomplish the objectives of the Corporation.
  - El Paso County Public Health is a quasi-municipal organization organized by authority of State Statutes and Resolution of the County Commissioners.
  - The El Paso County Housing Authority was established by the Commissioners and exists in order to help promote availability of decent, safe, and sanitary dwelling accommodations in the County to low-income families.

### ***Fund Financial Statements***

The fund financial statements provide more detailed information about the County's most significant funds, not the County as a whole. Funds are accounting devices that the County uses to keep track of specific sources of funding and spending for particular purposes.

- Some funds are required by State law and by covenants of our Certificates of Participation.
- The Board of County Commissioners establishes other funds to control and manage money for particular purposes or to show that it is properly using certain taxes and grants.

The County has three types of funds:

***Governmental Funds*** - Most of the County's basic services are included in the governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information is provided at the bottom of the governmental funds statements, or on the subsequent page, that explains the relationship (or differences) between them.

***Proprietary Funds*** - Services for which the County charges customers a fee are generally reported in proprietary funds. Proprietary funds statements, like the government-wide statements, provide both long-term and short-term financial information.

- Enterprise funds are the same as its business-type activities, but provide more detail and additional information, such as cash flows. El Paso County's Enterprise fund is the Household Hazardous Waste Fund.
- Internal Service funds are used to report activities that provide supplies and services for the County's other programs and activities. El Paso County's only internal service fund is the Self Insurance Internal Service Fund.

***Fiduciary Funds*** - The County is the trustee, or fiduciary for other assets that, because of a trust arrangement, can be used only for the trust's beneficiaries. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the County's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position. These activities are excluded from the County's government-wide financial statements because the County cannot use these assets to finance its operations.

### ***Notes to the Financial Statements***

The notes to the financial statements provide additional information that is necessary to acquire a full understanding of the data provided in the government-wide and fund financial statements.

### ***Other Information***

In addition to the basic financial statements and accompanying notes, this report also presents Required Supplementary Information (RSI) concerning El Paso County's General Fund, Road and Bridge Fund, and Human Services Fund Budget to Actual information, a Budget-to-GAAP Reconciliation, a Schedule of the County's Pension Contributions and Related Ratios, a Schedule of Changes in the Sponsor's Net OPEB Liability and Related Ratios, as well as information related to the County's share of the Net Pension Liability. Immediately following the RSI is the Other Supplementary Information (OSI), which includes Budget to Actual for special revenue funds, capital projects fund, proprietary funds, fiduciary funds, as well as combining statements for custodial funds.

Following the OSI, a schedule of EBT Authorizations, Warrant Expenditures, and Total Expenditures for the Human Services Fund is presented, in addition to the Highway Finance Report. Following this miscellaneous information is the Statistical Section, which provides information regarding financial trends, revenue capacity, debt capacity, demographic and economic information, as well as operating information.

### **Financial Analysis of the County as a Whole**

Net Position is one measure of the County's financial position. Over time, this value can help assess the County's overall financial health. Overall, the financial position of the County has improved in 2019.

**Net Position** - The County's combined Net Position was \$181.1 million in 2019. Looking at the Net Position and net expenses of governmental and business-type activities separately, however, two very different stories emerge. The table below focuses on the Net Position and Changes in Net Position of the County's governmental and business-type activities.

**El Paso County's Net Position**  
(in millions)

	Governmental Activities		Business-Type Activities		Total Primary Government	
	2019	2018	2019	2018	2019	2018
Current and other assets	\$ 207.6	\$ 186.8	\$ 1.2	\$ 1.1	\$ 208.8	\$ 187.9
Capital assets	522.6	527.4	1.1	1.1	523.7	528.5
<b>Total assets</b>	<b>730.2</b>	<b>714.2</b>	<b>2.3</b>	<b>2.2</b>	<b>732.5</b>	<b>716.4</b>
Deferred outflows of resources						
Deferred loss on refunding	2.0	2.2	-	-	2.0	2.2
Deferred outflows-related to OPEB	40.0	49.3	0.1	0.1	40.1	49.4
Deferred outflows-related to pension	100.8	154.3	0.2	0.3	101.0	154.6
<b>Total deferred outflows of resources</b>	<b>142.8</b>	<b>205.8</b>	<b>0.3</b>	<b>0.4</b>	<b>143.1</b>	<b>206.2</b>
Long-term debt outstanding	554.9	591.3	0.9	1.0	555.8	592.3
Other liabilities	51.1	42.6	0.1	0.1	51.2	42.7
<b>Total liabilities</b>	<b>606.0</b>	<b>633.9</b>	<b>1.0</b>	<b>1.1</b>	<b>607.0</b>	<b>635.0</b>
Deferred inflows of resources						
Deferred revenue-property taxes	54.7	54.0	-	-	54.7	54.0
Deferred inflow - related to OPEB	19.1	6.3	-	-	19.1	6.3
Deferred inflow - related to pension	13.6	1.3	-	-	13.6	1.3
<b>Total deferred inflows of resources</b>	<b>87.4</b>	<b>61.6</b>	<b>-</b>	<b>-</b>	<b>87.4</b>	<b>61.6</b>
Net position						
Net investment in capital assets	408.8	403.9	1.1	1.1	409.9	405.0
Restricted	45.4	39.2	-	-	45.4	39.2
Unrestricted	(274.6)	(218.7)	0.4	0.4	(274.2)	(218.3)
<b>Total net position</b>	<b>\$ 179.6</b>	<b>\$ 224.4</b>	<b>\$ 1.5</b>	<b>\$ 1.5</b>	<b>\$ 181.1</b>	<b>\$ 225.9</b>

For detailed information please see the Statement of Net Position on page 37.

### Normal Impacts

There are six basic (normal) transactions that will affect the comparability of the Statement of Net Position summary presentation to the fund financial statements.

**Net Results of Activities** - which will affect (increase/decrease) Current Assets and Unrestricted Net Position.

**Borrowing for Capital** - which will increase Current Assets and Long-term Debt.

**Spending Borrowed Proceeds on New Capital** - which will reduce Current Assets and increase Capital Assets. There is a second impact, an increase in Investment in Capital Assets and an increase in Related Net Debt, which will not change the Net Investment in Capital Assets.

**Spending of Non-Borrowed Current Assets on New Capital** - which will (a) reduce Current Assets and increase Capital Assets and (b) will reduce Unrestricted Net Position and increase Net Investment in Capital Assets.

**Principal Payment on Debt** - which will (a) reduce current assets and reduce long-term debt and (b) reduce unrestricted net position and increase net investment in capital assets.

**Reduction of Capital Assets through Depreciation** - which will reduce Capital Assets and Net Investment in Capital Assets. The Net Position of the County's governmental activities was \$179.6 million for 2019. The largest portion of the County's Net Position, \$408.8 million, reflects its Investment in Capital Assets (e.g., land, buildings, machinery, equipment, vehicles, and infrastructure), less any related outstanding debt that was used to acquire those assets. The County uses these capital assets to provide a variety of services to its citizens. Since all of these assets are tied up as capital, they are not available to finance day-to-day operations.

**Net Position** - Restricted Net Position of \$45.4 million has limited purposes, as a result the funds are also not available to finance day-to-day operations. A portion of Restricted Net Position is the TABOR requirement to maintain an "emergency reserve" in the amount of 3% of "fiscal year spending less debt service". This reserve can be used to meet any emergency except those caused by economic conditions, revenue shortfalls, and salary or fringe benefits increases. Accordingly, the amount of this emergency "reserve" at December 31, 2019 is \$7.9 million.

The Unrestricted Net Position is the part of Net Position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements. Unrestricted Net Position shows a \$274.6 million deficit at the end of the year. The largest portions of this deficit are the Net Other Post Employment Benefits (OPEB) liability of \$127.3 million, which we are required to present separately on the Statement of Net Position, Compensated Absences Liability of \$16.7 million, as well as a Net Pension Liability of \$297.5 million. The County pays its OPEB and compensated absences annually on a "pay-as-you-go" basis. Removing the Net OPEB, Compensated Absences, and the Net Pension liabilities from the Unrestricted Net Position results in a \$166.9 million Unrestricted Balance.

**Changes in Net Position** - The County's total governmental revenues were \$356.7 million for 2019. Approximately 11.9% of the County's revenues come from Charges for Services, 30.5% from Operating and Capital Grants, 15.1% from Property Taxes, 34.8% from Sales Taxes; and 7.7% from Other Taxes and Revenues. The total cost of all governmental programs and services was \$401.5 million.

	<b>Changes in El Paso County Net Position (in millions)</b>					
	Governmental		Business-Type		Total	
	Activities		Activities		Primary Government	
	2019	2018	2019	2018	2019	2018
<b>REVENUES</b>						
Program revenues						
Charges for services	\$ 42.5	\$ 37.3	\$ 1.4	\$ 1.3	\$ 43.9	\$ 38.6
Operating grants	97.6	96.0	-	-	97.6	96.0
Capital grants	11.2	20.2	-	-	11.2	20.2
General revenues						
Property taxes	54.0	52.2	-	-	54.0	52.2
Sales tax	124.1	114.4	-	-	124.1	114.4
Other taxes	23.7	22.7	-	-	23.7	22.7
Other revenues	3.6	2.1	-	-	3.6	2.1
Total revenue	<u>356.7</u>	<u>344.9</u>	<u>1.4</u>	<u>1.3</u>	<u>358.1</u>	<u>346.2</u>
<b>EXPENSES</b>						
General government	96.8	85.8	-	-	96.8	85.8
Public safety	145.1	117.7	-	-	145.1	117.7
Public works	42.9	40.0	-	-	42.9	40.0
Health and welfare	100.6	90.8	-	-	100.6	90.8
Culture and recreation	10.1	5.2	-	-	10.1	5.2
Auxiliary services	0.9	0.7	-	-	0.9	0.7
Outside agencies	-	-	1.4	1.3	1.4	1.3
Interest on long term debt	5.1	5.4	-	-	5.1	5.4
Total expenses	<u>401.5</u>	<u>345.6</u>	<u>1.4</u>	<u>1.3</u>	<u>402.9</u>	<u>346.9</u>
Increase (decrease) in net position	<u>(44.8)</u>	<u>(0.7)</u>	<u>-</u>	<u>-</u>	<u>(44.8)</u>	<u>(0.7)</u>
Beginning Net Position	<u>224.4</u>	<u>225.1</u>	<u>1.5</u>	<u>1.5</u>	<u>225.9</u>	<u>226.6</u>
Ending Net Position	<u>\$ 179.6</u>	<u>\$ 224.4</u>	<u>\$ 1.5</u>	<u>\$ 1.5</u>	<u>\$ 181.1</u>	<u>\$ 225.9</u>

**Governmental Activities**

There are eight basic impacts on revenues and expenses as reflected below.

**Revenues:**

**Economic Condition** - which can reflect a declining, stable or growing economic environment and has a substantial impact on property, sales, or other tax revenue as well as public spending habits for building permits, elective user fees and volumes of consumption.

**Increase/Decrease in Board approved fees** - the County Commissioners have significant authority to impose and periodically increase/decrease fees.

**Changing Patterns in Intergovernmental and Grant Revenue (both recurring and non-recurring)** - certain recurring revenues (state revenue sharing, etc.) may experience significant changes periodically while non-recurring (or one-time) grants are less predictable and often distorting in their impact on year to year comparison.

**Market affects Investment Income** - the County’s investment portfolio is managed using a variety of maturities and the market condition may cause investment income to fluctuate as a result.

**Expenses:**

**Introduction of New Programs** - within the functional expense categories, individual programs may be added or deleted to meet changing community needs.

**Change in Authorized Personnel** - changes in services demand or decisions to outsource services may cause the Commissioners to increase/decrease authorized staffing.

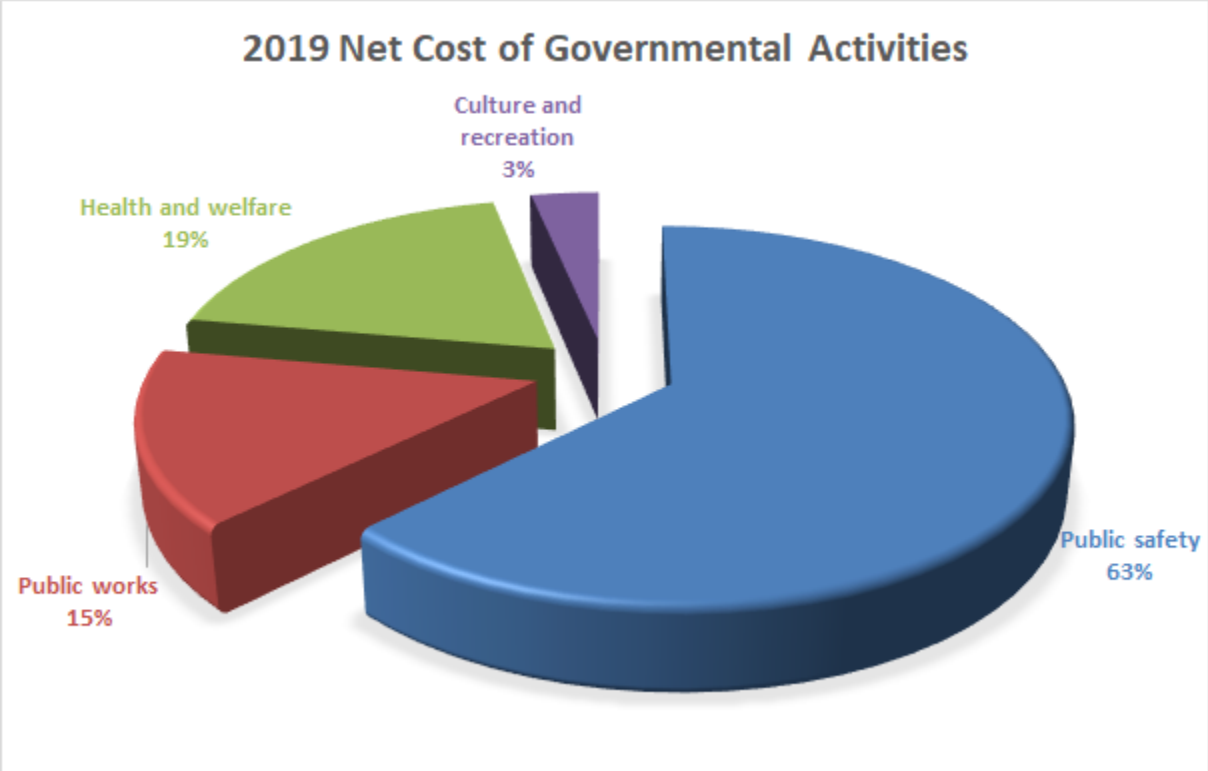
**Salary increases (cost of living, merit and market place adjustment)** - the ability to attract and retain trained and educated resources requires the County to strive to approach a competitive salary range position in the marketplace.

**Inflation** - while overall inflation appears to be reasonably modest, the County is a major consumer of certain commodities such as chemicals and supplies, fuels, and parts. Some functions may experience unusual commodity specific increases.

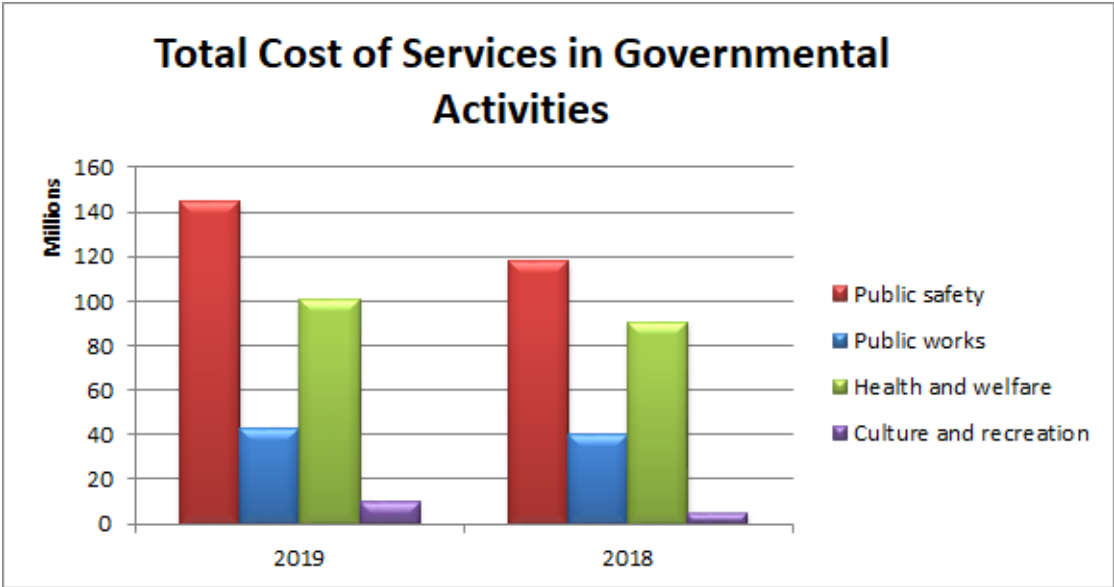
The table below presents the cost of each of the County’s four largest programs - Public Safety, Public Works, Health and Welfare, and Culture and Recreation - as well as each program’s net cost (total cost less fees generated by the activities and intergovernmental aid). The net cost shows the financial burden that was placed on the County’s taxpayers by each of these functions. Some of the cost was paid by those who directly benefited from the programs, or other governments and organizations that subsidized certain programs with grants and contributions. This is a specific analysis of services outside of General Government.

**Net Cost of El Paso County's Governmental Activities  
(in millions)**

	Total		Net Cost	
	Cost of Services		(Revenue) of Services	
	2019	2018	2019	2018
Public safety	\$ 145.1	\$ 117.7	\$ 121.2	\$ 96.0
Public works	42.9	40.0	29.3	19.5
Health and welfare	100.6	90.8	36.6	26.4
Culture and recreation	10.1	5.2	6.4	1.1
<b>Total</b>	<b>\$ 298.7</b>	<b>\$ 253.7</b>	<b>\$ 193.5</b>	<b>\$ 143.0</b>



When comparing 2019 to 2018, Public Safety total cost of services increased \$27.4 million due to increased costs to run the jail, including significant increases in the inmate medical and food contracts. Public Works' total cost of services increased by \$2.9 million, Health and Welfare increased by 9.8 million, and Culture and Recreation's total cost of services increased by \$4.9 million.

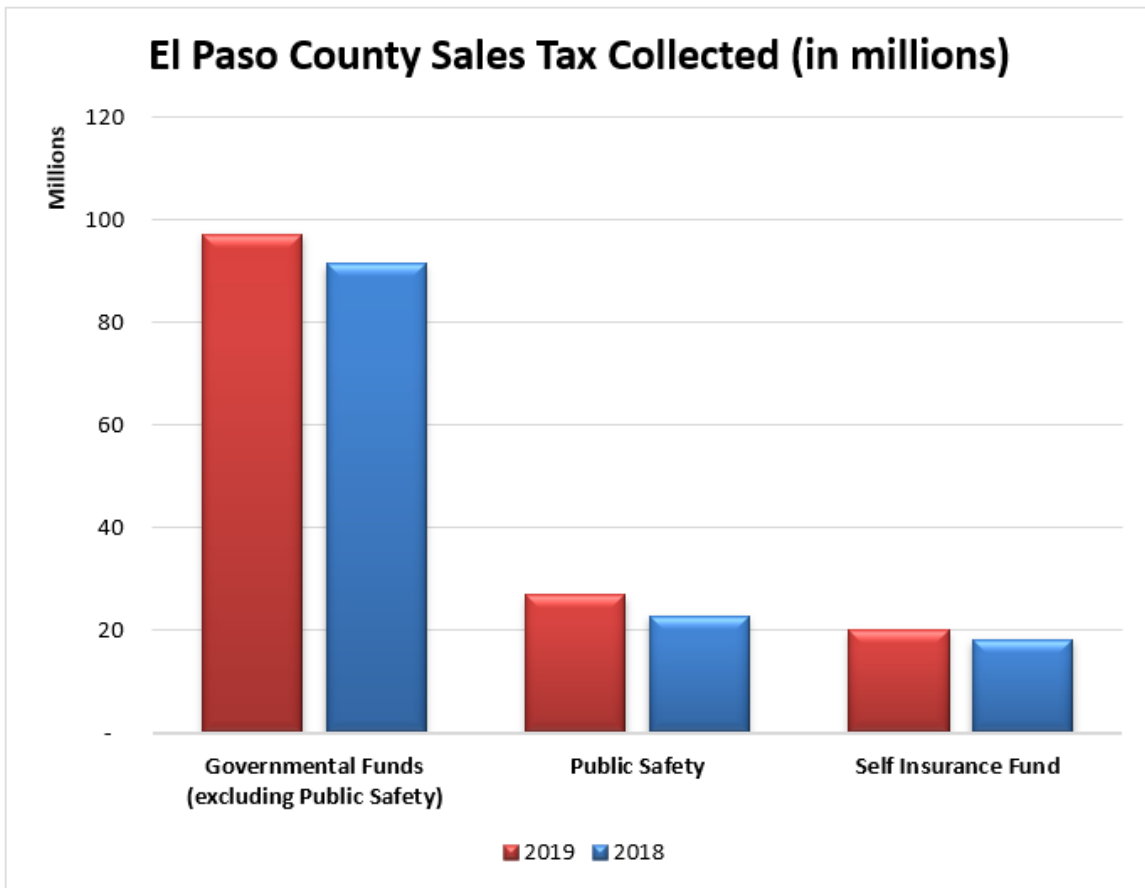




**Sales Tax Revenue** - Sales Tax Revenue in the governmental funds can appear to change significantly from year to year depending on how much sales and use tax revenue is allocated to our Internal Service Fund, which is not shown in the governmental funds financial statements. The following table provides a better analysis of sales tax revenue for the entire County compared to 2018.

Below is a table showing total sales tax collections for the County as a whole:

<b>Sales and Use Tax Collections</b>				
<b>(in millions)</b>	<b>2019</b>		<b>2018</b>	
Governmental Funds (excluding Public Safety)	\$	97.1	\$	91.6
Public Safety		26.9		22.8
Self-Insurance Fund		20.1		18.3
<b>Total Sales and Use Tax</b>	<b>\$</b>	<b>144.1</b>	<b>\$</b>	<b>132.7</b>



Please see Schedule 10, Sales and Use Tax Collections by State Category in the Statistical Section of this report for more information.

## Financial Analysis of the County's Funds

At the end of the County's year, governmental funds reported a fund balance of \$105.6 million. This is a total increase from 2018 of \$11.1 million. The General Fund saw an increase in fund balance of \$6.6 million, Road and Bridge Fund saw an increase of \$1.7 million, while the Capital Projects' fund balance increased by \$2.5 million. The Human Services Fund experienced a slight decrease in its fund balance by \$32,179.

The **General Fund** is the County's primary operating fund, accounting for all financial resources of the general government, except those required to be accounted for in other funds. At the end of the current fiscal year, the Unrestricted (committed, assigned and unassigned) Fund Balance of the General Fund was \$42.4 million. The County's Fund Balance Policy has set the appropriate fund balance as 0.5% of budgeted property tax, 10% of budgeted unrestricted sales tax, and 5% of all other budgeted unrestricted revenue sources. For the 2020 budget, the required beginning Unrestricted Fund Balance is \$18.7 million. The 2019 ending Fund Balance is \$23.6 million higher than the required reserve. Also included in the General Fund Restricted Fund Balance is a reserve of \$7.9 million which is restricted under state law (TABOR - Taxpayers Bill of Rights) as an emergency reserve. The remaining amount of the fund balance is restricted funds unavailable for the Board to appropriate other than their designated purposes.

The General Fund balance increased \$6.6 million in 2019. The fund saw a \$1.8 million increase in property taxes, a \$4.7 million increase in sales tax, a \$1.7 million increase in charges for services, and almost a \$1.5 million increase in investment earnings.

The **Road and Bridge Fund** accounts for construction and maintenance of County roads and bridges financed by property taxes, highway user taxes, and other revenues restricted to use on roads and bridges. At the end of the current fiscal year, the Road and Bridge Fund had a total fund balance of \$23.1 million, which is \$1.7 million higher than 2018, primarily due to an intentional investment in road and bridge maintenance in 2019, and several projects still in progress as of the end of the year including the Chipita Park project, Fountain Mesa and Caballero intersection, Meadowbrook, South Academy overlay and Marksheffel intersection improvements.

The **Human Services Fund** accounts for the federal and state public welfare programs administered by the County and financed by grants, intergovernmental reimbursements, and sales taxes. There was a \$32,179 million decrease to fund balance due to planned spending of the fund balance. Revenue in the Human Services Fund increased \$4.0 million as a result of more sales tax allocated to the Human Services Fund.

The **Capital Project Fund** accounts for financial resources to be used for the acquisition or construction of major capital projects other than those financed by proprietary funds, as well as for payments on annual lease obligations. \$8.9 million of the \$10.6 million fund balance is held in escrow, restricted externally to be used only for payments on our annual lease obligations and construction projects. In 2019, \$1 million is assigned for information technology projects scheduled to be completed. The Capital Project Fund balance increased \$2.5 million mainly due to a new capital lease for the purchase of heavy fleet for Road and Bridge projects.

## El Paso County Budgetary Highlights

Over the course of the year, the El Paso County Commissioners revised the County's General Fund Budget with a total of 60 resolutions for a net increase of \$37,054,211. The largest budget resolutions follow and total \$35,707,020. The remaining resolutions combined total \$1,347,191.

- Resolution 19-57 was approved in the amount of \$17,571,709 to reappropriate projects in process that were not yet completed and purchases that have been ordered but not yet received. These projects and purchases were scheduled to be completed in 2019.
- Resolution 19-429 was approved to appropriate \$6,000,000 from General Fund fund balance to the General Fund budget in support of El Paso County's contribution for the United States Department of Transportation (USDOT) INFRA Grant for the I-25 South Gap project.
- Resolution 19-304 was approved in the amount of \$3,594,892 to adjust various General Fund budgets for items that were unanticipated earlier in the fiscal year.
- Resolution 19-90 was approved for \$3,567,455 to reappropriate projects in process that were not yet completed and purchases that have been ordered but not yet received in 2019.
- Resolution 19-103 was approved for \$1,195,000 from the Department of Housing and Urban Development (HUD) in cooperation with the Colorado Department of Public Safety, Division of Homeland Security and Emergency Management (DHSEM) to the Flood Mitigation and Recovery budget for the Riverside Mobile Home Park project.
- Resolution 19-290 in the amount of \$1,061,482 was received from the State of Colorado, Division of Criminal Justice to the Office of Community Corrections budget to support local community corrections programs.
- Resolution 19-291 was approved in the amount of \$1,000,000 to the Facilities and Strategic Infrastructure Management budget for critical major maintenance on the El Paso County Sahwatch Parking Structure.
- Resolution 19-270 was approved for \$458,977 from the Colorado Department of Local Affairs, Division of Local Government to the Sheriff's Office and the Fourth Judicial District Attorney's Office budgets to be used for investigation and prosecution in support of the Gray and Black-Market Marijuana Enforcement program.
- Resolution 19-204 was approved in the amount of \$369,075 from the Colorado Department of Human Services, Division of Behavioral Health to the Sheriff's Office budget to support the personnel, supplies and equipment needs of the Sheriff's Office Co-Responder Grant program.
- Resolution 19-223 in the amount of \$345,646 was approved to the Sheriff's Office budget, from the White House Office of National Drug Control Policy for the High Intensity Drug Trafficking Areas (HIDTA) program.
- Resolution 19-205 was approved for \$342,784 from the Colorado Department of Human Services, Division of Behavioral Health under the contract for jail based behavioral services to the Sheriff's Office budget to support the Reintegration and Recovery Program at the El Paso County Criminal Justice Center.
- Resolution 19-106 was approved for \$200,000 from the Colorado Department of Transportation to the Community Services budget for the design of the Ute Pass Regional Trail Phase II project.

## General Fund Budget-to-Actuals

Due to conservative spending practices, the County ended the year underspending budgeted General Fund expenditures by \$26.5 million. A majority of the underspending was reappropriated to the 2020 General Fund budget to enable the County to finish projects it started in 2019, which were not completed by December 2019. Resolutions 20-69 reappropriated \$19.4 million to the General Fund 2020 budget. The remaining underspending of \$7.1 million is retained in the General Fund 2020 fund balance.

In the revenue area, the County budgeted \$87.2 million in the General Fund for sales tax revenue. Actual collections of \$94.1 million in sales tax revenue were 8.0% higher than budgeted revenue. As discussed earlier, the County received increased sales tax revenue in 2019, similar to 2018. The County increased sales tax allocation to the Self Insurance Fund due to increased medical costs.

## Capital Assets and Debt Administration

### Capital Assets

As of the end of 2019, the County had invested \$940.1 million in a broad range of capital assets, including land, buildings, equipment, infrastructure, park facilities, etc. This table presents capital balances related to governmental funds and internal service funds.

	Governmental Activities	
	2019	2018
Land	\$ 15.8	\$ 15.8
Construction in progress	20.0	15.9
Buildings and improvements	286.0	286.7
Machinery and equipment	89.5	83.1
Infrastructure	528.8	594.3
Total	<u>\$ 940.1</u>	<u>\$ 995.8</u>

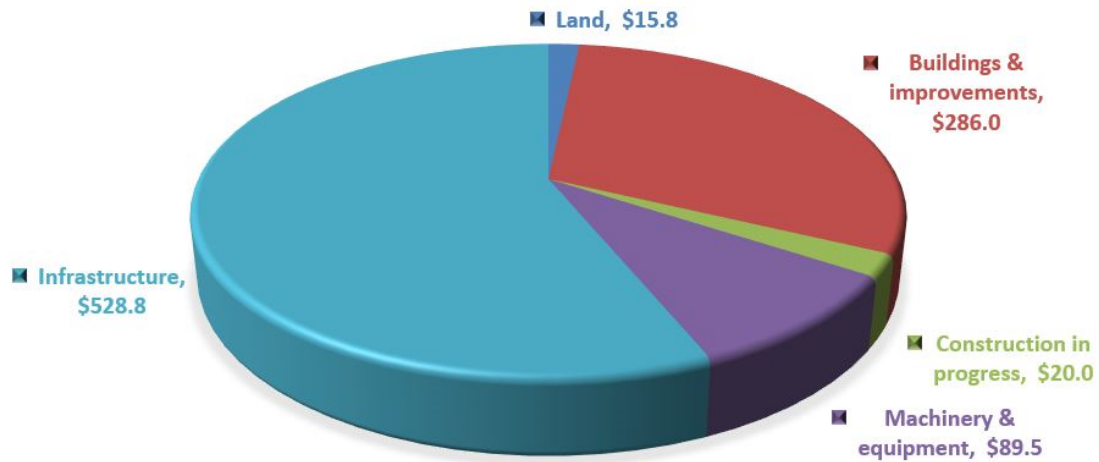
El Paso County's Investments in Capital Assets for its governmental and business-type activities as of December 31, 2019, amounts to \$523.7 million (see Note C3). This Investment in Capital Assets includes land, buildings, system improvements, machinery and equipment, park facilities, roads, highways, and bridges.

Major capital asset events during 2019 included the following:

- Road and Bridge infrastructure projects of \$2,415,048 completed and \$3,556,550 additional in construction in progress.
- \$1,918,722 was expended for various land and building renovation and improvements.

Reconciliation of Capital Asset Schedules

**CAPITAL ASSETS, GOVERNMENTAL ACTIVITIES  
(in millions)**



Amount	Explanation
\$ 940,187,387	Total capital including governmental & internal service funds
35,840,028	Capital not depreciated - governmental & internal service funds
<u>486,786,208</u>	Capital net of depreciation - governmental & internal service funds
522,626,236	
35,840,028	Capital not depreciated - governmental & internal service funds
<u>904,347,359</u>	Total capital to depreciate - governmental & internal service funds
940,187,387	Total before depreciation
<u>(417,561,151)</u>	Depreciation
522,626,236	Net of depreciation
939,867,646	Capital assets governmental only
<u>319,741</u>	Internal service fund capital assets
\$ 940,187,387	

Information on El Paso County's Capital Assets can be found in the notes to the financial statements of this report in Note C3.

## **Long-Term Debt**

During 2019, El Paso County had a reduction in long-term debt accounts of \$78.9 million and additions of \$44.3 million resulting in a net decrease of \$34.6 million. Additional information about El Paso County's long-term debt is presented in the notes to the financial statements, particularly Note C.5.A.

In 2017, the County entered into a lease agreement as lessee for financing equipment for the Public Works Fleet Department. The lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of future minimum lease payments as of the inception date. In 2019, the County entered into another capital lease agreement to purchase heavy fleet for Road and Bridge Projects. The value of all leases is \$4,582,911 with eight-year estimated useful life. In 2019, payments of \$1,821,210 were made on all capital leases and \$660,708 was included in depreciation expense.

## **Contacting the County's Financial Management**

The purpose of this financial report is to provide the County's citizens, taxpayers, customers, investors, and creditors with a general overview of its finances and to show its accountability for the money it receives. If you have questions about this report or the reports of the component units, or need additional financial information, contact the County Financial Services Department's Finance Division, at El Paso County, 200 S. Cascade Ave., Suite 30, Colorado Springs, Colorado 80903. An electronic copy of this report can be found on the County's website <https://admin.elpasoco.com/financial-services/budget-finance/comprehensive-annual-financial-reports/>.

## **BASIC FINANCIAL STATEMENTS**

**GOVERNMENT-WIDE FINANCIAL STATEMENTS**



EL PASO COUNTY, COLORADO  
STATEMENT OF NET POSITION  
DECEMBER 31, 2019

	Primary Government			Component Units	
	Governmental Activities	Business-Type Activities	Total	El Paso County Public Health	The El Paso County Housing Authority
<b>ASSETS</b>					
Cash and investments	\$ 90,319,191	\$ 894,374	\$ 91,213,565	\$ 4,539,203	\$ 6,495,315
Receivables					
Property taxes	54,650,645	-	54,650,645	-	-
Accounts	4,857,187	309,509	5,166,696	384	6,717,138
Intergovernmental	40,684,651	-	40,684,651	1,673,563	-
Accrued interest	-	-	-	-	144,218
Inventories	4,221,263	-	4,221,263	-	-
Prepaid expenses	727,781	-	727,781	-	-
Restricted cash and investments	8,904,844	-	8,904,844	-	-
Note receivable	3,255,976	-	3,255,976	-	-
Capital assets, not depreciated	35,840,028	-	35,840,028	-	-
Capital assets, net of accumulated depreciation	486,786,208	1,075,438	487,861,646	338,960	-
Total assets	<u>730,247,774</u>	<u>2,279,321</u>	<u>732,527,095</u>	<u>6,552,110</u>	<u>13,356,671</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Deferred charge on refundings	1,996,306	-	1,996,306	-	-
Deferred outflows - related to pension	100,753,996	224,433	100,978,429	5,980,713	-
Deferred outflows - related to OPEB	39,992,575	51,467	40,044,042	1,258,228	-
Total deferred outflows of resources	<u>142,742,877</u>	<u>275,900</u>	<u>143,018,777</u>	<u>7,238,941</u>	<u>-</u>
<b>LIABILITIES</b>					
Internal balances	(4,139)	4,139	-	-	-
Accounts payable	18,916,439	78,843	18,995,282	349,435	378
Due to other governments	2,284,396	-	2,284,396	-	-
Interest payable	504,289	-	504,289	-	-
Accrued liabilities	8,486,629	13,951	8,500,580	417,259	-
Unearned revenue	569,908	-	569,908	1,000,936	-
Noncurrent liabilities					
Due within one year	20,391,344	50	20,391,394	197,683	-
Due in more than one year					
Net pension liability	297,462,951	661,616	298,124,567	17,347,114	-
Net OPEB liability	127,285,228	186,320	127,471,548	4,004,779	-
Other noncurrent liabilities	130,150,084	71,284	130,221,368	528,380	-
Total liabilities	<u>606,047,129</u>	<u>1,016,203</u>	<u>607,063,332</u>	<u>23,845,586</u>	<u>378</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred revenue - property taxes	54,650,645	-	54,650,645	-	-
Deferred inflows - related to pension	13,566,730	38,814	13,605,544	1,114,333	-
Deferred inflows - related to OPEB	19,134,075	35,378	19,169,453	602,247	-
Total deferred inflows of resources	<u>87,351,450</u>	<u>74,192</u>	<u>87,425,642</u>	<u>1,716,580</u>	<u>-</u>
<b>NET POSITION</b>					
Net investment in capital assets	408,750,641	1,075,438	409,826,079	338,960	-
Restricted for:					
TABOR	7,873,609	-	7,873,609	360,111	-
Clerk & Recorder projects	195,569	-	195,569	-	-
Public Safety	14,862,814	-	14,862,814	-	-
Public Works	21,194,814	-	21,194,814	-	-
Culture and Recreation projects	1,120,644	-	1,120,644	-	-
Other Projects	221,452	-	221,452	-	-
Unrestricted	(274,627,471)	389,388	(274,238,083)	(12,470,186)	13,356,293
Total net position	<u>\$ 179,592,072</u>	<u>\$ 1,464,826</u>	<u>\$ 181,056,898</u>	<u>\$ (11,771,115)</u>	<u>\$ 13,356,293</u>

The accompanying notes are an integral part of this statement.

EL PASO COUNTY, COLORADO  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2019

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position			Component Units	
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			El Paso County Public Health	The El Paso County Housing Authority
					Governmental Activities	Business-type Activities	Total		
Primary government:									
Governmental activities:									
General government	\$ 96,835,806	\$ 32,474,954	\$ 13,525,546	\$ -	\$ (50,835,306)	\$ -	\$ (50,835,306)	\$ -	\$ -
Public safety	145,058,123	6,932,366	16,640,182	334,017	(121,151,558)	-	(121,151,558)	-	-
Public works	42,883,339	1,837,877	1,213,460	10,507,717	(29,324,285)	-	(29,324,285)	-	-
Health and welfare	100,639,090	-	64,081,993	-	(36,557,097)	-	(36,557,097)	-	-
Culture and recreation	10,071,004	1,212,623	2,141,048	313,859	(6,403,474)	-	(6,403,474)	-	-
Auxiliary services	875,557	-	34,670	-	(840,887)	-	(840,887)	-	-
Interest on long-term debt	5,138,354	-	-	-	(5,138,354)	-	(5,138,354)	-	-
Total governmental activities	401,501,273	42,457,820	97,636,899	11,155,593	(250,250,961)	-	(250,250,961)	-	-
Business-type activities:									
Household hazardous waste	1,430,775	1,350,113	-	-	-	(80,662)	(80,662)	-	-
Total Business-type activities	1,430,775	1,350,113	-	-	-	(80,662)	(80,662)	-	-
Total primary government	402,932,048	43,807,933	97,636,899	11,155,593	(250,250,961)	(80,662)	(250,331,623)	-	-
Component units:									
Public Health	28,180,456	4,234,542	20,578,026	-	-	-	(3,367,888)	-	-
Housing Authority	219,968	619,718	-	-	-	-	-	-	399,750
Total component units	\$ 28,400,424	\$ 4,854,260	\$ 20,578,026	\$ -	\$ -	\$ -	\$ (3,367,888)	\$ -	\$ 399,750
General revenues:									
Taxes:									
Property taxes					53,978,117	-	53,978,117	-	-
Sales taxes					124,081,990	-	124,081,990	-	-
Specific ownership tax					7,454,234	-	7,454,234	-	-
Highway users tax					16,314,560	-	16,314,560	-	-
Investment earnings					3,611,028	15,661	3,626,689	83,123	242,163
Miscellaneous revenue					-	-	-	37,748	-
Total general revenues and transfers					205,439,929	15,661	205,455,590	120,871	242,163
Change in net position					(44,811,032)	(65,001)	(44,876,033)	(3,247,017)	641,913
Net position - January 1					224,403,104	1,529,827	225,932,931	(8,524,098)	12,714,380
Net position - December 31					\$ 179,592,072	\$ 1,464,826	\$ 181,056,898	\$ (11,771,115)	\$ 13,356,293

The accompanying notes are an integral part of this statement.

## **FUND FINANCIAL STATEMENTS**

EL PASO COUNTY, COLORADO  
GOVERNMENTAL FUNDS  
BALANCE SHEET  
DECEMBER 31, 2019

	Major Funds				Non-Major Fund	Total Governmental Funds
	General Fund	Road and Bridge	Human Services	Capital Projects	Conservation Trust	
<b>ASSETS</b>						
Cash and investments	\$ 49,815,756	\$ 23,099,624	\$ 331,142	\$ 1,838,142	\$ 996,720	\$ 76,081,384
Taxes receivable	51,980,122	2,670,523	-	-	-	54,650,645
Accounts receivable	4,432,107	26,384	-	-	-	4,458,491
Advances to other funds	3,300,000	-	-	-	-	3,300,000
Due from other funds	1,160,915	123,121	483	25,373	-	1,309,892
Due from other governments	25,554,813	1,172,969	10,779,992	-	-	37,507,774
Inventories	2,359,524	1,861,739	-	-	-	4,221,263
Prepaid items	427,333	-	-	-	-	427,333
Restricted cash and investments	-	-	-	8,904,844	-	8,904,844
Total assets	<u>139,030,570</u>	<u>28,954,360</u>	<u>11,111,617</u>	<u>10,768,359</u>	<u>996,720</u>	<u>190,861,626</u>
<b>LIABILITIES</b>						
Accounts payable	11,010,594	2,397,809	1,714,057	193,358	13,489	15,329,307
Accrued liabilities	5,647,548	508,820	1,423,946	-	37,801	7,618,115
Advances from other funds	-	-	3,300,000	-	-	3,300,000
Due to other funds	655,961	59,728	759,016	-	-	1,474,705
Due to other governments	4,006	7,041	2,273,349	-	-	2,284,396
Unearned revenue	316,022	253,886	-	-	-	569,908
Total liabilities	<u>17,634,131</u>	<u>3,227,284</u>	<u>9,470,368</u>	<u>193,358</u>	<u>51,290</u>	<u>30,576,431</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Deferred revenue - property taxes	51,980,122	2,670,523	-	-	-	54,650,645
Total deferred inflows of resources	<u>51,980,122</u>	<u>2,670,523</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>54,650,645</u>
<b>FUND BALANCES</b>						
Nonspendable	2,786,857	1,861,739	-	-	-	4,648,596
Restricted	24,274,087	4,953,345	1,641,249	8,904,845	945,430	40,718,956
Committed	3,312,673	5,366,618	-	-	-	8,679,291
Assigned	12,406,810	10,874,851	-	1,670,156	-	24,951,817
Unassigned	26,635,890	-	-	-	-	26,635,890
Total fund balances	<u>69,416,317</u>	<u>23,056,553</u>	<u>1,641,249</u>	<u>10,575,001</u>	<u>945,430</u>	<u>105,634,550</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 139,030,570</u>	<u>\$ 28,954,360</u>	<u>\$ 11,111,617</u>	<u>\$ 10,768,359</u>	<u>\$ 996,720</u>	<u>\$ 190,861,626</u>

The accompanying notes are an integral part of this statement.

EL PASO COUNTY, COLORADO  
 GOVERNMENTAL FUNDS  
 RECONCILIATION OF THE BALANCE SHEET  
 TO THE STATEMENT OF NET POSITION  
 DECEMBER 31, 2019

Amounts reported for governmental activities in the statement of net position are different because:

Fund balances - total governmental funds	\$	105,634,550
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		522,477,497
Internal service funds are used by management to charge the costs of the self insurance program to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.		4,909,902
Long-term note receivable from other governments for long-term capital lease.		3,255,976
Deferred outflows of resources are not available resources and, therefore, are not reported in the funds		
Deferred outflows related to pension (GASB 68)		100,753,996
Deferred outflows related to OPEB (GASB 75)		39,992,575
Deferred charge on refundings		1,996,306
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds. The details of this difference are as follows:		
Accrued interest payable		(504,289)
Compensated absences payable		(16,698,707)
Certificates of participation payable		(115,240,000)
Capital leases payable		(4,602,679)
Unamortized premium		(5,047,435)
Unamortized debt discount		113,364
Net pension liability (GASB 68)		(297,462,951)
Net OPEB liability (GASB 75)		(127,285,228)
Deferred inflows related to pension (GASB 68)		(13,566,730)
Deferred inflows related to OPEB (GASB 75)		(19,134,075)
		(19,134,075)
Net position - governmental activities	\$	179,592,072

The accompanying notes are an integral part of this statement.

EL PASO COUNTY, COLORADO  
GOVERNMENTAL FUNDS  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES  
FOR THE YEAR ENDED DECEMBER 31, 2019

	Major Funds				Non-Major Fund	Total Governmental Funds
	General Fund	Road and Bridge Fund	Human Services Fund	Capital Projects Fund	Conservation Trust	
<b>REVENUES</b>						
Property taxes	\$ 51,766,063	\$ 2,212,054	\$ -	\$ -	\$ -	\$ 53,978,117
Sales taxes	94,119,716	-	18,555,563	11,406,711	-	124,081,990
Specific ownership taxes	3,957,044	3,497,190	-	-	-	7,454,234
Highway user taxes	-	16,314,560	-	-	-	16,314,560
Intergovernmental	25,700,227	1,669,587	57,577,487	805,510	1,643,599	87,396,410
Fees and fines	722,517	-	-	-	-	722,517
Licenses and permits	1,818,350	-	-	-	-	1,818,350
Charges for services	29,370,701	516,023	-	4,104,870	-	33,991,594
Investment earnings	3,461,072	-	-	134,675	15,281	3,611,028
Contributions	11,322,309	100,000	4,100	-	-	11,426,409
Miscellaneous	2,885,392	1,208,747	-	-	-	4,094,139
Total revenues	<u>225,123,391</u>	<u>25,518,161</u>	<u>76,137,150</u>	<u>16,451,766</u>	<u>1,658,880</u>	<u>344,889,348</u>
<b>EXPENDITURES</b>						
Current:						
General government	77,909,058	-	-	13,126	-	77,922,184
Public safety	113,070,054	-	-	-	-	113,070,054
Public works	-	16,029,401	-	-	-	16,029,401
Health and welfare	11,144,576	-	76,146,705	-	-	87,291,281
Culture and recreation	2,539,434	-	-	-	1,387,524	3,926,958
Auxiliary services	704,060	-	-	-	-	704,060
Debt service:						
Principal	-	-	-	10,611,210	-	10,611,210
Issuance costs	-	-	-	17,000	-	17,000
Interest and other charges	-	-	-	5,682,568	-	5,682,568
Capital outlay	13,359,889	7,790,471	22,624	2,109,513	-	23,282,497
Total expenditures	<u>218,727,071</u>	<u>23,819,872</u>	<u>76,169,329</u>	<u>18,433,417</u>	<u>1,387,524</u>	<u>338,537,213</u>
Excess (deficiency) of revenues over (under) expenditures	<u>6,396,320</u>	<u>1,698,289</u>	<u>(32,179)</u>	<u>(1,981,651)</u>	<u>271,356</u>	<u>6,352,135</u>
<b>OTHER FINANCING SOURCES (USES)</b>						
Proceeds from capital lease	-	-	-	4,527,527	-	4,527,527
Sale of capital assets	232,421	84	-	-	-	232,505
Total other financing sources (uses)	<u>232,421</u>	<u>84</u>	<u>-</u>	<u>4,527,527</u>	<u>-</u>	<u>4,760,032</u>
Net change in fund balances	6,628,741	1,698,373	(32,179)	2,545,876	271,356	11,112,167
Fund balances - January 1	62,787,576	21,358,180	1,673,428	8,029,125	674,074	94,522,383
Fund balances - December 31	<u>\$ 69,416,317</u>	<u>\$ 23,056,553</u>	<u>\$ 1,641,249</u>	<u>\$ 10,575,001</u>	<u>\$ 945,430</u>	<u>\$ 105,634,550</u>

The accompanying notes are an integral part of this statement.

EL PASO COUNTY, COLORADO  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2019

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$ 11,112,167
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The details of this difference are as follows:	
Capital outlay	23,282,497
Depreciation	(34,832,059)
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to increase net position. The details of this difference are as follows:	
Donations of capital assets increase net position in the statement of activities, but do not appear in the governmental funds because they are not financial resources.	9,969,673
In the statement of activities, only the gain or loss on the sale of capital assets is reported. However, in the governmental funds, the proceeds from the sale increases financial resources. Thus, the change in net position differs from the change in fund balance by the net book value of the capital assets sold.	(3,071,279)
The issuance of long-term debt (e.g., leases, certificates of participation) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums and discounts, and similar items when debt is first issued, whereas, these amounts, except issuance costs, are deferred and amortized in the statement of activities. The details of these differences are as follows:	
Debt issued or incurred:	
Accrued interest payable	(2,373)
Principal repayments on certificates of participation	8,790,000
Payment of 2017 capital lease as a reduction of long term debt	1,271,210
Acquisition of 2019 capital lease and payment as an increase to long term debt	(3,977,527)
Amortization of debt premium	709,673
Amortization of discount	(14,172)
Deferred outflow on refundings 2016 COP	(67,140)
Deferred outflow on refundings 2018 COP	(17,180)
Deferred loss on refunding for certificate of participation	(149,408)
Some revenues and expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
The details of these revenues/expenses are as follows:	
Compensated absences	98,325
Note receivable activity	(731,194)
Pension income (expense) calculated under GASB 68	(47,225,087)
OPEB income (expense) calculated under GASB 75	(12,621,387)
Internal service funds are used by management to charge the costs of the self insurance program to individual funds. The net revenue of certain activities of internal service funds are reported with governmental activities.	2,664,229
Change in net position - governmental activities	\$ (44,811,032)

The accompanying notes are an integral part of this statement.

EL PASO COUNTY, COLORADO  
 PROPRIETARY FUNDS  
 STATEMENT OF NET POSITION  
 DECEMBER 31, 2019

	Business-type Activities Non-Major Enterprise Fund Household Hazardous Waste	Governmental Activities- Self Insurance Internal Service Fund
<b>ASSETS</b>		
Current assets		
Cash and cash equivalents	\$ 894,374	\$ 14,237,807
Accounts receivable	309,509	398,696
Intergovernmental receivable	-	3,176,877
Due from other funds	-	506,983
Prepaid expenses	-	100,000
Deposits	-	200,448
Total current assets	<u>1,203,883</u>	<u>18,620,811</u>
Noncurrent assets		
Capital assets, net of accumulated depreciation	<u>1,075,438</u>	<u>148,739</u>
Total assets	<u>2,279,321</u>	<u>18,769,550</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Deferred outflows - related to pension	224,433	-
Deferred outflows - related to OPEB	51,467	-
Total deferred outflows of resources	<u>275,900</u>	<u>-</u>
<b>LIABILITIES</b>		
Current liabilities		
Accounts payable	78,843	3,587,132
Accrued wages	13,951	21,170
Claims payable	-	6,522,318
Flex and HRA payable	-	847,344
Due to other funds	4,139	338,031
Compensated absences	50	-
Total current liabilities	<u>96,983</u>	<u>11,315,995</u>
Noncurrent liabilities		
Claims payable	-	2,543,653
Compensated absences	71,284	-
Net pension liability	661,616	-
Net OPEB liability	186,320	-
Total noncurrent liabilities	<u>919,220</u>	<u>2,543,653</u>
Total liabilities	<u>1,016,203</u>	<u>13,859,648</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Deferred inflows - related to pension	38,814	-
Deferred inflows - related to OPEB	35,378	-
Total deferred inflows of resources	<u>74,192</u>	<u>-</u>
<b>NET POSITION</b>		
Investment in capital assets	1,075,438	148,739
Unrestricted	389,388	4,761,163
Total net position	<u>\$ 1,464,826</u>	<u>\$ 4,909,902</u>

The accompanying notes are an integral part of this statement.



EL PASO COUNTY, COLORADO  
 PROPRIETARY FUNDS  
 STATEMENT OF REVENUES, EXPENSES,  
 AND CHANGES IN NET POSITION  
 FOR THE YEAR ENDED DECEMBER 31, 2019

	Business-type Activities Non-Major Enterprise Funds Household Hazardous Waste	Governmental Activities Self Insurance Internal Service Funds
Operating revenues		
Charges for services	\$ 1,350,113	\$ 26,310,800
Total operating revenues	<u>1,350,113</u>	<u>26,310,800</u>
Operating expenses		
Insurance premiums	11,955	4,612,324
Claim settlements	-	33,766,432
Depreciation	46,731	112,072
Administration and operations	1,372,089	5,512,358
Total operating expenses	<u>1,430,775</u>	<u>44,003,186</u>
Operating income (loss)	<u>(80,662)</u>	<u>(17,692,386)</u>
Non-operating revenues/expenses		
Sales tax	-	20,116,424
Investment earnings	15,661	-
Miscellaneous	-	14,330
Insurance recoveries	-	225,861
Total non-operating revenues / expenses	<u>15,661</u>	<u>20,356,615</u>
Change in net position	(65,001)	2,664,229
Net position - January 1	1,529,827	2,245,673
Net position - December 31	<u>\$ 1,464,826</u>	<u>\$ 4,909,902</u>

The accompanying notes are an integral part of this statement.

EL PASO COUNTY, COLORADO  
 PROPRIETARY FUNDS  
 STATEMENT OF CASH FLOWS  
 FOR THE YEAR ENDED DECEMBER 31, 2019

	Business-type Activities Non-Major Household Hazardous Waste Enterprise Funds	Governmental Activities Self Insurance Internal Service Funds
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Cash received from		
Customers	\$ 1,365,017	\$ 214,482
Interfund services provided	-	26,364,479
Cash payments to or on behalf of		
Employees	(454,065)	(38,378,756)
Suppliers - operating	(393,823)	(3,037,744)
Interfund services used	(380,262)	285,112
Net Cash Provided by (Used in) Operating Activities	136,867	(14,552,427)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>		
Sales taxes received	-	20,116,424
Insurance recoveries and other revenue	-	240,191
Contributions	-	-
Net Cash Flows Provided by Noncapital Financing Activities	-	20,356,615
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Investment income	15,661	-
Net Cash Flows Provided by Investing Activities	15,661	-
Net Increase (Decrease) in Cash and Cash Equivalents	152,528	5,804,188
Cash and cash equivalents - January 1	741,846	8,433,619
Cash and cash equivalents - December 31	894,374	14,237,807
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities:</b>		
Operating income (loss)	(80,662)	(17,692,386)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities		
Depreciation expense	46,731	112,072
(Increase) decrease in assets		
Receivable	14,906	276,404
Due from other funds	-	53,679
Intergovernmental receivables	-	(61,921)
Prepaid expenses	-	(90,008)
Increase (decrease) in liabilities		
Accounts payable	22,703	2,369,531
Accrued liabilities	-	195,090
Due to other funds	1,524	285,112
Compensated absences	2,143	-
Accrued pension/OPEB liability	129,522	-
Net Cash Provided by (Used in) Operating Activities	\$ 136,867	\$ (14,552,427)

The accompanying notes are an integral part of this statement.

EL PASO COUNTY, COLORADO  
FIDUCIARY FUNDS  
STATEMENT OF NET POSITION  
DECEMBER 31, 2019

	Pension Trust El Paso County Retirement Plan	Custodial Funds
	<u>                    </u>	<u>                    </u>
<b>ASSETS</b>		
Cash and cash equivalents	\$ 8,166,458	\$ 28,090,093
Investments		
Equities:		
Domestic equity funds	108,123,613	-
International equity funds	90,743,490	-
Real asset funds	90,094,064	-
Fixed income funds	69,746,084	-
Hedge fund of funds	18,720,075	-
Commodities fund	7,829,729	-
Multi-asset fund	8,978,650	-
Total investments	<u>394,235,705</u>	<u>-</u>
Receivables		
Other	166,792	356,596
Total receivables	<u>166,792</u>	<u>356,596</u>
Investments accounts	-	15,279,536
Capital assets - net	144,405	-
Total assets	<u>402,713,360</u>	<u>43,726,225</u>
<b>LIABILITIES</b>		
Accounts payable and accrued liabilities	776,827	72,553
Due to other governments	-	23,642,748
Escrow deposits held by Trustee	-	3,256,309
Total liabilities	<u>776,827</u>	<u>26,971,610</u>
<b>NET POSITION</b>		
Restricted for		
Pensions	401,936,533	-
Individuals, organizations, and other governments	<u>\$ -</u>	<u>\$ 16,754,615</u>

The accompanying notes are an integral part of this statement.

EL PASO COUNTY, COLORADO  
FIDUCIARY FUNDS  
STATEMENT OF CHANGES IN NET POSITION  
FOR THE YEAR ENDED DECEMBER 31, 2019

	Pension Trust El Paso County Retirement Plan	Custodial Funds
	<u>Plan</u>	<u>Custodial Funds</u>
<b>ADDITIONS</b>		
Tax collections for other governments	\$ -	\$ 932,723,404
Held for others	-	304,455,008
Contributions:		
Employers	12,912,807	-
Employees	13,332,171	-
Total contributions	<u>26,244,978</u>	<u>-</u>
Fees held for other governments	1,081,371	9,717,891
Investment earnings:		
Net appreciation in fair value of investments	48,199,381	-
Interest on investments	6,416,355	28,857
Total investment earnings	<u>54,615,736</u>	<u>28,857</u>
Less investment expenses	<u>(1,721,184)</u>	<u>-</u>
Net investment income	<u>(1,721,184)</u>	<u>-</u>
Total additions	<u>80,220,901</u>	<u>1,246,925,160</u>
<b>DEDUCTIONS</b>		
Administrative expenses	974,243	2,714,527
Payments to other governments	-	1,183,799,520
Payments to outside agencies	-	50,581,603
Payments to individuals	-	7,267,252
Benefits	33,999,901	-
Refunds	3,793,270	-
Total deductions	<u>38,767,414</u>	<u>1,244,362,902</u>
Net increase (decrease) in fiduciary net position	41,453,487	2,562,258
Net position - January 1, restated	360,483,046	14,192,357
Net position - December 31	<u>\$ 401,936,533</u>	<u>\$ 16,754,615</u>

The accompanying notes are an integral part of this statement.

## NOTES TO THE FINANCIAL STATEMENTS

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**Note A – Summary of Significant Accounting Policies**

**1. Reporting entity**

El Paso County, Colorado (the County) is governed by an elected five-member commission. As required by accounting principles generally accepted in the United States of America (US GAAP), these financial statements present the County and its component units, entities for which the County is considered financially accountable. The County is financially accountable if it appoints a voting majority of the potential component unit governing body and is able to impose its will on that potential component unit or because the potential component unit will provide a financial benefit or impose a financial burden on the County. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data from these units is combined with data of the primary government. Each discretely presented component unit, on the other hand, is reported in a single column in the basic financial statements. Each blended and discretely presented component unit has a December 31 year-end.

El Paso County is not considered a component unit on any other financial reports.

**Blended component units**

El Paso County Retirement Plan

This is a cost-sharing, multiple-employer defined benefit plan as defined in State Statute for all full-time employees of the County. The Commissioners appoint two of the five members of the governing board, two members are employees of participating employers elected by participants, and the fifth member is the County Treasurer. The County and the employees of the County contribute approximately 80 percent of the funds in the plan.

El Paso County Facilities Corporation

This is a nonprofit corporation under the laws of the State of Colorado that was organized to acquire real estate, property and improvements for lease to the County, and upon the prior approval of a majority of the membership of the Board of County Commissioners, to borrow money and to become indebted and to execute and deliver bonds, notes or debentures to evidence such indebtedness, for the purpose of acquiring such real or personal property, constructing or installing such improvements, and for such other purposes as may be necessary to accomplish the objectives of the Corporation. Members of the Board of County Commissioners are deemed members of the Corporation for the purpose of appointing and removing members of the Corporation's Board of Directors. The Facilities Corporation does not publish separate financial statements.

**Discretely presented component units**

El Paso County Public Health

This is a quasi-municipal organization organized by authority of State Statutes and Resolution of the County Commissioners. According to State Statutes, the Commissioners appoint the governing board. Additionally, the County appropriates significant funds to the department's operations. The El Paso County Public Health administers public health services for El Paso County residents.

El Paso County Housing Authority

The El Paso County Housing Authority (the Authority) was established by the Commissioners in order to help promote availability of decent, safe, and sanitary dwelling accommodations in the County to low-income families. The Commissioners appoint the five-member governing board and can impose its will on the Authority through its ability to appoint, hire, reassign, or dismiss those persons responsible for the day-to-day operations of the Authority. The Authority administers El Paso County's low-income housing program.

Financial statements of the County's component units may be obtained from the County's Financial Services Department's Finance Division.

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**2. Government-wide and fund financial statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. Eliminations have been made in the process of consolidation on the Government Wide financial statement to remove double counting of internal activities with the exception of the business type activities. However, interfund services provided and used between functions have not been eliminated. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate *component units* for which the primary government is financially accountable. Indirect costs are not allocated in the government-wide statement of activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

**3. Measurement focus, basis of accounting and financial statement presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements, with exception of the agency funds whose resources are not available for use by the County. Revenues are recorded when earned, and expenses are recorded when a liability is incurred regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period, or soon enough thereafter, to pay liabilities of the current period. The County considers all revenues available if they are collected within 60 days after year-end. Expenditures are recorded when the liability is incurred. However, debt service expenditures as well as expenditures related to compensated absences are recorded only when payment is due.

Property taxes, sales taxes, and interest are susceptible to accrual. Accruals are reported net of allowances for non-collectibles. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

**Major Governmental Funds**

The **General Fund** is the County’s primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The **Road and Bridge Fund** is a special revenue fund that accounts for construction and maintenance of County roads and bridges and drainage financed by property taxes, highway users' fees, and other revenues restricted to use on roads and bridges.

The **Human Services Fund** is a special revenue fund that accounts for the federal and state public welfare programs administered by the County and financed by grants, intergovernmental reimbursements, and sales taxes.

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The ***Capital Projects Fund*** accounts for financial resources to be used for the acquisition or construction of major capital facilities other than those financed by proprietary funds. Additionally, the County reports the following fund types:

***Special revenue funds*** account for the proceeds of specific revenue sources other than for major capital projects that are legally restricted to expenditures for specified purposes. The County's non-major funds are:

The ***Conservation Trust Fund*** accounts for lottery revenue received from the State of Colorado, which is restricted to use for the development and maintenance of parks, trails, open space, and other recreational purposes.

***Enterprise funds*** account for activities for which a fee is charged to external users for goods or services. The County's non-major enterprise fund is:

The ***Household Hazardous Waste Fund*** was established by the Board of County Commissioners to collect tipping fees at privately owned landfills within the County. The funds will be appropriated to pay for operational service information and equipment needed for solid waste disposal sites within the County.

***Internal service funds*** account for operations that provide services to other departments or agencies of the County, or to other governments, on a cost-reimbursement basis.

Because El Paso County is essentially self-insured, the ***Self-Insurance Fund*** was established to account for the accumulation and allocation of costs associated with insurance claims and administration costs.

***Fiduciary funds*** are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The ***Pension Trust Fund*** is accounted for in essentially the same manner as the proprietary funds, using the same measurement focus and basis of accounting. The pension trust fund accounts for the assets of the El Paso County Retirement Plan.

***Custodial funds*** are fiduciary in nature and present changes in fiduciary net position. Custodial Funds are accounted for using the accrual basis of accounting. These funds are used to account for assets that the County holds for others in a fiduciary capacity.

***Treasurer's Escrow Fund*** accounts for the receipt and disbursement of revenues received by the Treasurer for prepaid and prorated property tax not yet due, as well as the receipts and disbursement of other revenues received by the County.

***Clerk and Recorder Escrow and Refunds Funds*** accounts for the receipt and disbursement of revenues received by the Clerk and Recorder office for disbursement to other governments and refunds to customers

***Public Trustee Fund*** was established to account for expenditures for the Public Trustee's Office. The Public Trustee is appointed by the Governor of Colorado for a four-year term. This office administers foreclosures including issuance of Public Trustee deeds, cure of default and lien redemptions.

***Falcon Vista Acquisition Fund*** was established in 2008 and bonds were issued to finance acquisition, construction and installation of certain public improvements within the Falcon Vista Fund subdivision.

***Public Improvement District Number 1 (PID#1)*** was established in 2011 as part of the implementation of the El Paso County 2030 Major Transportation Corridor Plan (MTCP). PID#1 is authorized to fund the costs of the public improvements using revenues derived from a mill levy, road impact fee revenues collected by El Paso County, proceeds of bonds, revenues received from other PIDs organized to implement the MTCP Program and any other legally available funds.



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**Public Improvement District Number 2 (PID#2)** was established in 2011 as part of the implementation of the El Paso County 2030 Major Transportation Corridors Plan (MTCP). PID#2 is authorized to fund the costs of public improvements using revenues derived from the mill levy, proceeds of debt issued by the District, and any other legally available funds provided that such revenues are pledged or otherwise transferred to District No. 1 to be applied to the MTCP Program by said District.

**Public Improvement District Number 3 (PID#3)** was established in 2011 as part of the implementation of the El Paso County 2030 Major Transportation Corridors Plan (MTCP). PID#3 is authorized to fund the costs of public improvements using revenues derived from the mill levy, proceeds of debt issued by the District, and any other legally available funds, provided that such revenues are pledged or otherwise transferred to District No. 1 to be applied to the MTCP Program by said District.

**Pioneer Village Roads Improvement District** was established in 2013 to provide for the maintenance and upgrading of public roads within the boundaries of the District. Pioneer Village Roads Public Improvement District is authorized to fund the costs of public improvements using revenues derived from a mill levy and any other legally available funds.

**Stratmoor Valley Streetlight Public Improvement District** was established in 2013 to provide street lighting of the public roads within the boundaries of the District. Stratmoor Valley Streetlight Improvement District is authorized to fund the costs of public improvements using revenues derived from a mill levy and any other legally available funds.

**Sheriff 's Funds** are used to account for funds collected for and disbursed from the Inmate Trust Fund and the Civil Trust Fund.

**County Fair Funds** are used to account for funds collected for and disbursed to the El Paso County Fairgrounds Corporation.

**Bridge Funds** are used to account for funds collected from developers for the reimbursement of completed bridge projects.

**Drainage Basin Funds** are used to account for funds collected from developers for the reimbursement of completed drainage projects.

**Third Party Funds** are used to account for and hold funds collected from developers and others for additional land improvement.

**School Fees Funds** are used to account for funds collected from developers of new subdivisions and the distribution of these resources to local school districts.

**Taxes Other Governments Funds** are used to account for taxes collected for and disbursed to other governments.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds and internal service funds are charges to customers for sales or services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. Revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

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**4. *Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance***

**A. Deposits and investments**

Deposits consist of cash equivalent accounts, interest and non-interest bearing bank accounts. The County's investment policy limits the investments to the following securities:

- A. U.S. Treasury Obligations
- B. Federal Agency and Instrumentality Securities
- C. Time Certificates of Deposits (CDs)
- D. Negotiable Certificates of Deposit
- E. Corporate Bonds
- F. Municipal Bonds: General Obligations and Revenue Obligations
- G. Commercial Paper
- H. Eligible Bankers Acceptances
- I. Local Government Investments Pools (LGIP)
- J. Repurchase Agreements and Reverse Repurchase Agreements
- K. Deposits in State or Nationally Chartered Depository Institutions

Additionally, the El Paso County Retirement Plan's (a component unit) investments authorized by Colorado statutes also include the following:

- 1. Corporate notes, bonds, and debentures
- 2. Railroad equipment trust certificates
- 3. Real property
- 4. Loans secured by first mortgages or deeds of trust on real property
- 5. Participating agreements with life insurance companies
- 6. Equity securities subject to certain limitations

The Retirement Plan cash and investments consist of cash and cash equivalent accounts, U.S. government securities, corporate bonds and debentures, common stocks, open-end equity mutual funds, international bonds, and securities lending collateral. Investments are stated at fair value.

The Retirement Plan includes investments in foreign currencies, which means changes in the exchange rate could adversely affect the fair value of an investment.

For purposes of the statement of cash flows, the County considers all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents. Original maturity is the original maturity to the County.

Except for nominal petty cash funds, all of the cash and investments for the County funds are in the custody of the County Treasurer. Except when otherwise required by trust agreements, the operating cash of all funds is pooled into various bank accounts. Interest income is allocated to funds on the basis of each fund's participation in the pool. Cash in excess of operating requirements is invested in U.S. government securities, local government investment pools, and interest-bearing bank accounts.

**B. Receivables and payable**

Outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Property taxes are recognized in the year for which they are levied and attach an enforceable lien on the property. On or before May 1st, the Assessor sends Notice of Valuation for real property. Not later than December 15th, the Clerk certifies levy to the County Commissioners and an enforceable lien is attached as of January 1st of the coming year. Taxes are payable in two installments on February 28th and June 15th, or in one installment due April 30th. The El Paso County

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Treasurer bills and collects property taxes for the County and the other taxing authorities within the County. Collections for other districts are accounted for in the Treasurer's agency funds.

**C. Inventories and prepaid items**

Inventories are valued at cost using the first-in, first-out method. Inventories of the General Fund consist primarily of supplies held for consumption and expendable parts and are considered expenditures when used. Inventories of the Road and Bridge Fund consist of expendable parts and supplies held for consumption and are considered expenditures when used.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The expenditure will be appropriately recognized using the consumption method, in the benefiting period.

**D. Restricted assets**

Certain proceeds from the County's capital expenditures fund Certificates of Participation, as well as certain resources set aside for their repayment, are restricted because they are maintained in separate bank accounts and their use is limited by applicable bond covenants. The construction fund accounts are used to report those proceeds of Certificates of Participation issuance that are restricted for use in construction. The total of those accounts as of December 31, 2019, was \$3,327,408. The certificate fund accounts are used to segregate resources accumulated for debt service payments over the next twelve months. The total of those accounts as of December 31, 2019, was \$5,577,435.

**E. Capital assets**

Capital assets, which include: property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. The standard depreciation method is used for all assets. Donated capital assets are recorded at their acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects. Property, plant, and equipment of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Building	40
Improvements other than buildings	25
Infrastructure	1-50
Vehicles	4-8
Furniture & fixtures	5
General equipment	5-15

**F. Deferred inflows/outflows of resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then.

The County has three items that qualify for reporting in this category. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its re-acquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. Deferred outflows related to pension and OPEB have been recorded as of December 31, 2019, which consist of four components: 1) contributions subsequent to measurement date; 2) change in proportionate share of the net liability; 3) changes of assumptions or other inputs; and 4) difference between expected and actual experience.

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In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflow of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time.

The County has three items that qualify for reporting in this category. One is the unavailable revenue from property taxes reported in the governmental funds balance sheet and also in the government-wide statement of net position. Deferred revenue for property taxes in the government-wide statements results from the accrual of property taxes levied for operations of the following year. This revenue will be recognized in the year it is levied for. Deferred inflows related to pension and OPEB have been recorded as of December 31, 2019, which consist of three components: 1) change in proportionate share of the net liability; 2) changes of assumptions or other inputs; and 3) difference between expected and actual experience.

**G. Compensated absences**

It is the County's policy to permit employees to accumulate a limited amount of earned but unused vacation and sick pay benefits, which will be paid to employees upon separation from County service. All compensated absences liabilities are accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

**H. Long-term obligations**

In the fund financial statements, governmental fund types recognize debt premiums and discounts, as well as issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuance are reported as other financing sources, while discounts on debt insurances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Certificate of Participation premiums and discounts are deferred and amortized over the life of the Certificates of Participation using the effective interest method. Certificates of Participation are reported net of the applicable premium or discount.

**I. Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the El Paso County Retirement Plan and additions to/deductions from the El Paso County Retirement Plan's fiduciary net position have been determined on the same basis as they are reported by the El Paso County Retirement Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the plan provisions. Investments are reported at fair value.

**J. Other Post-Employment Benefits**

The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB and OPEB expense have been determined using the economic resources management focus and the accrual basis of accounting. For this purpose, benefits and refunds of employee contributions are recognized when due and payable in accordance with the benefit terms. Expenditures are recognized when the liability is incurred, regardless of when payment is made. No assets are accumulated in a trust that meets criteria in paragraph 4 of GASB Statement no. 75.

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**K. Restatement of beginning net position**

Effective January 1, 2019 the County implemented GASB Statement No. 84, *Fiduciary Activities* and is effective for reporting periods beginning after December 15, 2018. The statement changes the definition of fiduciary activities, providing more defined guidance on how to determine if activity is fiduciary in nature and therefore should be reported as such. The statement defines types of fiduciary funds eliminating Agency Funds and replacing them with Custodial Funds. Under this guidance, all fiduciary funds will now report a net position and a statement of changes in that net position. Implementation of this guidance resulted in reclassification of funds to Custodial Funds. As this statement was implemented retroactively it resulted in a restatement of the prior period net position of Fiduciary Activities and restatement of the prior period fund balance of Custodial Funds.

El Paso County Fiduciary Funds	
Statement of Net Position	
Fiduciary Funds	
Net Position at December 31, 2018, as previously reported	\$ 270,922
Addition of Net Position as calculated pursuant to GASB 84	<u>13,921,435</u>
Net Position December 31, 2018, as restated	<u><u>\$ 14,192,357</u></u>

**5. *Implementation of new accounting standards***

For the year ended December 31, 2019, El Paso County implemented the provisions of the following new accounting standards:

- GASB Statement No. 83, *Certain Asset Retirement Obligations*
- GASB Statement No. 84, *Fiduciary Activities*
- GASB Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*
- GASB Statement No. 90, *Majority Equity Interest - An amendment of GASB Statements No. 14 and No. 61*

Effective January 1, 2019, the County implemented GASB Statement No. 83, *Certain Asset Retirement Obligations*, which is effective for reporting periods beginning after June 15, 2018. GASB Statement No. 83 addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. This statement establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for AROs. The County's management determined that GASB Statement No. 83 had no impact on the County's financial statements.

Effective January 1, 2019, the County implemented GASB Statement No. 84 *Fiduciary Activities*, which is effective for reporting periods after December 15, 2018. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and post-employment benefit arrangements that are fiduciary activities. This standard had a considerable impact on the County's financial statements. GASB 84 changed the reporting of fiduciary activities by defining the four types of fiduciary funds as pension and OPEB trust funds, investment trust funds, private-purpose trust funds, and custodial funds. Custodial funds have replaced what was previously known as agency funds, although the criteria are slightly different.

Effective January 1, 2019, the County implemented GASB Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*, which is effective for reporting periods after June 15, 2018. The primary objective of GASB Statement No. 88 is to improve the information that is disclosed in notes to government financial statements related to debt. This statement defines debt for purposes of disclosure, and clarifies which liabilities governments should include

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when disclosing information related to debt. This statement also requires that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt. The County's management determined that GASB Statement No. 88 had no impact on the County's financial statements.

Effective January 1, 2019, the County implemented GASB Statement No. 90, *Majority Equity Interest - An amendment of GASB Statements No. 14 and No. 61*, which is effective for reporting periods beginning after December 15, 2018. The primary objectives of this Statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. The County's management determined that GASB Statement No. 90 had no impact on the County's financial statements.

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**Note B – Stewardship, Compliance, and Accountability**

**1. *Budgetary Information***

Budgets are adopted on a basis consistent with US generally accepted accounting principles (GAAP) for all government funds with a few minor exceptions. These exceptions are reconciled on the Budget to GAAP reconciliation schedule presented after the schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual. The Proprietary funds and Falcon Vista adopt budgets using the modified accrual basis of accounting, which is not US GAAP for those fund types. Annual appropriated budgets are adopted for all governmental funds, proprietary funds, Local Improvement Districts, Public Improvement District #1, Public Improvement District #2, Public Improvement District #3, Pioneer Village Roads Improvement District and Stratmoor Valley Public Improvement District. All annual appropriations lapse at fiscal year-end. Budgets are not presented for the Public Trustee Custodial Fund or the other Custodial funds because these are funds collected and held on behalf of others. In addition, budget is not presented for the Pension Trust because these funds are also collected on behalf of others and the Trust issues separately stated financial statements.

Appropriations in governmental funds are encumbered upon issuance of purchase orders, contracts, or other forms of legal commitments. While appropriations lapse as of the end of the fiscal year, the succeeding year's budget ordinance specifically provides for the re-appropriation of year-end encumbrances. Encumbrances outstanding as of December 31, 2019 do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year.

The County's managers may make transfers of appropriations within a fund. Transfers of appropriations between funds require the approval of the Board of County Commissioners. The legal level of budgetary control is the fund level.

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- A. Public hearings are conducted by the County to obtain taxpayer comments.
- B. Prior to December 31st, the budget is legally enacted through passage of an appropriation resolution.
- C. Any revisions that alter the total expenditures of any fund must be approved by the County Commissioners by passage of a resolution.
- D. The Road and Bridge Fund budgets expenditures using the natural classifications. Therefore, a difference arises between the fund financial statements reflecting expenditures under US GAAP, under which salary expenditures may be part of capital outlay expenditures, and the budget to actual schedules reflecting expenditures in their natural classifications.
- E. No fund had excesses of expenditures over appropriations for the year ended December 31, 2019.

**2. *Management Use of Estimates***

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

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**3. Fund Balance**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. As of December 31, 2019, fund balances of the governmental funds are classified as follows:

***Nonspendable*** – amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

***Restricted*** – amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

***Committed*** – amounts that can be used only for specific purposes determined by a formal action of the Board of County Commissioners. The Board of County Commissioners is the highest level of decision-making authority. Commitments may be established, modified, or rescinded only through resolutions approved by the Board of County Commissioners.

***Assigned*** – amounts that do not meet the criteria to be classified as restricted or committed but which are intended to be used for specific purposes. Under the Board of County Commissioners' adopted policy, only the Board of County Commissioners or the County Administrator, Deputy County Administrator, or Chief Financial Officer are authorized to assign amounts for specific purposes.

***Unassigned*** - The residual portion of fund balance that does not meet any of the above criteria. The County will only report a positive unassigned fund balance in the General Fund.

When expenditures are incurred for purposes for which both restricted and unrestricted (total of committed, assigned, and unassigned balances) fund balances are available, the County considers restricted funds to have been spent first.

The Board of County Commissioners adopted a minimum fund balance policy for the General Fund.

The appropriate minimum level of General Fund unrestricted fund balance to be maintained is the sum of:

- a. Historical uncollectable amounts for Property Taxes averaging 0.5%
  - b. Sales Tax for all funds (excluding restricted Public Safety Sales Tax) of 10%
  - c. All other Unrestricted General Fund Revenues of 5%
1. The General Fund unrestricted fund balance may be used in the following circumstances:
- a. Revenues received are at least 4% less than budgeted due to economic conditions
  - b. Federally declared natural disasters within the County
  - c. Elimination of core (tax related, non-grant) revenue streams, such as:
    - i. Sales and/or Use Tax
    - ii. Property Tax
    - iii. Clerk and Recorder Fees
    - iv. Specific Ownership Tax
  - d. BoCC determined emergency of one-time cost
  - e. Fund balance will be used in the order of: unassigned, assigned, and committed



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2. The General Fund unrestricted fund balance will be replenished using the following methods:
  - a. Adjust the five-year financial projection so that spending is adjusted down (or economic recovery predicted) and desired levels of unrestricted fund balance are replenished.
  - b. Natural disaster use is replenished when anticipated reimbursement will be received from state/federal government.
  - c. Fund balance will be replenished in the order of: committed, assigned, and unassigned.
3. The General Fund unrestricted fund balance will be replenished using the following timeline:
  - a. The amount that needs to be replenished will be adjusted in the five-year financial projection to be brought to the minimum required level over a maximum of five budget years.
4. The highest level of decision making authority to establish, modify and rescind commitments is the Board of County Commissioners by Resolution.
5. The officials authorized to assign Board of County Commissioner approved amounts for specific purposes are the County Administrator and Deputy County Administrator.

The minimum unrestricted fund balance required for 2019 is \$18,744,529. The County's unrestricted General Fund balance as of December 31, 2019 is \$42,355,373, which is \$23,610,843 more than required by the County's policy.

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**Note C – Detailed Notes on All Funds**

**1. Deposits and investments**

<u>Cash and Investments</u>	<u>Amount</u>
Cash and investments	\$ 91,213,565
Restricted cash and investments	8,904,844
Fiduciary cash and equivalents	36,256,551
Fiduciary investments	394,235,705
Total cash and investments	\$ 530,610,665

The County's cash and investments consists of the following on December 31, 2019:

	<u>Treasurer Funds</u>	<u>Primary Government Restricted Cash &amp; Investments</u>	<u>Public Trustee</u>	<u>Retirement Plan</u>	<u>PID Funds</u>	<u>Sheriff Custodial Funds</u>	<u>Total</u>
Petty cash	\$ 110,470	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 110,470
Cash deposits	24,106,642	-	943,171	8,166,458	-	757,344	33,973,615
CSIP-money market funds	75,296	-	-	-	-	-	75,296
Local government investment pool	74,383,409	-	-	-	1,799,156	-	76,182,565
Investments	32,408,152	8,904,844	-	394,235,705	-	-	435,548,701
	\$ 131,083,969	\$ 8,904,844	\$ 943,171	\$ 402,402,163	\$ 1,799,156	\$ 757,344	\$ 545,890,647

The County's Public Improvement District (PID) Fund total consists of the following on December 31, 2019:

	<u>PID-1</u>	<u>PID-2</u>	<u>PID-3</u>	<u>Pioneer Village Roads PID</u>	<u>Stratmoor Valley Streetlight PID</u>	<u>Total</u>
Local government investment pool	\$ 1,680,656	\$ 27,623	\$ 4,418	\$ 7,385	\$ 79,074	\$ 1,799,156

Restricted cash and investments are held by U.S. Bank and pertain to Certificate of Participation reserve funds. The balance of \$8,904,844, includes cash equivalents of \$3,327,408 and various Guaranteed Investment Contracts of \$5,577,436 rated A2, Aaa and Baa1 by Moody.

**Deposits**

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories which are determined by state regulators. All banks used by the County for depository and investments are on the approved list. Deposit amounts in excess of Federal insurance levels must be collateralized. PDPA allows institutions to create a single collateral pool for all public funds which is maintained by another institution or held in trust for all uninsured public deposits. The market value of the collateral must be at least equal to 102% of uninsured deposits.

At December 31, 2019, the El Paso County's cash deposits had a bank balance of \$32,066,000. Of the bank balance, \$837,450 was covered by federal depository insurance. The remainder of the bank balance, \$31,228,550, was collateralized with securities held by the pledging financial institution and covered by eligible collateral as determined by the PDPA.

There are several accounts included in the Treasurer's Custodial Funds that are held under the custodianship of the El Paso County Treasurer. The transactions within these accounts occur outside of the oversight of the Financial Services Department.

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**Investments**

The investment program is operated in conformance with federal, state and other legal requirements as well as in accordance with Colorado Revised Statutes, specifically C.R.S. 24-75-601.

The County uses the “prudent person” standard which is applied in the context of managing an overall portfolio. The standard states that investments shall be made with judgment and care, under circumstances then prevailing, which persons of prudence, discretion and intelligence exercise in the management of their own affairs, not for speculation, but for investment, considering the probable safety of their capital as well as the probable income to be derived.

**Credit Risk** – Credit risk is the risk that a security or a portfolio will lose some or all of its value due to a real or perceived change in the ability of the issuer to repay its debt. In order to mitigate credit risk, the County diversifies the investment portfolio through limiting investments to avoid over concentration in securities from a specific issuer or business sector (excluding U.S. Treasury securities), limiting investment in securities that have higher credit risks, investing in securities with varying maturities, and continuously investing a portion of the portfolio in readily available funds such as local government investment pools (LGIPs) or money market funds to ensure that appropriate liquidity is maintained in order to meet ongoing obligations. The County’s investment policy limits the investments to the following securities:

- A. U.S. Treasury obligations
- B. Federal agency and instrumentality securities
- C. Time certificates of deposits (CDs)
- D. Negotiable certificates of deposit
- E. Corporate bonds
- F. Municipal bonds: general obligations and revenue obligations
- G. Commercial paper
- H. Eligible bankers acceptances
- I. Local government investments pools (LGIP)
- J. Repurchase agreements and reverse repurchase agreements
- K. Deposits in state or nationally chartered depository institutions

**Custodial Credit Risk** – Custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County’s investment policy requires all securities to be in the name of the County Treasurer and securities must be deposited in a safekeeping account at an authorized county depository institution or at an eligible security dealer.

**Concentration Risk** – Concentration risk is the risk of exposure to loss that can result from failing to diversify investments. The County’s investment policy directs the Treasurer to diversify securities held in the investment portfolio to minimize the risk of losses from an excessive concentration of securities from a single issuer, with similar maturities, or (except Treasury securities) in similar categories.

**Interest Rate Risk** – Market risk is the risk that the portfolio value will fluctuate due to changes in the general level of interest rates. The County mitigates risk by providing adequate liquidity for short-term cash needs, and by making longer-term investments only with funds that are not needed for current cash flow purposes. The County further recognizes that certain types of securities, including variable rate securities, securities with principal pay downs prior to maturity, and securities with embedded options, will affect the market risk profile of the portfolio differently in different interest rate environments, and therefore, adopts the following strategies to control and mitigate its exposure to market risk:

- Liquidity funds will be held in investment instruments maturing within one year at the time of purchase.
- Longer term/core funds will be defined as funds in excess of liquidity requirements. The investments in this portion of the portfolio will have maturities between 1 day and 5 years and will be invested in higher quality and liquid securities.

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As of December 31, 2019, El Paso County Primary Government investments (including Fiduciary Funds held by Treasurer) had the following maturities:

Investment type for Primary Government	Investments Maturities			
	Fair Value	Up to 120 Days	121 Days to 5 Years	Credit Rating
U.S. Treasuries	\$ 14,506,079	\$ -	\$ 14,506,079	US Govt Guar
<b>Instrumentality</b>				
Federal agency collateralized mortgage obligations	531,241	-	531,241	AA+
Federal agency bonds	6,556,752	-	6,556,752	AA+
Corporate bonds	2,060,698	-	2,060,698	AA- to AAA
Municipal bonds	3,170,793	-	3,170,793	AA- to AAA
Supra-national agency bonds	3,520,330	-	3,520,330	AAA
Certificates of deposit	2,062,259	-	2,062,259	A-1 to AA-
CSIP-money market funds	75,296	75,296	-	AAAm
ColoTrust	74,383,409	74,383,409	-	AAAm
Total investments controlled by the County	<u>\$ 106,866,857</u>	<u>\$ 74,458,705</u>	<u>\$ 32,408,152</u>	

**Fair Value Measurement** – El Paso County categorizes its fair values measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Portfolio investments are assigned a level based upon the observability of the inputs which are significant to the overall valuation. The inputs or methodology used for valuing securities are not necessarily an indication of the risk associated with investing in those securities. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs such as matrix pricing techniques that values securities based on benchmark quoted prices; Level 3 inputs are significant unobservable inputs.

As of December 31, 2019, El Paso County Primary Government investments (including Fiduciary Funds held by Treasurer) had the following recurring fair value measurements:

Investments by fair value level:	Fair Value Measurements Using			
	12/31/2019	Level 1	Level 2	Level 3
U. S. Treasuries	\$ 14,506,079	\$ -	\$ 14,506,079	\$ -
Federal agency collateralized mortgage obligations	531,241	-	531,241	-
Federal agency bonds	6,556,752	-	6,556,752	-
Corporate bonds	2,060,698	-	2,060,698	-
Municipal bonds	3,170,793	-	3,170,793	-
Supra-national agency bonds	3,520,330	-	3,520,330	-
Certificates of deposit	2,062,259	-	2,062,259	-
Total investments by fair value level	<u>\$ 32,408,152</u>	<u>\$ -</u>	<u>\$ 32,408,152</u>	<u>\$ -</u>
ColoTrust (external investment pool - measured at NAV)	74,383,409			
CSIP (external investment pool - measured at amortized cost)	75,296			
Total investments not by fair value	<u>\$ 74,458,705</u>			
Total investments controlled by the County	<u>\$ 106,866,857</u>			

The ColoTrust investment is a local government investment pool that reports at the fair value per share of the pool's underlying portfolio. For pricing and redeeming shares, ColoTrust maintains a stable net asset value (NAV) of \$1 per share using the fair value method. ColoTrust is exempt from being measured at fair value and is excluded from the fair value hierarchy. The State Securities Commissioner administers and enforces all State statutes governing ColoTrust.

The CSIP Money Market Fund investment is a governmental investment pool that is managed in accordance with GASB 79 requirements, as applicable, for the use of the amortized cost method of valuing its investment portfolio. The CSIP Money Market Fund is exempt from being measured at fair value and is excluded from the fair value hierarchy. The State Securities Commissioner administers and enforces all State statutes governing CSIP.

ColoTrust and CSIP Money Market Fund investments do not have any unfunded commitments, redemption restrictions, or redemption notice periods.

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Investments other than ColoTrust and CSIP Money Market Fund are assigned a hierarchy level based on asset type. Evaluations are made utilizing sources, frequencies, and reliability of observable and unobservable inputs, as well as industry standard considerations when applicable. All investments classified as Level 1 are valued using closing market prices, as quoted in active markets. Investments classified as Level 2 are evaluated based on various market and industry inputs, including institutional bond quotes, collateralized mortgage obligation (CMO) source, market prices, and independent market data analysis.

**Blended Component Unit Retirement Plan – Cash and Investments**

**Deposits**

The Retirement Plan (Plan) has a bank balance of \$8,068,252 on deposit with a banking institution at December 31, 2019. Of this bank balance, up to \$250,000 is insured by the Federal Deposit Insurance Corporation at December 31, 2019. The uninsured balances are collateralized with securities held by the banking institutions, but not in the Plan's name. In addition, \$98,206 was held by various money managers in banking institutions at December 31, 2019.

**Investments**

**Fair Value Measurements** – The Plan categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset and give the highest level to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest level to unobservable inputs (Level 3). Level 1 inputs are unadjusted quoted prices for identical instruments in active markets; Level 2 inputs are observable inputs other than quoted market prices; Level 3 inputs are valuations derived from valuation techniques in which significant inputs are unobservable.

Investments that are measured at fair value using the net asset value (NAV) per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy.

The Plan has the following fair value measurements as of December 31, 2019:

	12/31/2019	Fair Value Measurements Using		
		Level 1	Level 2	Level 3
<b><u>Investments by fair value level:</u></b>				
International equity funds	\$ 45,905,362	\$ 45,905,362	\$ -	\$ -
Domestic equity funds	27,838,226	27,838,226	-	-
Fixed income:				
U.S. Government agencies	7,417,374	-	7,417,374	-
Municipal bonds	4,917,159	-	4,917,159	-
Inflation protected bond fund	7,231,699	7,231,699	-	-
Corporate securities	4,477,823	-	4,477,823	-
U.S. Treasuries	1,880,502	-	1,880,502	-
Real asset funds	10,143,164	10,143,164	-	-
Commodities fund	7,829,729	7,829,729	-	-
Total investments by fair value level	\$ 117,641,038	\$ 98,948,180	\$ 18,692,858	\$ -
Investments measured at net asset value (NAV):				
Domestic equity funds	\$ 80,285,387			
Real asset funds	79,950,900			
International equity funds	44,838,128			
Fixed income funds	43,821,527			
Hedge fund of funds	18,720,075			
Multi-asset fund	8,978,650			
Total investments measured at NAV	276,594,667			
Total investments held by the Retirement Plan	\$ 394,235,705			

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Domestic common stocks and international equity mutual funds classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Fixed income securities classified in Level 2 of the fair value hierarchy are valued primarily using quoted prices in inactive markets, as well as other pricing methods using observable inputs.

Investments measured at NAV as of December 31, 2019:

	<u>Fair Value</u>	<u>Unfunded Commitments</u>	<u>Redemption Frequency</u>	<u>Redemption Notice Period</u>
Domestic equity funds (1)	\$ 80,285,387	4,554,582	Monthly, None	1-5 days, N/A
Real asset funds (2)	79,950,900	7,841,564	Qtrly, None	90 days, N/A
International equity funds (3)	44,838,128	None	Daily, None	1-2 days, N/A
Fixed income funds (4)	43,821,527	None	Daily, Monthly	31 days, N/A
Hedge fund of funds (5)	18,720,075	None	Quarterly	70 days
Multi-asset fund (6)	8,978,650	None	Monthly	15 days
Total investments measured at NAV	<u>\$ 276,594,667</u>			

(1) Domestic equity funds – Domestic equity funds reported at net asset value consist of 11 limited partnerships and collective investment funds with various investment objectives. 37% of domestic equity funds consist of an investment in the Parametric Defensive Equity Fund LLC (the Defensive Equity Fund). The investment objective of the Defensive Equity Fund is to provide favorable risk-adjusted performance relative to the S&P 500 index over the long term and is expected to produce the strongest relative performance when the S&P is experiencing negative returns. The Defensive Equity Fund allows monthly redemptions and the Plan has no unfunded commitments relating to this fund. The remaining 10 domestic equity funds are diversified by investment type and have redemption features from daily to non-redeemable. The nature of the investments in these funds are that distributions are received through the liquidation of the underlying assets over estimated periods of 10 to 12 years.

(2) Real asset funds – Real asset funds stated at net asset value consist of 5 limited partnerships. 57% of the real estate limited partnerships consist of an investment in a core-style, open-end real estate fund that holds a strategically diversified portfolio of real estate assets across the four main property types in major markets throughout the United States. The primary performance objective is to combine an attractive income yield with long-term capital growth. This fund allows for quarterly redemptions with a 90 days notice and values its underlying real estate investments using income, cost and sales comparison approaches. The remaining real estate limited partnerships consist of investments in 4 limited partnerships that are diversified by investment type and cannot be redeemed. Instead, the nature of the investments in these limited partnerships are that distributions are received through the liquidation of the underlying properties over 7 to 10 years.

(3) International equity funds – International equity funds stated at net asset value consist of 3 collective investment funds that invest in global equity securities. 62% of the international equity funds consist of an investment in a global minimum volatility index fund, which seeks to track the investment results of an index composed of global equities that, in the aggregate, have lower volatility characteristics relative to the broader markets. This fund can be redeemed with 2 days notice. The remaining 2 funds consist of an all country world index, excluding U.S., and an emerging markets fund, both of which are redeemable daily.

(4) Fixed income funds – Fixed income funds stated at net asset value consist of a \$24.7 million investment in a limited partnership and a \$19.1 million investment in a limited liability company. The limited partnership's investment objective is to provide superior risk adjusted returns by opportunistically investing on a fully-funded basis without leverage in bank loans and bonds. The limited partnership is redeemable monthly with 31 days notice. The limited liability company is a domestic bond fund that invest all or substantially all of its assets in investment grade debt and fixed income securities rated at the time of purchase at least Baa3 or BBB- or that are of a comparable quality. This investment is redeemable daily.

(5) Hedge fund of funds – The hedge fund of funds is a limited partnership which invests in a portfolio of funds. The underlying funds generally implement non-traditional or alternative investment strategies. The hedge fund of funds is redeemable quarterly with a 70 days notice.

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(6) Multi-asset fund – The multi-asset fund's objective is to generate absolute risk adjusted returns over time by utilizing a multi-asset investing approach through a combination of strategic asset allocation and tactical portfolio management and by balancing risk across and within a broad array of asset classes. The fund is redeemable monthly with 15 days notice.

**Credit Risk** – Credit risk is the risk that an issuer or counterparty to an investment will not fulfill its obligations. The Plan's general investment policy is to limit its investments in fixed income securities to those with an S&P/Moody's rating of investment grade BBB/Baa or better, unless expressly permitted by the Board. However, the fixed income portfolio manager is allowed to hold fixed income securities with a rating of BB or B.

At December 31, 2019, the Plan's exposure to fixed income credit risk based on Standard & Poor's ratings is as follows:

S & P Rating	Corporate Securities	US Treasuries	US Govt Agencies	Municipal Bonds	Fixed Income Funds	Total
AAA	\$ 423,493	\$ 1,880,502	\$ -	\$ 2,192,851	\$ 7,231,699	\$ 11,728,545
AA+	-	-	7,417,374	1,145,059	-	8,562,433
AA	274,970	-	-	1,405,986	-	1,680,956
AA-	189,803	-	-	-	-	189,803
A+	81,114	-	-	-	19,113,311	19,194,425
A	1,385,096	-	-	173,263	-	1,558,359
A-	1,180,083	-	-	-	-	1,180,083
BBB+	614,978	-	-	-	-	614,978
BBB	328,286	-	-	-	-	328,286
B	-	-	-	-	24,708,216	24,708,216
Total	<u>\$ 4,477,823</u>	<u>\$ 1,880,502</u>	<u>\$ 7,417,374</u>	<u>\$ 4,917,159</u>	<u>\$ 51,053,226</u>	<u>\$ 69,746,084</u>

**Concentration of Credit Risk** – Concentration of credit risk is the risk of loss attributed to the magnitude of the Plan's investment in a single issuer. The Plan limits its investments in any one issuer of equity securities, fixed income securities, short-term investments and commercial paper to no more than 5% of the applicable portfolio. No limitation is placed on investments in U.S. Government guaranteed obligations. No individual investments exceeded 5% of the Plan's net position at December 31, 2019.

**Interest Rate Risk** – Interest rate risk is the risk that changes in interest rates of debt securities will adversely affect the fair value of an investment. Unless expressly permitted by the Board, the effective duration of any fixed income portfolio shall not exceed 120% of the effective duration of the broad market benchmark included in the instructions to the portfolio manager.

As of December 31, 2019, the effective duration of the Plan's fixed income portfolio is 4.0 years.

**Foreign Currency Risk** – Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. As of December 31, 2019, none of the Plan's investments were denominated in currencies other than the United States dollar.

**Component Unit El Paso County Public Health – Cash and Investments**

**Deposits** – The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is specified by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds.

The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must equal at least 102% of the uninsured deposits. The State Regulatory Commissions for banks and savings and loan associations are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools. At December 31, 2019, Public Health had bank deposits of \$339,286 collateralized with securities held by the financial institution's agent, but not in the Public Health name.

**Fair Value Measurements** – El Paso County Public Health categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to

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measure the fair value of assets. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

**Cash and Investments held by El Paso County Public Health**

	12/31/2019	Credit Rating	Maturity Date
Petty cash	\$ 5,170	*	*
Cash deposits	1,116,212	*	*
Local government investment pool (ColoTrust)	3,417,821	AAAm	Demand
Total cash and investments	<u>\$ 4,539,203</u>		

\* Not applicable to cash deposits

The ColoTrust investment is a local government investment pool that reports at the fair value per share of the pool's underlying portfolio. For pricing and redeeming shares, ColoTrust maintains a stable net asset value (NAV) of \$1 per share using the fair value method. ColoTrust is exempt from being measured at fair value and is excluded from the fair value hierarchy.

**Component Unit El Paso County Housing Authority – Cash and Investments**

**Deposits in Bank and Investments** – Deposits and investments consist of checking and money market accounts and government securities and are stated at fair value. Deposits are fully collateralized or vested in securities of the United States Government and are identified specifically in the name of the El Paso County Housing Authority (the “Authority”). The deposits are either covered by federal depository insurance, by collateral held by the Authority's agent in the Authority's name by the Federal Reserve Banks acting as third-party agents or by a collateralization agreement.

**HUD Deposit Restrictions** – The U.S. Department of Housing and Urban Development (HUD) requires Authorities to invest excess HUD program funds in obligations of the United States, certificates of deposit or any other federally insured instruments. HUD also requires that deposits of HUD program funds be fully insured or collateralized at all times. Acceptable security includes FDIC/FSLIC insurance and the market value of securities purchased and pledged to the political subdivision. Pursuant to HUD restrictions, obligations of the United States are allowed as security for deposits. Obligations furnished as security must be held by the Authority or with an unaffiliated bank or trust company for the account of the Authority.

**Fair Value Measurements** – The El Paso County Housing Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

**Cash and Investments held by El Paso County Housing Authority**

The carrying amount of the Authority's cash deposits and investments was \$6,495,315 at December 31, 2019. Bank and investment balances before reconciling items were \$6,495,315 at that date, the total amount of which was collateralized or insured with securities held by an unaffiliated banking institution in the Authority's name.

	12/31/2019			
Deposits				
Checking account	\$ 218,072			
Repurchase agreement	315,794			
Escrow account	405,118			
Custody account	3,930,108			
Total deposits	<u>4,869,092</u>			
Investments		Fair Value Inputs	Credit Rating	Maturity Date
ColoTrust	796,992	Level 2	AAAm	Demand
U.S. Treasuries	814,005	Level 2	US Govt Guar	2020
GNMA Securities	15,226	Level 2	AAA	2030-2031
Total investments	<u>1,626,223</u>			
Total deposits and investments	<u>\$ 6,495,315</u>			



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The ColoTrust investment is a local government investment pool that reports at the fair value per share of the pool's underlying portfolio. For pricing and redeeming shares, ColoTrust maintains a stable net asset value (NAV) of \$1 per share using the fair value method. ColoTrust is exempt from being measured at fair value and is excluded from the fair value hierarchy.

US Bank Treasury Obligations and US Bank Mortgage-backed Securities fair values are determined based on published market quotations using Level 2 inputs.

**2. Property taxes**

The County is permitted to levy taxes on the assessed valuation for general governmental services. The combined tax rate to finance general governmental services for the year ended December 31, 2019, was 7.035 mills. The County's assessed valuation for 2019 was \$8,699,370,090. Therefore, the County could collect \$65,697,494 for 2019 taxes. Instead, the Board of County Commissioners eliminated the County's entire portion of business personal property tax. The property taxes collectible in 2019 payable on 2020 total \$60,002,980.

**3. Capital assets**

Capital asset activity for the year ended December 31, 2019, was as follows:

	Balance January 1, 2019	Increases	Decreases	Transfers	Balance December 31, 2019
<b>Governmental Activities:</b>					
Capital assets, not being depreciated:					
Land	\$ 15,827,534	\$ -	\$ -	\$ -	\$ 15,827,534
Art	121,311	-	-	-	121,311
Construction in progress	15,898,619	10,039,355	(295,289)	(5,751,502)	19,891,183
Total capital assets, not being depreciated	31,847,464	10,039,355	(295,289)	(5,751,502)	35,840,028
Capital assets, being depreciated:					
Buildings	208,810,576	-	(460,272)	478,452	208,828,756
Improvements other than buildings	77,738,975	1,918,722	(3,822,361)	1,372,676	77,208,012
Machinery and equipment	83,111,842	7,872,747	(3,282,344)	1,846,260	89,548,505
Infrastructure	594,292,939	13,421,345	(81,006,312)	2,054,114	528,762,086
Total capital assets, being depreciated	963,954,332	23,212,814	(88,571,289)	5,751,502	904,347,359
Less accumulated depreciation for:					
Buildings	(85,426,316)	(4,424,711)	206,725	-	(89,644,302)
Improvements other than buildings	(24,483,147)	(3,950,133)	1,412,327	-	(27,020,953)
Machinery and equipment	(60,914,279)	(6,637,930)	3,169,934	-	(64,382,275)
Infrastructure	(297,588,577)	(19,931,356)	81,006,312	-	(236,513,621)
Total accumulated depreciation	(468,412,319)	(34,944,130)	85,795,298	-	(417,561,151)
Total capital assets, being depreciated, net	495,542,013	(11,731,316)	(2,775,991)	5,751,502	486,786,208
Total governmental activities capital assets, net	<u>\$ 527,389,477</u>	<u>\$ (1,691,961)</u>	<u>\$ (3,071,280)</u>	<u>\$ -</u>	<u>\$ 522,626,236</u>

\$319,741 of capital assets and \$171,002 of accumulated depreciation for Self-Insurance, an internal service fund, are included in this note.

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	Balance January 1, 2019	Increases	Decreases	Balance December 31, 2019
<b>Business-Type Activities:</b>				
Capital assets, being depreciated:				
Buildings	\$ 1,599,936	-	-	\$ 1,599,936
Improvements other than buildings	83,365	-	-	83,365
Machinery and equipment	41,426	-	-	41,426
Total capital assets, being depreciated	1,724,727	-	-	1,724,727
Less accumulated depreciation for:				
Buildings	(526,683)	(39,998)	-	(566,681)
Improvements other than buildings	(48,350)	(3,335)	-	(51,685)
Machinery and equipment	(27,525)	(3,398)	-	(30,923)
Total accumulated depreciation	(602,558)	(46,731)	-	(649,289)
Total capital assets, being depreciated, net	1,122,169	(46,731)	-	1,075,438
Total business-type activities capital assets, net	\$ 1,122,169	\$ (46,731)	\$ -	\$ 1,075,438

Depreciation expense was charged to functions/programs of the primary government as follows:

<b>Governmental Activities:</b>	<b>Amount</b>
General government	\$ 5,278,088
Public safety	6,214,012
Public works	22,695,217
Health and welfare	46,643
Culture and recreation	597,365
Veteran's services	733
Capital assets held by the government's internal service funds are charged to the various functions based on their usage of the assets	112,072
Total depreciation expense - governmental activities:	<u>34,944,130</u>
<b>Business-Type Activities:</b>	
Household hazardous waste	46,731
Total depreciation expense - business-type activities:	<u>\$ 46,731</u>

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**4. Inter-fund receivables and payables:**

The composition of inter-fund balances as of December 31, 2019, is as follows:

<b>Due to/from other funds:</b>		
<u>Receivable Funds</u>	<u>Payable Funds</u>	<u>Amount</u>
General	Road and Bridge	\$ 59,728
	Human Services	759,016
	Non-Major Internal Service	338,031
	Non-Major Enterprise	4,139
		1,160,915
Road and Bridge	General	123,121
		123,121
Human Services	General	483
		483
Capital Projects	General	25,373
		25,373
Non-Major Internal Service	General	506,983
		506,983
	Total	\$ 1,816,875
		1,816,875

Inter-fund balances resulted from the time lag between the dates that (1) inter-fund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

Resolution No. 18-440 authorizes the advancement of funds for cash flow purposes from the General Fund to other County funds. As of December 31, 2019, Human Services received an advance of \$3,300,000.

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**5. Long-term debt**

**A. Changes in long-term liabilities**

The following is a summary of changes in long-term liabilities of the County for the year ended December 31, 2019:

<b>Governmental Activities:</b>	<b>Beginning balance 1/1/2019</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending balance 12/31/2019</b>	<b>Due within one year</b>
Certificates of participation	\$ 124,030,000	\$ -	\$ (8,790,000)	\$ 115,240,000	\$ 9,075,000
Issuance discount	(127,536)	-	14,172	(113,364)	(14,170)
Plus issuance premium	5,757,108	-	(709,673)	5,047,435	637,434
Total certificates of participation	129,659,572	-	(9,485,501)	120,174,071	9,698,264
Capital leases	1,896,362	4,527,527	(1,821,210)	4,602,679	1,616,125
Claims payable	8,822,565	27,977,915	(27,734,509)	9,065,971	6,522,318
Compensated absences	16,797,032	11,782,101	(11,880,426)	16,698,707	2,554,637
Net pension liability	316,041,467	-	(18,578,516)	297,462,951	-
Net OPEB liability	136,721,102	-	(9,435,874)	127,285,228	-
Total long-term liabilities	<u>609,938,100</u>	<u>44,287,543</u>	<u>(78,936,036)</u>	<u>575,289,607</u>	<u>20,391,344</u>
<b>Business-Type Activities:</b>					
Compensated absences	69,894	32,999	(31,559)	71,334	50
Net pension liability	702,259	-	(40,643)	661,616	-
Net OPEB liability	205,390	20,045	(39,115)	186,320	-
Total long-term liabilities	<u>\$ 977,543</u>	<u>\$ 53,044</u>	<u>\$ (111,317)</u>	<u>\$ 919,270</u>	<u>\$ 50</u>

Compensated absences are normally liquidated 81 percent by the General fund, 12 percent by the Human Services fund, 7 percent by the Road and Bridge fund and 0.6 percent by the Conservation Trust fund. Net pension liability is normally liquidated 73 percent by the General fund, 19 percent by the Human Services fund, 7 percent by the Road and Bridge fund, and 1 percent by the Conservation Trust fund. Other post-employment benefits (OPEB) and claims payable are liquidated by the Self-Insurance fund.

**B. Certificates of participation**

During 2008, the County, through the El Paso County Facilities Corporation, issued \$2,500,000 in Certificates of Participation, Series 2008, which were dated December 15, 2008. The 2008 certificates carry interest rates ranging from 4.00% to 6.50% and mature December 1, 2011 through December 1, 2029. Interest payments are due June 1 and December 1. Principal payments are due December 1.

During 2010, the County, through the El Paso County Facilities Corporation, issued \$55,925,000 in Certificates of Participation, Series 2010, which were dated September 30, 2010. The 2010A was for \$47,545,000 and the Series 2010B was for \$8,380,000. The 2010A certificates carry interest rates ranging from 3.59% to 5.81% and mature December 1, 2017, through December 1, 2036. The 2010B certificates carry interest rates ranging from 2.25% to 5.00% and mature December 1, 2011 through December 1, 2016. Interest payments are due June 1 and December 1. Principal payments are due December 1.

During 2011, the County, through the El Paso County Facilities Corporation, issued \$32,820,000 Refunding Certificates of Participation series 2011A, which were dated July 20, 2011 and refunded the Certificates of Participation Series 2002B. The 2011A certificates carry interest rates ranging from 2.75% to 5.25% and mature December 1, 2011 through December 1, 2027. The refunded Certificates Series 2002B became due and payable, in accordance with their terms, on December 1, 2012 at which time all of the 2002B Certificates were matured or redeemed at a redemption price. Interest payments are due June 1 and December 1. Principal payments are due December 1.

During 2012, the County, through the El Paso County Facilities Corporation, issued \$12,010,000 in Certificates of Participation Series 2012, which were dated December 15, 2012. The Series 2012 Certificates carry interest rates ranging from 3.00% to 5.00% and mature December 21, 2023. Interest payments are due June 1 and December 1 of each year. Principal payments are due December 1.

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During 2016, the County, through the El Paso County Facilities Corporation, issued \$23,245,000 Refunding Certificates of Participation series 2016, which were dated June 1, 2016 and refunded a portion of the Certificates of Participation Series 2007A. The 2016 certificates carry interest rates ranging from 2.00% to 3.00% and mature December 1, 2029. Interest payments are due June 1 and December 1. Principal payments are due December 1.

During 2018, the County, through the El Paso County Facilities Corporation, issued \$28,380,000 Refunding Certificates of Participation Series 2018, which were dated May 1, 2018 and refunded the remaining balance of the 2007 Series A Certificates of Participation. The 2018 certificates carry interest rates ranging from 3.00% to 5.00% and mature December 1, 2029. Interest payments are due June 1 and December 1. Principal payments are due December 1.

**C. Capital lease obligations**

In 2017, the County entered into a lease agreement as lessee for financing equipment for the Public Works' Fleet Division. The lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of future minimum lease payments as of the inception date. In 2019, a payment of \$1,271,210 was made on this capital lease. The net book value of physical assets acquired are as follows at December 31, 2019:

Asset	Governmental Activities
Public Works Fleet Vehicles - 2017 Vehicles	\$ 104,920
2018 Vehicles	3,446,814
Less: Accumulated depreciation	(772,705)
Net	\$ 2,779,029

The following schedule reflects debt service requirements for the capital lease as of December 31, 2019:

Date	Interest	Principal	Total Payment Amount
February 2020	\$ 10,202	\$ 625,152	\$ 635,354

In 2019, the County entered into a lease agreement as lessee for financing equipment for the Public Works' Fleet Division. The lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of future minimum lease payments as of the inception date. In 2019, a payment of \$550,000.00 was made on this capital lease. The net book value of physical assets acquired are as follows at December 31, 2019:

Asset	Governmental Activities
Public Works Fleet Vehicles - 2019	\$ 1,031,177
Less: Accumulated depreciation	(116,544)
Total	\$ 914,633

The following schedule reflects debt service requirements for the capital lease as of December 31, 2019:

Date	Interest	Principal	Total Payment Amount
February 2020	\$ 49,211	\$ 990,973	\$ 1,040,184
February 2021	66,511	973,673	1,040,184
February 2022	44,827	995,357	1,040,184
February 2023	22,660	1,017,524	1,040,184
Total	\$ 183,208	\$ 3,977,527	\$ 4,160,735

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**D. Summary of debt service requirements**

The following schedule reflects debt service requirements to maturity for certificates of participation as of December 31, 2019:

<b>Governmental Activities Certificates of Participation</b>		
December 31,	Principal	Interest
2020	\$ 9,075,000	\$ 4,506,071
2021	9,400,000	4,164,280
2022	9,770,000	3,786,628
2023	10,190,000	3,376,875
2024	9,145,000	3,015,121
2025-2029	45,175,000	9,536,534
2030-2034	13,135,000	3,257,062
2035-2036	9,350,000	589,591
Total	\$ 115,240,000	\$ 32,232,162

**E. Operating leases**

El Paso County has entered into a number of operating leases which contain cancellation provisions and are subject to annual appropriations. For the reporting period, rent payments approximated \$1,125,620 for all types of leases. These expenditures were made primarily from the General, Self Insurance and Human Services funds.

**F. Conduit debt obligations**

From time to time, the County has issued the following types of conduit debt: single family mortgage bonds and mortgage revenue refunding bonds to assist low- to moderate-income residents in purchasing a residence; bonds for residential rental projects to be occupied by low- to moderate-income residents and owned by private-sector entities; industrial revenue bonds to provide financial assistance to private-sector entities to promote industry and develop trade or other economic activity; and qualified 501(c)(3) bonds to provide financial assistance to nonprofits for the acquisition and construction of eligible facilities. The various bonds are secured by investments under Indentures of Trust, loans that finance the projects, property, loan guarantees, and letters of credit, and are payable solely from certain revenues and receipts pledged under the Indentures of Trust, payments received on underlying mortgage loans, and payments received pursuant to loan agreements. These bonds do not constitute the debt or indebtedness of the County, nor is the County obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of December 31, 2019, the bonds had an estimated aggregate principal amount payable of \$285,584,098.

On September 26, 2019, El Paso County adopted a resolution authorizing the issuance of up to \$22,400,000 Refunding and Improvement Revenue Notes (The Colorado College Project), and on October 9, 2019, notes were issued in the amount of \$20,745,000.

On, September 26, 2019, El Paso County adopted a resolution authorizing the issuance of its Multifamily Housing Revenue Bonds (Winfield Apartments Project) Tax-Exempt Series 2019A in an amount not to exceed \$19,000,000, and Taxable Series 2019B in an amount not to exceed \$9,000,000. On December 30, 2019, the Tax-Exempt Series 2019A note was issued in the amount of \$16,830,000, and the Taxable Series 2019B note was issued in the amount of \$9,000,000.

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**6. Fund balance designation**

GASB 54 requires the fund balance amounts to be properly reported within one of the fund balance categories. The following table provides detail of each category of fund balance:

	<u>General</u>	<u>Road &amp; Bridge</u>	<u>Human Services</u>	<u>Capital Expenditure</u>	<u>Other Government</u>	<u>Total</u>
<b>Nonspendable:</b>						
Inventories	\$ 2,359,524	\$ 1,861,739	\$ -	\$ -	\$ -	\$ 4,221,263
Prepaid items	427,333	-	-	-	-	427,333
	<u>2,786,857</u>	<u>1,861,739</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>4,648,596</u>
<b>Restricted:</b>						
TABOR	7,873,609	-	-	-	-	7,873,609
Clerk & Recorder Projects	195,569	-	-	-	-	195,569
Public Safety Projects	14,862,814	-	-	-	-	14,862,814
Public Works	-	4,945,292	-	-	-	4,945,292
Baptist Road Rural Trans.	-	8,053	-	-	-	8,053
Culture and Recreation	1,120,644	-	-	-	945,430	2,066,074
Social Services	-	-	1,641,249	-	-	1,641,249
Debt Service	-	-	-	5,577,436	-	5,577,436
Construction Projects	-	-	-	3,327,409	-	3,327,409
Small Business Development	213,930	-	-	-	-	213,930
Other Projects	7,521	-	-	-	-	7,521
	<u>24,274,087</u>	<u>4,953,345</u>	<u>1,641,249</u>	<u>8,904,845</u>	<u>945,430</u>	<u>40,718,956</u>
<b>Committed:</b>						
Public Safety	20,257	-	-	-	-	20,257
Public Works	-	-	-	-	-	-
Clerk's Projects	1,369,319	-	-	-	-	1,369,319
Road & Bridge	-	5,336,365	-	-	-	5,336,365
Colorado Ave. Project	-	30,253	-	-	-	30,253
Culture and Recreation	-	-	-	-	-	-
County Fair	90,972	-	-	-	-	90,972
Debt Service Payments	1,595,000	-	-	-	-	1,595,000
Other Projects	237,125	-	-	-	-	237,125
	<u>3,312,673</u>	<u>5,366,618</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>8,679,291</u>
<b>Assigned:</b>						
Subsequent Year's Expenditures	9,235,330	-	-	-	-	9,235,330
Capital Projects	-	-	-	1,670,156	-	1,670,156
Infrastructure Projects	-	-	-	-	-	-
Parks Projects	-	-	-	-	-	-
Public Safety	368,247	-	-	-	-	368,247
Public Works Projects	-	10,874,851	-	-	-	10,874,851
Public Communications	1,250,642	-	-	-	-	1,250,642
Other Projects	1,552,591	-	-	-	-	1,552,591
	<u>12,406,810</u>	<u>10,874,851</u>	<u>-</u>	<u>1,670,156</u>	<u>-</u>	<u>24,951,817</u>
<b>Unassigned:</b>	<u>26,635,890</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>26,635,890</u>
<b>Total fund balance</b>	<u>\$ 69,416,317</u>	<u>\$ 23,056,553</u>	<u>\$ 1,641,249</u>	<u>\$ 10,575,001</u>	<u>\$ 945,430</u>	<u>\$ 105,634,550</u>

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**Note D – Other Information**

**1. Risk Management**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; health claims of employees; and natural disasters. The County established the Self-Insurance Fund (internal service fund) to account for and finance its uninsured risks of loss. Under this program, the fund provides coverage up to a maximum of \$100,000, \$600,000, \$250,000 and \$250,000 for each property damage claim, each workers' compensation claim, each liability claim, and each health claim, respectively. The limit of coverage on the liability claims is \$1,000,000. The County purchases commercial insurance for claims in excess of coverage provided by the fund and for all various other risks of loss. Settled claims have not exceeded this commercial coverage in the past three fiscal years.

All funds of the County participate in the program and make payments to the fund based on estimates of the amounts needed to pay prior- and current-year claims. Claims liabilities of \$9,065,971 that are reported in the Self-Insurance Fund at December 31, 2019, are based on the requirements of Governmental Accounting Standards Board Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable a liability has been incurred at the date of the financial statements, and the amount of the loss can be reasonably estimated. The present value of the estimated outstanding losses is the amount of money, discounted for anticipated investment income, required to meet unpaid claims. It is calculated based on a 2.0% yield on investments, as provided by the County.

Changes in the claims liability amounts in 2019 and 2018 were:

	Balance 1/1/2019	Claims and Changes in Estimates	Claim Payments	Balance 12/31/2019
Self-Insurance Fund	\$ 8,822,565	\$ 27,977,915	\$ 27,734,509	\$ 9,065,971
	Balance 1/1/2018	Claims and Changes in Estimates	Claim Payments	Balance 12/31/2018
Self-Insurance Fund	\$ 7,796,424	\$ 26,632,979	\$ 25,606,838	\$ 8,822,565

Amounts reflected represent current claims for self-funded medical claims, workers' compensation and other liability claims totaling \$6,522,318. The long-term portion represents claims pertaining to ongoing workers' compensation and liability claims totaling \$2,543,653.

**2. Contingencies**

**A Litigation**

There is no current pending litigation in which the County is involved that is expected to result in material judgments against the County. All pending litigation is being vigorously defended. The potential settlement amounts are inestimable and it is the opinion of management that the potential outcome of such matters would not have a significant effect on the financial position of the County if disposed of unfavorably.

**B Grants**

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to request for reimbursements to grantor agencies for expenditures disallowed under the terms of the grant. Based upon prior experience, the County management believes such disallowances, if any, will be immaterial.



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**C TABOR**

In November 1992, the people of the State of Colorado passed an amendment to the State’s Constitution (Article X, Section 20) known as the Taxpayer’s Bill of Rights (TABOR), which was effective December 31, 1992. TABOR’s intended purpose was to reasonably restrain most of the growth of government by imposing spending and revenue limits on the state and any local government, excluding enterprises. Provisions of TABOR require, among other things, that:

- Each district shall reserve for use in declared emergencies 3% or more of its fiscal year spending (as defined by TABOR) excluding bonded debt service.
- If revenue from sources not excluded from fiscal year spending exceeds the limits prescribed by TABOR in dollars for that fiscal year, the excess shall be refunded in the next fiscal year unless voters approve a revenue change as an offset.
- Revenue collected, kept, or spent illegally since four full fiscal years before an individual or class action enforcement suit is filed shall be refunded with 10% annual simple interest from the initial conduct.
- With minor exceptions, advance voter approval is required for any new tax, tax rate increase, mill levy above that for the prior year or creation of any multiple fiscal years direct or indirect district debt or other financial obligation without certain cash reserve amounts.

The County believes it complies with the provisions of TABOR. However, many of its provisions will most likely be interpreted by the judicial system and those interpretations could differ from those of the County. Based upon the County's interpretation of TABOR for 2019, the County exceeded its fiscal year spending limit by \$3,113,796. At the time of this report, the County is still considering options regarding a possible refund or a ballot initiative. The County will ensure proper actions will be taken to be in compliance with TABOR.

**3. *El Paso County Retirement Plan***

**A Plan Description and Provisions**

The following brief description of the El Paso County Retirement Plan (Plan) is provided for informational purposes only. Participants should refer to the plan document for more complete information. The Plan issues a publicly available financial report that includes financial statements and required supplementary information for the Plan. That report may be obtained by writing to the El Paso County Retirement Plan, 2880 International Cir., Suite 030, Colorado Springs, Colorado 80910, or by calling (719) 520-7490. The report may also be found at <https://retirement.elpasoco.com>.

**General** - The Plan is a cost-sharing multiple-employer defined benefit plan covering all permanent, full-time and job-share employees of the participating employers upon their date of employment. Employers, as defined in the plan document, include El Paso County, El Paso County Public Health, Pikes Peak Library District, 4th Judicial District Attorney and El Paso County Retirement Plan. The El Paso County Retirement Plan's proportionate share is not a significant part for footnotes disclosures.

All employees hired after September 1, 1967 are required to participate. Employees hired from 1974 through 1981 who were age 60 or older at their date of employment could elect to become a member as of January 1, 1982. The participants of the Plan consisted of the following as of December 31, 2019 (the most recent actuarial valuation date):

Inactive plan members currently receiving benefits	1,734
Inactive plan members entitled to but not yet receiving benefits	341
Active plan members	2,791
Total	4,866

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The El Paso County Board of Retirement (the Board) manages and administers the Plan. The Board consists of five members, one of whom is the El Paso County Treasurer, two of whom are appointed by the El Paso County Board of Commissioners (the Board of Commissioners) and two of whom are employees of the participating employers elected by participants. The Board shall have all powers necessary to effect the management and administration of the Plan in accordance with its terms. The Board has the powers set forth in Part 1, Title 24, Article 54, of the Colorado Revised Statutes.

**Plan Amendments** - The Board has the right to alter, amend, or terminate the Plan or any part thereof in such manner as it may determine; provided that no such alteration or amendment shall provide that a retirement benefit payable to any retired member shall be less than that provided by his or her accumulated contributions or affect the right of any member to receive a refund of his accumulated contributions and provided further that no alteration, amendment or termination of the Plan or any part thereof shall permit any part of the Plan to revert to or be recoverable by any employer or be used for or diverted to purposes other than the exclusive benefit of members, retired members, terminated vested members or beneficiaries under the Plan, except such funds, if any, as may remain at termination of the Plan after satisfaction of all liabilities with respect to members, retired members, terminated vested members and beneficiaries under the Plan and are due solely to erroneous actuarial calculations.

The Plan is intended to comply with the requirements of the applicable provisions of Internal Revenue Service Code Section 401(a) as now in effect or hereafter amended, and any modification or amendment of the Plan may be made retroactive, as necessary or appropriate, to establish and maintain such compliance.

**Contributions** - Contribution requirements are established and may be amended by the Board. Through December 31, 2009, participants contributed 6% of their monthly compensation to the Plan. The Plan was amended during 2009 to increase the participant monthly contribution rate to 6.5% effective January 1, 2010, 7.0% effective January 1, 2011 and 7.5% effective January 1, 2012. The Plan was further amended in 2013 to increase the participant monthly contribution rate to 8.0% effective January 1, 2014. Under the Plan provisions, the participating employers make monthly contributions at least equal to the contributions made by the participants. Interest is credited on employee contributions at the rate of 3% per annum, compounded monthly. Employee and employer basic contributions amounted to 16% of covered payroll for both 2019 and 2018.

Contributions are tax-deferred to the participants for federal income tax purposes. If participants have completed five years of service if hired before January 1, 2013 and eight years of service if hired on or after January 1, 2013, they are eligible to receive a future monthly retirement benefit. Any refund of contributions paid waives all future rights to any benefits. However, eligible participants who return to employment with a participating employer within 48 months and were previously refunded their contributions may reinstate withdrawn service if they repay the Plan the amount received when employment was terminated, plus interest, within twelve months of rehire.

Active participants who have completed five years of service if hired before January 1, 2013 and eight years of service if hired on or after January 1, 2013 may purchase up to five years of service credit for any period of full-time, nonvested previous employment with any public or private employer. One month of service credit may be purchased for each full month of full-time, nonvested, noncovered employment. The cost to purchase one month of service credit for noncovered employment is the "actuarial equivalent cost", as determined by the actuary for the Plan.

Participants may elect to pay for purchases of service credit in a lump sum or an installment basis. Effective July 2016, service credit purchases may also be made by rollover contributions from an eligible retirement plan. Payments may be made on a monthly, quarterly or annual basis with interest due at the actuarial equivalent interest rate for periodic benefits. The period over which installment payments may be made cannot exceed a period equal to the total amount of credited service to be purchased. Purchased service is recognized when paid.

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**Administrative Expenses** - The Plan's administrative expenses are paid from the assets of the Plan accumulated from contributions and investment earnings. During 2019 and 2018, the Plan received \$1,075,000 and \$1,099,000, respectively, from the Plan's employers for reimbursement of administrative and investment expenses.

**Termination Benefits** - Participants vest in accumulated contributions as follows:

- (a) If hired before January 1, 2013 and credited with less than five years of service or hired on or after January 1, 2013 and credited with less than eight years of service: Refund of the participant's accumulated contributions.
- (b) If hired before January 1, 2013 and credited with five or more years of service or hired on or after January 1, 2013 and credited with eight or more years of service:
  - (i) The participant may elect to receive a deferred retirement benefit which shall be equal to the participant's accrued benefit as of the date of termination and payable on the participant's normal retirement date. The participant may elect to receive a reduced retirement benefit beginning on the first day of any month subsequent to the participant's attainment of age 55. The reduction shall be 3% for each year by which payments commence prior to the first of the month following the participant's normal retirement date.
  - (ii) In lieu of (i), a participant may elect a current refund of accumulated contributions made by the participant.

**Retirement Benefits** - Participants hired before January 1, 2010 are eligible for normal retirement on the first of the month coincident with attainment of age 62. Participants hired after December 31, 2009 are eligible for normal retirement after attainment of age 62, but not before the completion of 60 months of continuous service. Participants hired after December 31, 2012 are eligible for normal retirement after attainment of age 62, but not before the completion of 96 months of continuous service.

If hired before January 1, 2010, the monthly benefit payable at normal retirement is equal to 2.22% times the final average monthly compensation, times years of credited service earned through December 31, 2012 and 2.00% times the final average monthly compensation, times years of credited service earned after December 31, 2012. If hired on or after January 1, 2010, the monthly benefit payable at normal retirement is equal to 2.00% times final average monthly compensation times years of credited service.

The normal retirement benefit will not be greater than 75% of the participant's final average monthly compensation if hired before January 1, 2013 and not greater than 60% of final average monthly compensation if hired on or after January 1, 2013. Final average compensation is the highest monthly average of considered compensation during the 36 consecutive calendar months of credited service out of the last 120 calendar months of credited service.

A participant is eligible for an early retirement benefit at age 55, provided the member has completed five or eight years of credited service. If the participant is hired before January 1, 2013, five years is required. If hired on or after January 1, 2013, eight years is required. The monthly pension is based on the vested portion of the normal retirement benefit, reduced by 3% for each year the early retirement date precedes the normal retirement date.

A participant is eligible for special early retirement benefits if the sum of the participant's age and credited service equals 75 or more. Employees hired on or after January 1, 2016 must be a minimum age of 50 to be eligible under this provision. The monthly benefit is equal to the normal retirement benefit and is not reduced for early commencement.

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The annuity for delayed retirement is computed by the normal retirement formula considering credited service and compensation to actual retirement.

**Disability Benefits** - A participant is eligible for disability benefits if the participant's employment is terminated due to total and permanent disability as determined by eligibility for and receipt of disability benefits continuously until the normal retirement date under (1) the employer's long-term disability plan, or (2) Title II of the Federal Social Security Act. The annuity, payable at age 62, shall be calculated as for normal retirement considering the credited service that would have accrued had the participant been employed until the normal retirement date and the final average compensation during the calendar year preceding the year of the member's disability retirement.

**Payment of Benefits** - The monthly benefit, computed as set forth above, shall be paid in equal monthly payments commencing one month after the actual retirement date continuing at monthly intervals for the retired participant's lifetime thereafter. If the retired participant's death occurs prior to the payment of 120 monthly payments, the remainder of the 120 payments shall be paid to the participant's beneficiary.

**Death Benefits Prior to Retirement** - Death benefits prior to retirement are as follows:

In the event that an active participant or vested participant dies prior to their normal retirement date, the participant's surviving beneficiary will be entitled to either two times the participant's accumulated contributions payable immediately or a monthly benefit equal to 60% of the monthly retirement benefit earned by the member prior to the date of death. Payment of the monthly benefit to the beneficiary will begin on the first of the month following the death or the date the member would have attained age 55, if later. If the participant met the rule of 75 while working and had not applied for retirement no ceased employment as of date of death, their beneficiary will be entitled to a monthly benefit. Under these circumstances, the participant will be deemed to have retired on the first day of the month of their death. If no optional benefit had been elected prior to death, the participant shall be deemed to have elected the full joint and survivor benefit and such benefit shall be payable for the life of the participant's designated beneficiary, if living, following the participant's death.

Between normal and delayed retirement - In the event that a participant dies after their normal retirement date but prior to their actual retirement, their beneficiary will be entitled to a monthly benefit. Under these circumstances, the participant will be deemed to have retired on the first day of the month of their death. If no optional benefit had been elected prior to death, the participant shall be deemed to have elected the full joint and survivor benefit and such benefit shall be payable for the life of the participant's designated beneficiary, if living, following the participant's death.

**Death Benefits After Retirement** - Death benefits after retirement consist of a lump-sum benefit of \$3,000 payable upon the death of a retired participant.

**Plan Termination** - Although not presently contemplated, the Board has the right to terminate the Plan at any time, subject to limitations. In the event of termination, after payment of expenses, accumulated contributions would be returned to the participants, and the remaining assets distributed on a pro rata method to the participants based on accrued benefits. Participating employers would not receive any Plan assets.

## **B Summary of Significant Accounting Policies**

**Reporting Entity** - The Plan is considered a cost-sharing multiple-employer pension trust fund.

**Basis of Accounting and Presentation** - The financial statements of the Plan are presented using the economic resources measurement focus and the accrual basis of accounting in accordance with generally accepted accounting principles in the United States of America that apply to governmental accounting for fiduciary funds. Employee and employer contributions are recognized in the period they are due. Investment

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earnings are recognized in the period earned. Expenses are recognized when incurred. Benefits and refunds are recognized when due and payable in accordance with the Plan provisions.

**Investments** - Investments are stated at fair value. Fair value is the amount the Plan can reasonably expect to receive to sell an investment in an orderly transaction between market participants. See Note C for further information on the fair values of investments. Investment income is recognized when earned by the Plan. Investment income from funds and limited partnerships measured at net asset value is included in net appreciation (depreciation) in fair value of investments consistent with the presentation provided by the asset custodian.

**Capital Assets** - Capital assets are recorded at cost. Depreciation is calculated using the straight-line method over useful lives of 3 to 7 years.

**Tax Status** - The Plan is a governmental plan within the meaning of the Internal Revenue Code (the Code). The Internal Revenue Service has determined and informed the Plan by a letter dated July 1, 2014, that the Plan is designed in accordance with the applicable sections of the Code. The Plan has been subsequently amended; however, management of the Plan believes that the Plan is designed and operating in accordance with the Code. Accordingly, no provision for income taxes has been included in the accompanying financial statements.

**Subsequent Events** - The Plan has evaluated subsequent events for recognition or disclosure through the date of the Independent Auditors' Report, which is the date the financial statements were available for issuance.

**C Net Pension Liability**

The measurement date for the net pension liability is the Plan's year-end, December 31, 2019. Plan fiduciary net position is measured at December 31, 2019. The total pension liability is determined by an actuarial valuation as of December 31, 2018, and rolled forward to the measurement date of December 31, 2019. Adjustments to roll forward the total pension liability include service cost, interest on total pension liability and benefit payments. The net pension liability is the difference between the total pension liability and fiduciary net position as of December 31, 2019.

**Actuarial Assumptions** - The total pension liability was determined by an actuarial valuation as of December 31, 2018 using the following actuarial assumptions, applied to all periods included in the measurement, and rolled forward to the measurement date of December 31, 2019:

Inflation	2.50%
Salary increases	Graded by service, from 8.00% to 3.00%
Investment rate of return	7.50%, net of investment expenses. This is based on an inflation rate of 2.50% and a real rate of return of 5.00%

Mortality rates were based on the RP-2000 Sex-Distinct Mortality Table projected generationally using Projection Scale MP-2017. Mortality rates used for disabled members were based on the RP-2000 Disabled Mortality Table projected generationally using Projection Scale MP-2017.

The actuarial assumptions were based on the results of an actuarial experience study for the period from January 1, 2013 to December 31, 2017, resulting in changes in actuarial assumptions adopted by the Board in 2018 to better reflect expected future experience.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension

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plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, 2019 are summarized in the following table (the rates shown below exclude the inflation component of 2.50%):

Asset Class	Long-Term Expected Real Rate of Return
US Equity	7.91%
International Equity	7.20%
Private Equity	12.18%
Fixed Income	0.82%
Hedge Funds	4.88%
Real Estate	4.29%

**Discount Rate** - The discount rate used to measure the total pension liability as of December 31, 2019 was 5.37%. The projection of cash flows used to determine the discount rate assumed that employer contributions will continue to follow the current funding policy adopted by the Retirement Board. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current Plan members until 2050. In accordance with GASB requirements, a municipal bond rate was used in the development of the blended GASB discount rate after that point. The municipal bond rate of 3.26% is based on the S&P Municipal Bond 20-Year High Grade Rate Index as of December 31, 2019. Based on the long-term rate of return of 7.50% and the municipal bond rate of 3.26%, the blended GASB discount rate is 5.37%.

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate** - The following presents the El Paso County Primary Government's proportionate share of the net pension liability, separated according to Governmental Activities and Business-type Activities. The proportionate share of the net pension liability is calculated using the GASB blended discount rate of 5.37%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.37%) or 1-percentage-point higher (6.37%) than the current rate.

El Paso County Primary Government Proportionate Share of the Net Pension Liability	1% Decrease (4.37%)	Current Discount Rate (5.37%)	1% Increase (6.37%)
Governmental Activities	\$ 383,831,637	\$ 297,462,951	\$ 226,607,910
Business-Type Activities Non-Major Enterprise Funds	839,685	661,616	495,737
Household Hazardous Waste			
<b>El Paso County Primary Government</b>	<b>\$ 384,671,322</b>	<b>\$ 298,124,567</b>	<b>\$ 227,103,647</b>

**D Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At December 31, 2019, El Paso County Primary Government reported a liability of \$298,124,567 for its proportionate share of the Plan's net pension liability. Of this total, \$297,462,951 was attributed to El Paso County Governmental Activities and \$661,616 was attributed to El Paso County Business-Type Activities Non-Major Enterprise Funds - Household Hazardous Waste. El Paso County's proportion of the net pension liability was based on its contributions to the Plan for the calendar year 2019 relative to the total contributions of participating employers to the Plan.

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At December 31, 2019, El Paso County's proportion was 79.48%, which was a decrease of 0.54% from its proportion measured as of December 31, 2018.

For the year ended December 31, 2019, El Paso County recognized pension expense of \$57,928,738. Of this total, \$57,801,662 was attributed to El Paso County Governmental Activities and \$127,076 was attributed to Business-Type Activities Non-Major Enterprise Funds - Household Hazardous Waste.

At December 31, 2019, El Paso County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Governmental Activities	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 5,575,798	\$ (311,365)
Changes in assumptions	95,061,951	(8,757,655)
Difference between projected and actual investment earnings	-	(3,308,108)
Changes in proportion and difference between employer contributions and proportionate share of contributions	116,247	(1,189,602)
<b>Total</b>	<u>\$ 100,753,996</u>	<u>\$ (13,566,730)</u>

Business-Type Activities Household Hazardous Waste	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 12,287	\$ (9,792)
Changes in assumptions	211,884	(19,159)
Difference between projected and actual investment earnings	-	(7,237)
Changes in proportion and difference between employer contributions and proportionate share of contributions	262	(2,626)
<b>Total</b>	<u>\$ 224,433</u>	<u>\$ (38,814)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31	Deferral attributed to:		
	Governmental Activities	Business-Type Activities Household Hazardous Waste	Total Combined Deferral
2020	\$ 32,419,831	\$ 69,644	\$ 32,489,475
2021	32,195,799	69,154	32,264,953
2022	27,902,915	59,762	27,962,677
2023	(5,331,279)	(12,941)	(5,344,220)
Total	<u>\$ 87,187,266</u>	<u>\$ 185,619</u>	<u>\$ 87,372,885</u>

**E Component Unit - El Paso County Public Health**

The following presents the El Paso County Public Health's proportionate share in the Retirement Plan's net pension liability and the sensitivity to changes in the discount rate, expense, deferred outflows of resources, deferred inflows of resources, and the proportionate share of the deferred amounts.

At December 31, 2019 the El Paso County Public Health Department reported a liability of \$17,347,114 for its proportionate share of the Plan's net pension liability. The El Paso County Public Health proportion of the net pension liability was based on its contributions to the Plan for the calendar year 2019 relative to the

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total contributions of participating employers to the Plan. The El Paso County Public Health proportion was 4.62%, which was a decrease of 0.22% from its proportion measured in 2018.

	1% Decrease 4.37%	Current Discount Rate 5.37%	1% Increase 6.37%
El Paso County Public Health's Proportionate Share of the Net Pension Liability	\$ 22,360,110	\$ 17,347,114	\$ 13,201,042

For the year ended December 31, 2019, El Paso County Public Health recognized pension expense totaled \$3,235,359. El Paso County Public Health reported deferred outflows of resources and deferred inflow of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 325,157	\$ (18,687)
Changes in assumptions	5,543,743	(510,701)
Difference between projected and actual investment earnings	-	(192,911)
Changes in proportion and difference between employer contributions and proportionate share of contributions	111,813	(392,034)
<b>Total</b>	<b>\$ 5,980,713</b>	<b>\$ (1,114,333)</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in the pension expense as follows:

Year Ended December 31	Deferred Amount
2020	\$ 1,769,243
2021	1,836,581
2022	1,620,470
2023	(359,914)
<b>Total</b>	<b>\$ 4,866,380</b>



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**4. Other Post-Employment Benefits (OPEB)**

**Plan Description**

El Paso County provides a cost sharing multiple-employer defined benefit post-employment health care plan referred to as The Plan which covers eligible retired employees of the County. The plan also covers employees and retirees of the District Attorney's office, which is a separate employer, as well as, employees and retirees of El Paso County Retirement Plan and El Paso County Public Health, component units of the County. Authority was established by approval of a resolution adopted by the Board of County Commissioners (CBC) to create the MBTF fund on December 15, 2004. The CBC has the authority to amend the contributions and terms of the MBTF at will.

The Retirement Plan's, a component unit of El Paso County, proportionate share of the liabilities, deferred outflows, deferred inflows of resources and expenses related to the Other Post-Employment Benefits Plan is not a significant part to Primary Government for footnote disclosures.

To enroll in the retiree medical plans, the employee must be enrolled in a medical plan at the time of retirement and satisfy the following age and service requirements:

- Normal retirement begins at age 62 with full benefits. Employees hired before 2013 are required to accrue a minimum of five years of service, while those hired in 2013 or later must accrue a minimum of eight years of service.
- Early retirement can begin as early as age 55 if the employee has achieved credited service of five years (if hired before 2013) or eight years (if hired in 2013 or later).
- Special early retirement is available with a minimum of age plus years of service equal to 75. If hired in 2016 or later, an employee must have a minimum of age of 50 plus years of service to attain eligibility through the Rule of 75.
- Spouses of eligible employees and dependent children may also enroll in the plan.

No assets have been accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No.75.

**Benefits Provided**

The County provides medical benefits for retirees under age 65 which are the same as those provided for active employees. The medical plan is a self-funded EPO using the Aetna network and administered by EBMS. The plan has a deductible of \$2,000 for individuals and \$6,000 for families. The maximum out-of-pocket is \$6,000 for individuals and \$10,000 for families. Coinsurance generally is 75%. Prescription benefits are managed by Express Scripts and have copays that vary from \$6 for generic drugs up to \$200 for non-preferred specialty drugs. For retirees age 65 and over, medical benefits are the fully insured United American Medicare supplement plan and the Humana Medicare Part D prescription plan administered by Retiree First.

**Contributions**

The County generally provides a subsidy for retirees, depending on age and years of service at the time of retirement. Retirees pay the difference between the premium and the County subsidy. Spouses and dependents of retirees pay 100% of the additional premium costs above the retiree cost. The benefits are funded on a pay-as-you-go basis.

The tables below show the 2019 retiree, County, and total monthly contributions:

Years of Service	Under 65, Retired prior to 2004		
	Retiree	County	Total
15-19 years	236.01	577.80	813.81
20+ years	89.52	724.29	813.81
Spouse	750.56	0.00	750.56

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Years of Service	Under 65, Retired 2004 through 2019		
	Retiree	County	Total
< 8 years	813.81	0.00	813.81
8-14 years	366.21	447.60	813.81
15-19 years	203.45	610.36	813.81
20+ years	0.00	813.81	813.81
Spouse	750.56	0.00	750.56
Years of Service	Under 65, Elected and Appointed Officials		
	Retiree	County	Total
< 4 years	813.81	0.00	813.81
4-7 years	406.91	406.90	813.81
8+ years	0.00	813.81	813.81
Spouse	750.56	0.00	750.56
Years of Service	Medicare Eligible		
	Retiree	County	Total
< 8 years	312.01	0.00	312.01
8-14 years	140.41	171.60	312.01
15-19 years	78.00	234.01	312.01
20+ years	0.00	312.01	312.01
Years of Service	Medicare Eligible, Elected and Appointed Officials		
	Retiree	County	Total
< 4 years	312.01	0.00	312.01
4-7 years	156.01	156.00	312.01
8+ years	0.00	312.01	312.01

**Employees Covered by Benefit Terms**

As of January 1, 2019, the number of active and inactive employees covered by the plan was as follows. The count of retirees does not include spouses. The count of active employees does not include those who waived their benefits or new employees who were not yet covered.

	Primary Government			
	The Plan	Governmental Activities	Business-Type Activities	Public Health
Active employees	1,874	1,594	5	97
Retirees	625	610	0	4
Total	2,499	2,204	5	101

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At December 31, 2019, El Paso County reported a liability of \$127,285,228 for its proportionate share of the collective total OPEB liability. The total OPEB liability was measured as of January 1, 2018, and the collective total OPEB liability used to calculate the total OPEB liability was determined by an actuarial valuation as January 1, 2019. The proportionate share of the collective total OPEB liability has been calculated based on each component unit's projected payments as benefits come due over the long term as compared to the total projected payments of all entities that make benefit payments. At December 31, 2019, El Paso County's proportion was 91.67% which is consistent with its proportionate measurement at prior year.

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The total OPEB liability at December 31, 2019 is as follows:

Total OPEB Liability	The Plan	Primary Government		Public Health
		Governmental Activities	Business-Type Activities	
Beginning balance at December 31, 2018	\$ 149,368,922	\$ 136,721,102	\$ 205,390	\$ 4,301,825
Changes for the year:				
Service cost	5,463,925	4,998,678	10,102	157,361
Interest	5,377,281	4,919,411	9,942	154,866
Difference between expected and actual experience	(6,034,443)	(5,520,617)	(11,157)	(173,792)
Changes in assumptions	(12,242,253)	(11,199,838)	(22,635)	(352,577)
Employer contributions	(2,878,618)	(2,633,508)	(5,322)	(82,904)
Net Changes	\$ (10,314,108)	\$ (9,435,874)	\$ (19,070)	\$ (297,046)
Ending balance at December 31, 2019	\$ 139,054,814	\$ 127,285,228	\$ 186,320	\$ 4,004,779

**Changes in Assumptions**

The table below shows the assumption changes that were made and their impact on the liability. More information about the details and sources of the assumptions can be found later in the notes.

Assumption	Description of Change	Impact on Liability
Discount Rate	Increased from 3.18% to 3.60%	\$ (10,222,112)
Excise Tax	Removed, recently repealed	(1,000,362)
	Total	\$ (11,222,474)

For the year ended December 31, 2019, El Paso County recognized OPEB expense of:

El Paso County Primary Government	
Governmental Activities	\$ 15,105,350
Business-Type Activities	25,050
Component Unit	
Public Health	475,524

At December 31, 2019 the County reported deferred outflows of resources and deferred inflow of resources related to OPEB from the following sources:

El Paso County Primary Government Governmental Activities	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ (9,737,753)
Changes in assumptions	37,512,814	(9,396,322)
Employer contributions subsequent to measurement date	2,479,761	-
Total	\$ 39,992,575	\$ (19,134,075)

\$2,479,761 reported as deferred outflows of resources related to OPEB for El Paso County primary government, governmental activities is a result from the County's contributions subsequent to the measurement date and will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2020.

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<b>El Paso County Primary Government Business-Type Activities Household Hazardous Waste</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ -	\$ (16,388)
Changes in assumptions	51,467	(18,990)
Employer contributions subsequent to measurement date	-	-
Total	<u>\$ 51,467</u>	<u>\$ (35,378)</u>

<b>El Paso County Component Unit Public Health</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ -	\$ (306,446)
Changes in assumptions	1,180,164	(295,801)
Employer contributions subsequent to measurement date	78,064	-
Total:	<u>\$ 1,258,228</u>	<u>\$ (602,247)</u>

\$78,064 reported as deferred outflows of resources related to OPEB for El Paso County component unit, Public Health is a result from the Department's contributions subsequent to the measurement date and will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<b>Year ended December 31</b>	<b>El Paso County Primary Government</b>		<b>El Paso County</b>
	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Public Health</b>
2020	\$ 5,193,154	\$ 4,546	\$ 163,298
2021	5,193,154	4,546	163,298
2022	5,193,154	4,546	163,298
2023	5,193,154	4,546	163,298
2024	(1,827,807)	(1,600)	(57,474)
Thereafter	(566,070)	(495)	(17,800)
Total	<u>\$ 18,378,739</u>	<u>\$ 16,089</u>	<u>\$ 577,918</u>

**Actuarial Assumptions**

The actuarial assumptions used in the valuation represent a reasonable long-term expectation of future OPEB outcomes. The assumptions are tested with each valuation for ongoing reasonableness and are updated if appropriate.

<b>Measurement Date</b>	January 1, 2018
<b>Valuation Date</b>	January 1, 2019
<b>Census Data</b>	All data was provided by the El Paso County. The census data was provided in April 2018.
<b>Liability Components</b>	Medical: A liability exists for the implicit subsidy due to age. A liability also exists due to explicit employer contributions for retirees. Dental: Dental and Vision benefits are provided to retirees but do not have an explicit or implicit liability.
<b>Cost Method</b>	Entry age normal, determined as a level percent of projected pay
<b>Funding Policy</b>	Pay as you go
<b>Discount Rate</b>	3.6% Source: S&P Municipal Bond 20 Year High Grade Index as of January 1, 2019

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**Payroll Growth** 3.5% Provided by the El Paso County

**General Inflation** 3.0% per year

**Mortality Rate** For actives, RP-2014 White Collar Mortality Table, adjusted for improved mortality with a 70% factor applied to males rates and a 55% factor applied to female rates.  
 For retirees, RFP-2014 Healthy Annuitant Mortality projected to 2018 using the MP-2015 projection scale, with a 73% factor applied to male rates and a 78% factor applied to female rates.

Source: Used at recommendation of El Paso County based on discussion with their external auditors.

Age	Sample Rates			
	Actives		Retirees	
	Male	Female	Male	Female
50	0.083%	0.051%	0.297%	0.198%
55	0.137%	0.078%	0.458%	0.277%
60	0.230%	0.113%	0.635%	0.393%
65	0.406%	0.172%	0.831%	0.595%
70	0.720%	0.299%	1.185%	0.965%

**Termination Before Retirement** Source: Pension valuation as of 1/1/2017

Years of service	Sample Rates	
	Male	Female
0	20.0%	20.0%
1	17.5%	17.5%
2	12.5%	17.0%
3	12.5%	13.0%
4	10.0%	12.5%
5	9.0%	11.0%
10	4.9%	6.5%
15	3.2%	4.2%
16+	3.0%	4.0%

**Disability Rate** Source: Pension valuation at 1/1/2017

Age	Rate
20	0.02%
25	0.03%
30	0.04%
35	0.06%
40	0.09%
45	0.13%
50	0.20%
55+	0.35%

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**Retirement Rate**      Source: Pension valuation at 1/1/2017

Age	Sample Rates	
	Reduced Pension	Unreduced Pension
<=49	0	30%
50	0	35%
55	15%	25%
56	5%	15%
57	5%	15%
58	10%	15%
59	10%	15%
60	10%	20%
65	0	25%
67	0	20%

**Participation Rate**      59% of active employees are assumed to elect the County's healthcare coverage in retirement  
**Spousal Coverage**      Current active employees: 29% of actives are assumed to be married. 18% of electing retirees are assumed to elect coverage for their spouse. Husbands are assumed to be 3 years older than their wives unless actual spouse age is available.  
 Current retired employees: Actual spouse information is used where available; otherwise husbands are assumed to be 3 years older than their wives.

**Medical Trend Rate**      The medical claims and premiums are assumed to increase at the following rates. Source: PriceWaterCoopers 2017 Assumption and Disclosure Survey

Year	Trend Rate
2019	6.0%
2020	5.8%
2021	5.6%
2022	5.4%
2023	5.2%
2024+	5.0%

**Medical Aging Factors**      Source: Society of Actuaries 2013 Study "Health Care Costs - From Birth to Death"

Age	Male	Female
50	1.197	1.488
55	1.570	1.733
60	2.023	2.022
65	0.933	0.886

**Age Adjusted Medical Costs**      Calculated by Leif Associates, using the medical aging factors, the projected 2019 medical claim cost per member per month, and the distribution of current enrollees by age and gender.

Age	Male	Female
50	\$ 434	\$ 539
55	\$ 569	\$ 628
60	\$ 733	\$ 733
65	\$ 895	\$ 858

EL PASO COUNTY, COLORADO  
 NOTES TO FINANCIAL STATEMENTS  
 DECEMBER 31, 2019

**Admin Costs**

FY 2019	
PMPM	\$ 34.79
Annual Trend	3%

**Excise Tax**                      This tax was removed and recently repealed.

**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate**

The following table presents the total OPEB liability of the El Paso County primary government, the proportionate share of the total OPEB liability for the governmental activities and respectively for the business-type activities, as well as what the total OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower or higher than the current discount rate.

El Paso County Primary Government	1% Decrease 2.60%	Discount Rate 3.60%	1% Increase 4.60%
Governmental Activities	\$ 153,376,505	\$ 127,285,228	\$ 107,197,298
Business-Type Activities - Non Major Enterprise Funds - Household Hazardous Waste	224,512	186,320	156,915
<b>Total OPEB Liability</b>	<b>\$ 153,601,017</b>	<b>\$ 127,471,548</b>	<b>\$ 107,354,213</b>

El Paso County Component Unit	1% Decrease 2.60%	Discount Rate 3.60%	1% Increase 4.60%
Public Health proportionate share of OPEB Liability	\$ 9,064,924	\$ 7,522,866	\$ 6,335,621

**Sensitivity of the Total OPEB Liability to Changes in the Health Cost Trend Rate**

The following table presents the total OPEB liability of the El Paso County primary government, the proportionate share of the total OPEB liability for the governmental activities and respectively for the business-type activities, as well as what the total OPEB liability would be if it were calculated using a trend rate that is 1-percentage point lower or higher than the current trend rate.

El Paso County Primary Government	1% Decrease 5.20% graded	Trend Rate 6.20% graded	1% Increase 7.20% graded
Governmental Activities	\$ 105,941,898	\$ 127,285,228	\$ 155,333,512
Business-Type Activities - Non Major Enterprise Funds - Household Hazardous Waste	155,078	186,320	227,377
<b>Total OPEB Liability</b>	<b>\$ 106,096,976</b>	<b>\$ 127,471,548</b>	<b>\$ 155,560,889</b>

El Paso County Component Unit	1% Decrease 5.20% graded	Trend Rate 6.20% graded	1% Increase 7.20% graded
Public Health proportionate share of OPEB liability	\$ 6,261,423	\$ 7,522,866	\$ 9,180,588

EL PASO COUNTY, COLORADO  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2019

**5. *Jointly Governed Organizations***

Pikes Peak Regional Building Department (PPRBD) – The County, in conjunction with the City of Colorado Springs, City of Fountain, City of Manitou Springs, Town of Green Mountain Falls, Town of Monument and Town of Palmer Lake has created the Pikes Peak Regional Building Department. The PPRBD’s board is composed of three members, one appointed by the County, one appointed by the City of Colorado Springs, and one appointed by the other cities and towns together.

During 2003, Certificates of Participation of \$17,245,000 were issued to finance a building project for PPRBD. In 2012, the 2003 Series COP were refinanced by the Refunding and Improvement Certificates of Participation Series 2012. PPRBD continued into the lease agreement with the County to make lease payments that will pay the debt service on the Certificates of Participation. The County is not obligated for repayment of the Certificates of Participation beyond the resources provided by the lease agreement with PPRBD.

The El Paso County Emergency Services Authority (ESA) - The ESA was established in 2014 between the City of Fountain and El Paso County (after the dissolution of the El Paso County Emergency Service Agency at the end of March 2014) to provide for uniform ambulance service in El Paso County, Colorado. It is the goal of the ESA to provide excellent emergency medical and ambulance transport services to citizens and visitors throughout El Paso County.

The ESA is a 12-member board made up of EMS and first-responder professionals, physicians, elected officials and citizens, offering broad-based representation. Currently, the board includes two emergency room physicians, four fire district representatives, one paramedic, three elected officials, a citizen representative and a senior citizen representative. The ESA is not considered a Component Unit and is, therefore, not included in the County's reporting entity. The County does not invest in the ESA and it is intended that the ESA administer its fees to recover all its expenses.

The Pikes Peak Regional Communications Network (PPRCN) - The County, in conjunction with the City of Colorado Springs, has created the Pikes Peak Regional Communication Network. The PPRCN's board is composed of five members; two members appointed by the Colorado Springs Mayor, one member appointed by the Director of Colorado Springs Utilities, one member appointed by the Sheriff of El Paso County, and one member appointed by the Administrator of El Paso County. The agency board shall provide a financial and operating report to the Colorado Springs City Council and the El Paso County Board of County Commissioners no later than September 1 of each year.

**6. *Pikes Peak Rural Transportation Authority (PPRTA)***

On November 2, 2004, the Pikes Peak Rural Transportation Authority was established by the voters in the four governments. The PPRTA was authorized to collect a one-percent sales tax to fund transportation and transit improvements. Fifty-five percent of the money would fund a voter-approved list of capital projects, 35% would be used for additional maintenance (such as street overlays and pothole patching), and 10% would be used to expand the Springs Transit bus system.

In November 2012, nearly 80% of the voters in the region (including those in Ramah, which had joined the RTA in 2009) approved a ten-year extension for capital projects, from 2015 to 2024.



EL PASO COUNTY, COLORADO  
 NOTES TO FINANCIAL STATEMENTS  
 DECEMBER 31, 2019

**7. Construction and Other Significant Commitments**

At year-end, there were projects under construction with commitments of:

December 31, 2019 Projects	Spent to Date	Amount to Complete Projects in 2020
General Fund Projects	\$ 5,174,804	\$ 9,059,183
Road & Bridge Fund Projects	-	3,251,739
Total Construction Commitments	<u>\$ 5,174,804</u>	<u>\$ 12,310,922</u>

**8. Tax Abatements**

Tax abatement agreements allows the County to actively improve the local business climate by bringing new companies and industries to El Paso County. The agreements are formalized by the Board of County Commissioners through yearly resolutions. Agreements require a certain level of capital expenditure and/or job creation from the companies, are not transferrable, and payments are subject to annual appropriation by the Board of County Commissioners. Companies which are parties to a tax abatement agreement, must pay their sales and use tax when they become due, and submit documentation to the County to request the agreed-upon payment. The County reviews these submissions, verify compliance with the terms of each specific agreement, and then issues their payment via check to the City of Colorado Springs. In turn, the City of Colorado Springs sends a combined local government payment to the company. The County reserves the right to recapture any payment paid in error and requires the company to return funds when either party becomes aware of an excess payment.

In 2019, El Paso County has entered into an Economic Development Agreement, via an intergovernmental agreement, with the City of Colorado Springs and a local business SAP America Inc. to provide incentive payments based upon the sales and use taxes paid by SAP America Inc. to the County. The taxes paid to the County are included in the revenue reported in the yearly financial statement. Congruently, the incentive payments made to SAP America Inc. based upon the taxes paid, are also included as expenditures within the company's financial statements. Due to the substance of the agreements made between El Paso County, the City of Colorado Springs, and SAP America Inc., the definition of a "tax abatement" set forth by GASB 77, has been met. Therefore, the revenues received were used to reduce the net tax liability of SAP America Inc. per the condition set forth in the agreement.

For the fiscal year ended December 31, 2019, under this program the County has abatements of sales and use tax totaling \$75,559 as follows:

Type of Business	Number of Agreements	Sales/Use Tax Abatements
Data Center	1	\$ 75,559

EL PASO COUNTY, COLORADO  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2019

**9. *Subsequent events***

In March 2020, El Paso County identified and saw a rapid spread of the Coronavirus (COVID-19) throughout the County. A stay at home order was issued by the State of Colorado required that all non-essential business cease operation and close from a period of time in an attempt to slow the spread of the virus. El Paso County is expecting to see a decrease in revenues as a result of the stay at home order. The degree of the impact is difficult to predict at this time and will depend on future developments. The State of Colorado stay at home order was followed by a safer at home order which is allowing the state to open back up slowly through the spring of 2020. Once business reopen and employee's return to work completely business activity should return to normal levels.

El Paso County received an allocation of \$125,704,768 of Federal Funds from the CARES Act Relief Fund. The funds received by the County will be shared with the local municipalities located within El Paso County to assist them with their response and expenses related to the Coronavirus (COVID-19). These funds are to be used for expenditures incurred due to the public health emergency between the date's March 1, 2020 and December 30, 2020.

On March 12, 2020, El Paso County, issued \$34,455,000 in Series 2020 Refunding Certificates of Participation. These certificates refunded the 2008 Certificates, originally issued in the principal amount of \$2.5 million and an outstanding balance of \$1.59 million. Along with refunding the 2010A Certificates, originally issued in the principal amount \$47.5 million and an outstanding balance of \$42.6 million. The 2020 refunding was undertaken to take advantage of lower interest rates.

**REQUIRED SUPPLEMENTARY  
INFORMATION**

## *Major Governmental Funds Descriptions*

### GENERAL FUND

As the County's major operating fund, the general fund accounts for ordinary operating expenditures financed by property taxes, service charges, and other sources. The fund includes all resources and expenditures not legally or properly accounted for in other funds.

### ROAD & BRIDGE FUND

Accounts for construction and maintenance of County roads and bridges financed by property taxes, highway user taxes, and other revenues restricted to use on roads and bridges.

### DEPARTMENT OF HUMAN SERVICES FUND

Accounts for the federal and state public welfare programs administered by the County and financed by grants, intergovernmental reimbursements, and sales taxes.

EL PASO COUNTY, COLORADO  
GENERAL FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>REVENUES</b>				
Property taxes	\$ 51,735,801	\$ 51,735,801	\$ 51,766,063	\$ 30,262
Sales taxes	87,734,752	87,184,752	94,119,716	6,934,964
Specific ownership taxes	3,412,030	3,962,030	3,957,044	(4,986)
Intergovernmental	18,673,446	33,431,498	25,812,549	(7,618,949)
Fees and fines	266,000	266,000	722,517	456,517
Licenses and permits	2,306,500	2,306,500	1,818,350	(488,150)
Charges for services	26,176,772	26,517,498	29,370,701	2,853,203
Investment earnings	1,785,000	1,785,000	2,879,397	1,094,397
Contributions	10,220,734	11,481,503	11,322,309	(159,194)
Miscellaneous	2,023,975	2,028,375	2,885,392	857,017
Total revenues	204,335,010	220,698,957	224,654,038	3,955,081
<b>EXPENDITURES</b>				
General Government				
Administration	2,056,675	8,371,183	8,232,146	139,037
Budget and Finance	3,394,315	2,882,975	725,853	2,157,122
County Assessor	3,993,350	4,034,882	3,903,407	131,475
County Attorney	1,262,289	1,262,289	1,165,677	96,612
County Clerk and Recorder	12,093,760	12,039,379	10,625,425	1,413,954
County Surveyor	11,380	11,380	10,007	1,373
County Treasurer	1,332,040	1,332,040	1,272,342	59,698
Economic Development	11,981,204	13,141,861	13,120,029	21,832
Employment and Risk Management	1,873,642	1,755,937	1,536,649	219,288
Facilities management	10,936,685	12,763,291	10,526,154	2,237,137
Fleet management	4,523,066	4,523,066	3,678,264	844,802
Information technology	11,997,225	12,710,355	11,334,949	1,375,406
Planning and Community Development	2,437,452	3,318,200	2,687,526	630,674
Procurement	710,832	706,194	706,193	1
Retirement administration	8,155,919	8,137,664	8,097,816	39,848
Security	1,547,688	1,547,689	1,510,449	37,240
Total General Government	78,307,522	88,538,385	79,132,886	9,405,499
Public Safety				
Coroner	2,851,424	2,851,424	2,682,987	168,437
County Sheriff	79,199,548	86,254,307	81,342,737	4,911,570
District Attorney Office	16,094,700	16,187,097	16,062,182	124,915
Fire and flood recovery	-	4,069,604	1,535,553	2,534,051
Justice services	8,700,978	10,037,517	9,932,273	105,244
Total Public Safety	106,846,650	119,399,949	111,555,732	7,844,217
Health and Welfare				
Environmental services	386,319	386,319	367,647	18,672
Health administration	3,812,806	3,831,061	3,831,061	-
Pikes Peak Workforce Center	6,694,423	6,945,869	6,945,868	1
Total Health and Welfare	10,893,548	11,163,249	11,144,576	18,673
Culture and Recreation				
Parks	2,901,429	3,546,300	2,539,434	1,006,866
Total Culture and Recreation	2,901,429	3,546,300	2,539,434	1,006,866

EL PASO COUNTY, COLORADO  
GENERAL FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
Auxiliary services				
Veterans services	474,309	478,549	441,900	36,649
CSU extension service	265,514	265,514	262,160	3,354
Total Auxiliary services	739,823	744,063	704,060	40,003
Interest and other charges	900	900	-	900
Capital outlay	5,299,308	21,507,635	13,359,889	8,147,746
Total expenditures	204,989,180	244,900,481	218,436,577	26,463,904
Excess (deficiency) of revenues over (under) expenditures	(654,170)	(24,201,524)	6,217,461	30,418,985
<b>OTHER FINANCING SOURCES (USES)</b>				
Sale of capital assets	158,000	238,000	232,421	(5,579)
Total other financing sources (uses)	158,000	238,000	232,421	(5,579)
Net change in fund balances	<u>\$ (496,170)</u>	<u>\$ (23,963,524)</u>	<u>\$ 6,449,882</u>	<u>\$ 30,413,406</u>

See the accompanying independent auditors' report.

EL PASO COUNTY, COLORADO  
ROAD AND BRIDGE FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>REVENUES</b>				
Property taxes	\$ 2,304,861	\$ 2,304,861	\$ 2,212,054	\$ (92,807)
Specific ownership taxes	4,047,190	3,497,190	3,497,190	-
Highway user taxes	16,159,463	16,159,463	16,314,560	155,097
Intergovernmental	814,000	3,382,585	1,669,587	(1,712,998)
Charges for services	500,000	500,000	516,023	16,023
Contributions	-	-	100,000	100,000
Miscellaneous	-	-	1,208,747	1,208,747
Total revenues	<u>23,825,514</u>	<u>25,844,099</u>	<u>25,518,161</u>	<u>(325,938)</u>
<b>EXPENDITURES</b>				
Administration	14,671,126	23,720,172	11,606,274	12,113,898
Personnel services	11,190,394	11,669,996	10,909,654	760,342
Capital outlay	1,438,608	6,273,322	1,818,874	4,454,448
Total expenditures	<u>27,300,128</u>	<u>41,663,490</u>	<u>24,334,802</u>	<u>17,328,688</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(3,474,614)</u>	<u>(15,819,391)</u>	<u>1,183,359</u>	<u>17,002,750</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Sale of capital assets	-	-	84	84
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>84</u>	<u>84</u>
Net change in fund balances	<u>\$ (3,474,614)</u>	<u>\$ (15,819,391)</u>	<u>\$ 1,183,443</u>	<u>\$ 17,002,834</u>

See the accompanying independent auditors' report.

EL PASO COUNTY, COLORADO  
HUMAN SERVICES FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>REVENUES</b>				
Sales taxes	\$ 18,555,563	\$ 18,555,563	\$ 18,555,563	\$ -
Intergovernmental Contributions	59,795,082	60,277,182	57,444,689	(2,832,493)
	5,000	5,000	4,100	(900)
Total revenues	78,355,645	78,837,745	76,004,352	(2,833,393)
<b>EXPENDITURES</b>				
Child welfare block grant	41,983,543	41,013,143	38,931,855	2,081,288
Child care block grant	2,874,900	3,169,900	3,141,740	28,160
Child Support Enforcement	4,216,230	5,078,730	5,148,702	(69,972)
Miscellaneous federal grants	1,888,717	1,858,717	1,680,758	177,959
Local County funding	55,850	55,850	25,217	30,633
County administration block grant	17,253,747	18,163,747	18,050,314	113,433
Temporary aid to needy families	9,807,658	9,222,658	9,047,850	174,808
Total expenditures	78,080,645	78,562,745	76,026,436	2,536,309
Net change in fund balances	<u>\$ 275,000</u>	<u>\$ 275,000</u>	<u>\$ (22,084)</u>	<u>\$ (297,084)</u>

See the accompanying independent auditors' report.



EL PASO COUNTY, COLORADO  
 BUDGETARY COMPARISON SCHEDULE  
 BUDGET-TO-GAAP RECONCILIATION  
 FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE A - Explanation of Differences Between Budgetary Inflows and Outflows and GAAP Revenues and Expenditures

	General Fund	Road & Bridge	Human Services
<b>Sources/inflows of resources</b>			
Total revenues and other financing sources - budgetary basis from the schedules of revenues, expenditures, and changes in fund balances - budget and actual	\$ 224,886,459	\$ 25,518,245	\$ 76,004,352
Interest earned on investments is not an inflow for budgetary purposes but is included as revenue for financial reporting purposes	581,675	-	-
Accrued revenues are not an inflow for budgetary purposes but are included as revenue for financial reporting purposes	(112,322)	-	132,798
	<u>225,355,812</u>	<u>25,518,245</u>	<u>76,137,150</u>
<b>Uses/outflows of resources</b>			
Total expenditures and other financing uses - budgetary basis from the schedules of revenues, expenditures, and changes in fund balances - budget and actual	218,436,577	24,334,802	76,026,436
Capital outlays are outflows of budgetary resources but do not include completed work in progress expenses for financial reporting purposes	-	-	-
Accrued wages are not outflows of budgetary resources but are expenditures for financial reporting purposes	755,440	99,673	142,893
Inventory adjustments are not outflows of budgetary resources but are expenses for financial reporting purposes	(532,893)	(614,603)	-
Prepaid expenses are not outflows of budgetary resources but as adjustments to expenses for financial reporting purposes	67,947	-	-
	<u>218,727,071</u>	<u>23,819,872</u>	<u>76,169,329</u>
Total operating expenses - GAAP basis from the combining statement of revenues, expenses and changes in fund net assets	<u>\$ 218,727,071</u>	<u>\$ 23,819,872</u>	<u>\$ 76,169,329</u>

See the accompanying independent auditors' report.

EL PASO COUNTY, COLORADO  
 SCHEDULE OF THE COUNTY'S PROPORTIONATE  
 SHARE OF THE NET PENSION LIABILITY  
 LAST 5 FISCAL YEARS

El Paso County Governmental Activities

	2019	2018	2017	2016	2015
County's proportion (percentage) of the collective net pension liability	79.31%	79.84%	80.13%	80.73%	80.21%
County's proportionate share of the collective pension liability	\$ 297,462,951	\$ 316,041,467	\$ 119,141,982	\$ 130,040,090	\$ 124,740,902
Covered payroll	\$ 127,990,363	\$ 122,901,005	\$ 119,604,078	\$ 113,987,927	\$ 106,668,864
County's proportionate share of the net pension liability as a percentage of its covered-employee payroll	232.41%	257.15%	99.61%	114.08%	116.94%
Plan fiduciary net pension as a percentage of the total pension liability	51.73%	47.66%	72.07%	68.22%	67.55%

Business-type Activities Non-Major Enterprise Funds  
Household Hazardous Waste

	2019	2018	2017	2016	2015
Fund's proportion (percentage) of the collective net pension liability	0.17%	0.18%	0.18%	0.19%	0.17%
Fund's proportionate share of the collective pension liability	\$ 661,616	\$ 702,259	\$ 265,663	\$ 302,885	\$ 271,217
Covered payroll	\$ 279,994	\$ 272,843	\$ 266,696	\$ 265,932	\$ 231,923
Fund's proportionate share of the net pension liability as a percentage of its covered-employee payroll	236.30%	257.39%	99.61%	113.90%	116.94%
Plan fiduciary net pension as a percentage of the total pension liability	51.73%	47.66%	72.07%	68.22%	67.55%

See the accompanying independent auditors' report.

The County implemented GASB Statement No. 68 in fiscal year 2014. Information for years prior to fiscal year 2014 is unavailable.

EL PASO COUNTY, COLORADO  
SCHEDULE OF THE COUNTY'S  
PENSION CONTRIBUTIONS AND RELATED RATIOS  
LAST 10 FISCAL YEARS

**El Paso County Governmental Activities**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
Contractually required contributions	\$ 10,242,406	\$ 9,832,182	\$ 9,568,436	\$ 9,134,127	\$ 8,533,522	\$ 8,283,907	\$ 7,096,878	\$ 6,880,096	\$ 6,151,821	\$ 5,597,621
Contributions in relation to the contractually required contribution	10,242,406	9,832,182	9,568,436	9,134,127	8,533,522	8,283,907	7,096,878	6,880,096	6,151,821	5,597,621
Contribution deficiency (excess)	-	-	-	-	-	-	-	-	-	-
Covered payroll	\$ 127,990,363	\$ 122,901,005	\$ 119,604,078	\$ 113,987,927	\$ 106,668,864	\$ 103,784,288	\$ 94,636,264	\$ 91,725,879	\$ 87,872,000	\$ 86,128,471
Contribution as a percentage of covered payroll	8.00%	8.00%	8.00%	8.01%	8.00%	7.98%	7.50%	7.50%	7.00%	6.50%

**Business-type Activities Non-Major Enterprise Funds - Household Hazardous Waste**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
Contractually required contributions	\$ 22,407	\$ 21,828	\$ 21,336	\$ 21,275	\$ 18,554	\$ 16,598	\$ 15,289	\$ 15,223	\$ 17,866	\$ 18,131
Contributions in relation to the contractually required contribution	22,407	21,828	21,336	21,275	18,554	16,598	15,289	15,223	17,866	18,131
Contribution deficiency (excess)	-	-	-	-	-	-	-	-	-	-
Covered payroll	\$ 279,994	\$ 272,843	\$ 266,696	\$ 265,932	\$ 231,923	\$ 207,975	\$ 203,847	\$ 202,966	\$ 255,231	\$ 278,948
Contribution as a percentage of covered payroll	8.00%	8.00%	8.00%	8.00%	8.00%	7.98%	7.50%	7.50%	7.00%	6.50%

See the accompanying independent auditors' report.

EL PASO COUNTY, COLORADO  
SCHEDULE OF CHANGES IN THE SPONSOR'S NET OPEB LIABILITY AND RELATED RATIOS  
LAST 10 FISCAL YEARS

	2019	2018
Service cost	\$ 5,463,925	\$ 6,280,813
Interest	5,377,281	3,940,839
Differences between expected and actual experience	(6,034,443)	(8,292,029)
Changes of assumption or other inputs	(12,242,253)	60,918,477
Changes of benefit terms	-	(34,694,363)
Employer contributions	(2,878,618)	(2,710,563)
<b>Net change in total OPEB liability</b>	<b>\$ (10,314,108)</b>	<b>\$ 25,443,174</b>
<b>Total OPEB liability - beginning</b>	<b>\$ 149,368,922</b>	<b>\$ 123,925,748</b>
<b>Total OPEB liability - ending</b>	<b>\$ 139,054,814</b>	<b>\$ 149,368,922</b>
<b>Covered employee payroll</b>	<b>\$ 156,806,754</b>	<b>\$ 151,504,110</b>
<b>Total OPEB liability as a percentage of covered employee payroll</b>	<b>88.7%</b>	<b>98.6%</b>
<b>Notes to schedule:</b>		
Major assumptions		
Discount rate	3.60%	3.18%
Medical trend	6.20%	6.20%

The amounts presented for each fiscal year were determined as of December 31.  
Historical information is required only for measurement periods for which GASB 75 is applicable.  
Future years information will be displayed up to ten years as information becomes available.

See the accompanying independent auditor's report.

EL PASO COUNTY, COLORADO  
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
DECEMBER 31, 2019

**1. Notes to the Budgetary Information**

Budgets are adopted on a basis consistent with US generally accepted accounting principles (GAAP) for all government funds with a few minor exceptions. These exceptions are reconciled on the Budget to GAAP reconciliation schedule on the previous page. The Proprietary funds and Falcon Vista, adopt budgets using the modified accrual basis of accounting, which is not US GAAP for those fund types. Annual appropriated budgets are adopted for all governmental funds, proprietary funds, Local Improvement Districts, Public Improvement District #1, Public Improvement District #2, Public Improvement District #3, Pioneer Village Roads Improvement District and Stratmoor Valley Public Improvement District. All annual appropriations lapse at fiscal year end. Budgets are not presented for the Public Trustee Agency Fund or the other Agency funds because these are funds collected and held on behalf of others. In addition, budget is not presented for the Pension Trust because these funds are also collected on behalf of others and the Trust issues separately stated financial statements.

Appropriations in governmental funds are encumbered upon issuance of purchase orders, contracts, or other forms of legal commitments. While appropriations lapse as of the end of the fiscal year, the succeeding year's budget ordinance specifically provides for the re-appropriation of year-end encumbrances. Encumbrances outstanding as of December 31, 2019 do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year.

The County's managers may make transfers of appropriations within a fund. Transfers of appropriations between funds require the approval of the Board of County Commissioners. The legal level of budgetary control is the fund level.

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- A. Public hearings are conducted by the County to obtain taxpayer comments.
- B. Prior to December 31, the budget is legally enacted through passage of an appropriation resolution.
- C. Any revisions that alter the total expenditures of any fund must be approved by the County Commissioners by passage of a resolution.
- D. The Road and Bridge Fund budgets expenditures using the natural classifications. Therefore, a difference arises between the fund financial statements reflecting expenditures under US GAAP, under which salary expenditures may be part of capital outlay expenditures, and the budget to actual schedules reflecting expenditures in their natural classifications.
- E. No fund had excesses of expenditures over appropriations for the year ended December 31, 2019.

**2. Notes to Postemployment Benefits Other than Pension (OPEB) schedule**

No assets have been accumulated in a trust that meets criteria in paragraph 4 of Statement 75.

*Changes of assumptions.* Changes of assumptions and other inputs for 2019 reflect the effects of changes in two factors. Discount rate increased from 3.18% to 3.60%. Excise tax was removed and recently repealed.

**OTHER SUPPLEMENTARY  
INFORMATION**

**Non-Major Special Revenue Funds**  
**Schedules of Revenues, Expenditures, and Changes in**  
**Fund Balances - Budget and Actual**

EL PASO COUNTY, COLORADO  
 CONSERVATION TRUST FUND  
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
 IN FUND BALANCE - BUDGET AND ACTUAL  
 FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>REVENUES</b>				
Intergovernmental	\$ 1,387,525	\$ 1,387,525	\$ 1,643,599	\$ 256,074
Investment earnings	5,000	5,000	15,281	10,281
Total revenues	<u>1,392,525</u>	<u>1,392,525</u>	<u>1,658,880</u>	<u>266,355</u>
<b>EXPENDITURES</b>				
Culture and recreation	<u>1,392,525</u>	<u>1,595,888</u>	<u>1,381,512</u>	<u>214,376</u>
Total expenditures	<u>1,392,525</u>	<u>1,595,888</u>	<u>1,381,512</u>	<u>214,376</u>
Change in fund balances	<u>\$ -</u>	<u>\$ (203,363)</u>	<u>\$ 277,368</u>	<u>\$ 480,731</u>

See the accompanying independent auditors' report.



**Other Major Governmental Funds**

***Capital Projects Fund Description***

CAPITAL PROJECTS FUND

Accounts for the construction, improvement and/or purchase of public facilities, including, land, buildings, and furnishings. Financing is provided by property taxes and capital lease proceeds.

EL PASO COUNTY, COLORADO  
 CAPITAL PROJECTS FUND  
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
 IN FUND BALANCES - BUDGET AND ACTUAL  
 FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>REVENUES</b>				
Sales taxes	\$ 10,856,711	\$ 11,406,711	\$ 11,406,711	\$ -
Intergovernmental	-	-	805,510	805,510
Charges for services	3,722,326	3,722,326	4,104,870	382,544
Total revenues	14,579,037	15,129,037	16,317,091	1,188,054
<b>EXPENDITURES</b>				
Administration	20,000	20,000	19,026	974
Principal	10,061,210	10,611,210	10,606,549	4,661
Interest and other charges	5,682,568	5,992,793	5,992,793	-
Capital outlay	-	541,575	-	541,575
Total expenditures	15,763,778	17,165,578	16,618,368	547,210
Excess (deficiency) of revenues over (under) expenditures	(1,184,741)	(2,036,541)	(301,277)	1,735,264
<b>OTHER FINANCING SOURCES (USES)</b>				
Proceeds from capital lease	1,207,250	1,207,250	-	(1,207,250)
Transfers	-	-	519	519
Total other financing sources (uses)	1,207,250	1,207,250	519	(1,206,731)
Net change in fund balances	<u>\$ 22,509</u>	<u>\$ (829,291)</u>	<u>\$ (300,758)</u>	<u>\$ 528,533</u>

See the accompanying independent auditors' report.

## **Proprietary Funds**

### ***Enterprise Funds Descriptions***

These funds account for the programs and expenditures for which a fee is charged to external users for goods and services.

#### **HOUSEHOLD HAZARDOUS WASTE**

The Household Hazardous Waste Fund has been established by the Board of County Commissioners to collect tipping fees at privately owned landfills within the County. The funds will be appropriated to pay for operational service information and equipment needed for solid waste disposal sites within the County.

### ***Internal Service Funds Descriptions***

Internal service funds are usually to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other government units, on a cost reimbursement basis.

#### **SELF-INSURANCE FUND**

El Paso is essentially self-insured. The Self-Insurance Fund was established to account for the accumulation and allocation of costs associated with insurance claims and administration costs.

EL PASO COUNTY, COLORADO  
HOUSEHOLD HAZARDOUS WASTE  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN NET POSITION - BUDGET AND ACTUAL  
FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>OPERATING REVENUES</b>				
Charges for services	\$ 1,120,581	\$ 1,120,581	\$ 1,350,113	\$ 229,532
Total revenues	1,120,581	1,120,581	1,350,113	229,532
<b>OPERATING EXPENSES</b>				
Personnel services	468,837	473,027	468,752	4,275
Administration and operations	664,744	840,554	887,563	(47,009)
Total expenditures	1,133,581	1,313,581	1,356,315	(42,734)
Operating income (loss)	(13,000)	(193,000)	(6,202)	186,798
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Investment earnings	5,000	5,000	15,661	10,661
Miscellaneous	8,000	8,000	-	(8,000)
Total nonoperating revenues (expenses)	13,000	13,000	15,661	2,661
Change in net position	<u>\$ -</u>	<u>\$ (180,000)</u>	<u>\$ 9,459</u>	<u>\$ 189,459</u>

See the accompanying independent auditor's report.

EL PASO COUNTY, COLORADO  
 SELF INSURANCE FUND  
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
 IN NET POSITION - BUDGET AND ACTUAL  
 FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>OPERATING REVENUES</b>				
Charges for services	\$ 26,112,093	\$ 26,112,093	\$ 26,310,800	\$ 198,707
Total revenues	26,112,093	26,112,093	26,310,800	198,707
<b>OPERATING EXPENSES</b>				
Insurance premiums	5,034,459	4,710,689	4,604,404	106,285
Claim settlements	35,849,301	35,565,791	33,523,026	2,042,765
Administration and operations	4,736,206	5,512,250	5,512,358	(108)
Total expenditures	45,619,966	45,788,730	43,639,788	2,148,942
Operating income (loss)	(19,507,873)	(19,676,637)	(17,328,988)	2,347,649
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Sales tax	20,116,424	20,116,424	20,116,424	-
Miscellaneous	85,000	85,000	14,330	(70,670)
Insurance recoveries	-	-	225,861	225,861
Total nonoperating revenues (expenses)	20,201,424	20,201,424	20,356,615	155,191
Change in net position	<u>\$ 693,551</u>	<u>\$ 524,787</u>	<u>\$ 3,027,627</u>	<u>\$ 2,502,840</u>

See the accompanying independent auditors' report.

EL PASO COUNTY, COLORADO  
 BUDGETARY COMPARISON SCHEDULE  
 BUDGET-TO-GAAP RECONCILIATION  
 FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE A - Explanation of Differences Between Budgetary Inflows and Outflows and GAAP Revenues and Expenditures

	Capital Projects	Conservation Trust Fund	Household Hazardous Waste	Self- Insurance Fund
<b>Sources/inflows of resources</b>				
Total revenues and other financing sources - budgetary basis from the schedules of revenues, expenditures, and changes in fund balances/net position - budget and actual	\$ 16,317,610	\$ 1,658,880	\$ 1,365,774	\$ 46,667,415
Interest earned on investments is not an inflow for budgetary purposes but is included as revenue for financial reporting purposes	134,675	-	-	-
Accounts receivable for accrued wages is not an inflow for budgetary purposes but is included as revenue for financial reporting purposes	-	-	-	-
Certificates of Participation are not an inflow for budgetary purposes but are non-operating revenues for financial reporting purposes	4,527,008	-	-	-
Total operating revenues, non-operating revenues, capital contributions - GAAP basis from the combining statement of revenues, expenses and changes in fund net assets	<u>20,979,293</u>	<u>1,658,880</u>	<u>1,365,774</u>	<u>46,667,415</u>
<b>Uses/outflows of resources</b>				
Total expenditures and other financing uses - budgetary basis from the schedules of revenues, expenditures, and changes in fund balances/net position - budget and actual	16,618,368	1,381,512	1,356,315	43,639,788
Capital outlays are outflows of budgetary resources but do not include completed work in progress expenses for financial reporting purposes	2,109,513	-	-	-
Certificates of Participation refunding costs are not outflows of budgetary resources but are expenses for financial reporting purposes	(288,564)	-	-	-
Certificates of Participation are not an outflow for budgetary purposes but are non-operating expenses for financial reporting purposes	-	-	-	-
Depreciation is not an outflow of budgetary resources but is an expense for financial reporting purposes	-	-	46,731	112,072
Accrued wages are not outflows of budgetary resources but are expenditures for financial reporting purposes	-	6,012	2,143	-
Prepaid expenses are not outflows of budgetary resources but as adjustments to expenses for financial reporting purposes	(5,900)	-	25,586	-
Loss on disposal of property is not an outflow of budgetary resources but is an expense for financial reporting purposes	-	-	-	-
Health claims incurred but not reported are not outflows of budgetary resources but are expenses for financial reporting purposes	-	-	-	251,326
Total operating expenses - GAAP basis from the combining statement of revenues, expenses and changes in fund net position	<u>\$ 18,433,417</u>	<u>\$ 1,387,524</u>	<u>\$ 1,430,775</u>	<u>\$ 44,003,186</u>

See the accompanying independent auditors' report.



## **Fiduciary Funds**

### ***Custodial Funds Descriptions***

Custodial funds are used to account for assets held by the government for individuals, private organizations, other governments, and/or other funds.

#### **TREASURERS ESCROW FUND**

Accounts for the receipt and disbursement of all revenues received by the Treasurer for the County and all other taxing entities in the County, as well as the receipt, investment, and disbursement of all other revenues received by the County.

#### **CLERK & RECORDER - ESCROW FUND**

Account for the receipt and disbursement of revenues received by the Clerk and Recorder for individuals organizations, and other governments.

#### **CLERK & RECORDER - REFUNDS**

Account for the receipt and disbursement of revenues received by the Clerk and Recorder for refunds of transactions.

#### **PUBLIC TRUSTEE FUND**

This fund was established to account for expenditures for the Public Trustee's Office. The Public Trustee is appointed by the Governor of Colorado for a four-year term. This office administers foreclosures including issuance of Public Trustee deeds, cure of default and lien redemptions.

#### **FALCON VISTA ACQUISITION LID**

Falcon Vista Acquisition bonds were issued to finance acquisition, construction and installation of certain public improvements within the Falcon Vista subdivision.

#### **PUBLIC IMPROVEMENT DISTRICTS**

Public Improvement Districts account for the receipt and disbursement of revenues derived from mill levies, proceeds of debt issued by the Districts, and revenues from road impact fees.

#### **SHERIFF FUNDS**

Accounts for funds collected for and disbursed from the Inmate Trust Fund, the Civil Trust Fund.

#### **FAIRGROUNDS FUND**

The County Fair fund is held by the Treasurer's Office for the revenue and disbursement of funds for the County Fair Corp that operates the annual County Fair.



ARTERIAL ROADWAY BRIDGE FUND

The Bridge Fund is used to account for resources from developers within the County for the reimbursement of bridge construction

STORM DRAINAGE BASIN FUND

The Drainage Fund is used to account for resources from developer within the County for the reimbursement of drainage projects.

THIRD PARTY FUNDS

The Third Party fund is a Treasurer's Office account for holding funds deposited by developer to be reimbursed and to hold other miscellaneous developer deposits.

SCHOOLS FEES FUND

The Schools Trust Fund is used to account for resources from developers of new subdivisions and the distribution of these resources to local school districts.

PROPERTY TAXES OTHER GOVERNMENT

Property Taxes Other Government Fund is a group of accounts held by the Treasurer's Office for distribution to other governments for property tax collections.

EL PASO COUNTY, COLORADO  
 CUSTODIAL FUNDS  
 COMBINING STATEMENT OF NET POSITION  
 DECEMBER 31, 2019

	Treasurers Escrow	Clerk & Recorder - Escrow	Clerk & Recorder - Refunds	Public Trustee
<b>ASSETS</b>				
Cash and cash equivalents	\$ 13,221,807	\$ 478,096	\$ 342	\$ 943,171
Other Assets	-	168,999	-	-
Investments accounts	-	-	-	-
Total assets	13,221,807	647,095	342	943,171
<b>LIABILITIES</b>				
Accounts payable and accrued liabilities	-	436	-	32,575
Due to other governments	11,257,117	-	-	-
Escrow deposits held by Trustee	1,947,334	646,659	342	-
Total liabilities	13,204,451	647,095	342	32,575
<b>NET POSITION</b>				
Individuals, organization, and other governments	17,356	-	-	910,596
Total net position	\$ 17,356	\$ -	\$ -	\$ 910,596

See the accompanying independent auditors' report.

EL PASO COUNTY, COLORADO  
 CUSTODIAL FUNDS  
 COMBINING STATEMENT OF NET POSITION  
 DECEMBER 31, 2019

Falcon Vista	Public Improvement District 1	Public Improvement District 2	Public Improvement District 3	Pioneer Village Roads Improvement District	Stratmoor Valley Streetlight Public Improvement District
\$ 51,749	\$ -	\$ -	\$ -	\$ -	\$ -
-	68,628	-	-	-	-
-	1,680,656	27,623	4,418	7,385	79,074
<u>51,749</u>	<u>1,749,284</u>	<u>27,623</u>	<u>4,418</u>	<u>7,385</u>	<u>79,074</u>
-	3,830	-	-	-	699
-	-	-	-	-	-
-	-	-	-	-	-
-	<u>3,830</u>	-	-	-	<u>699</u>
<u>51,749</u>	<u>1,745,454</u>	<u>27,623</u>	<u>4,418</u>	<u>7,385</u>	<u>78,375</u>
<u>\$ 51,749</u>	<u>\$ 1,745,454</u>	<u>\$ 27,623</u>	<u>\$ 4,418</u>	<u>\$ 7,385</u>	<u>\$ 78,375</u>

(Continued)

EL PASO COUNTY, COLORADO  
 CUSTODIAL FUNDS  
 COMBINING STATEMENT OF NET POSITION  
 DECEMBER 31, 2019

	Inmate Account	Civil Account	County Fair
<b>ASSETS</b>			
Cash and cash equivalents	\$ 675,676	\$ 81,222	\$ 7,602
Other Assets	3,494	8,370	-
Investments accounts	-	-	-
Total assets	679,170	89,592	7,602
<b>LIABILITIES</b>			
Accounts payable and accrued liabilities	-	-	-
Due to other governments	-	-	-
Escrow deposits held by Trustee	600,769	61,205	-
Total liabilities	600,769	61,205	-
<b>NET POSITION</b>			
Individuals, organization, and other governments	78,401	28,387	7,602
Total net position	\$ 78,401	\$ 28,387	\$ 7,602

See the accompanying independent auditors' report.

EL PASO COUNTY, COLORADO  
 CUSTODIAL FUNDS  
 COMBINING STATEMENT OF NET POSITION  
 DECEMBER 31, 2019

Bridge Fund	Drainage Fund	Third Party Trust	School Fees Fund	Taxes Other Governments	Total Custodial Funds
\$ -	\$ -	\$ -	\$ 244,797	\$ 12,385,631	\$ 28,090,093
107,105	-	-	-	-	356,596
<u>1,860,349</u>	<u>9,336,957</u>	<u>2,283,074</u>	<u>-</u>	<u>-</u>	<u>15,279,536</u>
<u>1,967,454</u>	<u>9,336,957</u>	<u>2,283,074</u>	<u>244,797</u>	<u>12,385,631</u>	<u>43,726,225</u>
-	-	35,013	-	-	72,553
-	-	-	-	12,385,631	23,642,748
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,256,309</u>
<u>-</u>	<u>-</u>	<u>35,013</u>	<u>-</u>	<u>12,385,631</u>	<u>26,971,610</u>
<u>1,967,454</u>	<u>9,336,957</u>	<u>2,248,061</u>	<u>244,797</u>	<u>-</u>	<u>16,754,615</u>
<u>\$ 1,967,454</u>	<u>\$ 9,336,957</u>	<u>\$ 2,248,061</u>	<u>\$ 244,797</u>	<u>\$ -</u>	<u>\$ 16,754,615</u>

See the accompanying independent auditors' report.

EL PASO COUNTY, COLORADO  
CUSTODIAL FUNDS  
COMBINING STATEMENT OF CHANGES IN NET POSITION  
FOR THE YEAR ENDED DECEMBER 31, 2019

	Treasurers Escrow	Clerk & Recorder - Escrow	Clerk & Recorder - Refunds	Public Trustee
<b>ADDITIONS</b>				
Tax collections for other governments	\$ -	\$ -	\$ -	\$ -
Held for others	253,813,296	-	579,182	40,177,210
Fees held for other governments	-	7,941,252	-	-
Interest on investments	-	-	-	-
Total additions	<u>253,813,296</u>	<u>7,941,252</u>	<u>579,182</u>	<u>40,177,210</u>
<b>DEDUCTIONS</b>				
Administrative expenses	-	-	-	-
Payments to other governments	253,795,940	-	-	-
Payments to outside agencies	-	7,941,252	-	40,505,004
Payments to individuals	-	-	579,182	-
Total deductions	<u>253,795,940</u>	<u>7,941,252</u>	<u>579,182</u>	<u>40,505,004</u>
Net increase (decrease) in fiduciary net position	17,356	-	-	(327,794)
Net position - January 1, restated	-	-	-	1,238,390
Net position - December 31	<u>\$ 17,356</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 910,596</u>

EL PASO COUNTY, COLORADO  
CUSTODIAL FUNDS  
COMBINING STATEMENT OF CHANGES IN NET POSITION  
FOR THE YEAR ENDED DECEMBER 31, 2019

Falcon Vista	Public Improvement District 1	Public Improvement District 2	Public Improvement District 3	Pioneer Village Roads Improvement District	Stratmoor Valley Streetlight Public Improvement District
\$ 73,248	\$ -	\$ 484,029	\$ 25,554	\$ 41,905	\$ 26,822
-	-	-	-	-	-
-	1,688,422	-	-	-	-
1,856	19,239	5,195	325	560	1,682
<u>75,104</u>	<u>1,707,661</u>	<u>489,224</u>	<u>25,879</u>	<u>42,465</u>	<u>28,504</u>
1,099	-	6,477	343	560	359
-	-	490,000	25,000	-	8,081
92,790	1,120,000	-	-	34,998	-
-	-	-	-	-	-
<u>93,889</u>	<u>1,120,000</u>	<u>496,477</u>	<u>25,343</u>	<u>35,558</u>	<u>8,440</u>
(18,785)	587,661	(7,253)	536	6,907	20,064
<u>70,534</u>	<u>1,157,793</u>	<u>34,876</u>	<u>3,882</u>	<u>478</u>	<u>58,311</u>
<u>\$ 51,749</u>	<u>\$ 1,745,454</u>	<u>\$ 27,623</u>	<u>\$ 4,418</u>	<u>\$ 7,385</u>	<u>\$ 78,375</u>

(continued)

EL PASO COUNTY, COLORADO  
CUSTODIAL FUNDS  
COMBINING STATEMENT OF CHANGES IN NET POSITION  
FOR THE YEAR ENDED DECEMBER 31, 2019

	Inmate Account	Civil Account	County Fair	Bridge Fund
<b>ADDITIONS</b>				
Tax collections for other governments	\$ -	\$ -	\$ -	\$ -
Held for others	5,889,254	905,604	78,861	305,464
Fees held for other governments	-	-	-	-
Interest on investments	-	-	-	-
Total additions	<u>5,889,254</u>	<u>905,604</u>	<u>78,861</u>	<u>305,464</u>
<b>DEDUCTIONS</b>				
Administrative expenses	-	-	-	-
Payments to other governments	-	-	-	-
Payments to outside agencies	-	-	79,101	251,768
Payments to individuals	5,810,853	877,217	-	-
Total deductions	<u>5,810,853</u>	<u>877,217</u>	<u>79,101</u>	<u>251,768</u>
Net increase (decrease) in fiduciary net position	78,401	28,387	(240)	53,696
Net position - January 1, restated	-	-	7,842	1,913,758
Net position - December 31	<u>\$ 78,401</u>	<u>\$ 28,387</u>	<u>\$ 7,602</u>	<u>\$ 1,967,454</u>



EL PASO COUNTY, COLORADO  
CUSTODIAL FUNDS  
COMBINING STATEMENT OF CHANGES IN NET POSITION  
FOR THE YEAR ENDED DECEMBER 31, 2019

Drainage Fund	Third Party Trust	School Fees Fund	Taxes Other Governments	Total Custodial Funds
\$ -	\$ -	\$ -	\$ 932,071,846	\$ 932,723,404
1,136,679	1,569,458	-	-	304,455,008
-	-	88,217	-	9,717,891
-	-	-	-	28,857
<u>1,136,679</u>	<u>1,569,458</u>	<u>88,217</u>	<u>932,071,846</u>	<u>1,246,925,160</u>
-	-	-	2,705,689	2,714,527
-	-	114,342	929,366,157	1,183,799,520
42,640	514,050	-	-	50,581,603
-	-	-	-	7,267,252
<u>42,640</u>	<u>514,050</u>	<u>114,342</u>	<u>932,071,846</u>	<u>1,244,362,902</u>
1,094,039	1,055,408	(26,125)	-	2,562,258
<u>8,242,918</u>	<u>1,192,653</u>	<u>270,922</u>	<u>-</u>	<u>14,192,357</u>
<u>\$ 9,336,957</u>	<u>\$ 2,248,061</u>	<u>\$ 244,797</u>	<u>\$ -</u>	<u>\$ 16,754,615</u>

(continued)

EL PASO COUNTY, COLORADO  
 FALCON VISTA  
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
 IN NET POSITION - BUDGET AND ACTUAL  
 FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>ADDITIONS</b>				
Tax collections for other governments	\$ -	\$ -	\$ 73,248	\$ 73,248
Fees held for other governments	178,000	178,000	-	(178,000)
Interest on investments	2,000	2,000	1,856	(144)
TOTAL ADDITIONS	180,000	180,000	75,104	(104,896)
<b>DEDUCTIONS</b>				
Administrative expenses	5,000	5,000	1,099	3,901
Payments to outside agencies	175,000	175,000	92,790	82,210
TOTAL DEDUCTIONS	180,000	180,000	93,889	86,111
Change in net position	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (18,785)</u>	<u>\$ (18,785)</u>

See the accompanying independent auditors' report.

EL PASO COUNTY, COLORADO  
PUBLIC IMPROVEMENT DISTRICT 1  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN NET POSITION - BUDGET AND ACTUAL  
FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>ADDITIONS</b>				
Fees held for other governments	\$ 1,315,000	\$ 1,315,000	\$ 1,688,422	\$ 373,422
Interest on investments	12,000	12,000	19,239	7,239
TOTAL ADDITIONS	<u>1,327,000</u>	<u>1,327,000</u>	<u>1,707,661</u>	<u>380,661</u>
<b>DEDUCTIONS</b>				
Payments to outside agencies	<u>1,127,775</u>	<u>1,127,775</u>	<u>1,120,000</u>	<u>7,775</u>
TOTAL DEDUCTIONS	<u>1,127,775</u>	<u>1,127,775</u>	<u>1,120,000</u>	<u>7,775</u>
Change in net position	<u>\$ 199,225</u>	<u>\$ 199,225</u>	<u>\$ 587,661</u>	<u>\$ 388,436</u>

See the accompanying independent auditors' report.

EL PASO COUNTY, COLORADO  
PUBLIC IMPROVEMENT DISTRICT 2  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN NET POSITION - BUDGET AND ACTUAL  
FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>ADDITIONS</b>				
Tax collections for other governments	\$ 473,559	\$ 473,559	\$ 484,029	\$ 10,470
Interest on investments	1,000	1,000	5,195	4,195
TOTAL ADDITIONS	474,559	474,559	489,224	14,665
<b>DEDUCTIONS</b>				
Administrative expenses	6,905	6,905	6,477	428
Payments to other governments	490,000	490,000	490,000	-
TOTAL DEDUCTIONS	496,905	496,905	496,477	428
Change in net position	<u>\$ (22,346)</u>	<u>\$ (22,346)</u>	<u>\$ (7,253)</u>	<u>\$ 15,093</u>

See the accompanying independent auditors' report.

EL PASO COUNTY, COLORADO  
PUBLIC IMPROVEMENT DISTRICT 3  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN NET POSITION - BUDGET AND ACTUAL  
FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>ADDITIONS</b>				
Tax collections for other governments	\$ 25,274	\$ 25,274	\$ 25,554	\$ 280
Interest on investments	100	100	325	225
TOTAL ADDITIONS	25,374	25,374	25,879	505
<b>DEDUCTIONS</b>				
Administrative expenses	364	364	343	21
Payments to other governments	25,000	25,000	25,000	-
TOTAL DEDUCTIONS	25,364	25,364	25,343	21
Change in net position	<u>\$ 10</u>	<u>\$ 10</u>	<u>\$ 536</u>	<u>\$ 526</u>

See the accompanying independent auditors' report.

EL PASO COUNTY, COLORADO  
PIONEER VILLAGE ROADS IMPROVEMENT DISTRICT  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN NET POSITION - BUDGET AND ACTUAL  
FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>ADDITIONS</b>				
Tax collections for other governments	\$ 41,903	\$ 41,903	\$ 41,905	\$ 2
Interest on investments	350	350	560	210
TOTAL ADDITIONS	42,253	42,253	42,465	212
<b>DEDUCTIONS</b>				
Administrative expenses	598	598	560	38
Payments to outside agencies	37,500	37,500	34,998	2,502
TOTAL DEDUCTIONS	38,098	38,098	35,558	2,540
Change in net position	<u>\$ 4,155</u>	<u>\$ 4,155</u>	<u>\$ 6,907</u>	<u>\$ 2,752</u>

See the accompanying independent auditors' report.

EL PASO COUNTY, COLORADO  
 STRATMOOR VALLEY STREETLIGHT PUBLIC IMPROVEMENT DISTRICT  
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
 IN NET POSITION - BUDGET AND ACTUAL  
 FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>ADDITIONS</b>				
Tax collections for other governments	\$ 26,585	\$ 26,585	\$ 26,822	\$ 237
Interest on investments	750	750	1,682	932
TOTAL ADDITIONS	27,335	27,335	28,504	1,169
<b>DEDUCTIONS</b>				
Administrative expenses	382	382	359	23
Payments to other governments	20,000	20,000	8,081	11,919
Payments to outside agencies	2,500	2,500	-	2,500
TOTAL DEDUCTIONS	22,882	22,882	8,440	14,442
Change in net position	<u>\$ 4,453</u>	<u>\$ 4,453</u>	<u>\$ 20,064</u>	<u>\$ 15,611</u>

See the accompanying independent auditors' report.

EL PASO COUNTY, COLORADO  
SCHOOL FEES FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN NET POSITION - BUDGET AND ACTUAL  
FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>ADDITIONS</b>				
Fees held for other governments	\$ 100,000	\$ 100,000	\$ 88,217	\$ (11,783)
TOTAL ADDITIONS	100,000	100,000	88,217	(11,783)
<b>DEDUCTIONS</b>				
Payments to other governments	100,000	114,342	114,342	-
TOTAL DEDUCTIONS	100,000	114,342	114,342	-
Change in net position	<u>\$ -</u>	<u>\$ (14,342)</u>	<u>\$ (26,125)</u>	<u>\$ (11,783)</u>

See the accompanying independent auditors' report.



**MISCELLANEOUS**

**EL PASO COUNTY, COLORADO  
HUMAN SERVICES FUND**

**SCHEDULE OF EBT AUTHORIZATIONS, WARRANT EXPENDITURES, AND TOTAL EXPENDITURES  
FOR THE YEAR ENDING DECEMBER 31, 2019**

Program	A EBT Authorizations	B County Share of EBT Auth.	C Expenditures by Warrant	D EBT plus Warrant Exp	E Total County Expenditures
Old Age Pension	\$ 6,394,953	\$ 13,088	\$ -	\$ 6,394,953	\$ 13,088
LEAP	\$ 3,580,146	\$ -	\$ 59,507	\$ 3,639,653	\$ 59,507
TANF	\$ 11,794,387	\$ 2,640,596	\$ 6,407,254	\$ 18,201,641	\$ 9,047,850
Administration	\$ 5,200,600	\$ 3,523,063	\$ 14,678,576	\$ 19,879,178	\$ 18,201,640
Child Welfare	\$ 33,381,337	\$ 9,470,200	\$ 21,224,685	\$ 54,606,022	\$ 30,694,885
Core Services	\$ 4,697,303	\$ 964,513	\$ 1,754,801	\$ 6,452,104	\$ 2,719,314
AND	\$ 1,601,618	\$ 274,470	\$ 229,948	\$ 1,831,566	\$ 504,418
IV-D Administration**	\$ -	\$ 1,549,625	\$ 3,599,077	\$ 5,148,702	\$ 5,148,702
Child Care	\$ 16,438,075	\$ 1,637,360	\$ 1,504,380	\$ 17,942,455	\$ 3,141,740
Grants Settled in CFMS**	\$ -	\$ 70,228	\$ 5,249,050	\$ 5,319,277	\$ 5,319,277
Grants/Other ***	\$ -	\$ -	\$ 1,307,632	\$ -	\$ 1,307,632
Senior Services***	\$ -	\$ -	\$ 11,276	\$ -	\$ 11,276
Sub-Total	<u>\$ 83,088,419</u>	<u>\$ 20,143,143</u>	<u>\$ 56,026,186</u>	<u>\$ 139,415,551</u>	<u>\$ 76,169,329</u>
Food Assistance	\$ 93,809,904	\$ -	\$ -	\$ 93,809,904	\$ -
Grand Total	<u>\$ 176,898,323</u>	<u>\$ 20,143,143</u>	<u>\$ 56,026,186</u>	<u>\$ 233,225,455</u>	<u>\$ 76,169,329</u>
				<u>\$ 233,162,050</u>	<u>\$ 76,169,329</u>

**A.** EBT Authorizations reflect Human Services payments authorized by El Paso County and paid by Colorado Department of Human Services

**B.** County Share of EBT Transactions are reported as a reduction of State cash advances to the County

**C.** Expenditures by warrant reflects cash disbursements from the County

**D.** EBT Authorizations (A) plus Warrants (C) reflects the total State, Federal and County participation in Human Services programs and recorded on a Cash Basis in the State Financial System (CFMS)

**E.** Total County Expenditures reflects the net disbursements by warrant (C) plus County Share of EBTs (B) and recorded on a Modified Accrual Basis in the County Financial System

\*\* All Administration expenditures are paid by warrant; therefore, Column (D) and Column (E) on this line are equal.

\*\*\* Grants/Other and Senior Services reflect expenditures in the County Financial System Only, and may be noted on CFMS as settled outside CFMS

See the accompanying independent auditors' report.

The public report burden for this information collection is estimated to average 380 hours annually.

<b>LOCAL HIGHWAY FINANCE REPORT</b>		City or County: El Paso County
This Information From The Records Of El Paso County		YEAR ENDING : December 31, 2019
Prepared By: Phone:		Nikki Simmons 719-520-6461

**I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE**

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

**II. RECEIPTS FOR ROAD AND STREET PURPOSES**

**III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES**

ITEM	AMOUNT	ITEM	AMOUNT
<b>A. Receipts from local sources:</b>		<b>A. Local highway disbursements:</b>	
1. Local highway-user taxes		1. Capital outlay (from page 2)	3,192,415
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	6,332,315
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:	
c. Total (a.+b.)		a. Traffic control operations	590,849
2. General fund appropriations		b. Snow and ice removal	3,999,887
3. Other local imposts (from page 2)	6,219,568	c. Other	9,358,864
4. Miscellaneous local receipts (from page 2)	3,664,583	d. Total (a. through c.)	13,949,601
5. Transfers from toll facilities		4. General administration & miscellaneous	2,695,122
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety	
a. Bonds - Original Issues		6. Total (1 through 5)	26,169,453
b. Bonds - Refunding Issues		<b>B. Debt service on local obligations:</b>	
c. Notes		1. Bonds:	
d. Total (a. + b. + c.)	0	a. Interest	
7. Total (1 through 6)	9,884,150	b. Redemption	
<b>B. Private Contributions</b>		c. Total (a. + b.)	0
<b>C. Receipts from State government</b> (from page 2)	17,079,917	2. Notes:	
<b>D. Receipts from Federal Government</b> (from page 2)	903,758	a. Interest	
<b>E. Total receipts (A.7 + B + C + D)</b>	27,867,825	b. Redemption	
		c. Total (a. + b.)	0
		3. Total (1.c + 2.c)	0
		<b>C. Payments to State for highways</b>	
		<b>D. Payments to toll facilities</b>	
		<b>E. Total disbursements (A.6 + B.3 + C + D)</b>	26,169,453

**IV. LOCAL HIGHWAY DEBT STATUS**

(Show all entries at par)

	Opening Debt	Amount Issued	Redemptions	Closing Debt
<b>A. Bonds (Total)</b>				0
1. Bonds (Refunding Portion)				
<b>B. Notes (Total)</b>				0

**V. LOCAL ROAD AND STREET FUND BALANCE**

	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
	21,358,180	27,867,825	26,169,453	23,056,553	0

Notes and Comments:

<b>LOCAL HIGHWAY FINANCE REPORT</b>		STATE: Colorado	
		YEAR ENDING (mm/yy): 12/31	
<b>II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL</b>			
<b>ITEM</b>	<b>AMOUNT</b>	<b>ITEM</b>	<b>AMOUNT</b>
<b>A.3. Other local imposts:</b>		<b>A.4. Miscellaneous local receipts:</b>	
a. Property Taxes and Assessments	2,212,055	a. Interest on investments	
b. Other local imposts:		b. Traffic Fines & Penalties	
1. Sales Taxes		c. Parking Garage Fees	
2. Infrastructure & Impact Fees	510,323	d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	
4. Licenses		f. Charges for Services	
5. Specific Ownership &/or Other	3,497,190	g. Other Misc. Receipts	1,215,004
6. Total (1. through 5.)	4,007,513	h. Other	2,449,579
c. Total (a. + b.)	6,219,568	i. Total (a. through h.)	3,664,583
	(Carry forward to page 1)		(Carry forward to page 1)
<b>ITEM</b>	<b>AMOUNT</b>	<b>ITEM</b>	<b>AMOUNT</b>
<b>C. Receipts from State Government</b>		<b>D. Receipts from Federal Government</b>	
1. Highway-user taxes	16,314,560	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	29,023
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	765,357	d. Federal Transit Admin	838,145
d. Other (Specify) - DOLA Grant		e. U.S. Corps of Engineers	
e. Other (Specify)		f. Other Federal	36,590
f. Total (a. through e.)	765,357	g. Total (a. through f.)	903,758
4. Total (1. + 2. + 3.f)	17,079,917	3. Total (1. + 2.g)	
			(Carry forward to page 1)
<b>III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL</b>			
	<b>ON NATIONAL HIGHWAY SYSTEM (a)</b>	<b>OFF NATIONAL HIGHWAY SYSTEM (b)</b>	<b>TOTAL (c)</b>
<b>A.1. Capital outlay:</b>			
a. Right-Of-Way Costs		0	0
b. Engineering Costs		578,567	578,567
c. Construction:			
(1). New Facilities		5,624	5,624
(2). Capacity Improvements	1,910,673		1,910,673
(3). System Preservation		646,742	646,742
(4). System Enhancement & Operation		50,809	50,809
(5). Total Construction (1) + (2) + (3) + (4)	1,910,673	703,175	2,613,848
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	1,910,673	1,281,742	3,192,415
			(Carry forward to page 1)
<b>Notes and Comments:</b>			

### **III. STATISTICAL SECTION**

## Statistical Section

This part of the El Paso County comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

### FINANCIAL TRENDS

These schedules contain trend information to help the reader understand how the County's financial performance and fiscal health have changed over time.

*Net Position by Component*  
*Changes in Net Position*  
*Fund Balances, Governmental Funds*  
*Changes in Fund Balances, Governmental Funds*

### REVENUE CAPACITY

These schedules contain information to help the reader assess the County's most significant sources of revenue.

*Assessed Value and Actual Value of Taxable Property*  
*Direct and Overlapping Property Tax Rates*  
*General Fund Property Tax Levies and Collections*  
*Property Taxes by Fund*  
*Principal Sales Tax Payers*  
*Sales and Use Tax Collections by State Category*

### DEBT CAPACITY

These schedules contain information to help the reader assess the affordability of the County's current level of debt and the County's ability to issue debt in the future.

*Ratios of Outstanding Debt by Type*

### DEMOGRAPHIC AND ECONOMIC INFORMATION

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

*Demographic and Economic Statistics*  
*Principal Employers*

### OPERATING INFORMATION

This schedule contains information regarding the number of employees in various job categories and types of assets by function/department.

*Full-Time Equivalent County Employees by Function/Program*  
*Operating Indicators by Function/Program*  
*Capital Asset Statistics by Function/Program*

## **FINANCIAL TRENDS**

**Schedule 1 - Unaudited  
El Paso County  
Net Position by Component  
Last Ten Fiscal Years**

	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
Governmental activities				
Net investment in capital assets	\$ 421,605,773	\$ 408,258,511	\$ 386,839,249	378,815,025
Restricted	18,137,383	31,613,701	25,753,607	23,152,127
Unrestricted	(18,810,665)	(34,744,060)	(57,276,815)	(65,951,812)
Total governmental activities net position	<u>420,932,491</u>	<u>405,128,152</u>	<u>355,316,041</u>	<u>336,015,340</u>
Business-type activities				
Net investment in capital assets	1,412,817	1,418,042	1,373,439	1,329,309
Unrestricted	516,836	382,867	435,992	466,906
Total business-type activities net position	<u>1,929,653</u>	<u>1,800,909</u>	<u>1,809,431</u>	<u>1,796,215</u>
Primary government				
Net investment in capital asset	423,018,590	409,676,553	388,212,688	380,144,334
Restricted	18,137,383	31,613,701	25,753,607	23,152,127
Unrestricted	(18,293,829)	(34,361,193)	(56,840,823)	(65,484,906)
Total primary government net position	<u>\$ 422,862,144</u>	<u>\$ 406,929,061</u>	<u>\$ 357,125,472</u>	<u>\$ 337,811,555</u>

Data source:  
Statement of Net Position, EPC Financial Statements  
El Paso County Financial Statements



	2014	2015	2016	2017	2018	2019
\$	378,589,179	\$ 379,277,388	\$ 393,539,637	\$ 402,103,483	\$ 403,907,088	\$ 408,750,641
	32,866,602	34,410,977	34,912,960	50,144,509	39,201,197	45,468,902
	(78,622,043)	(184,587,074)	(201,767,248)	(213,954,280)	(218,705,181)	(274,627,471)
	332,833,738	229,101,291	226,685,349	238,293,712	224,403,104	179,592,072
	1,285,181	1,263,552	1,291,263	1,169,297	1,122,169	1,075,438
	568,953	460,289	503,404	570,022	407,658	389,388
	1,854,134	1,723,841	1,794,667	1,739,319	1,529,827	1,464,826
	379,874,360	380,540,940	394,830,900	403,272,780	405,029,257	409,826,079
	32,866,602	34,410,977	34,912,960	50,144,509	39,201,197	45,468,902
	(78,053,090)	(184,126,785)	(201,263,844)	(213,384,258)	(218,297,523)	(274,238,083)
\$	334,687,872	\$ 230,825,132	\$ 228,480,016	\$ 240,033,031	\$ 225,932,931	\$ 181,056,898

**Schedule 2 - Unaudited  
El Paso County  
Changes in Net Position  
Last Ten Fiscal Years**

<b>Expenses</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>
Governmental activities:				
General government	\$ 43,100,936	\$ 46,367,966	\$ 59,265,849	\$ 58,162,963
Public safety	70,323,510	73,974,617	87,608,455	90,516,659
Public works	41,884,076	41,224,357	49,352,850	44,133,430
Health and welfare	59,051,252	62,298,421	71,896,379	69,676,163
Culture and recreation	2,854,071	3,108,688	4,017,556	3,332,306
Auxiliary services	81,062	405,317	529,369	535,323
Outside agencies	6,207,919	5,986,054	5,895,486	5,860,942
Interest on long-term debt	6,186,058	6,411,700	7,938,172	7,731,019
Total governmental activities expenses	<u>229,688,884</u>	<u>239,777,120</u>	<u>286,504,116</u>	<u>279,948,805</u>
Business-type activities:				
Waste management	827,965	913,594	952,362	981,058
Land development	-	-	-	-
Total business-type activities expenses	<u>827,965</u>	<u>913,594</u>	<u>952,362</u>	<u>981,058</u>
Total primary government expenses	<u>230,516,849</u>	<u>240,690,714</u>	<u>287,456,478</u>	<u>280,929,863</u>
<b>Program Revenues</b>				
Governmental activities:				
Charges for services:				
General government	19,453,228	22,969,843	25,954,492	27,369,375
Public safety	5,273,240	5,138,506	5,032,350	6,736,549
Public works	652,189	209,252	711,194	1,070,430
Health and Welfare	243,041	293,282	152,199	160,391
Culture and recreation	617,047	568,749	675,916	908,101
Outside agencies	224,440	225,825	54,413	94,023
Operating grants and contributions	74,376,558	66,637,356	69,900,661	70,868,809
Capital grants and contributions	6,118,913	5,987,521	12,653,521	9,644,943
Total governmental activities program revenues	<u>106,958,656</u>	<u>102,030,334</u>	<u>115,134,746</u>	<u>116,852,621</u>
Business-type activities:				
Charges for services:				
Waste management	790,000	882,726	952,671	957,064
Land development	-	-	-	-
Operating grants and contributions	-	-	-	-
Total business-type activities program revenues	<u>790,000</u>	<u>882,726</u>	<u>952,671</u>	<u>967,064</u>
Total primary government program revenues	<u>\$ 107,748,656</u>	<u>\$ 102,913,060</u>	<u>\$ 116,087,417</u>	<u>\$ 117,809,685</u>

(Continued)

	2014	2015	2016	2017	2018	2019
\$	68,213,731	\$ 69,873,396	\$ 65,653,733	\$ 65,281,483	\$ 85,774,721	\$ 96,835,806
	102,380,666	99,913,246	107,410,027	113,483,626	117,746,035	145,058,123
	34,466,675	31,903,334	31,919,113	34,766,473	39,982,986	42,883,339
	70,758,066	84,785,987	90,671,586	91,321,790	90,784,589	100,639,090
	3,432,589	3,595,595	4,098,894	4,393,346	5,220,898	10,071,004
	568,875	447,472	646,005	702,870	691,028	875,557
	-	-	-	-	-	-
	7,436,929	7,206,931	7,232,318	6,004,080	5,438,420	5,138,354
	287,257,531	297,725,961	307,631,676	315,953,668	345,638,677	401,501,273
	998,704	1,025,034	1,140,009	1,299,489	1,313,751	1,430,775
	-	-	-	-	-	-
	998,704	1,025,034	1,140,009	1,299,489	1,313,751	1,430,775
	288,256,235	298,750,995	308,771,685	317,253,157	346,952,428	402,932,048
	25,107,711	24,992,044	27,436,347	29,520,516	29,096,576	32,474,954
	6,008,910	6,857,472	7,218,040	7,231,670	6,323,983	6,932,366
	1,170,633	701,000	858,364	581,918	398,882	1,837,877
	156,654	156,310	191,302	211,234	78,801	-
	785,649	904,825	638,292	817,269	1,416,163	1,212,623
	-	-	-	-	-	-
	84,646,148	81,438,559	90,783,302	87,028,434	96,048,917	97,636,899
	14,524,609	15,870,740	23,674,209	18,300,352	20,210,630	11,155,593
	132,400,314	130,920,950	150,799,856	143,691,393	153,573,952	151,250,312
	1,034,755	1,097,983	1,198,611	1,239,115	1,262,717	1,350,113
	-	-	-	-	-	-
	21,635	14,181	10,512	2	-	-
	1,056,390	1,112,164	1,209,123	1,239,117	1,262,717	1,350,113
\$	133,456,704	\$ 132,033,114	\$ 152,008,979	\$ 144,930,510	\$ 154,836,669	\$ 152,600,425

**Schedule 2 – Continued**  
**El Paso County**  
**Changes in Net Position**  
**Last Ten Fiscal Years**

Net (Expense) Revenue	Fiscal Year			
	2010	2011	2012	2013
Governmental activities	\$ (122,730,228)	\$ (137,746,786)	\$ (171,369,370)	\$ (163,096,184)
Business-type activities	(37,965)	(30,868)	8,309	(13,389)
Total primary government net expense	<u>(122,768,193)</u>	<u>(137,777,654)</u>	<u>(171,361,061)</u>	<u>(163,109,573)</u>
<b>General Revenues and Other Changes in Net Position</b>				
Governmental activities:				
Taxes				
Property taxes	46,165,964	47,311,463	42,920,278	43,587,576
Sales taxes	56,432,810	58,259,187	75,207,266	86,971,156
Other taxes	15,717,611	15,703,573	15,817,127	16,212,257
Investment earnings	373,076	374,538	201,608	270,118
Gain/Loss on sale of capital assets	362,773	195,502	15,022	-
Transfers	98,183	-	-	-
TABOR limitation	-	-	-	-
Total governmental activities	<u>119,150,417</u>	<u>121,844,263</u>	<u>134,161,301</u>	<u>147,041,107</u>
Business-type activities:				
Investment earnings	1,953	308	213	173
Loss on sale of capital assets	-	-	-	-
Transfers	(98,183)	-	-	-
Total business-type activities	<u>(96,230)</u>	<u>308</u>	<u>213</u>	<u>173</u>
Total primary government	<u>119,054,187</u>	<u>121,844,571</u>	<u>134,161,514</u>	<u>147,041,280</u>
<b>Change in Net Position</b>				
Governmental activities	(3,579,811)	(15,902,523)	\$ (37,208,069)	(16,055,077)
Business-type activities	(134,195)	(30,560)	8,522	(13,216)
Total primary government	<u>\$ (3,714,006)</u>	<u>\$ (15,933,083)</u>	<u>(37,199,547)</u>	<u>\$ (16,068,293)</u>

	2014	2015	2016	2017	2018	2019
\$	(154,857,217)	\$ (166,805,011)	\$ (156,831,820)	\$ (172,262,275)	\$ (192,064,725)	\$ (250,250,961)
	57,686	87,130	69,114	(60,372)	(51,034)	(80,662)
	(154,799,531)	(166,717,881)	(156,762,706)	(172,322,647)	(192,115,759)	(250,331,623)
	43,584,455	44,606,433	48,046,061	48,852,104	52,159,477	53,978,117
	90,841,733	100,147,762	102,160,928	119,995,369	114,433,186	124,081,990
	16,929,457	18,003,165	18,710,879	20,473,922	22,693,400	23,768,794
	319,970	433,220	672,452	1,104,655	2,120,598	3,611,028
	-	-	-	-	-	-
	-	-	-	-	-	-
	-	-	(15,174,442)	-	-	-
	151,675,615	163,190,580	154,415,878	190,426,050	191,406,661	205,439,929
	233	258	1,712	5,024	11,946	15,661
	-	-	-	-	-	-
	-	-	-	-	-	-
	233	258	1,712	5,024	11,946	15,661
	151,675,848	163,190,838	154,417,590	190,431,074	191,418,607	205,455,590
	(3,181,602)	(3,614,431)	(2,415,942)	18,163,775	(658,064)	(44,811,032)
	57,919	87,388	70,826	(55,348)	(39,088)	(65,001)
\$	(3,123,683)	\$ (3,527,043)	\$ (2,345,116)	\$ 18,108,427	\$ (697,152)	\$ (44,876,033)

Data source:  
Statement of Activities  
El Paso County Financial Statements

**Schedule 3 - Unaudited  
El Paso County  
Fund Balances, Governmental Funds  
Last Ten Fiscal Years**

	Fiscal Year			
	2010	2011	2012	2013
<b>General Fund</b>				
Non-spendable	\$ -	\$ 377,254	\$ 462,770	\$ 805,176
Restricted	-	6,446,587	6,653,514	7,693,246
Committed	-	1,131,782	1,635,399	7,167,737
Assigned	-	21,716,258	17,370,988	18,212,599
Unrestricted	-	3,499,404	4,147,026	500,901
Reserved	7,706,723	-	-	-
Unreserved	29,885,543	-	-	-
Total general fund	<u>37,592,266</u>	<u>33,171,285</u>	<u>30,269,697</u>	<u>34,379,659</u>
<b>All Other Governmental Funds</b>				
Non-spendable	-	2,198,308	1,758,568	2,422,657
Restricted	-	25,167,114	19,100,093	15,458,881
Committed	-	1,777,863	1,802,389	1,096,611
Assigned	-	3,436,343	5,709,904	5,160,998
Unrestricted	-	(517,775)	(62,060)	(35,445)
Reserved	45,449,515	-	-	-
Unreserved, reported in:				
Special revenue funds	5,232,264	-	-	-
Capital projects funds	1,402,989	-	-	-
Debt service funds	-	-	-	-
Total all other governmental funds	<u>52,084,768</u>	<u>32,061,853</u>	<u>28,308,894</u>	<u>24,103,702</u>
Total governmental funds	<u>\$ 89,677,034</u>	<u>\$ 65,233,138</u>	<u>\$ 58,578,591</u>	<u>\$ 58,483,361</u>

Data Source:

Statement of Activities

El Paso County Financial Statements

\* GASB 54 was implemented in 2011. Years 2011 and after are presented in compliance with GASB 54.

Information for 2008 - 2010 is presented as before GASB-54 implementation. Data is not available to restate.

	2014	2015	2016	2017	2018	2019
\$	1,666,071	\$ 1,802,453	\$ 1,786,850	\$ 2,126,150	\$ 2,351,015	\$ 2,786,857
	14,126,448	15,159,318	16,918,398	33,792,193	30,845,641	24,274,087
	4,429,589	5,864,367	6,207,230	4,814,696	6,309,637	3,312,673
	6,438,541	6,304,446	3,041,630	3,466,811	3,368,046	12,406,810
	2,275,218	8,507,501	3,878,328	6,127,000	19,913,237	26,635,890
	-	-	-	-	-	-
	-	-	-	-	-	-
	28,935,867	37,638,085	31,832,436	50,326,850	62,787,576	69,416,317
	1,898,716	1,526,994	1,595,497	1,374,363	1,247,137	1,861,739
	18,740,154	19,251,659	17,994,562	22,907,728	14,199,068	16,444,869
	338,253	3,686,145	3,230,862	3,244,381	5,302,070	5,366,618
	6,864,980	7,697,910	12,237,313	12,043,662	10,986,532	12,545,007
	-	-	-	-	-	-
	-	-	-	-	-	-
	-	-	-	-	-	-
	-	-	-	-	-	-
	27,842,103	32,162,708	35,058,234	39,570,134	31,734,807	36,218,233
\$	56,777,970	\$ 69,800,793	\$ 66,890,670	\$ 89,896,984	\$ 94,522,383	\$ 105,634,550

**Schedule 4 - Unaudited**  
**El Paso County**  
**Changes in Fund Balances, Governmental Funds**  
**Last Ten Fiscal Years**

	Fiscal Year			
	2010	2011	2012	2013
<b>Revenues</b>				
Property taxes	\$ 46,165,964	\$ 47,311,463	\$ 42,920,278	\$ 43,587,576
Sales taxes	56,432,810	58,259,187	75,207,266	86,971,156
Other taxes	15,717,611	15,703,573	15,817,127	16,212,257
Intergovernmental	72,949,855	61,886,419	65,101,975	67,025,567
Fees and fines	845,649	766,805	519,762	456,956
Licenses and permits	438,298	593,272	666,357	1,577,421
Charges for services	17,703,477	22,784,406	27,743,834	30,684,504
Investment earnings	372,623	371,306	201,608	271,697
Miscellaneous	8,902,461	10,019,400	9,123,766	10,098,538
TABOR limitation	-	-	-	-
Total revenues	<u>219,528,748</u>	<u>217,695,831</u>	<u>237,301,973</u>	<u>256,885,672</u>
<b>Expenditures</b>				
Current				
General government	40,009,509	43,903,734	48,485,500	48,338,903
Public safety	66,464,205	71,401,763	72,903,001	81,038,873
Public works	18,603,168	18,466,109	16,402,954	16,686,258
Health and welfare	65,697,695	62,949,418	66,250,148	66,753,246
Culture and recreation	2,774,378	2,924,070	3,135,372	2,783,478
Outside agencies	6,316,283	5,986,054	5,895,486	5,860,942
Auxiliary services	356,624	415,880	455,906	491,187
Debt service:				
Principal	4,250,000	6,118,768	6,769,510	7,915,375
Issuance costs	682,438	6,362,994	201,246	-
Interest and other charges	5,945,964	411,600	7,858,020	8,104,485
Capital outlay	35,694,283	27,772,512	20,012,664	18,443,459
Total expenditures	<u>246,794,547</u>	<u>246,712,902</u>	<u>248,369,807</u>	<u>256,416,206</u>
Excess of revenues over (under) expenditures	<u>(27,265,799)</u>	<u>(29,017,071)</u>	<u>(11,067,834)</u>	<u>469,466</u>
<b>Other financing sources (uses)</b>				
Refund of bond issuance costs/COP's	-	32,820,000	12,010,000	-
Payment to refunding COP-agent	-	(35,412,037)	(11,561,686)	-
Certificates of participation issued	55,925,000	-	-	-
Premium on certificates of participation	421,387	2,102,895	1,663,072	-
Discount on bonds	324,839	(232,632)	-	-
Capital lease financing	-	4,999,998	-	-
Proceeds from sale of capital assets	4,532,774	294,951	2,301,901	55,036
Transfers in	(4,434,591)	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>56,769,409</u>	<u>4,573,175</u>	<u>4,413,287</u>	<u>55,036</u>
<b>Net changes in fund balances</b>	<u>\$ 29,503,610</u>	<u>\$ (24,443,896)</u>	<u>\$ (6,654,547)</u>	<u>\$ 524,502</u>
Debt service as a percentage of noncapital expenditures	4.83%	5.70%	6.41%	6.73%

Data Source:  
El Paso County Financial Statements



	2014	2015	2016	2017	2018	2019
\$	43,584,455	\$ 44,606,433	\$ 48,046,061	\$ 48,852,104	\$ 52,159,477	\$ 53,978,117
	90,841,733	100,147,762	102,160,928	119,995,369	114,433,186	124,081,990
	16,929,457	18,003,165	18,710,879	20,473,922	22,693,400	23,768,794
	79,619,263	73,728,259	80,827,146	82,971,106	87,506,370	87,396,410
	586,491	636,484	570,957	542,053	317,179	722,517
	1,526,229	1,800,512	2,074,273	2,331,200	2,271,233	1,818,350
	27,679,991	27,993,683	29,108,076	29,705,737	32,492,896	33,991,594
	320,925	433,250	672,376	1,100,023	2,125,307	3,611,028
	10,747,974	13,081,413	17,166,403	14,448,006	13,914,182	15,520,548
	-	-	(15,174,442)	-	-	-
	<u>271,836,520</u>	<u>280,430,961</u>	<u>284,162,657</u>	<u>320,419,520</u>	<u>327,913,230</u>	<u>344,889,348</u>
	48,338,903	57,962,560	60,536,969	62,346,142	70,566,797	77,922,184
	97,266,185	89,767,014	95,719,071	101,862,204	104,589,560	113,070,054
	11,929,523	13,345,188	11,124,604	14,054,809	13,021,839	16,029,401
	71,811,589	76,344,728	81,884,291	83,991,576	84,775,137	87,291,281
	3,155,545	3,100,511	3,467,576	3,463,937	4,021,802	3,926,958
	-	-	-	-	-	-
	544,147	532,362	580,784	621,999	641,598	704,060
	8,177,293	9,017,858	9,369,501	10,358,395	9,542,481	10,611,210
	-	-	553,492	41,500	397,116	17,000
	7,874,819	7,594,548	6,986,417	6,410,938	5,373,750	5,682,568
	17,179,810	9,930,562	17,595,029	18,522,129	23,520,494	23,282,497
	<u>278,263,484</u>	<u>267,595,331</u>	<u>287,817,734</u>	<u>301,673,629</u>	<u>316,450,574</u>	<u>338,537,213</u>
	<u>(6,426,964)</u>	<u>12,835,630</u>	<u>(3,655,077)</u>	<u>18,745,891</u>	<u>11,462,656</u>	<u>6,352,135</u>
	-	-	23,245,000	-	28,380,000	-
	-	-	(23,049,162)	-	(32,881,942)	-
	-	-	-	-	-	-
	-	-	347,655	-	3,531,715	-
	-	-	-	-	-	-
	4,618,769	-	-	-	-	4,527,527
	102,804	187,193	201,461	3,826,775	251,995	232,505
	-	-	-	433,648	-	-
	-	-	-	-	-	-
	<u>4,721,573</u>	<u>187,193</u>	<u>744,954</u>	<u>4,260,423</u>	<u>(718,232)</u>	<u>4,760,032</u>
\$	<u>(1,705,391)</u>	<u>\$ 13,022,823</u>	<u>\$ (2,910,123)</u>	<u>\$ 23,006,314</u>	<u>\$ 10,744,424</u>	<u>\$ 11,112,167</u>
	6.13%	6.45%	6.05%	5.92%	5.09%	5.17%

## **REVENUE CAPACITY**



Schedule 5  
 El Paso County  
 Assessed Value and Actual Value of Taxable Property  
 Last Ten Fiscal Years

Assessment Year Ended December 31,	Payable in Year	Vacant Land	Residential Property	Commercial Property	Industrial Property	Agricultural Property
2010	2011	376,811,560	3,730,236,120	2,182,991,990	232,133,550	14,431,970
2011	2012	313,948,570	3,478,431,600	2,010,579,100	229,697,330	13,285,400
2012	2013	300,459,180	3,507,471,170	1,746,010,570	126,334,870	13,206,340
2013	2014	291,843,530	3,494,373,880	2,007,606,090	247,188,270	13,728,040
2014	2015	275,803,640	3,562,258,110	2,028,632,390	236,062,500	13,762,980
2015	2016	284,448,230	3,906,417,080	2,080,685,820	242,501,400	14,205,740
2016	2017	272,587,050	3,982,682,110	2,106,720,270	240,065,640	14,170,090
2017	2018	297,104,290	4,138,373,140	2,354,996,370	283,460,490	14,448,250
2018	2019	287,789,390	4,260,244,670	2,385,207,600	269,194,640	15,218,710
2019	2020	325,151,990	5,111,956,720	2,624,483,500	265,354,480	15,409,720

Notes:

- \*Total Taxable Assessed Value is already adjusted for tax exempt property value.
- \*\*New Construction value is already adjusted into the appropriate category.
- \*\*\*Abatement values are adjusted in the "payable in" mill levy.

Data Source:  
 El Paso County Assessor's Office  
 Abstracts of Assessment  
 Certification of Assessed Valuation

<b>Natural Resources</b>	<b>Oil and Gas</b>	<b>Public Utilities</b>	<b>Total Taxable Assessed Value</b>	<b>Total Direct Tax Rate</b>	<b>*Tax-Exempt Property</b>	<b>** New Construction</b>	<b>*** Abatement Value</b>
\$ 6,502,350	-	287,006,000	6,830,113,540	7.537	1,571,803,170	99,557,470	473,833
6,350,220	5,040	269,462,900	6,321,760,160	7.597	1,571,401,630	67,113,150	379,512
5,758,010	-	260,564,000	6,334,487,370	7.663	1,585,165,900	-	381,352
5,752,860	81,420	277,390,880	6,337,964,970	7.714	1,588,612,250	-	293,158
6,016,310	-	317,449,500	6,439,985,430	7.791	1,620,634,570	-	444,416
5,833,670	-	318,472,400	6,852,564,340	7.869	1,675,329,490	-	481,974
6,022,650	-	340,591,400	6,962,839,210	7.919	1,692,265,240	-	315,662
5,867,990	-	351,450,300	7,445,701,460	7.965	1,692,265,240	-	308,204
5,147,070	-	358,758,700	7,581,560,780	8.068	1,709,949,360	-	701,712
4,814,680	-	352,199,000	8,699,370,090	7.035	1,748,972,590	-	737,809

**Schedule 6**  
**El Paso County**  
**Direct and Overlapping Property Tax Rates**  
**Current and Last Ten Fiscal Years**

<b>Taxes Payable</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>
<b>Assessment Year</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>
County direct rates				
General	4.612	3.109	3.844	4.141
Abatement	0.070	0.060	0.066	0.051
Road & Bridge	0.330	0.330	0.330	0.330
Social Services	0.000	0.000	0.000	0.000
Capital	1.655	3.080	2.500	2.200
Insurance	0.000	0.000	0.000	0.000
Retirement	0.870	1.018	0.923	0.992
Total County direct rates	7.537	7.597	7.663	7.714
City and town rates				
Calhan	17.563	20.000	17.563	17.563
Colorado Springs	4.279	4.279	4.279	4.279
Fountain	10.239	10.239	10.239	10.239
Green Mountain Falls	14.588	14.588	17.588	17.588
Manitou Springs	15.750	15.750	12.070	12.060
Monument	6.289	6.289	6.289	6.289
Palmer Lake	16.459	16.459	16.459	16.459
Ramah	19.827	19.827	19.827	19.827
<i>Levy Ranges for the following districts are:</i>				
Fire Protection Districts	1.310-12.423	1.191-12.423	1.164-13200	1.167-14.390
Sanitation Districts	0.549-4.654	0.549-5.334	0.573-5.534	0.578-5.755
Water Districts	0.454-14.437	0.495-16.803	0.478-17.709	0.478-17.872
Sanitation & Water Districts	6.950-30.986	5.500-35.508	5.805.37.471	2.937-349.56
Special Improvement Districts	1.000-51.000	1.000-51.000	1.000-59.420	1.000-51.000
Regional Library District	3.556	3.999	4.030	4.000
Metropolitan Districts	0.440-100.000	0.440-100.000	0.440-83.000	0.440-100.000
School Districts	23.538-60.216	24.723-60.216	24.703-602.16	24.726-60.216

TABOR requires the vote of the people to increase tax rates.

Data Source:  
 El Paso County Assessor's Office  
 Abstracts of Assessment

<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>
<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>
7.384	7.461	7.539	7.589	7.635	6.612
0.077	0.078	0.050	0.046	0.103	0.093
0.330	0.330	0.330	0.330	0.330	0.330
0.000	0.000	0.000	0.000	0.000	0.000
0.000	0.000	0.000	0.000	0.000	0.000
0.000	0.000	0.000	0.000	0.000	0.000
0.000	0.000	0.000	0.000	0.000	0.000
7.791	7.869	7.919	7.965	8.068	7.035
17.563	17.563	17.563	17.563	17.563	17.563
4.279	4.279	4.279	4.279	4.279	4.279
10.239	10.239	10.239	10.239	10.239	10.239
17.588	17.588	17.588	17.588	17.588	17.588
12.050	12.246	13.001	13.072	13.083	13.019
6.289	6.255	6.289	6.225	6.289	6.152
16.459	11.238	21.238	21.238	21.238	21.238
19.827	19.827	19.827	19.827	19.827	19.827
1.141 - 15.290	1.022-15.286	0.963-15.286	0.899-18.100	0.837-18.400	0.653-18.400
0.578 - 6.101	0.587-6.040	0.591-6.248	0.583-7.734	0.854-6.637	0.757-6.030
0.478 - 18.574	0.471-16.444	0.478-17.725	0.481-17.725	0.479-17.725	0.435-17.725
2.937 - 41.288	2.937-34.943	2.937-36.836	2.937-36.953	2.937-38.277	2.937-34.998
1.000 - 51.000	1.000-51.000	1.000-57.089	1.009-51.000	1.009-51.329	1.009-51.000
4.000	3.857	3.957	3.812	4.000	3.731
0.440 - 100.000	0.440-100.000	0.440-100.000	0.440-100.000	0.440-100.000	0.467-100.000
24.775 - 60.216	25.195-60.216	24.748-60.216	24.731-61.320	24.776-61.900	24.845-60.216

Schedule 7  
 El Paso County  
 General Fund Property Tax Levies and Collections  
 Last Ten Fiscal Years

Fiscal Year Ended December 31,	Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2010	31,311,340	31,094,884	99.31%	59,874	31,154,758	99.50%
2011	29,956,511	29,776,229	99.40%	(40,581)*	29,735,648	99.90%
2012	18,010,412	17,870,639	99.22%	78,939	17,949,578	99.66%
2013	22,332,783	22,222,512	99.51%	52,071	22,274,584	99.74%
2014	29,396,268	29,266,912	99.56%	9,229	29,276,141	99.59%
2015	42,805,385	42,640,553	99.61%	54,337	42,694,889	99.74%
2016	46,172,810	45,946,994	99.51%	68,912	46,015,906	99.66%
2017	47,061,251	46,810,929	99.47%	(33,756)*	46,777,173	99.40%
2018	50,339,066	49,992,296	99.31%	114,467	50,106,763	99.54%
2019	51,956,027	51,766,064	99.63%	65,028	51,831,092	99.76%

The 2008 and 2009 Tax Levies and collections were corrected for presentation in the 2010 CAFR.

( )\* A citizen that has paid for property taxes may request an abatement (refund) for the past two years plus the current year. When abatements pertaining to prior years' exceed the prior years' tax collections it will reflect as a negative amount in the "Collections for Subsequent Years" column.





**Schedule 8**  
**El Paso County**  
**Property Taxes by Fund**  
**Last Ten Fiscal Years**

	<b>Fiscal Year</b>			
	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>
Revenues				
Property taxes				
Fund 1 - General Fund	\$ 31,122,339	\$ 29,776,229	\$ 17,870,640	\$ 22,222,512
Fund 2 - Road & Bridge	2,092,121	2,094,348	1,936,902	1,947,715
Fund 4 - Department of Human Services	-	-	-	-
Fund 6 - Capital Improvement Fund	8,124,020	10,121,707	17,375,089	14,182,145
Fund 16 - Retirement Fund	4,827,484	5,319,179	5,737,648	5,235,204
	<hr/>	<hr/>	<hr/>	<hr/>
Total Property Tax Revenue	<u>\$ 46,165,964</u>	<u>\$ 47,311,463</u>	<u>\$ 42,920,279</u>	<u>\$ 43,587,576</u>

Data Source:  
El Paso County Financial Statements

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
\$	29,266,912	\$ 42,640,552	\$ 45,946,994	\$ 46,810,929	\$ 49,992,296	\$ 51,766,063
	1,939,123	1,965,881	2,099,067	2,041,175	2,166,236	2,212,054
	-	-	-	-	-	-
	12,378,420	-	-	-	945	-
	-	-	-	-	-	-
	<u>\$ 43,584,455</u>	<u>\$ 44,606,433</u>	<u>\$ 48,046,061</u>	<u>\$ 48,852,104</u>	<u>\$ 52,159,477</u>	<u>\$ 53,978,117</u>

Schedule 9  
 El Paso County  
 Principal Sales Tax Remitters  
 Current Year and Nine Years Ago

Taxpayer	2019			2010		
	Sales Tax Collected	Rank	% of Total County Sales Tax Collected	Sales Tax Collected	Rank	% of Total County Sales Tax Collected
Major Retail Store	5,989,519	1	4.15%	\$ 3,898,406	1	5.78%
Major Retail Store	2,836,187	2	1.97%	1,378,406	2	2.04%
Major Retail Store	2,440,284	3	1.69%	1,208,308	4	1.79%
Local Government	2,352,094	4	1.63%	1,337,067	3	1.98%
Hotel Industry	2,123,048	5	1.47%	923,850	7	1.37%
Online Retail	2,087,997	6	1.45%			
Major Retail Store	2,081,096	7	1.44%	1,116,202	5	1.65%
Major Retail Store	1,857,080	8	1.29%	781,254	10	1.16%
Pharmacy Chain	1,381,873	9	0.96%			
Online Retail	1,089,094	10	0.76%			
Telecommunications				975,376	6	1.45%
Telecommunications				895,844	8	1.33%
Telecommunications				893,966	9	1.33%
<b>Total</b>	<b>24,238,272</b>		<b>16.81%</b>	<b>13,408,679</b>		<b>19.88%</b>

Sales and Use Tax is the County's largest revenue source, producing 35% of the revenues for the Governmental Activities. We are prohibited by ordinance from releasing sales tax information on individual taxpayers. We are providing the above information as the next best available option.

Data Source:  
 El Paso County Financial Statements  
 Colorado Department of Revenue

**Schedule 10**  
**El Paso County**  
**Sales and Use Tax Collections by State Category**  
**Last Nine Fiscal Years**

	2011	2012	2013	2014	2015	2016	2017	2018	2019
Retail Trade	37,406,489	40,291,234	52,016,333	54,519,334	58,394,750	64,154,280	66,580,666	70,586,791	75,103,517
Food Services	8,407,642	9,080,980	11,506,575	12,153,093	13,169,783	14,248,669	15,037,543	16,066,298	16,944,377
Information (Magazines, Newspapers, etc)	4,268,166	4,349,358	5,742,631	5,804,560	5,566,355	5,138,986	5,222,347	5,098,580	6,190,778
Wholesale Trade	2,641,184	2,765,390	3,425,124	3,900,413	4,169,023	4,078,713	4,391,626	5,240,746	7,254,407
Accommodations	2,710,502	2,514,101	3,304,999	3,554,791	4,107,007	4,601,196	5,306,470	5,642,508	5,969,706
Real Estate and Rental & Leasing	1,530,237	1,463,676	1,926,810	2,151,403	2,479,993	2,837,395	3,288,920	3,586,564	3,943,074
Manufacturing	1,989,234	2,524,664	3,265,568	3,841,170	3,398,167	3,645,074	3,822,582	3,895,733	4,470,373
Utilities	1,764,030	1,869,553	2,348,062	2,444,738	2,496,897	2,242,659	2,498,969	2,573,171	2,645,607
Other Services (except Public Admin)	1,526,585	1,638,749	1,982,092	2,121,983	2,395,764	2,538,537	2,685,360	2,925,810	3,128,059
Construction	761,574	1,166,426	1,432,089	1,655,433	2,133,413	2,492,062	3,063,222	2,727,972	3,281,805
Professional, Scientific and Technical Services	599,824	686,215	1,092,019	704,538	845,868	841,555	1,249,022	1,241,622	1,591,840
Finance and Insurance	489,974	460,402	572,430	589,510	532,771	523,856	561,194	673,419	652,606
Arts Entertainment & Recreation	342,311	365,250	475,382	426,138	499,415	576,888	583,232	626,786	651,369
Waste Management & Remediation Services	241,770	236,490	303,262	306,892	304,164	300,369	356,030	430,748	686,429
Mining	167,484	198,869	326,983	351,283	342,787	405,045	522,100	496,025	829,598
Education Services	168,587	175,845	213,356	216,598	186,250	165,916	166,113	162,558	140,503
Health Care & Social Assistance	132,906	139,476	188,272	142,505	134,195	150,841	147,178	154,544	168,354
Transportation & Warehousing	40,945	62,666	76,392	76,646	75,648	87,528	178,939	224,090	231,433
Agriculture, Forestry, Fishing & Hunting	103,424	120,376	141,331	133,315	135,758	168,222	187,568	157,030	137,766
Public Administration	42,987	50,136	64,667	66,486	64,279	56,474	59,659	55,088	74,834
Category Not Specified	(1,886)	11,560	7,128	(32,028)	(48,549)	(16,050)	4,131	(2,033)	537
Tobacco Tax	117,810	103,208	104,636	106,331	102,252	106,713	104,879	88,290	90,528
<b>Total Sales Tax:</b>	<b>65,451,779</b>	<b>70,274,624</b>	<b>90,516,141</b>	<b>95,235,132</b>	<b>101,485,990</b>	<b>109,344,928</b>	<b>116,017,750</b>	<b>122,652,340</b>	<b>134,187,500</b>
Clerk and Recorder Collections	2,827,992	3,228,003	4,209,854	4,812,397	5,388,523	6,381,493	6,692,197	6,349,509	7,703,464
Reg Bldg Admin Fee	254,107	312,003	287,611	406,529	405,806	433,477	633,474	534,530	750,158
Building Materials	856,458	1,392,448	1,616,726	1,004,300	927,403	1,469,579	1,137,658	1,835,013	1,557,292
<b>Total Use Tax:</b>	<b>3,938,557</b>	<b>4,932,454</b>	<b>6,114,191</b>	<b>6,223,226</b>	<b>6,721,732</b>	<b>8,284,549</b>	<b>8,463,329</b>	<b>8,719,052</b>	<b>10,010,914</b>
<b>Total Sales and Use Tax:</b>	<b>69,390,336</b>	<b>75,207,078</b>	<b>96,630,332</b>	<b>101,458,358</b>	<b>108,207,722</b>	<b>117,629,477</b>	<b>124,481,079</b>	<b>131,371,392</b>	<b>144,198,414</b>

Source: Colorado Department of Revenue

Notes: The above totals will not equate to the Sales Tax Totals on the Statement of Activities because the Sales Tax allocation to Internal Services Fund (Self Insurance) is eliminated as well as timing differences on collections for prior periods.

## **DEBT CAPACITY**

Schedule 11  
 El Paso County  
 Ratios of Outstanding Debt by Type  
 Last Ten Fiscal Years

Fiscal Year	Governmental Activities		Total Primary Government	Percentage of Personal Income	EPC Debt Per Capita*
	Certificates of Participation	Capital Leases			
2010	172,193,855	-	172,193,855	0.71%	277
2011	166,148,666	3,736,230	169,884,896	0.66%	267
2012	174,251,235	2,501,720	176,752,955	0.68%	274
2013	169,487,902	1,256,345	170,744,247	0.64%	261
2014	162,243,456	4,607,822	166,851,278	0.59%	252
2015	154,054,010	3,444,964	157,498,974	0.54%	233
2016	146,932,597	2,285,462	149,218,059	0.49%	217
2017	138,031,503	4,313,842	142,345,345	0.66%	204
2018	129,659,572	1,896,362	131,555,934	0.44%	184
2019	120,174,066	4,602,679	124,776,745	****	175

Notes:

The Certificates of Participation amounts have been updated to reflect totals net of related premiums and discounts.

\*Data revised in 2018 with most recent information from the Bureau of Economic Analysis

\*\*Data not available

Data sources:

El Paso County Financial Statements

US Department of Commerce

Bureau of Economic Analysis

## **DEMOGRAPHIC AND ECONOMIC INFORMATION**





Schedule 12  
 El Paso County  
 Demographic and Economic Statistics  
 Last Ten Calendar Years

Year	Population *				Total Personal Income	Per Capita Personal Income **		
	Colorado	Change from Prior Period	El Paso County	Change from Prior Period		Colorado	El Paso County	El Paso County as a Percentage of Colorado
2010	5,029,196	1.47%	622,263	2.96%	24,123,028	41,717	38,600	90.61%
2011	5,116,302	1.35%	637,302	1.23%	25,470,641	44,179	40,246	88.46%
2012	5,189,458	1.31%	645,678	1.56%	26,050,723	45,089	40,346	89.33%
2013	5,268,367	1.52%	655,150	1.54%	26,626,735	46,824	40,642	90.66%
2014	5,355,866	1.66%	662,874	1.67%	28,079,165	49,823	42,360	86.08%
2015	5,443,612	1.60%	674,630	1.30%	29,262,206	50,971	43,385	86.06%
2016	5,540,545	1.78%	688,227	2.01%	30,315,645	51,999	44,409	85.40%
2017	5,607,154	1.20%	699,232	1.60%	31,149,325	52,059	46,511	89.34%
2018	5,695,564	1.58%	713,856	2.09%	35,603,678	56,846	48,467	85.26%
2019	5,758,736	1.01%	720,403	0.92%	36,605,524	****	****	****

Notes:

\* Data revised in 2019 with most recent information from the Colorado Division of Local Government

\*\* Data revised in 2019 with most recent information from the Bureau of Economic Analysis

\*\*\* Data revised in 2019 with the most recent information from the Colorado Division of Labor and Employment

\*\*\*\* 2019 Data not available

Data source:

El Paso County Clerk and Recorder

Colorado Department of Education

Colorado Division of Local Government

Colorado Division of Labor and Employment

US Department of Commerce

Bureau of Economic Analysis

**El Paso Civilian County Labor Force \*\*\***

<b>Employed</b>	<b>Unemployed</b>	<b>Unemployment Rate</b>	<b>Public School Enrollment</b>	<b>Motor Vehicles Registered</b>
272,571	29,462	9.80%	109,962	495,418
272,831	27,722	9.20%	111,318	498,573
301,831	26,259	8.70%	126,274	508,616
274,091	21,325	8.00%	116,061	515,108
278,409	14,199	5.10%	113,837	529,595
293,736	14,200	4.60%	117,928	545,363
311,612	9,854	3.20%	118,754	576,719
329,377	11,199	3.40%	119,442	655,000*
349,709	15,737	4.50%	121,192	595,513*
347,862	9,740	2.80%	122,783	603,000

Schedule 13  
El Paso County  
Principal Employers  
Current Year and Nine Years Ago

Employer	2019			2010		
	Employees	Rank	Employment	Employees	Rank	Employment
Fort Carson	34,411	1	12.14%	24,500	1	10.50%
United States Air Force Academy	8,730	2	3.08%	10,350	2	4.44%
UCHealth Memorial Health System	6,575	3	2.32%	4,700	5	2.01%
Schriever Air Force Base	6,391	4	2.25%	8,124	4	3.48%
Peterson Air Force Base	5,089	5	1.79%	11,139	3	4.77%
School District #11 - Colorado Spgs	3,937	6	1.39%	4,000	6	1.71%
School District #20 - Air Academy	3,373	7	1.19%	2,700	7	1.16%
Penrose-St. Francis Health Services	3,300	8	1.16%	2,650	8	1.14%
City of Colorado Springs	2,800	9	0.99%	2,300	9	0.99%
El Paso County	2,497	10	0.88%	2,000	10	0.86%
	<u>77,103</u>			<u>72,463</u>		
El Paso County Total Employment***	283,554			233,357		

Data Source: various, including Colorado Springs Business Journal, journals, annual reports, company web sites and CDLE Labor Market Information





## **OPERATING INFORMATION**

**Schedule 14**  
**El Paso County**  
**Full-time Equivalent County Government Employees by Function/Program**  
**Last Ten Fiscal Years**

Function/Program	Full-time Equivalent Employees									
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
County Commissioners	5	5	5	5	5	5	5	5	5	5
County Assessor	52	52	52	52	52	53	53	53	53	53
County Clerk & Recorder - Operations	24	24	24	24	45	45	45	45	39	38
Motor Vehicle	70	70	73	73	73	73	82	85	90	90
Elections	14	14	14	14	10	10	10	10	10	10
Driver's Licenses	3	3	3	3	8	8	8	8	9	9
County Coroner	19	20	20	20	21	21	22	23	25	26
County Sheriff - Operations	243	285	285	428	432	431	471	460	356	426
Detentions	362	347	347	359	354	354	354	340	452	379
County Treasurer	19	19	19	19	19	19	19	19	19	19
Public Trustee	12	12	8	8	6	6	6	6	6	5
County Attorney - General Fund	9	9	10	10	10	10	11	11	13	13
Dept. of Human Services	18	18	19	19	21	21	23	23	26	27
District Attorney - EPC Funded	183	183	183	183	201	203	207	212	213	219
Teller County Funded	4	4	4	1	1	4	4	4	4	4
Grant Funded	14	14	14	9	9	8	8	8	8	8
Human Services - General	414	383	390	390	416	480	511	530	544	592
Senior Services	1	1	1	1	1	1	1	1	1	-
Veterans Services	3	3	4	4	5	6	7	7	7	7
Pikes Peak Workforce Center	65	65	65	51	51	51	51	52	48	49
Administrative Services - Administration	4	4	4	4	2	2	2	1	3	9
CSU Extension	-	-	3	3	3	3	3	3	3	-
Development Services	24	23	23	23	23	23	25	27	29	29
Budget and Economic Development	12	16	16	17	23	25	29	29	29	23
Employee Benefits/Med Serv	13	18	18	18	23	23	6	7	7	7
Environmental Services	4	-	-	3	5	5	5	5	5	5
Facilities	31	31	49	49	53	53	53	53	62	67
Finance	15	35	37	45	45	47	47	50	51	53
Fleet Services	-	-	-	-	32	32	33	34	34	36
Human Resources	-	-	-	-	-	-	17	19	21	24
Information Services	70	70	72	72	72	72	75	74	73	77
Justice Services	1	1	1	1	1	1	2	3	12	13
Procurements & Contracts	6	6	7	7	7	7	9	9	9	10
Public Communications	2	4	4	5	6	9	9	11	11	10
Security	30	30	31	31	34	34	37	41	42	37
Household Hazardous Waste	5	5	6	4	4	4	4	4	4	5
Parks & Community Resources - Parks	29	29	35	28	32	33	37	39	41	42
Road & Bridge	187	187	201	201	169	169	172	181	194	212
Office of Emergency Management (OEM)	-	-	-	-	-	-	7	7	9	10
Health and Environment	178	178	178	141	138	137	138	142	148	158
Retirement	3	3	3	3	2	2	2	2	3	3
<b>Total</b>	<b>2,148</b>	<b>2,171</b>	<b>2,228</b>	<b>2,328</b>	<b>2,414</b>	<b>2,490</b>	<b>2,610</b>	<b>2,643</b>	<b>2,718</b>	<b>2,809</b>

Data Source: El Paso County Final Budget

Schedule 15

El Paso County

Operating Indicators by Function/Program

Last Ten Fiscal Years

Function/Program	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
<b>BoCC Administrative Services</b>										
Board Meetings	93	100	88	76	75	72	75	87	83	76
Board/Committee/Commission Appts	120	104	106	109	115	98	89	90	91	85
<b>Facilities Management</b>										
Number of buildings maintained	128	132	131	130	130	130	129	129	132	132
Square feet total maintained	2,241,501	2,949,191	3,070,453	3,164,384	3,164,384	3,134,227	3,131,918	3,131,918	3,117,410	3,117,410
<b>Parks</b>										
Acres of Regional Parks, Recreation areas										
and conservation lands	7,044	6,585	6,585	6,585	8,000	8,000	8,000	8,000	8,000	8,000
Miles of Regional, Park & Nature Trails	92	101	101	101	105	105	105	105	105	125
County Office Sites (landscape maint)	8	9	8	11	11	11	11	11	11	11
<b>Procurement and Contracts</b>										
Purchase Orders Issued	751	835	751	963	1,208	995	861	909	990	1,200
Purchase Orders Issued (dollars)	102,556,780	91,458,617	86,926,957	95,971,781	90,979,051	116,725,239	80,775,849	99,800,000	85,000,000	112,000,000
Surplus sales (\$)	101,256	122,406	72,920	62,835	134,358	228,673	246,321	156,000	282,000	220,000
<b>Financial/Budget</b>										
Payroll Serviced	55,952	55,500	57,939	63,125	66,555	66,782	63,199	64,990	70,585	76,232
Journal Entries Processed	22,173	22,247	31,240	67,181	64,481	72,637	71,438	70,258	54,837	56,355
Processed Payment Requests	57,181	60,750	61,421	73,967	75,165	77,429	79,584	81,543	77,970	85,100
Budget Entries Processed	2,899	2,390	3,468	4,151	2,885	4,111	2,248	2,172	2,077	2,077
<b>Public Safety</b>										
Claims Submitted	3,244	3,257	3,291	3,312	3,334	3,356	3,373	3,382	3,388	3,393
Personal Contacts (excluding DSS)	10,322	10,714	10,757	10,799	10,842	10,884	10,896	10,972	11,051	11,068
Telephone Information	25,327	25,758	26,196	26,600	27,053	27,288	27,304	27,335	27,665	27,798
Medicaid Nursing Home Clients	53	53	51	52	54	53	54	54	54	55
Briefings on VA Benefits	5,697	6,037	4,629	3,458	4,267	3,582	3,640	3,717	3,801	3,887
HS quality assurance inquiries	1,527	1,539	1,542	1,558	1,564	1,570	1,572	1,584	1,589	1,591
<b>Human Services - Senior Services</b>										
Number seniors/participation levels	4,620	4,781	4,947	5,026	5,106	5,187	5,203	5,210	5,240	-
<b>CSU Extension</b>										
Printed brochures and SIAs	117,145	117,145	55,000	55,500	45,000	50,000	67,566	89,000	117,968	143,633
Phone, walk-in, individual	61,095	61,095	12,780	16,240	18,000	18,000	21,500	25,000	27,000	27,500
<b>County Attorney - General Fund</b>										
Board of Equalization	650	655	650	650	650	655	139	734	175	675
Contracts/Agreements (draft or review)	455	435	450	461	470	540	600	610	615	650
Litigation (for and against the County)	205	180	123	105	102	113	102	105	93	126
Liquor License matters	20	26	6	6	5	2	2	6	10	5
Notices of Claims reviewed	32	30	47	63	71	69	68	66	69	100
Ordinances (new)	2	-	5	4	1	1	0	2	3	0
Resolutions (drafted or reviewed)	200	240	145	150	155	150	230	215	220	210
Written legal opinions	185	200	215	243	270	290	350	425	433	475
Meetings/hearings attended	1,045	1,110	1,210	1,235	1,210	1,500	1,650	1,700	1,650	1,790
<b>Safety and Risk Management</b>										
Safety Training Seminars -- Attendance	11	4	4	6	3	4	4	2	3	4
Personal Safety & Awareness consultations	350	33	37	29	10	10	0	28	20	66
Wellness programs	63	85	100	97	119	137	102	65	32	37
Employee orientations	26	24	24	26	26	23	23	23	23	20
Safety training/meetings	11	61	70	78	118	50	422	43	40	33
Safety/wellness publications/website info	10	11	36	65	64	68	111	112	4	1
Risk management & insurance consultations	89	15	17	12	16	10	25	24	35	36
<b>Clerk and Recorder</b>										
Documents recorded	135,516	131,805	157,392	153,576	121,600	141,375	153,608	155,000	151,000	159,000
Documents processed	168,253	162,674	192,779	188,958	157,647	176,021	193,279	195,000	192,100	198,000
Meetings (agendas, minutes, etc.)	2,055	2,050	2,551	2,802	2,267	3,028	3,182	3,244	3,387	3,445
Vehicles Registered	495,418	498,573	508,616	515,108	529,595	545,363	576,719	655,000	592,000	603,000
Drivers Licenses Issued	51,833	59,722	76,959	67,922	68,396	80,977	81,963	127,000	111,000	89,000
Number of precincts	405	405	199	199	199	242	242	255	282	291
Ballot Combinations	60	44	44	27	65	31	63	32	28	26
Registered Voters	364,831	382,079	426,355	413,830	427,640	416,990	461,809	468,676	391,983	437,258
Election administration jurisdictions	268	271	271	271	273	273	273	273	273	291
<b>Worker's Compensation Fund</b>										
Workers' Compensation claims	162	160	163	151	186	173	147	153	182	158
Claims cost (\$)	1,327,492	1,089,136	1,327,492	1,213,215	1,022,427	986,356	1,138,436	1,163,000	1,377,000	1,278,000

(Continued)



Schedule 15 - Continued

Function/Program	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
<b>County Treasurer</b>										
Annual Tax Statements	243,846	243,389	244,236	243,389	245,309	235,276	250,490	252,707	255,899	259,962
Delinquent Tax Statements	15,103	15,538	14,952	12,782	13,409	12,263	12,682	12,052	12,815	12,987
Property Tax Payments Processed	406,865	407,756	407,559	407,492	409,710	410,328	415,032	418,138	426,133	433,548
Tax roll changes (abatements)	1,256	1,105	903	912	1,261	903	1,175	629	1,298	652
Non-property tax revenue transactions	23,059	19,655	35,442	35,834	34,453	39,761	26,899	39,848	35,940	43,187
Tax Liens Sold--manufactured housing	93	107	105	54	47	51	113	120	97	28
Tax Liens Sold--real estate	2,486	2,719	2,367	1,786	1,877	1,951	1,718	2,018	1,881	2,049
Tax Liens redeemed	4,023	3,102	2,848	2,785	2,452	2,153	1,865	2,062	1,759	1,911
Tax Deeds issued	20	53	26	39	18	20	35	16	22	38
Certificates of Taxes Due Reports	28,711	44,139	33,769	30,410	27,646	33,293	39,247	35,835	33,336	41,163
County warrants paid	17,549	12,750	12,965	13,159	13,213	12,642	13,860	13,036	13,276	11,986
<b>County Assessor</b>										
Abstracts provided to all taxing entities	265	265	269	273	275	277	278	289	295	309
Telephone calls handled	26,962	32,160	34,956	37,872	27,500	31,890	32,190	33,832	34,847	38,332
Maps produced for the public	255	110	274	109	174	171	164	175	519	275
Appeals heard by the assessor	1,892	4,752	887	1,853	775	3,909	562	3,994	350	5,576
Residences inventoried and measured	1,521	1,615	1,407	2,164	1,676	1,887	2,113	2,762	3,314	3,787
Property transfers logged	25,780	29,252	34,606	37,219	34,904	40,897	34,654	42,500	43,000	40,521
<b>District Attorney</b>										
Felony cases prosecuted	4,123	3,920	4,344	4,586	4,169	5,567	6,745	7,150	7,750	8,221
Traffic/misdemeanor cases prosecuted	27,980	25,786	23,575	22,705	24,876	25,831	24,637	24,640	23,800	26,940
Juvenile cases prosecuted	1,494	1,166	1,121	1,088	844	989	1,164	1,100	1,290	1,295
<b>Sheriff's Office Detentions</b>										
Average daily population - Metro & CJC	1,360	1,377	1,380	1,485	1,483	1,547	1,627	1,643	1,713	1,594
Initial inmate classifications	18,966	16,379	15,066	20,469	16,408	17,535	17,414	17,009	18,499	18,179
Total attendance, Inmate programs - CJC	59,577	60,786	45,298	31,009	38,416	41,849	43,507	46,665	47,889	20,022
Number of commitments	24,661	21,641	20,658	20,834	22,203	23,472	20,848	19,746	22,266	22,442
Number of releases	24,725	21,814	20,858	20,772	19,547	21,009	20,812	15,914	22,327	22,835
Number of prisoner transports	21,103	31,880	20,361	20,471	22,970	31,534	32,779	30,112	39,840	38,793
<b>Department of Transportation</b>										
Miles of road graveled	21	28	16	8	15	11	9	10	14	6
Miles of dust control applied	35	108	100	66	6	78	79	78	75	137
Miles of surface treatment applied	34	32	54	51	76	26	43	25	51	69
Drainage crosspans constructed	19	20	24	24	30	26	27	39	22	55
Feet of curb, gutter or sidewalks	26,553	18,056	27,000	19,902	25,909	38,251	41,322	26,204	13,500	72,000
Miles of road paved	43	27	21	21	15	78	44	24	47	33
Paved roads (miles)	1,038	1,043	1,070	1,073	1,081	1,073	1,112	1,127	1,161	1,135
Gravel roads (miles)	1,051	1,049	1,044	1,045	1,049	1,045	1,050	1,051	1,040	1,051
<b>Self Insurance Fund</b>										
Lawsuits/notice of claims	9	23	47	76	65	97	68	62	59	100
Litigations cost (\$)	38,213	36,607	78,533	89,588	102,327	194,832	88,179	118,000	175,000	299,300
Property claims	47	53	88	43	52	59	167	97	29	36
Cost (\$)	98,860	139,352	272,795	89,216	200,712	151,248	138,409	1,011,000	81,000	511,769
Liability claims	68	52	39	39	42	38	35	64	75	75
Cost (\$)	96,678	58,109	376,721	750,157	82,377	333,822	103,661	150,000	246,000	152,990
<b>Household Hazardous Waste Fund</b>										
Household chemical waste programs	1	1	1	12	15	18	16	267	270	269
Yard waste collection programs/days	52	51	52	352	351	88	86	84	88	86
Black Forest wildfire mitigation programs	85	85	134	148	134	157	148	150	152	150
<b>Economic Development</b>										
Businesses certified (Enterprise Zone)	287	294	415	231	226	246	224	250	380	398
Contributions to Zone projects	1,635	2,084	2,192	2,352	2,637	3,003	3,171	3,000	3,882	3,001
Enterprise Zone Projects	50	52	47	49	53	60	61	57	59	59
Active affordable housing projects	141	144	145	127	125	123	115	120	250	100
Community Dev Block Grant projects	19	14	17	21	15	16	13	15	14	11
<b>Human Resources</b>										
Applications processed	12,061	13,463	17,174	20,979	22,327	27,195	28,844	28,643	28,121	33,155
Employee recognition awards	260	-	-	-	-	-	440	-	-	323

Data Source: El Paso County Budget Book and departmental data

**Schedule 16**  
**El Paso County**  
**Capital Asset Statistics by Function/Program**  
**Last Ten Fiscal Years**

<b>Function/Program</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>
<b>Sheriff</b>										
Patrol units and other vehicles	198	200	316	344	345	342	336	324	353	377
<b>Department of Transportation</b>										
Paved roads (miles)	1,038	1,043	1,070	1,073	1,081	1,112	1,122	1,129	1,147	1,135
Gravel roads (miles)	1,051	1,049	1,044	1,045	1,049	1,050	1,050	1,051	1,051	1,051
Miles of road graveled	21	28	16	8	21	7	9	5	28	6
Drainage crosspans constructed	19	20	24	24	30	26	27	45	737	55
Feet of curb, gutter or sidewalks	26,553	18,056	27,000	37,572	49,852	38,730	41,322	31,885	17,627	72
<b>Parks</b>										
Acres of Regional Parks, Recreation and conservation lands	7,044	6,585	6,585	6,585	7,900	7,900	7,900	7,855	7,855	7,855
Miles of Regional, Park & Nature Trails	92	101	101	101	102	107	107	122	122	130
County Office Sites (landscape maintenance)	8	9	9	11	11	11	11	19	19	19
<b>Facilities</b>										
Number of buildings maintained	128	132	132	130	130	134	144	132	130	131
Square feet total maintained	2,241,501	2,949,191	3,164,503	3,164,384	3,131,918	3,134,227	3,137,589	3,117,410	3,117,410	3,121,393
<b>County Fairgrounds</b>										
Buildings	18	22	22	22	26	25	26	26	26	26
Stadium	1	1	1	1	1	1	1	1	1	1
Entertainment Pavilion	1	1	1	1	1	1	1	1	1	1
Outdoor arena	1	1	1	1	1	1	1	1	1	1
Indoor arena	1	1	1	1	1	1	1	1	1	1

Data Source:  
El Paso County Financial Capital Assets Records  
El Paso County Department of Transportation  
El Paso County Parks Department  
El Paso County Facilities