

# EL PASO COUNTY COLORADO

2019 Adopted Budget



GOVERNMENT FINANCE OFFICERS ASSOCIATION

# Distinguished Budget Presentation Award

PRESENTED TO

El Paso County Colorado

For the Fiscal Year Beginning

January 1, 2018

Christopher P. Morrill

**Executive Director** 



#### 2019 Adopted Budget El Paso County Colorado

Prepared for:

The Board of County Commissioners & Citizens of El Paso County, Colorado

Mark Waller, District 2, Chair Longinos Gonzalez, Jr., District 4, Vice-Chair Stan VanderWerf, District 3, Commissioner Holly Williams, District 1, Commissioner Cami Bremer, District 5, Commissioner

#### With the Cooperation of the 2019 Elected Officials:

Steve Schleiker, Assessor
Chuck Broerman, Clerk & Recorder
Dr. Leon Kelly, Coroner
Dan May, District Attorney
Bill Elder, Sheriff
Richard Mariotti, Surveyor
Mark Lowderman, Treasurer

Prepared by:
Sherri Cassidy, CPFO, Chief Financial Officer
Nikki Simmons, CPA, CPFO, County Controller
Lori Cleaton, County Budget Manager
Samantha Montmeny, Lead Budget Analyst
Shanna Smith, Senior Budget Analyst
Nora Todd, Budget Analyst
Megan Rungie, Budget Analyst
Madeline Miller, Budget Analyst
Cheryl Smith, Junior Budget Analyst

200 S. Cascade Ave. Suite 150 Colorado Springs, Colorado 80903



#### Table of Contents

BUDGET MESSAGE	1
I. INTRODUCTION SECTION	3
INTRODUCTION TO EL PASO COUNTY, COLORADO	4
BOARD OF COUNTY COMMISSIONERS	ε
II. STRATIGIC PLAN SECTION	15
5 YEAR STRATEGIC PLAN 2017-2021	16
COUNTY VISION STATEMENT	16
COUNTY MISSION STATEMENT	16
CORE VALUES	16
STRATEGIC PLAN GOALS	16
III. BUDGET DEVELOPMENT PROCESS SECTION	25
BUDGET DEVELOPMENT PROCESS	26
2019 BUDGET PREPARATION CALENDAR	27
BUDGET PROCESS POLICY	28
IV. FINANCIAL SECTION	32
COUNTYWIDE BUDGET SUMMARY	33
2019 COUNTYWIDE BUDGET SUMMARY	33
DEPARTMENT TO FUND RELATIONSHIP	35
2019 COUNTYWIDE REVENUE SUMMARY	38
HISTORY OF THE MILL LEVY	44
SALES AND USE TAX REVENUE	52
2019 COUNTYWIDE EXPENDITURES SUMMARY	55
COUNTYWIDE SUMMARY OF EXPENDITURES	57
2019 EXPENDITURE SUMMARY – GENERAL FUND	59
2019-2023 FINANCIAL ROADMAP	64
2019-2023 FINANCIAL ROADMAP TABLE	65
2010 CRITICAL NEEDS ADDRESSED IN THE ORIGINAL ADORTED RUDGET	60

THROUGH THE 5-YEAR FINANCIAL ROADMAP	66
GENERAL FUND – UNRESTRICTED	67
GENERAL FUND - RESTRICTED	68
BOARD OF COUNTY COMMISSIONERS (BoCC)	69
PURPOSE STATEMENT	
OVERVIEW	69
GOVERNING PRINCIPLES	70
2019 BUDGET HIGHLIGHTS	70
BUDGET SUMMARY	71
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	71
ASSESSOR'S OFFICE	72
PURPOSE STATEMENT	72
OVERVIEW	72
OBJECTIVES	72
2019 BUDGET HIGHLIGHTS	72
STATISTICS AND OPERATING INDICATORS	73
BUDGET SUMMARY	74
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	74
CLERK AND RECORDER'S OFFICE	75
PURPOSE STATEMENT	75
OVERVIEW	75
OBJECTIVES	76
2019 BUDGET HIGHLIGHTS	76
PERFORMANCE MEASURES AND OPERATING INDICATORS	77
BUDGET SUMMARY	78
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	80
CAPITAL PROJECTS	82
CORONER'S OFFICE	83
PURPOSE STATEMENT	83
OVERVIEW	83
OBJECTIVES	84
2019 BUDGET HIGHLIGHTS	84

OPERATING INDICATORS	84
BUDGET SUMMARY	84
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	84
DISTRICT ATTORNEY'S OFFICE	85
PURPOSE STATEMENT	85
OVERVIEW	85
OBJECTIVES	86
2019 BUDGET HIGHLIGHTS	86
OPERATING INDICATORS	86
PERFORMANCE MEASURES	87
BUDGET SUMMARY	88
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	88
PUBLIC TRUSTEE'S OFFICE	89
PURPOSE STATEMENT	89
OVERVIEW	89
OBJECTIVES	88
OPERATING INDICATORS	90
BUDGET SUMMARY	90
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	90
SHERIFF'S OFFICE	91
PURPOSE STATEMENT	91
OVERVIEW	91
OBJECTIVES	96
2019 BUDGET HIGHLIGHTS	96
PERFORMANCE MEASURES AND OPERATING INDICATORS	97
BUDGET SUMMARY	103
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	105
SURVEYOR'S OFFICE	106
PURPOSE STATEMENT	106
OVERVIEW	106
RUDGET SUMMARY	106

TREASURER'S OFFICE	107
PURPOSE STATEMENT	107
OVERVIEW	107
OBJECTIVES	107
2019 BUDGET HIGHLIGHTS	107
OPERATING INDICATORS	108
BUDGET SUMMARY	108
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	108
COUNTY ATTORNEY'S OFFICE	109
PURPOSE STATEMENT	109
OVERVIEW	109
OBJECTIVES	110
2019 BUDGET HIGHLIGHTS	110
BUDGET SUMMARY	110
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	111
COUNTY ADMINISTRATION	112
OVERVIEW	112
2019 BUDGET HIGHLIGHTS	112
BUDGET SUMMARY	113
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	114
OTHER INITIATIVES	114
FINANCIAL SERVICES DEPARTMENT	115
PURPOSE STATEMENT	115
OVERVIEW	115
DIVISIONS INCLUDE	115
EMPLOYEE BENEFITS & MEDICAL SERVICES	116
PURPOSE STATEMENT	116
OVERVIEW	116
OBJECTIVES	116
2018 DEPARTMENT HIGHLIGHTS	116
2019 BUDGET HIGHLIGHTS	116
ODED ATING INDICATORS	117

BUDGET SUMMARY	117
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	117
CONTRACTS & PROCUREMENT DIVISION	118
PURPOSE STATEMENT	118
OVERVIEW	118
OBJECTIVES	118
2019 BUDGET HIGHLIGHTS	119
PERFORMANCE MEASURES AND OPERATING INDICATORS	119
BUDGET SUMMARY	120
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	120
BUDGET DIVISION	121
OVERVIEW	121
OBJECTIVES	121
2019 BUDGET HIGHLIGHTS	121
PERFORMANCE MEASURES AND OPERATING INDICATORS	122
BUDGET SUMMARY	123
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	125
CAPITAL PROJECTS	127
FINANCE DIVISION	129
OVERVIEW	129
OBJECTIVES	129
2019 BUDGET HIGHLIGHTS	129
PERFORMANCE MEASURES AND OPERATING INDICATORS	130
BUDGET SUMMARY	131
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	133
INFORMATION TECHNOLOGY DEPARTMENT	134
PURPOSE STATEMENT	134
OVERVIEW	134
OBJECTIVES	135
2019 BUDGET HIGHLIGHTS	136
PERFORMANCE MEASURES AND OPERATING INDICATORS	137
RUDGET SUMMARY	138

FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	138
CAPITAL PROJECTS	139
PUBLIC INFORMATION OFFICE	140
PURPOSE STATEMENT	140
OVERVIEW	140
OBJECTIVES	140
2019 BUDGET HIGHLIGHTS	140
PERFORMANCE MEASURES AND OPERATING INDICATORS	141
BUDGET SUMMARY	143
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	144
FACILITIES & STRATEGIC INFRASTRUCTURE MANAGEMENT DEPARTMENT	145
OVERVIEW	145
DIVISIONS INCLUDE	145
FACILITIES MANAGEMENT	146
PURPOSE STATEMENT	146
OVERVIEW	146
OBJECTIVES	146
2019 BUDGET HIGHLIGHTS	146
PERFORMANCE MEASURES AND OPERATING INDICATORS	147
BUDGET SUMMARY	148
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	150
FACILITIES CITY/COUNTY SERVICE LEVEL AGREEMENT	151
BUDGET SUMMARY	151
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	151
FACILITIES/CAM	152
BUDGET SUMMARY	152
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	152
AMERICAN DISABLITIES ACT (ADA)	153
OVERVIEW	153
OBJECTIVES	153
RUDGET SUMMARY	151

FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	154
COMMUNITY SERVICES DEPARTMENT	155
PURPOSE STATEMENT	155
OVERVIEW	155
DIVISIONS	155
PARKS OPERATIONS DIVISION & PLANNING DIVISION	156
OVERVIEW	156
OBJECTIVES	156
2019 BUDGET HIGHLIGHTS	156
PERFORMANCE MEASURES AND OPERATING INDICATORS	157
BUDGET SUMMARY	159
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	160
RECREATION AND CULTURAL SERVICES	161
OVERVIEW	161
OBJECTIVES	161
BUDGET SUMMARY	162
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	162
CAPITAL PROJECTS	163
COLORADO STATE UNIVERSITY EXTENSION	176
OVERVIEW	176
OBJECTIVES	176
2019 BUDGET HIGHLIGHTS	176
PERFORMANCE MEASURES AND OPERATING INDICATORS	176
BUDGET SUMMARY	177
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	177
ENVIRONMENTAL SERVICES	178
OVERVIEW	178
OBJECTIVES	178
2019 BUDGET HIGHLIGHTS	178
PERFORMANCE MEASURES AND OPERATING INDICATORS	178
RUDGET SUMMARY	170

FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	179
VETERANS SERVICES	180
OVERVIEW	180
OBJECTIVES	180
2019 BUDGET HIGHLIGHTS	180
PERFORMANCE MEASURES AND OPERATING INDICATORS	180
BUDGET SUMMARY	181
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	181
COMMUNITY OUTREACH DIVISION	182
OVERVIEW	182
OBJECTIVES	182
2019 BUDGET HIGHLIGHTS	183
PERFORMANCE MEASURES AND OPERATING INDICATORS	183
BUDGET SUMMARY	183
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	184
ECONOMIC DEVELOPMENT DEPARTMENT	185
PURPOSE STATEMENT	185
OVERVIEW	185
DIVISONS	185
OBJECTIVES	185
2019 BUDGET HIGHLIGHTS	185
PROJECT HIGHLIGHT	186
PERFORMANCE MEASURES AND OPERATING INDICATORS	187
BUDGET SUMMARY	189
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	190
PIKES PEAK SMALL BUSINESS DEVELOPMENT CENTER	191
PURPOSE STATEMENT	191
OVERVIEW	191
OBJECTIVES	191
PERFORMANCE MEASURES AND OPERATING INDICATORS	191
BUDGET SUMMARY	192
EIILL TIME EMDLOVEE DOCITIONS (ETEs) SUMMADV	10

PLANNING & COMMUNITY DEVELOPMENT DEPARTMENT	193
PURPOSE STATEMENT	193
OVERVIEW	193
BOARDS AND COMMISSIONS	195
OBJECTIVES	195
2019 BUDGET HIGHLIGHTS	195
PERFORMANCE MEASURES AND OPERATING INDICATORS	196
BUDGET SUMMARY	196
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	197
HUMAN RESOURCES & RISK MANAGEMENT DEPARTMENT	198
PURPOSE STATEMENT	198
OVERVIEW	198
OBJECTIVES	198
2019 BUDGET HIGHLIGHTS	199
PERFORMANCE MEASURES AND OPERATING INDICATORS	199
BUDGET SUMMARY	200
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	201
PIKES PEAK WORKFORCE CENTER	202
PURPOSE STATEMENT	202
DIVISION OVERVIEW	202
PROGRAMS	203
DIVSION OBJECTIVES	203
PERFORMANCE MEASURES AND OPERATING INDICATORS	204
BUDGET SUMMARY	205
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	205
DEPARTMENT OF PUBLIC WORKS	206
PURPOSE STATEMENT	206
OVERVIEW	206
DIVSIONS	206
FLEET MANAGEMENT	207
PURPOSE STATEMENT	207
OD IECTIVES	207

2019 BUDGET HIGHLIGHTS	207
PERFORMANCE MEASURES AND OPERATING INDICATORS	208
BUDGET SUMMARY	209
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	209
OFFICE OF EMERGENCY MANAGEMENT	210
PURPOSE STATEMENT	210
OVERVIEW	210
OBJECTIVES	210
2019 BUDGET HIGHLIGHTS	210
PERFORMANCE MEASURES	211
BUDGET SUMMARY	213
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	213
PUBLIC WORKS – ROAD & BRIDGE FUND 2	214
PURPOSE STATEMENT	214
OVERVIEW	214
OBJECTIVES	214
2019 BUDGET HIGHLIGHTS	214
PERFORMANCE MEASURES AND OPERATING INDICATORS	215
BUDGET SUMMARY	217
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	217
CAPITAL PROJECTS	218
ROAD & BRIDGE ESCROW FUND 3	233
OVERVIEW	233
BUDGET SUMMARY	233
DEPARTMENT OF HUMAN SERVICES FUND 4	234
PURPOSE STATEMENT	234
OVERVIEW	234
OBJECTIVES	234
2019 BUDGET HIGHLIGHTS	237
PERFORMANCE MEASURES AND OPERATING INDICATORS	237
BUDGET SUMMARY	242
EIII I TIME EMDI OVEE DOCITIONS (ETEs) SUMMADV	2/1

COMMUNITY INVESTMENT (CAPITAL) FUND 6	242
OVERVIEW	242
BUDGET SUMMARY	242
DEBT – CERTIFICATE OF PARTICIPATION	243
ANNUAL LEASE OBLIGATION SCHEDULES	245
SELF-INSURANCE FUND 12	247
OVERVIEW	247
BUDGET SUMMARY	247
CONSERVATION TRUST FUND 15	248
OVERVIEW	248
BUDGET SUMMARY	248
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	248
SCHOOLS TRUST FUND 19	249
OVERVIEW	249
BUDGET SUMMARY	249
HOUSEHOLD HAZARDOUS WASTE MANAGEMENT FUND 22	250
OVERVIEW	250
OPERATING INDICATORS	250
BUDGET SUMMARY	250
FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY	251
LOCAL IMPROVEMENT DISTRICTS FUND 74 & 75	252
OVERVIEW	252
BUDGET SUMMARY	252
V. DEMOGRAPHIC & STATISTICAL SECTION	254
STAFFING	255
STATISTICAL INFORMATION	258
VI. GLOSSARY SECTION	264
GLOSSARY	265
VII APPENDIX SECTION	274

APPENDIX A	275
BUDGET POLICY	275
APPENDIX B	286
INVESTMENT POLICY	286
APPENDIX C	297
COLORADO TAXATION LAW	297
APPENDIX D	
COLORADO REVISED STATUES TITLE 39 TAXATION	302
APPENDIX E	
RESOLUTIONS	303



#### **BUDGET MESSAGE**

January 31, 2019

Dear Board of County Commissioners and El Paso County Residents:

Sustainability, economic recovery, and strategic investments in El Paso County's future have been highlighted throughout the 2019 budget process. Lessons learned from our tumultuous ten year budget history demonstrated the need and provided the foundation for the development of the rolling Five-Year Financial Road Map (page 64) endorsed by the Board of County Commissioners (BoCC) in 2015. This has allowed us to establish a clear multi-year strategy to address the County's critical needs, restore operational shortfalls and capital backlogs, and to utilize all available resources to provide innovative solutions. With this focus on our Financial Road Map and through the collaboration with all County Departments and Offices, we have identified a unified direction and, aligned with our Five-Year County Strategic Plan (page 16), have continued to restore operational strength after more than a decade of significant financial challenges.

Budget reductions between 2005 and 2009 and unforeseen additional reductions resulting from the economic slowdown from the Great Recession in budget years 2009 to 2012 put downward pressure on the County's Taxpayer Bill of Rights (TABOR) cap and had large negative impacts on the County's Property Tax revenue. As El Paso County's revenues began gradually recovering from the recession, the County endured four nationally declared fire and flood disasters between 2012 and 2015. The 2012 Waldo Canyon Fire and 2013 Black Forest Fire took lives, burned homes and scorched thousands of acres of land. Major flooding off the burn scars followed in September of 2013 and then in 2015 further historic flooding caused significant damage to roads, parks, and facilities throughout the County. While Federal funds, as well as additional state funding, was secured to address many of El Paso County's worst disaster related challenges, it has been a full-time operation to secure and coordinate available funding resources, establish project priorities, supervise construction work and complete required financial reports. Simultaneously, of course, the County must continue to prepare for future emergencies and disasters.

Voter approval of the dedicated Public Safety Sales and Use Tax, effective in budget year 2013, was a critical step in the right direction and this revenue source has addressed a backlog of personnel, facilities and equipment needs directly related to Public Safety. Prior to voter approval of this dedicated funding stream, critical needs of the Sheriff's Office alone represented over 80% of the entire County's critical operational budget needs. The approval of this funding allowed the County to address a backlog of other needs via our Five-Year Financial Road Map and conservative revenue projections as well as spending controls have enabled us to address many difficult budget challenges. In 2018, the County brought forward a measure to the voters to extend the dedicated Public Safety Sales & Use Tax, which was to sunset on January 1, 2021. The voters overwhelmingly approved this measure, extending the .23% sales tax until January 2029 to fund public safety, law enforcement, and emergency response needs.

In addition, voter approval in 2014 of a modest TABOR Cap override for excess 2013 revenues allowed the County to retain funding for parks and trails, which addressed some of the needed investments in County Parks, but other ongoing needs remained unmet. Budget years 2014 and 2015 ended with revenues above estimates but below the adjusted revenue cap established by TABOR, and year 2016 was the first year in more than a decade where the County was able to address the growing backlog of operational needs that had been accumulating through the challenging years. However, in 2016, the

County ended the year with excess revenue of \$14.5 Million above the TABOR limitations and again faced the challenge of putting forth a ballot measure to the taxpayers. In 2017, the voters passed a measure to retain the excess revenue, which allowed for investment in the I-25 "gap" expansion, local road projects, remaining disaster recovery efforts and parks projects in the 2018 budget. This measure also allowed the County to retain and spend in 2017, and thereafter, an amount of revenue that exceeds current TABOR limitations, but is no greater than the County revenue cap. Additionally, through a 2015 salary survey that was updated in 2018, we confirmed that many County employees were being paid below the minimum salary range for similar positions, resulting in turnover and higher personnel hiring and training costs, and we began to address this in 2017 and 2018.

For the 2019 budget, the County continued the five-year plan to pave the "Road to Recovery" and further invest in human capital though the Financial Roadmap, as well as to reinvest in County operations. This provided an allocation of \$7.5 Million for high impact road infrastructure, \$3.9 Million for a 2% Cost of Living Adjustment (COLA) and merit increases, and an additional \$3.7 Million for critical infrastructure and cybersecurity, operating and personnel needs. While revenue is projected to increase in the 2019 budget, it will take at least five to seven years of favorable economic conditions and continued increases in core revenues to restore adequate funding for base level operations. Additionally, the Five-Year Financial Forecast and Roadmap anticipates the need for continued expenditures to improve infrastructure, provide additional investment in human capital and additional investment in roads. In recognizing these needs, our goals are to establish higher operational and emergency reserves by reserving unanticipated General Fund revenues and General Fund under-spending, address ongoing personnel and operational needs and continue to address capital investment needs including facilities maintenance, information technology infrastructure and fleet replacement. The County's Five-Year Strategic Plan further outlines these goals with both short-term and long-term objectives and recognizes our commitment to meeting these current and future needs. In addition, all budgetary increases throughout the year and office/departmental objectives are aligned to the overall goals and direction of the County's Strategic Plan.

At the direction of the BoCC, our Financial Services Department continues to use conservative revenue projections, optimize revenue sources available through state, federal and other grant opportunities and review all expenditures in order to generate underspending to address the backlog of critical budget needs in many of the County's Departments and Offices. We continue to "prepare for the worst economic conditions, but hope for the best" and will continue to balance the budget by addressing immediate needs only after thorough analysis of future impacts. With a focus toward long-term sustainability, recommendations to the BoCC will address immediate critical needs while assessing impacts for the next 20-30 years. We are still feeling the operational impacts of several years of budget reductions, as well as fire and flood emergencies, but every effort is made to deliver high quality service to our citizens within the available resources. El Paso County operates within our allowable revenue sources and is working diligently to retain as much funding in emergency reserves as possible. El Paso County Financial Services is committed to providing sound and viable financial options that will only continue to improve the County's overall financial condition and fiscal health.

It is with great appreciation to all those who participated in the budget process, BoCC, Countywide Elected Officials, Department Directors and their support staff, and especially the staff of the Financial Services Department, Budget Division, that I submit the 2019 budget.

Sherri Cassidy Sherri Cassidy, CPFO, Chief Financial Officer



#### I. INTRODUCTION SECTION



#### INTRODUCTION TO EL PASO COUNTY, COLORADO

Counties are subdivisions of state government. They are the local administrators of federal and state programs and are on the "front lines" of public safety, justice, elections, motor vehicle registrations, criminal investigation and prosecution, public health, human services, and transportation.

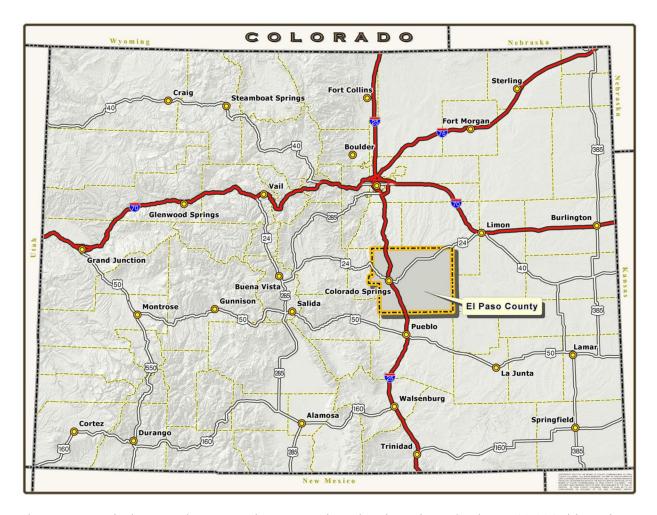
El Paso County includes both urban and rural areas, and all citizens benefit from the services provided by El Paso County offices and agencies.

El Paso County is a statutory county, meaning that it is a service arm of the State. Its elected official structure, powers and responsibilities come from State laws. The State grants to the County such powers as are required for the health, welfare and safety of our residents. Subsequently, the County is required to provide many mandated services, which are directed by the State and Federal Governments.

#### **Mandated Services**

- Construction, maintenance and operation of the County jail and County courthouse
- District Attorney Investigation and prosecution of crimes
- Certification of automobile titles; motor vehicle registrations; administration of all primary, general and special elections in the County; records and maintenance of public documents
- Valuation of all real property and taxable business and residential property in the County
- Certification of all deaths and investigation into the causes of suspicious deaths that fall under the Coroner's jurisdiction
- Releases of Deeds of Trust and administration of foreclosures
- Design, construction and maintenance of public highway systems in the County
- Administration of Human Services programs to include Child Support, Child and Adult Abuse/Neglect Prevention, and Food and Medical Assistance

Statistical Profile	
Date of Incorporation	November 1, 1861
Form of Government	County Commissioner
Est. Population (2019)	723,994
Land Area	2,158 square miles
Lane Miles of Roads, Drainage, Bridges and	2,100+
ROW	



El Paso County is the second most populous county in Colorado, estimated to have 723,994 citizens in 2019.

El Paso County's unincorporated population for 2019 is estimated to be more than 191,863 citizens and incorporated to be 518,739. Since the year 2000, El Paso's population has grown by more than 200,000 people. When Colorado became a state in 1876, it had a population of about 100,000. The Centennial State now has more than 5,557,560 residents. The largest city in El Paso County is Colorado Springs, with an estimated population of 465,101.

El Paso County is home to 8 different municipalities; Colorado Springs, Fountain, Manitou Springs, Monument, Palmer Lake, Calhan, Green Mountain Falls and Ramah.



According to the County's 2017 Comprehensive Annual Financial Report, the top ten employers in the County are:

Rank#	<u>Employer</u>	Percentage of County Employment
1	Fort Carson	11.18%
2	Peterson Air Force Base	3.66%
3	United States Air Force Academy	3.26%
4	Schriever Air Force Base	2.54%
5	UCHealth Memorial Health Services	2.29%
6	School District 11 - Colorado Springs	1.45%
7	School District 20 – Air Academy	1.24%
8	Penrose-St. Francis Health Services	0.86%
9	El Paso County	0.84%
10	City of Colorado Springs	0.81%

#### **Brief History**

El Paso County was established by the Territorial Legislature in 1861 as one of the original Colorado counties. That was fifteen years before Colorado became a state. Its name highlights its location as an open door or "pass" between the eastern plains regions of Colorado and the picturesque, gold-bearing mountains to the west.

In 1806 Zebulon Pike was commissioned to map the region just east of the Rockies. In Pike's time inhabitants included the mountain Indians (Ute) and plains Indians (Cheyenne, Arapahoe and Kiowa).

Initially, the County's economy relied on farming and ranching but in 1890 as the railroads connected more of the west, El Paso County changed forever with the discovery of gold in Cripple Creek and Victor.

In the midst of war in 1942, the Army designated a site south of Colorado Springs as Camp Carson, in honor of legendary army scout Kit Carson. Fort Carson is now a 137,391-acre Army Post. Fort Carson is the County's largest employer.

In 1948, the Air Force selected El Paso County as the location for an air base that eventually became the Peterson Air Force Base Complex. The Peterson complex includes Peterson Air Force Base, Schriever Air Force Base, Cheyenne Mountain Air Station, NORAD, and Air Force Space Command.

In 1954, a site in El Paso County north of Colorado Springs was chosen as a home for the United States Air Force Academy.

Collectively, these mission critical military installations support a combined military force of more than 43,000. There are also nearly 80,000 military family members, retirees and veterans who call El Paso County their home.

#### Climate, Geography and Attractions

El Paso County encompasses more than 2,158 square miles (slightly more than twice the size of Rhode Island). The County is bordered on the north by Douglas and Elbert counties, on the west by Teller and

Fremont counties, on the south by Pueblo County and on the east by Elbert and Lincoln counties. El Paso County's largest municipality is the City of Colorado Springs. Other municipalities within El Paso County include Manitou Springs, Green Mountain Falls, Fountain, Calhan, Ramah, Monument and Palmer Lake.

The western portion of El Paso County is mountainous, while the east is prairie land where horses and cattle are important economic drivers. The altitude ranges from about 5,052 feet on the south central border with Pueblo County at Chico Creek to 14,115 feet on the summit of Pikes Peak.

The natural beauty of the County's landscape, situated at the base of Pikes Peak, includes an uninterrupted view of the Front Range. This magnificent scenery inspired Katherine Lee Bates to compose "America the Beautiful."

El Paso County's mild climate averages 300 days of sunshine, 16 inches of rain and 41 inches of snow annually with very low humidity. Average high temperatures average from 42 degrees in January to 85 degrees in July. Low temperatures average from 16 degrees in January to 57 degrees in July.

With over 150,000 acres (230 square miles) of open space, El Paso County is a year-round sports and recreation paradise. Hunting, fishing, camping, Nordic and Alpine skiing, mountain biking, climbing, hiking and sailplane soaring are local favorites.

County residents and visitors enjoy rodeo, scenic golf courses, the United States Olympic Training Center, the Broadmoor World Arena, Minor League Baseball, NCAA Division I Hockey and Basketball, the world-famous Pikes Peak International Hill Climb and much more.



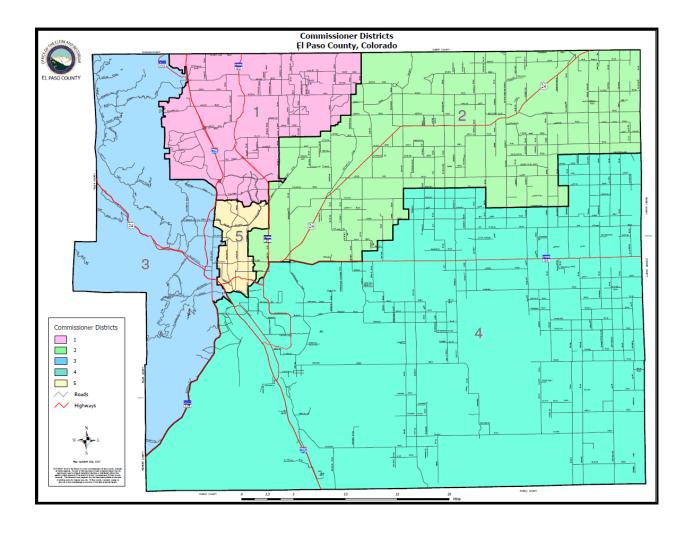


#### **BOARD OF COUNTY COMMISSIONERS**

#### Government

El Paso County Commissioners are elected by the citizens within their respective districts and serve staggered four-year terms. Commissioners are term-limited, serving a maximum of two consecutive four-year terms. The Board of County Commissioners elects officers and assigns community liaison responsibilities annually. Commissioner District boundaries are revised every two years to ensure equal citizen representation for all five districts.

The Board of County Commissioners serves as both a policy-making and administrative body for the County. All powers of the County, as a legal entity, are exercised by the Board of County Commissioners and not by its individual members.





Holly Williams, Commissioner District 1

Holly Williams serves District 1 on the Board of County Commissioners. Her district encompasses northern El Paso County, including the Town of Monument and N/NE areas of Colorado Springs as well as the unincorporated areas of Northern El Paso County including Woodmoor and Black Forest.

Holly holds a Bachelor of Arts from the University of Virginia and a Masters of Public Administration from the University of Colorado at Colorado Springs. Additionally, she is a graduate of the Leadership Program of the Rockies.

Holly served for two terms as the Public Trustee of El Paso County, an appointment by Governor Bill Owens. She was elected by her peers to serve as President of the Colorado Public Trustee's Association and successfully worked with the state legislature to pass needed changes in foreclosure law.

Holly served as an office manager/caseworker for Congressman Doug Lamborn, worked as a mortgage fraud analyst, and worked for the Environmental Division of El Paso County.

Holly strongly believes in and has lived a life of public service and dedication to our community. She has a strong record of working to improve our community, serving in various community groups, from Scouting and other youth groups to political involvement. Holly has been an officer of the Sunrise Republican Women's club and has served in numerous positions within the El Paso County Republican Party.

Holly moved to Colorado in 1992 where she and her husband Wayne raised their four children. In her spare time, she is an accomplished pianist and frequently accompanies large congregations and local choirs. She enjoys board games and traveling the State of Colorado with Wayne. She is a member of the Church of Jesus Christ of Latter-day Saints.



Mark Waller, Chair, Commissioner District 2

Mark Waller was sworn in as the District 2 Commissioner on July 19, 2016.

He is an Attorney in Colorado Springs. He served in the Colorado General Assembly from 2009 – 2014 as the Representative from House District 15, which encompasses portions of Northeastern Colorado Springs. Mark served as the House Minority Leader for the 2013 legislative session and the Assistant House Majority Leader for the 2011 and 2012 legislative sessions.

He has also served on the Committee on Judiciary, State Veterans and Military Affairs Committee, Committee on Local Government, Executive Committee, Legislative Council, and the Committee on Legal Services.

He was born and raised in Macomb, Illinois. Mark received his undergraduate degree in political science from Southern Illinois University at Edwardsville in 1992. He then studied at the University of North Dakota where he received his Master's Degree in Space Studies in 1998, followed by his Juris Doctorate from the University of Denver, College of Law in 2003.

Mark served on Active Duty in the United States Air Force from 1993 – 2000 and in the Air Force Reserves from 2001 – 2009. He deployed to Baghdad, Iraq in 2006 in support of Operation Iraqi Freedom. Mark formerly worked as a Deputy District Attorney for the 10th Judicial District in Pueblo, Colorado, and for the Fourth Judicial District in El Paso County, Colorado.

Mark has two children, Truman and Camille.



Stan VanderWerf, Commissioner District 3

Stan VanderWerf serves District 3 on the Board of County Commissioners. His district encompasses central and western El Paso County, including the Town of Green Mountain Falls, the City of Manitou Springs, Monument West of I-25,, the Town of Palmer Lake, the Westside and downtown areas of Colorado Springs, and unincorporated areas within District 3 including Ute Pass and areas south of Cheyenne Mountain State Park.

Commissioner VanderWerf is founder of several small businesses and previously served 28 years in the US Air Force. Stan has over 30 years' experience in scientific, program director, engineering, contracting, plant manager, and C-level positions in industry and public agencies. Stan has experience in research and development, manufacturing, and sustainment of a wide variety of products from space systems and airplanes to electronics.

He is the founding CEO of Unmanned Aircraft Systems (UAS) Colorado, Advanced Capitol LLC (aerospace defense consulting), and CEM-TEK USA (design and 3-D printing). He created and co-chaired the Chamber of Commerce's Aerospace Defense Team and is active in the community providing award-winning expertise to many local and national non-profits.

He has extensive public budgeting, public policy, and public disaster planning and recovery experience. Stan is a veteran, mountain climber, skier, and active pilot. Stan has been married to his wife, Betsy, for 26 years and has two children, Erik and Carolyn.

Among his professional achievements, VanderWerf received the Industry Cluster Team Award from the Colorado Springs Chamber of Commerce and the El Pomar Institute. He is a Bronze Star awardee for his service in Iraq and a Legion of Merit awardee for his military service. Stan has National Team Performance and National Leadership Awards from the Defense Contract Management Agency and is a former National Aviation Speed Record Holder from the National Aeronautic Association. Stan is a Distinguished Graduate from the Industrial College of the Armed Forces achieving a Master's Degree in public policy and budgeting. He is also a National Newsletter Editor Award winner and is a multiple award-winning author with over 100 published professional and community interest articles.

Commissioner VanderWerf has been assigned around the world having served in Korea, Iraq, and Germany. He served in NORAD NORTHCOM at Peterson Air Force Base and as a Systems Test Director at Schriever Air Force Base. He ran the Air Force's C-130 E/H program office and served in Special Operations acquisition. He has run large Foreign Military Sales programs and helped negotiate international treaties.



Longinos Gonzalez, Jr. Vice Chair, Commissioner District 4

Longinos Gonzalez, Jr serves District 4 on the Board of County Commissioners. His district encompasses south and eastern El Paso County, including the Towns of Fountain, Security/Widefield, Hanover, Ellicot, Rush, Yoder and S/SE areas of Colorado Springs as well as the unincorporated area of Stratmoor Hills.

Graduating from the Air Force Academy in 1992, Longinos returned to Colorado Springs because of his love for the outdoors and beauty of the region, particularly the mountainous Front Range. He enjoys hiking in our areas' great parks and trails and is an avid fisherman and tennis player.

His background includes a 20-year career as an Air Force Intelligence officer, retiring as a Lt Colonel in 2012. In addition to a Political Science degree from the Academy, and was a teacher with Harrison School District 2 prior to his election.

Longinos is the county representative on the Fountain Creek Watershed Flood Control, Board of Health, and Housing Authority. He serves on numerous other boards and committees — including the Pikes Peak Rural Transportation Authority, Community Development Advisory Board, and City/County Drainage Board.

Longinos' community involvement includes serving on the Colorado Springs Public Safety Sales Tax Oversight Committee and being a volunteer Sunday school teacher and lector at his church.



Cami Bremer,
Commissioner District 5

Cami Bremer was elected to the Board of County Commissioners District 5 seat in November 2018. District 5 encompasses the center portion of El Paso County, including most of the City of Colorado Springs.

Cami brings broad experience in government and media relations as well as healthcare and non-profit management to her role as a county commissioner. Cami has served as Regional Director for the American Heart Association, Provider & Community Relations Manager for Penrose Cancer Center, Director of Governmental Affairs for the Chamber of Commerce, and Communications Specialist for the City of Colorado Springs.

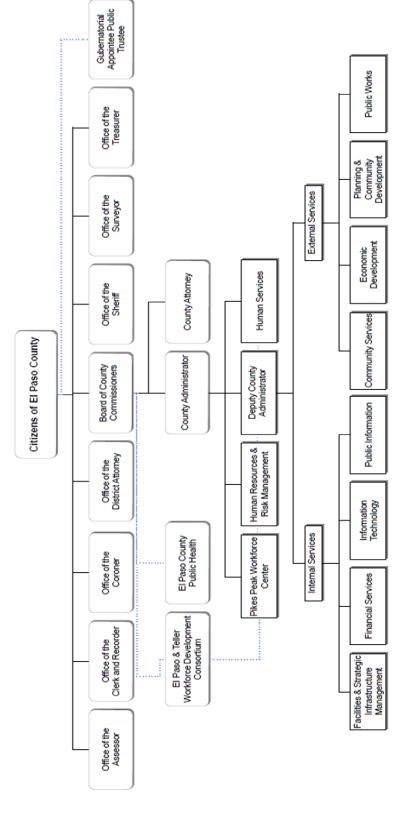
Cami grew up in Georgia and attended the University of Georgia where she earned her Bachelors of Journalism in Public Relations. After moving to Colorado in 2002, she continued her education with an MBA in Marketing from UCCS.

Cami is married to Eli Bremer and they have a 4-year old son named Struthers. On any given weekend, Cami and her family can be found enjoying outdoor activities like hiking, biking, swimming, running and skiing.

Lines of Coordination -----

Lines of Control

# El Paso County Organizational Chart





14



#### II. STRATIGIC PLAN SECTION



#### **5 YEAR STRATEGIC PLAN 2017-2021**

#### **COUNTY VISION STATEMENT**

El Paso County is recognized as a national model and proven leader in providing excellent citizen services. We reflect our community's values and traditions when serving our citizens and guests. We strive for and embrace partnerships and innovation in developing a sustainable and vibrant regional economy. We deliver efficient, transparent and effective services.

#### **COUNTY MISSION STATEMENT**

El Paso County is a regional leader providing valued and necessary community services in the most cost-effective manner.

#### **CORE VALUES**

- Sustainable We are committed to financially sustainable, cost-effective County government that provides core services that are valued by our citizens.
- Engaged We engage citizens, other local governments, non-profit organizations, and the business community to collaboratively achieve common goals through trust, respect, example, vision, and commitment.
- Responsible We are responsible for our decisions and actions. We are accountable and transparent.
- Value We value a high standard of excellence and professionalism and take pride in our employees. We invest in our work force.
- Innovative We are an inclusive and innovative community where citizens are engaged and active and assume personal responsibility for themselves, their homes and neighborhoods.
- Creative We are pioneers in creatively providing proactive and responsive customer services that are recognized as models of best practices.
- Economic Strength We encourage economic strength by supporting a strong local economy, removing barriers to business, promoting tourism, retaining local talent in our workforce, and maintaining low taxes.

#### STRATEGIC PLAN GOALS

El Paso County utilizes a Strategic Plan (plan) as a roadmap to efficient and effective County government. The development of the strategic plan gives the County the opportunity to thoughtfully and methodically engage our countywide elected officials, the Board of County Commissioners, County employees and citizens in a process that results in setting goals, identifying objectives and thinking strategically about how we plan to achieve those goals. The plan identifies both long term and short term priorities and recognizes our commitment to provide quality services, maintain public infrastructure and ensure that we are planning and investing to meet future needs.

El Paso County's Strategic Plan has five primary goals that the Board of County Commissioners is committed to addressing over the next five years that reflects the vision and core mission for El Paso



County. These goals were derived from assessing our current efforts and charting a course to maintain and/or improve desired services for our citizens.

- Goal 1: Maintain and promote a financially sustainable County government that is transparent and effective.
- Goal 2: Continue to enhance the understanding of civic services and promote participation, engagement, and confidence in County government.
- Goal 3: Maintain and improve the County transportation system, facilities, infrastructure, and technology.
- Goal 4: Consistently supports regional economic strength.
- Goal 5: Strive to ensure a safe, secure, resilient and healthy community.

### GOAL 1: MAINTAIN AND PROMOTE A FINANCIALLY SUSTAINABLE COUNTY GOVERNMENT THAT IS TRANSPARENT AND EFFECTIVE

<u>Strategy A:</u> Increase innovation, efficiency, and transparency of government services.

#### Objectives:

- 1. Enhance financial reporting within all Countywide Elected Offices and Administrative Departments through the implementation of new reporting processes and upgrades to financial reporting systems.
- 2. Increase the availability of financially based data to the public through the development of new technologies and dashboards.
- 3. Revise the El Paso County Procurement Policy Manual to enhance compliancy efforts and provide an efficient and more transparent procurement process.
- 4. Establish an Innovation Team to explore long-range innovative improvements for the delivery of County services.

<u>Strategy B:</u> Invest in human capital by recruiting and retaining employees with competitive compensation, non-monetary incentives, and effectively utilizing volunteer opportunities.

#### Objectives:

- 1. Assess opportunities for the County to enhance employee retention through the implementation of competitive benefits, competitive salaries, and enacting programs to promote a healthy work-life balance.
- 2. Explore opportunities to improve and enhance employee retention by recognizing the County's best practices and identifying areas for potential improvement.
- 3. Implement an effective training and mentorship program to provide current and future employees with the skills they need to effectively carry out their day-to-day responsibilities.
- 4. Expand the El Paso County Apprenticeship and Training Program to provide high-quality training by industry professionals.
- 5. Plan for future vacancies of positions that are crucial for the operations of the County through training and development of staff, supplemented through external recruiting when needed.
- 6. Reinstate a service award recognition program.
- 7. Effectively utilize citizen volunteers through the continuation and implementation of citizen volunteer boards and committees and by engaging and encouraging collaboration amongst County residents and local stakeholders.

<u>Strategy C</u>: Define and allocate ongoing funding streams designated for capital investment and operational needs



#### Objectives:

- 1. Support sustainable and ongoing funding for public safety needs.
- 2. Effectively utilize federal grants and other funding opportunities to ensure County residents are able to easily access County services.
- 3. Continue to strengthen the County's emergency reserve funds.
- 4. Develop a viable funding strategy to invest in County roads.
- 5. Collaborate with municipalities and community stakeholders to address the issue of storm water management within the region.

<u>Strategy D</u>: Promote Collaborative Services to increase efficiency and reduce redundancy in the region. Objectives:

- 1. Assess the viability of implementing regional law enforcement collaboration of services and infrastructure.
- 2. Continue to explore consolidation of clerk services with local municipalities and state agencies.
- 3. Maximize and identify opportunities for collaboration with community stakeholders and other government agencies to maximize purchasing power through combined contracts.
- 4. Enhance the County's business friendly environment by researching the viability of creating a streamlined Use Tax collection process

<u>Strategy E</u>: Ensure responsible and appropriate use of local tax dollars and utilize federal and state tax dollars while advocating for the reduction of mandates.

#### Objectives:

- 1. Through lobbying efforts, advocate on behalf of El Paso County priorities at the state and federal level.
- 2. Develop a centralized tracking system to monitor, manage, and store County Intergovernmental Agreements (IGA), Memorandums of Understanding (MOU), grants (both state and federal), County resolutions and proclamations, as well as County lease agreements to reduce risk and ensure transparency for County Administrative Departments and County Elected Offices.
- 3. Utilize the County's ability to apply for funding opportunities to assist the region in collaborative efforts.

# GOAL 2: CONTINUE TO ENHANCE THE UNDERSTANDING OF CIVIC SERVICES AND PROMOTE PARTICIPATION, ENGAGEMENT, AND CONFIDENCE IN COUNTY GOVERNMENT

<u>Strategy A</u>: Increase teamwork and improve working relationships with County boards/committees, elected offices, departments, and employees.

#### Objectives:

- 1. Initiate quarterly meetings of the County's public information professionals.
- 2. Continue social media expansion for El Paso County by increasing the average weekly page views on the County website by a minimum of 5% each year.
- 3. Develop a "Citizens College" type curriculum for County employees and present a minimum of three times each year to enable County employees to be better ambassadors for the County.

<u>Strategy B</u>: Enhance Access to El Paso County services throughout our County.

#### Objectives:

1. Schedule and promote regular monthly 'Coffee with the Commissioner' events or similar small scale meetings to facilitate one-on-one conversations with County leadership, including invitations to key administrative staff and countywide elected officials.



2. Expand the number of citizen services that can be completed online.

<u>Strategy C</u>: Develop and implement a strategic technology infrastructure to engage citizens as stakeholders.

#### Objectives:

- 1. Develop, launch, and promote new mobile applications for public use to facilitate direct access to County programs, services, and information.
- 2. Expand programming on County cable channels to include live broadcasts of public meetings of BoCC, Planning Commission, Parks Advisory Board, and Highway Advisory Commission.
- 3. Maximize functionality of the County website with overhaul of the County's "public facing" website to be more citizen focused and to ensure services offered by the County are easily understood.
- 4. Implement a 311 web-based information system.

<u>Strategy D</u>: Expand community partnerships with other government jurisdictions, nonprofit organizations, educational institutions, business community, and citizens.

#### Objectives:

- 1. Create standard presentations for use in educating students and civic groups about County government. Establish a speaker's bureau of County elected officials, staff, and citizens to present to these groups.
- 2. Maintain and expand public awareness campaign with community partners.
- 3. Expand the Citizens College curriculum for online learning and incorporate "field visits" to County facilities.
- 4. Establish annual Wildfire Community Preparedness events with stakeholders to encourage residents to complete wildfire prevention improvements on their property.

<u>Strategy E</u>: Increase civic awareness and citizen understanding of County responsibilities and services. Objectives:

- 1. Increase use of video programming to inform citizens on County services.
- 2. Enhance transparency by developing a monthly bulletin board linked to County home page reporting relevant county statistics like vehicle and voter registrations, case filings at the District Attorney's Office, and citizens served by the Department of Human Services.
- 3. Install digital remotely programmable screens in County facilities with consistently high public usage to provide information on County locations and services.
- 4. Implement Opt-In procedure to allow and encourage citizens to subscribe to a regularly published e-newsletter.
- 5. Partner with local media to highlight County programs, services and responsibilities.

## GOAL 3: MAINTAIN AND IMPROVE THE COUNTY TRANSPORTATION SYSTEM, FACILITIES, INFRASTRUCTURE, AND TECHNOLOGY

<u>Strategy A:</u> Provide a safe, sustainable, integrated and efficient multi-modal transportation infrastructure system to enhance the region's economy and quality of life.

#### Objectives:

- 1. Effectively manage transportation infrastructure by implementing a data-driven asset management process.
- 2. Exercise responsible financial stewardship and articulate to the public and elected officials the consequences of deferring capital projects and maintenance work, both in terms of accelerated deterioration of infrastructure assets and inflationary cost increases over time.



- 3. Develop multi-modal transportation infrastructure major maintenance and capital improvement programs.
- 4. Prioritize infrastructure improvements and repairs based upon the following priorities: protecting life safety, preventing asset damage, preserving mobility, preventing private property damage and preventing environmental damage.
- 5. Implement best available fleet management technology to identify and enhance operational efficiencies and accountability.
- 6. Reduce fatalities and injuries by adopting the nationwide philosophy "Toward Zero Deaths".
- 7. Encourage workforce innovation, ideas, and evaluate performance against strategic goals.
- 8. Pursue accreditation status through the American Public Works Association to enhance performance, increase productivity, and strengthen employee morale.
- 9. Support regional efforts to reduce congestion on I-25 (from Monument to Castle Rock), Hwy 24, Hwy 83, and Hwy 94.
- 10. Support the expansion of public transportation opportunities for County residents.
- 11. Implement an Automatic Vehicle Location (AVL) fleet management system.
- 12. Evaluate and upgrade snow removal and ice control equipment, techniques and materials.
- 13. Improve customer service by combining dispatch services for County Transportation and Security to provide quicker response times and more efficient deployment of staff.
- 14. Support the Pikes Peak Area Council of Government's Non-Motorized Transportation Plan.
- 15. Continue with the design and construction of PPRTA "A" List capital projects.

<u>Strategy B</u>: Provide cooperative general technology services through a secure and modern operating infrastructure, current and sustainable software products, innovation, and a qualified professional workforce.

#### Objectives:

- 1. Create and implement a comprehensive technology security program to protect County technology assets
- 2. Expand fiber optic networks to extend reliable and redundant connectivity to County facilities.
- 3. Replace unsupported telephone systems with modern VoIP (Voice over Internet Protocol) telephone system.
- 4. Implement an acceptable use policy for technology systems, devices, and operations.
- 5. Retire legacy software products and transition operations to sustainable software architectures.
- 6. Implement sustainable replacement programs for personal computers, software, and technology capital assets.
- 7. Leverage existing software platforms to enable efficient and interoperable operations.

<u>Strategy C</u>: Provide maintenance and facilities improvements to ensure compliance with policies, programs and regulations; management of space allocation programs; and plans for new construction and renovation of facilities and grounds.

#### Objectives:

- 1. Develop a 10-year Facilities Master Plan to address major facility renovations and new facility needs.
- 2. Develop a 5-year Major Maintenance Plan that will address ongoing building and infrastructure deficiencies in a coordinated and systematic manner.
- 3. Establish a Facilities technician apprentice program to provide effective training and critical long-term staffing stability for the Facilities Division.
- 4. Initiate a multi-year Elevator Modernization Program.
- 5. Collaborate with community stakeholders to develop a public arts master plan.
- 6. As needed, improve infrastructure to support the construction of the Pikes Peak National Cemetery in El Paso County.



<u>Strategy D:</u> Continue to improve and update the County park system including parks, trails, open space, nature centers, fairgrounds, and services.

#### Objectives:

- 1. Develop a master plan, secure funding, and construct Kane Ranch Open Space (Phase 1).
- 2. Secure funding and construct Falcon Regional Park (Phase 2), County Fairgrounds (Phase 2), and Fountain Creek Regional Park (Phase 2).
- 3. Update the County Parks Master Plan to address current and future park, trails, open space, and recreational facility needs and forge community consensus and partnerships to complete identified projects.
- 4. Complete a feasibility study for a northern El Paso County nature center.
- 5. Secure land ownership or easements, secure funding, and complete the following trail projects: Ute Pass Regional Trail, Jackson Creek Trail, Meridian Ranch Trail, Falcon Vista Trail and Fox Run Trail.
- 6. Develop a regional open space planning group consisting of representatives from cities, towns, and non-profit organizations to explore collaborating securing open space areas that have unique cultural, environmental and / or natural characteristics.
- 7. Explore opportunities to provide a dedicated funding source to support the development and maintenance of parks, trails, and open space.
- 8. Convert Rainbow Falls Recreation Area into a historic site with controlled access and operational hours.
- 9. Update or create master plans for the following sites: Elephant Rock Open Space, Paint Mines Interpretative Park (west side), Jones Park, and Homestead Ranch Regional Park.
- 10. Complete an irrigation renovation program that will include replacing outdated irrigation equipment and reducing the amount of irrigated turf areas.
- 11. Partner with Fort Carson to expand shooting opportunities and shooter education programs at the Cheyenne Mountain Shooting Range.
- 12. Explore opportunities to provide accessible urban opportunities for CSU Extension programs including day camps, animal activities, youth-related expos, and vertical gardening.
- 13. Explore the provision of educational programs and the expansion of facilities for remote control flying opportunities.

#### GOAL 4: CONSISTENTLY SUPPORTS REGIONAL ECONOMIC STRENGTH

<u>Strategy A:</u> Encourage the growth of existing businesses and recruitment of new businesses. Objectives:

- 1. Partner with local municipalities to identify contrasting development-related standards and requirements and establish a committee that is tasked with proposing and implementing code changes to increase inter-jurisdictional uniformity.
- 2. Continue to evaluate and modify the existing regulatory framework and procedures for development in an effort to avoid over-regulation to further promote and enhance a business friendly environment.
- 3. Develop an economic development policy to determine incentive packages under current statutory authority for appropriate businesses or areas.
- 4. Support and encourage increased employment opportunities by partnering with economic development organizations in marketing, recruitment, and training efforts for businesses, entrepreneurs and target sector employers.
- 5. Expand the Colorado Building Farmers program through the El Paso County CSU Extension Office.
- 6. Support the expansion of emerging industries in the Pikes Peak Region.



7. In partnership with community stakeholders, support the revitalization of existing business districts.

Strategy B: Support and advocate for a strong federal presence and related businesses.

Objectives:

- 1. Participate in feasibility studies of rail and freight opportunities.
- 2. Promote the National Cyber security Center.
- 3. Deploy resources at the Veteran's Service Center to support the needs of the growing county veteran population.

<u>Strategy C</u>: Promote a positive community vision which is attractive to businesses and employees. Objectives:

- 1. Support efforts to improve existing public infrastructure and promote increased infrastructure connectivity on a regional scale including but not limited to multi-modal transportation, storm water, and broadband.
- 2. Coordinate a Community Economic Development Strategy (CEDS).

<u>Strategy D</u>: Expand tourism opportunities and emphasize its impact on the economy. Objectives:

- 1. Engage in a regional Tourism Master Plan.
- 2. Pursue grant opportunities and support community events to promote the region's heritage, unique cultures, scenic beauty, wildlife, arts, sporting activities, and other tourism opportunities.
- 3. Add Enterprise Zone contribution projects that increase tourism.

<u>Strategy E</u>: Promote a variety of housing options/opportunities and the region's neighborhoods. Objectives:

- 1. Increase the usage of existing down payment assistance and first-time homebuyer programs for new construction through education and promotion.
- 2. Advocate and support the Continuum of Care efforts and work with housing partners to decrease homelessness.
- 3. Assist in the development of new workforce housing units.
- 4. Assist in the development of new and rehabilitation of pre-existing housing inventory to increase accessible housing choices.

# GOAL 5: STRIVE TO ENSURE A SAFE AND HEALTHY COMMUNITY

<u>Strategy A:</u> Support a high level of public safety to include law enforcement, justice services and prosecution.

Objectives:

- 1. Increase and improve Pretrial Services core functions, utilizing standards and procedures recommended by the Colorado Association of Pretrial Services and the National Association of Pretrial Services.
- 2. Develop, implement, and utilize evidenced based decision making tools that aid in the review of community corrections referrals, reduce recidivism rates and increase the effectiveness of alternative sentencing measures.
- 3. Continue support of the Not One More Child Initiative through training and distribution of child abuse prevention materials to first responders.
- 4. Increase victim support, protection and notification.



- 5. Expand alternative justice programs, problem solving courts and measures to include the Colorado Organized Retail Crime Association (CORCA), Human Trafficking, Mental Health, Prescription Fraud, Drug Court, Diversion Services, Veteran's Court and Mediation Services.
- 6. Seek new and support existing innovative programs which intend to reduce recidivism and length of stay in the El Paso County jail.
- 7. Ensure compliance with the E-Discovery and E-Filing systems mandated by the State by upgrading servers, storage capacity and Internet connections including archival of criminal justice records.
- 8. Re-establish the El Paso County Criminal Justice Coordinating Council to enhance communication and coordination of criminal justice service providers and stakeholders.
- 9. Advocate for the construction of a federal courthouse in El Paso County.
- 10. Explore, support and implement regional solutions for law enforcement functions encompassing multiple agencies to address vital needs for 911 services, law enforcement training, evidence storage/handling and the crime lab.

<u>Strategy B</u>: Support a high level of community safety and security encompassing emergency management, safe buildings, and partnerships for healthy neighborhoods.

# Objectives:

- 1. Collaborate with the El Paso County Office of Emergency Management, Humane Society of the Pikes Peak Region, Neighborhood Organizations, Home Owner's Associations, and law enforcement to develop an animal emergency disaster plan.
- 2. Update and implement the County's Emergency Preparedness Plans including the Communication and Recovery components in cooperation with stakeholders.
- 3. Enhance the hazardous materials identification and education program.
- 4. Enhance El Paso County Public Health involvement in the transportation, land use, and environmental planning processes.
- 5. Expand carbon monoxide and radon awareness, outreach and detection.
- 6. Enhance security measures and employee training at County facilities to assure the safety of County employees and the public.
- 7. Explore contracting for a child care center for County employees at the Citizens Service Center.

<u>Strategy C</u>: Promote, protect, plan and prepare for public health through active citizen and community partnerships and education.

## Objectives:

- 1. Develop a public outreach campaign to provide information on outdoor air pollution, source of pollutants, and corrective action alternatives.
- 2. Implement a "Communities That Care" model to assess and implement prevention strategies to reduce youth substance abuse.
- 3. Convene community partners to implement strategies to reduce teen suicide.
- 4. Continue to actively support the El Paso County Community Health Improvement Plan.
- 5. Support community efforts to combat substance abuse.
- 6. Reduce food borne illness through increased food worker education and expanding compliance efforts of food safety standards at retail food establishments.
- 7. Increase treatment opportunities for Community Detox clients immediately following release into the community.
- 8. Support the Tobacco Free Campus pilot program at Citizens Service Center and Centennial Hall.
- 9. Support the National Stepping Up Initiative to reduce mental illness at the Criminal Justice Center.
- 10. Actively participate in the Age Friendly Colorado Springs Initiative.

Strategy D: Protect environmental quality including air, land and water.



## Objectives:

- 1. Expand the neighborhood household hazardous waste collection service that will provide collection opportunities throughout the County.
- 2. Explore the establishment of a regional waste-to-energy system.
- 3. Continue to work collaboratively with other stakeholders, via the Groundwater Quality Study Committee, to study and protect groundwater quality and identify emerging issues through periodic monitoring, sharing data among stakeholders, and reporting back to the BoCC annually.
- 4. Through the Conditionally Exempt Small Quantity Generators (CESQG), offer intake of materials from neighboring counties with a fee to recover cost-of-services.
- 5. Support the El Paso County Regional Resiliency Collaborative to continue efforts for prevention, mitigation and recovery from fire and flooding issues.
- 6. Participate in efforts to prevent water contamination and if warranted, support mitigation efforts with community stakeholders.

<u>Strategy E</u>: Develop mitigation plans and funding for hazards as identified in the 2015 Hazard Mitigation Plan.

## Objectives:

- 1. Test the public health pandemic disease response plan, including points of distribution and update plan as warranted.
- 2. Promote Community Wildfire Protection Plans (CWPPs) to address the wildland urban interface for prevention, preparedness, response and recovery as part of the Wildland Fire Mitigation Planning; stressing collaboration with the Sheriff's Office, Office of Emergency Management, Fire Districts, community and neighborhood organizations, Colorado Division of Fire Prevention and Control, Colorado Division of Homeland Security, the U.S Forest Service, Colorado Department of Natural Resources, and other agencies.

<u>Strategy F</u>: Increase self-sufficiency and reduce reliance on public assistance programs. Objectives:

- 1. Expand community partnerships to reduce dependency on Department of Human Services (DHS) services.
- 2. Assist citizens in addressing employment barriers related to substance abuse, mental health issues and domestic violence.
- 3. Partner with community organizations to expand re-integration recovery programs for formerly incarcerated individuals to effectively re-enter the workforce.
- 4. El Paso County will work with community partners to reduce homelessness.

<u>Strategy G:</u> Reduce child abuse, abuse of at-risk youth and adults, elder Abuse, and domestic violence. Objectives:

- 1. Increase kinship care placements when children cannot remain at home.
- 2. Increase caseworker's face-to-face contacts with children in both out-of-home placement and athome in child protection cases.
- 3. Increase services for families to prevent the need for Department of Human Services' involvement.
- 4. Expand outreach to the adult population including seniors and persons with disabilities.
- 5. Support programs such as the Not One More Child initiative that trains community partners and citizens to recognize and report concerns of abuse, neglect and exploitation of at-risk children and adults.
- 6. Work with community partners to reduce domestic violence.



# III. BUDGET DEVELOPMENT PROCESS SECTION



# **BUDGET DEVELOPMENT PROCESS**

The budget expresses all of our key policy decisions and priorities and aligns with the County's strategic plan. It determines who we tax and how much, and where we choose to spend our money for programs and services in areas such as transportation, public safety, disaster recovery, social services, housing, and economic development. Because resources are not sufficient to address all our critical needs, the budget reflects the priorities of the County's elected representatives.

Making decisions about priorities is part of the give-and-take that drives the annual budget-making process. It is a process that involves the Board of County Commissioners, other elected and appointed officials, and staff. Community organizations and other interested and concerned citizens also play a role.

This guide is designed to help interested citizens understand and participate in the budget process. Additional information on many of the topics discussed in this budget book can be found on our website at www.elpasoco.com.

The budget is where the County's goals and objectives are articulated and implemented in concrete terms. The Adopted Budget becomes a blueprint for:

- How the County government spends money
- What activities are funded and for how much
- What do we spend on operating and capital expenses for public safety, transportation, parks, and other activities
- How county government pays for activities
- How revenue is raised, whether that be taxes, fees for service or aid from federal and state governments
- Balancing the budget –The Local Government Budget Law of Colorado (C.R.S. §29-1-101 et seq.) requires that county government expenditures cannot exceed total available revenue

## **Basis of Accounting and Budgeting**

The modified accrual basis of accounting is used for all governmental fund types. Revenues are recognized in the accounting period in which they become available and measurable. Property tax is reported as a receivable and deferred revenue when the levy is certified, and as a revenue when due for collection in the subsequent year.

The budget is prepared using Generally Accepted Accounting Principles (GAAP) for all funds except that the budget also includes proceeds from long-term financing and capital grants as revenue; expenditures include capital outlays and bond payments. Depreciation on property and equipment are excluded from the budget. On January 1, 2002, the Governmental Accounting Standards Board (GASB) Statement 34 became effective for El Paso County and requires governments to prepare their statements in a format that will enhance the comprehension and usefulness of the financial reports. Governments also need to report capital assets with consideration of depreciation, including infrastructure assets and historical treasures.



#### Fiscal Year

The County's fiscal year is a calendar year (January 1 - December 31) as required by Colorado Statute CRS 29-1-103(1).

# 2019 BUDGET PREPARATION CALENDAR

The following calendar is a chronology of events for the budget process and the certification of mill levies. Some events are not statutory but reflect good budgeting practices. For details on the applicable statutes listed below, please refer to the Colorado Revised Statutes. Dates can change by direction of the Board of County Commissioners (BoCC).

Start of Fiscal Year (Begin planning for 2019 Budget) January 1, 2018 January 31, 2018 Certified copy of 2018 Original Adopted Budget filed with DOLA [Statutory deadline - January 31, 2018 C.R. S 29-1-113 (1)] June 26, 2018 Present to BoCC: Submitted to State - 2017 Audit/Comprehensive Annual Financial Rpt. [Statutory Deadline - June 30, 2018 C.R. S 29-1-606 (a) (1)] (180 days) September 20, 2018 2019 Budget Hearing #1 – (Preliminary Balanced Budget) Statutory Presentation of 2019 Preliminary Balanced Budget & County's Financial Condition [Statutory Deadline - October 15, 2018 C.R. S 29-1-106 (1)] \* To include revenues estimates and previously approved changes to expenditures 2019 Budget Hearings #2 and #3 – (Original Adopted Budget) October 16 & 18, 2018 Department/Offices - Critical Needs Presentations Chief Financial Officer – Updated Revenue Projections & Five Year Forecast COG Presentation to BoCC <u>2019 Budget Hearing #4</u> – (Original Adopted Budget) November 8, 2018 BoCC Direction on the 2019 Original Adopted Budget November 29, 2018 2019 Budget Hearing #5 – (Original Adopted Budget) Resolution to Adopt the 2019 Original Adopted Budget [Statutory Deadline – December 15, 2018 C.R. S 29-1-108 (2) and (3)] Resolution to Certify the County Mill Levy [Statutory Deadline – December 15, 2018 C.R. S 39-5-128 (1)] Resolution to Authorize the Treasurer to Transfer between Funds [Statutory Deadline – December 31, 2018 C.R. S 29-1-108 (4)] January 1, 2019 Start of Fiscal Year (Begin planning for 2020 Budget)



January 31, 2019

Certified copy of 2019 Original Adopted Budget filed with DOLA [Statutory deadline - January 31, 2019 C.R. S 29-1-113 (1)] & Submit 2019 Budget Book to GFOA

# **BUDGET PROCESS POLICY**

El Paso County must follow the requirements of the "Local Government Budget Law of Colorado," Title 29, Article 1, Part 1 (Appendix C of Budget Policy in Appendix A). Additional statutory deadlines for the submittal of the entire budget are due by January 31<sup>st</sup> of the budget year to the state of Colorado (please refer to Appendix D of Budget Policy in Appendix A from the Colorado Department of Local Affairs (DOLA) for specific deadline dates).

In order to be in compliance with the deadlines and requirements of the Adoption of the Original Adoption Budget (OAB), El Paso County's Budget Policy uses the following basic parameters:

- The proposed budget must be balanced. Specifically, no budget shall provide for expenditures in excess of available revenues and beginning fund balances.
- The budget must be separated into funds. The expenditure data must show the objects of expenditure and anticipated revenue data must show its different sources.
- The budget must show a beginning fund balance, anticipated revenue, expenditures and ending fund balance.
- The Budget Officer must present a Preliminary Balanced Budget (PBB) to the BoCC by October 15<sup>th</sup>.
- A notice of Budget must be published.
- Any elector of EPC has the right to file or register a protest with the BoCC prior to the time of the adoption of the budget.
- The BoCC must adopt the OAB by December 15<sup>th</sup> prior to the certification of levies for EPC.
  - O The Budget Resolution is the *Resolution to Adopt* the OAB. It must summarize the budget by fund and expenditures and the appropriation must not exceed revenues plus available fund balances.
  - The *Mill Levy Resolution* certifies the mill levy after the *Resolution to Adopt* has been approved.
  - The *Transfer Resolution* authorizes the Treasurer to make transfers between funds.
- The OAB with additional documentation as mandated must be submitted to DOLA by January 31<sup>st</sup>.

All annual appropriations lapse at the end of the fiscal year as El Paso County can only budget one year at a time and cannot obligate future years; therefore, unexpended funds currently obligated under a project or encumbrance in the current year must be reappropriated into the next budget year via a resolution approved by the BoCC.

Adjustments to the OAB may occur throughout the calendar year and shortly into the subsequent calendar year to account for revenues received in excess of the budget and to authorize expenditure of additional funds. Whenever El Paso County receives unanticipated revenues or revenues not assured at the time of the adoption of the budget and those revenues need to be expended, a supplemental budget appropriation shall be enacted to authorize the expenditure of these unanticipated funds.

The budgetary fiscal structure is established in compliance with GAAP and the Governmental Accounting Standards Board (GASB), which define the fund accounting structure and how to classify governmental activity. El Paso County uses fund accounting to ensure compliance with finance-related legal requirements. Fund accounting is used as a control device to segregate financial resources and ensure segregated resources are only used for their intended purposes. There are three (3) fund types; governmental, proprietary, and fiduciary.

The level at which BoCC must approve a budgetary change. For El Paso County and in compliance with GAAP, this is at the fund level. El Paso County further institutes a managerial level of control where all budgets cannot be overspent at the Business Unit (or cost center) level. While El Paso County will continue to establish budgets at the major category level (personnel, operating, and capital), El Paso County will not institute levels of control at that level.

This is the general process El Paso County follows in adopting the OAB each year. This process may be modified slightly at the direction of the BoCC or request of the Budget Officer as long as all requirements are adhered to. EPC implements different budgeting processes for the various accounting funds based on the legal restrictions of the accounting funds, funding sources, required expenditures, or BoCC direction. This section outlines the budget process based on whether the funds are Restricted, Partially Restricted or Unrestricted.

- Restricted Funds are determined based on federal, state, and outside agency compliancy requirements. EPC's Restricted Funds are the Road and Bridge Escrow, Conservation Trust Fund, Household Hazardous Waste Fund, School Trust Fund, and Local Improvement Districts.
- *Partially Restricted Funds* are determined based on restrictions as outlined above, but are partially funded by sales and use tax, property tax, or specific ownership tax. EPC's Partially Restricted Funds are the Community Investment Project Fund (CIP), Self-Insurance Fund, Department of Human Services Fund (DHS), and Road & Bridge Fund.
- *Unrestricted Funds* are the remaining funds in the General Fund that do not fall under a restricted cost center.
  - There are also Restricted, Committed, and Assigned Cost Centers (Business Units) within the General Fund that maintain their own fund balances and are accounted for separately in order to be in compliance with their various restrictions.

In the 2<sup>nd</sup> and 3<sup>rd</sup> quarter of the current year, the Budget Division coordinates with departments and offices on their restricted budget estimates for the upcoming FY. This includes all restricted funds and restricted cost centers in the General Fund. The Budget Division also coordinates with departments and offices on their partially restricted budget estimates for the upcoming fiscal year. This process includes all the review and analysis, as outlined for the Restricted Budget Process, but these funds have their own individual process. On-going budgetary changes to these funds are assessed based on legal requirements and available revenues and fund balance. Changes resulting in increases or decreases to personnel will be assessed for impacts and FTE counts will be updated accordingly.

Budgeting for the General Fund Unrestricted Budget is the core of the budget process, where revenue streams are identified and expenditures are determined by the BoCC. This process begins during the 2<sup>nd</sup> and 3<sup>rd</sup> quarter of the year and commences with the adoption of the OAB of the upcoming budget year by December 15<sup>th</sup>.

The Financial Roadmap is a five-year budget projection anticipating the known budgetary impacts through the next five budget years. The Financial Roadmap allows the BoCC, offices, departments, employees and citizens to anticipate the financial direction of El Paso County. This supports strong fiscal management providing time to plan and address potential impacts to El Paso County's financial position for future years. The following priorities are addressed during this process to include the appropriate minimum level of General Fund unrestricted fund balance.

EPC's Fund Balance Policy first priority is to establish a sufficient cash flow for the General Fund.

The appropriate minimum level of General Fund unrestricted fund balance to be maintained is the sum of:

- Historical uncollectable amounts for property taxes averaging 0.5%
- Sales tax for all funds (excluding restricted Public Safety Sales Tax) of 10%
- All other Unrestricted General Fund Revenues of 5%

The General Fund unrestricted fund balance may be used in the following circumstances:

- Revenues received are at least 4% less than budgeted due to economic conditions.
- Federally declared natural disasters within the County.
- Elimination of core (tax related, non-grant) revenue streams, such as:
  - Sales and/or use tax
  - Property tax
  - Clerk and recorder fees
  - o Specific ownership tax.
- BoCC determined emergency with one-time costs.
- Fund balance will be used in the order of: committed, assigned, and unassigned.

The General Fund Unrestricted Fund Balance will be replenished using the following methods:

- Adjust the 5-Year Budget Forecast (5YBF) so spending is adjusted downward (or economic recovery predicted) and the desired levels of Unrestricted Fund Balance are replenished.
- Natural disaster use is replenished when anticipated reimbursement will be received from state/federal government.
- Fund balance will be replenished in the order of: Committed, Assigned, and Unassigned.

The General Fund unrestricted fund balance will be replenished using the following timeline:

• The amount that needs to be replenished will be adjusted in the 5YBF to be brought to the minimum required level over a maximum of five (5) budget years.

Annually, after reviewing and updating all revenue estimates, the Budget Division will assess the impacts on the Financial Roadmap. Based on these impacts, the Budget Officer will hold meetings with the Countywide elected officials and department directors to discuss revenue impacts and El Paso County's critical needs. During these meetings, objectives of the Strategic Plan are reviewed to ensure alignment with the Financial Roadmap. Through an additional series of meetings, the Budget Officer will update the Financial Roadmap to address changes brought forward. This revised Financial Roadmap is then built into the PBB and presented to BoCC no later than October 15<sup>th</sup>. The compilation of the Financial Roadmap consists of three phases, Initial Compilation, Strategy Phase and BoCC Deliberations and Directions.



For the complete Budget policy that incorporates Fund Balance policy, please see Appendix A.





# IV. FINANCIAL SECTION

# **COUNTYWIDE BUDGET SUMMARY**

# **2019 COUNTYWIDE BUDGET SUMMARY**

The Countywide Budget Summary provides information regarding revenues, expenditures, and fund balances for the Countywide 2019 Original Adopted Budget (all 10 funds combined). The table below summarizes the Countywide 2019 Original Adopted Budget. Compared to the 2018 Original Adopted Budget, revenues are budgeted to increase by 4.98% and expenditures are budgeted to increase by 3.15% overall.

	2019 COU	NTY	WIDE BUDGET	SUN	MMARY				
								Increase/	Percent
All Funds Summary	2016 Actual	2	2017 Actual		2018 OAB	2	2019 OAB	(Decrease)	Change
UNRESTRICTED REVENUE									
Sales & Use Tax	95,561,380		101,148,848		107,337,883		111,436,649	4,098,766	3.82%
Propery Tax	47,160,745		48,047,317		51,675,939		53,067,537	1,391,598	2.69%
Specific Ownership Tax	6,201,812		7,470,341		8,089,255		7,459,220	(630,035)	-7.79%
Other Taxes	378,019		365,412		364,000		349,000	(15,000)	-4.12%
Fees & Charges for Services	6,046,457		1,081,037		1,079,000		903,000	(176,000)	-16.31%
Assessor Fees	30,276		26,810		21,000		24,000	3,000	14.29%
Clerk & Recorder Fees	11,561,228		11,826,130		11,630,000		11,650,000	20,000	0.17%
Coroner	497,575		526,820		472,500		532,500	60,000	12.70%
Planning & Community Development	1,470,955		1,620,949		1,451,400		1,800,000	348,600	24.02%
Sheriff Fees	968,408		2,826,193		2,713,000		2,576,500	(136,500)	-5.03%
Surveyor Fees	1,410		2,570		1,000		1,000	-	0.00%
Treasurer Fees	3,530,848		3,682,516		3,850,000		3,860,000	10,000	0.26%
Public Trustee Fees	428,683		368,889		201,000		115,000	(86,000)	-42.79%
Parks & Recreation Fees	649,488		348,839		325,000		225,000	(100,000)	-30.77%
Parking Structure Fees	221,670		234,870		205,000		205,000	-	0.00%
Rent Collections - Outside	21,899		23,818		15,000		15,000	-	0.00%
Intergovernmental	5,373,984		3,561,140		3,103,920		2,421,900	(682,020)	-21.97%
Miscellaneous Revenue	3,068,961		1,367,257		1,580,000		2,010,000	430,000	27.22%
Total Unrestricted Revenue \$	183,173,798	\$	184,529,757	\$	194,114,897	\$		\$ 4,536,409	2.34%
RESTRICTED REVENUE	, ,		, ,		, ,		, ,	, ,	
Grant/Intergovernmental	94,218,592		93,488,204		87,749,195		93,817,424	6,068,229	6.92%
Public Safety Sales & Use Tax	21,983,927		23,233,265		24,581,328		25,741,801	1,160,473	4.72%
Restricted Fees	1,971,826		7,453,137		5,756,550		5,997,800	241,250	4.19%
Restricted Revenue/Spec Own Tax - Fleet	· -		_		_		-	-	0.00%
Property Taxes-Pass thru BPPT	878,109		805,261		970,167		973,125	2,958	0.30%
Highway User Tax	12,506,067		13,003,581		13,698,000		16,159,463	2,461,463	17.97%
Employer Paid Benefits	6,860,907		8,050,907		9,843,722		8,947,472	(896,250)	-9.10%
Internal County Direct Bills	14,759,273		16,953,908		17,227,202		21,291,688	4,064,486	23.59%
Total Restricted Revenue	153,178,701		162,988,263		159,826,164		172,928,773	13,102,609	8.20%
TOTAL REVENUE \$	336,352,499	\$	347,518,019	\$	353,941,061	\$		\$ 17,639,018	4.98%
			,		<u> </u>		, , ,	<u> </u>	
EXPENDITURES:									
Personnel	110,538,456		115,660,408		127,473,784		133,472,127	5,998,343	4.71%
Operating	52,630,703		58,919,983		58,789,503		59,752,284	962,781	1.64%
Capital	7,814,188		5,464,083		16,154,010		7,057,534	(9,096,476)	-56.31%
Total Unrestricted Expenditures \$	170,983,347	\$	180,044,473	\$	202,417,297	\$	200,281,945	\$ (2,135,352)	-1.05%
Restricted Personnel	75,642,338		80,389,692		86,655,922		92,947,935	6,292,013	7.26%
Restricted Operating	69,954,129		76,584,957		66,929,008		72,975,399	6,046,391	9.03%
Restricted Capital	4,032,403		3,371,879		7,130,163		8,354,524	1,224,361	17.17%
Total Restricted Expenditures \$	149,628,870	\$	160,346,528	\$	160,715,093	\$	174,277,858	\$ 13,562,765	8.44%
Total Expenditures \$	320,612,217	\$	340,391,001	\$	363,132,390		374,559,803	\$ 11,427,413	3.15%
					, , , , , ,				
NET EXCESS / (DEFICIENCY) OF FUNDS \$	15,740,282	\$	7,127,018	\$	(9,191,329)	\$	(2,979,724)	\$ 6,211,605	67.58%
	<del></del>								

El Paso County, Colorado 2019 Original Adopted "Budget at a Glance"

TED REVENUE  ax 6 Real Property 5 Ship Tax ILT s for Svs ler Fees Innunity Development  manity Development  res sees so outside al cevenue Unrestricted Revenue 14 O REVENUE emmental 3 les & Use Tax 2	Road & Bridge   Bridge   Bridge   Bridge   Bridge   Bridge   4,047,190   5,000,000   5,000,000   0,0	Road &   Bridge   Escrow   DHS Fund	Community Investment Fund 3 10,856,711	Self- Insurance Fund 20,116,424	Conservation Trust Fund	Schools Trust	Household Hazardous Waste Mgmt.	75*	TOTAL
Genera	<b>R</b> 1. 2, 4, 4, 4, 4, 4, 4, 4, 4, 4, 4, 4, 4, 4,				Conservation Trust Fund		Household Hazardous Waste Mgmt.	LIDS	TOTAL
Genera	<b>R</b> (2,1,2,4,4,4,4,4,4,4,4,4,4,4,4,4,4,4,4,4,		<u> </u>		Conservation Trust Fund		Hazardous Waste Mgmt.	LIDS	TOTAL
VENUE 61,99 perty 51,7; 3,4 4 4 4 11,6; 5 evelopment 1,88 3,8 3,8 1,9; cred Revenue 143,00 evelopment 1,80 2,5 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	B			Fund 20,116,424	Trust Fund	Trust	Mgmt.	LIDS	TOTAL
evelopment 1,88  evelopment 1,88  cred Revenue 143,00  volute 130,44  2,57  2,4  1,93  cred Revenue 143,00	1,5	18,555,56		20,116,424					
61,9 3,4 3,4 4 4 4 11,6 5 8 8 8 8 8 8 8 8 7 7 7 7 7 7 7 8 8 8 8	2,4 4,4 4,5	18,555,56		20,116,424					
9,44 44 44 44 45 11,65 6 6 6 6 6 6 6 7 6 7 7 7 7 7 7 7 7 7 7	9,4								111,436,649
3,4 44 44 47 11,6 5 5 6 6 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7	9,4								53,067,537
evelopment 11,65 5 5 5 6 7 7 8 3,88 1,8 3,88 1,2 2 2 2 2 2 2 4,4 1,9 1,9 1,9 1,9 1,9 1,9 1,9 1,9 1,9 1,9	41								7,459,220
evelopment 11,66 5 5 5 5 6 7 7 8 3,88 1 1 2 2 2 2 2 2 4 1,9 6 11,9 6 11,9 6 11,9 6 11,9 6 11,9 6 11,9 6 11,9 6 12,4 13,0									349,000
evelopment 11,65 55 57 58 3,88 3,88 1 1 22 22 24 11,97									903,000
evelopment 1,86 2,57 3,88 1 2,22 2,42 1,93 cted Reve nue 143,00 NUE 30,44									24,000
evelopment 1,88 3,88 1 2,57 2 2 2 2 2 2 4 1,99 cted Revenue 143,00 NUE 30,44 25,77 2 25,77 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2									11,650,000
evelopment 1,8 3,8 1 2,8 1 2,4 1,9 cted Reve nue 143,0 NUE 30,4									532,500
2,5 3,88 1 2,2 2,4 1,9 cted Revenue 143,00 NUE 30,4	2 2 2 2 2 2 2 2 2 2								1,800,000
3,88 1 2,22 2,4 1,93 cted Revenue 143,00 NUE 30,4	0 0 0 0 0 0 0								2,576,500
3,88 1 2,2 2,4 1,93 Cted Revenue 143,00 NUE 30,4	000000000000000000000000000000000000000								1.000
2,4 11,5 NUE 143,6 NUE 30,4	200000								3.860,000
2,4 1,5 1,9 1,9 1,0 1,0 1,0 1,0 1,0 1,0 1,0 1,0 1,0 1,0	20000								115,000
2,4 1,5 NUE 143,0 NUE 30,4	2000								225,000
2,4 1,5 1,6 1,6 1,7 1,7 1,7 1,7 1,7 1,7 1,7 1,7 1,7 1,7	200								205,000
2,4 1,5 1,6 1,6 1,7 1,7 1,7 1,7 1,7 1,7 1,7 1,7 1,7 1,7	0 0								7,000
ricted Revenue 14  SNUE al 3 sle Tax 2	00								15,000
ricted Revenue 14 SNUE al 3 se Tax 2	0								2,421,900
Revenue 14				85,000					2,010,000
5 3	5,942,926	0 18,555,563	3 10,856,711	20,201,424	0	0	0	0	198,651,306
2 3									
2	73	59,800,082	2 802,509		1,392,525	100,000	1,133,581	180,000	93,817,424
	11								25,741,801
Restricted Fees 5,247,800	000,057 00								5,997,800
Property Taxes-Pass thru BPPT		973,125							973,125
Highway User Tax	16,159,463								16,159,463
Employee Paid Benefits				8,947,472					8,947,472
Internal County Direct Bills			4,127,067	17,164,621					21,291,688
Restricted Revenue 61,398,328	8 16,909,463	973,125 59,800,082	2 4,929,576	26,112,093	1,392,525	100,000	1,133,581	180,000	172,928,773
204,493,010	0 22,852,389	973,125 78,355,645	5 15,786,287	46,313,517	1,392,525	100,000	1,133,581	180,000	371,580,079
Expenditures									
Personnel 103,060,821	3,920,623	11,033,573	3	15,457,111					133,472,127
Operating 35,062,568		7,246,990	0 10,834,202	4,050,762					59,752,284
									7,057,534
Unrestricted Expenditures 142,241,768	9,417,540	0 18,280,563	3 10,834,202	19,507,873	0	0	0	0	200,281,946
		36,093,448	8	20,689,981	1,235,673		444,040		92,947,935
Restricted Operating 32,225,024	4,592,535	973,125 23,706,634	4 4,929,576	5,422,112	156,852	100,000	689,541	180,000	72,975,399
	5,								8,354,524
Restricted Expenditures 62,747,412	2 16,909,463	973,125 59,800,082	2 4,929,576	26,112,093	1,392,525	100,000	1,133,581	180,000	174,277,857
204,989,180	80 26,327,003	973,125 78,080,645	5 15,763,778	45,619,966	1,392,525	100,000	1,133,581	180,000	374,559,803

# DEPARTMENT TO FUND RELATIONSHIP

		I.	TILLIE W.	min iviatio	and dinent	Department w rung nerangnamp - 2017 ne vervoes						
Denartment Ge	General Fund	General Fund Restricted	Road & Bridge	Road & Bridge Escrow	Dept. of Human Services	Community Investment	Self. Insurance	Conservation Trust		Household Schools' Hazardous Trink Waste	Local Household Improvement Hazardous Districts- Waste Falcon Vista	Total
			io.									
Assessor	24,000											24,000
Clerk & Recorder	11,650,000	2,600,000										14,250,000
Coroner	537,500											537,500
District Attorney		953,977										953,977
Sheriff's Office	4,859,000	1,707,904										6,566,904
Public Safety Sales & Use Tax		25,741,801										25,741,801
Surveyor	1,000											1,000
Treasurer	3,860,000											3,860,000
Public Trustee	115,000											115,000
Administrative Services	119,766,782	1,975,000				15,786,287	46,313,517		100,000			183,941,586
Information Technology	7,000											7,000
Facilities Stragtegic Infrastructure Mgmt	15,000	1,297,367										1,312,367
Parking Structure	205,000											205,000
Community Services Department- Parks	225,000	601,800										826,800
Justice Services/Community Outreach		8,114,489										8,114,489
Veteran Services	29,400											29,400
Conservation Trust								1,392,525				1,392,525
Household Hazardous Waste										1,133,581		1,133,581
Planning & Community Development	1,800,000											1,800,000
Economic Development		11,711,567										11,711,567
Pikes Peak Workforce Center		6,694,423										6,694,423
Road & Bridge			22,852,389	973,125								23,825,514
Dept of Human Services					78,355,645							78,355,645
Local Improvement Districts-Falcon Vista											180,000	180,000
TOTAL REVENUES 1	143,094,682	61,398,328	22,852,389	973,125	78,355,645	15,786,287	46,313,517	1,392,525	100,000	1,392,525   100,000   1,133,581	180,000	371,580,079

			псран	TOTAL TO I	und Ivolan	Department to Fund Netationship - 2019 EAF ENDIT ONES		CHICIT				
		General		Road &	Dept. of					Household	Local Improvement	
Department	General Fund	Fund Restricted	Road & Bridge	Bridge Escrow	Human Services	Community Investment	Self- Insurance	Conservation Trust	Schools' Trust	Hazardous Waste	Districts- Falcon Vista	Total
EXPENDITURES:												
Assessor	3,993,350											3,993,350
Clerk & Recorder	8,589,916	3,600,000										12,189,916
Coroner	2,852,324											2,852,324
County Attorney	1,262,289											1,262,289
District Attorney	15,140,723	953,977										16,094,700
Sheriff's Office	52,130,759	1,707,904										53,838,663
Sheriff's Office/Security	1,547,688											1,547,688
Public Safety Sales & Use Tax		25,860,885										25,860,885
Surveyor	11,380											11,380
Treasurer	1,332,040											1,332,040
Administrative Services												
Board of County Commissioners	1,112,410											1,112,410
Interagency Relations	396,269											396,269
Board of Equalization	39,956											39,956
Financial Services/Budget & Finance	1,883,473	1,975,000				15,763,778	45,619,966		100,000			65,342,217
County Wide Support	297,689											297,689
Contracts & Procurement	710,832											710,832
Health Department Support	3,812,806											3,812,806
Information Technology	13,833,730											13,833,730
Public Information Office	288,274											288,274
Facilities Stragtegic Infrastructure Mgmt	6,675,672	1,297,367										7,973,039
Facilities/Utilities	2,963,646											2,963,646
Community Services Department -Parks	2,069,629	831,800										2,901,429
CSU Administration	265,514											265,514
Environmental Services	386,319											386,319
Veteran Services	474,309											474,309
Justice Services/Community Outreach	586,489	8,114,489										8,700,978
Conservation Trust								1,392,525				1,392,525
Household Hazardous Waste										1,133,581		1,133,581
Economic Development Admin	269,637	11,711,567										11,981,204
Planning & Community Development	2,437,452											2,437,452
HR/Risk Mgmt	1,873,642											1,873,642
Pikes Peak Workforce Center	6,694,423											6,694,423
Department of Public Works	6,847,632		26,327,003	973,125								34,147,760
Dept of Human Services					78,080,645							78,080,645
Local Improvement Districts-Falcon Vista											180,000	180,000
Retirement												8,155,919
TOTAL EXPENDITURES	148,936,191	56,052,989	26,327,003	973,125	78,080,645	15,763,778	45,619,966	1,392,525	100.000	1,133,581	180.000	374 559 803

2019 Original Adopted Budget - Fund Balance Estimates

	January 1, 2019	2019	2019	December 31, 2019		
	Estimated	Original	Original	Estimated	Estimated	Estimated
	Beginning +	Adopted Budget -	Adopted Budget =	Available	Restricted	Available
	Fund Balance	Revenues	Expenditures	Fund Balance	Fund Balance	Fund Balance
General Fund -Net-UR	\$18,671,601	\$143,094,682	(\$142,241,768)	\$19,524,516	\$19,524,516	80
Legally Required TABOR Reserve	7,351,778	0	0	7,351,778	7,351,778	0
BoCC Emergency Reserve	3,126,785	0	0	3,126,785	3,126,785	0
General Fund -RES*	17,569,617	61,398,328	(62,747,412)	16,220,533	16,220,533	0
Total General Fund	\$46,719,781	\$204,493,010	(\$204,989,180)	\$46,223,612	\$46,223,612	80
Partially Restricted Funds						
Road & Bridge	\$6,925,303	\$22,852,389	(\$26,327,003)	\$3,450,689	\$3,450,689	80
Department of Human Services	\$550,106	\$78,355,645	(\$78,080,645)	\$825,106	\$825,106	80
Community Investment	\$477,240	\$15,786,287	(\$15,763,778)	8499,749	\$499,749	80
Self-Insurance	\$10,354,367	\$46,313,517	(\$45,619,966)	\$11,047,918	\$11,047,918	80
Restricted Funds						
Road & Bridge Escrow	80	\$973,125	(\$973,125)	0\$	80	80
Conservation Trust	\$526,017	\$1,392,525	(\$1,392,525)	\$526,017	\$526,017	80
School's Trust	\$134,245	\$100,000	(\$100,000)	\$134,245	\$134,245	80
Household Hazardous Waste Management	\$821,637	\$1,133,581	(\$1,133,581)	\$821,637	\$821,637	80
Local Improvement Districts-Falcon Vista	\$104,798	\$180,000	(\$180,000)	\$104,798	\$104,798	80
Total	\$66,613,494	\$371,580,079	(\$374,559,803)	\$63,633,771	\$63,633,771	0\$



## 2019 COUNTYWIDE REVENUE SUMMARY

The revenues for El Paso County primarily consist of:

- Property Taxes
- Sales Taxes
- Other Taxes
- Intergovernmental Revenues
- Charges for Services (including Licenses & Permits and Fines & Forfeitures)
- Miscellaneous Revenues

The proportion of these revenues vary by fund. For example, Sales Taxes are distributed to the General Fund, Self-Insurance Fund, Community Investment (Capital) Fund and the Human Services Fund; Property Taxes accrue to the General Fund and the Road and Bridge Fund. The Road and Bridge Fund receives significant state allocated intergovernmental revenue in the form of Highway Users Tax Funds (HUTF). Additionally, the Human Services Fund receives intergovernmental revenue from the State and Federal governments for welfare payments. The Solid Waste Management Fund receives most of its revenue from Charges for Services.

Due to the limitations of Article X, Section 20 of the Colorado Constitution, El Paso County is estimating revenues more conservatively. The calculations required by Article X, Section 20, in reference to "revenue limits" imply the revenue received by a district is the most important factor. Certainly the requirement to refund any revenue received over the "limit" is a major consideration. Revenues must be estimated as closely as possible to their expected values.

The major sources of revenue, Property and Sales Taxes, are discussed in detail in this section. Each individual fund section contains a separate analysis of revenues, which should be carefully examined for the sources of its revenues.

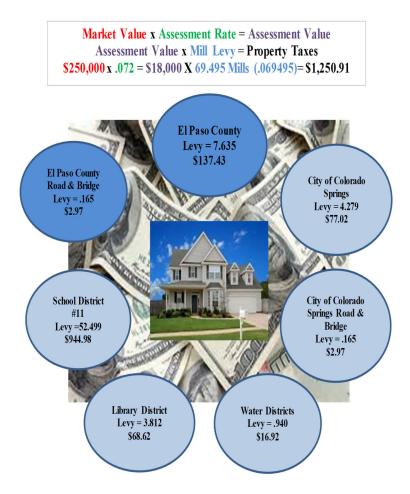


# Example of how a citizen's property tax is calculated in EPC.

Market Value of the home as valued by the El Paso County Assessor's Office.

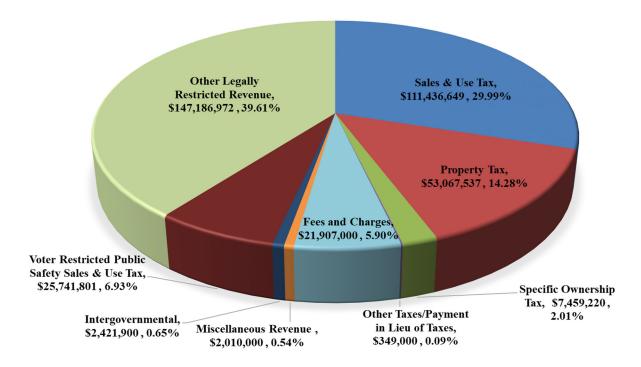
Assessment Rate as determined by the State of Colorado in accordance with Colorado Revised Statute 39-1-104.2 C.R.S. (currently 7.20% of market).

Mill Levy is a tax rate of 1/10 of a cent. A tax rate of 1 mill per thousand means \$1.00 of tax per \$1,000 of assessed value.



Based on the calculation above, this household would pay \$1,250.91 in total property taxes, of which El Paso County would receive \$140.40 or 11.22% of the total property tax collected.

# 2019 ORIGINALADOPTED BUDGET REVENUE BY MAJOR CATEGORY \$371,580,079



El Paso County, Colorado Allocation of Revenues by Major Category

			Restricted		Specific			Intergovern-			
		Sales & Use	Sale	Property	Ownership	Other	Fees and	mental	Other	Restricted	2019 Original
Fund	Department	Tax	Тах	Tax	Tax	Taxes	Charges	Revenues	Revenue	Revenue	Adopted Budget
1 /	Administrative Services	61,907,951	0	51,735,801	3,412,030	285,000	396,000	105,000	1,925,000	0	119,766,782
1	Facilities - Parking Structure	0	0	0	0	0	205,000	0	0	0	205,000
1	Facilities Management	0	0	0	0	0	15,000	0	0	0	15,000
1	Parks & Leisure Services	0	0	0	0	0	225,000	0	0	0	225,000
I	Information Technology	0	0	0	0	0	7,000	0	0	0	7,000
	Veteran Services	0	0	0	0	0	0	29,400	0	0	29,400
-	Planning & Community Development	0	0	0	0	0	1,800,000	0	0	0	1,800,000
7	Assessor	0	0	0	0	0	24,000	0	0	0	24,000
<u> </u>	Clerk & Recorder	0	0	0	0	0	11,650,000	0	0	0	11,650,000
<u> </u>	Coroner	0	0	0	0	0	532,500	5,000	0	0	537,500
<b>V</b> 1	Sheriff's Office	0	0	0	0	0	2,576,500	2,282,500	0	0	4,859,000
•1	Surveyor	0	0	0	0	0	1,000	0	0	0	1,000
[	Treasurer	0	0	0	0	0	3,860,000	0	0	0	3,860,000
1	Public Trustee	0	0	0	0	0	115,000	0	0	0	115,000
-	Net General Fund	61,907,951	0	51,735,801	3,412,030	285,000	21,407,000	2,421,900	1,925,000	0	143,094,682
	Facilities CAM and County/City SLA	0	0	0	0	0	0	0	0	1,297,367	1,297,367
1	Restricted Parks & Environ Svcs	0	0	0	0	0	0	0	0	601,800	601,800
	Justice Services/Community Outreach	0	0	0	0	0	0	0	0	8,043,489	8,043,489
•	Colorado Alt Sentencing Program (CASF	Р 0	0	0	0	0	0	0	0	71,000	71,000
	Restricted Fees	0	0	0	0	0	0	0	0	1,975,000	1,975,000
•	Clerk & Recorder	0	0	0	0	0	0	0	0	2,600,000	2,600,000
I	District Attorney-Grants	0	0	0	0	0	0	0	0	953,977	953,977
<b>V</b> 1	Sheriff's Office	0	0	0	0	0	0	0	0	1,707,904	1,707,904
I	Public Safety Sales & Use Tax	0	25,741,801	0	0	0	0	0	0	0	25,741,801
-	Economic Development	0	0	0	0	0	0	0	0	11,711,567	11,711,567
I	Pikes Peak Workforce Center	0	0	0	0	0	0	0	0	6,694,423	6,694,423
-	GF -Grants/Restricted	0	25,741,801	0	0	0	0	0	0	35,656,527	61,398,328
1 ]	Total General Fund	61,907,951	25,741,801	51,735,801	3,412,030	285,000	21,407,000	2,421,900	1,925,000	35,656,527	204,493,010
Partial	Partially Restricted Funds										
2 F	Road & Bridge	0	0	1,331,736	4,047,190	64,000	500,000	0	0	16,909,463	22,852,389
4 I	Dept of Human Serv.	18,555,563	0	0	0	0	0	0	0	59,800,082	78,355,645
9	Community Investment	10,856,711	0	0	0	0	0	0	0	4,929,576	15,786,287
12 S	Self-Insurance	20,116,424	0	0	0	0	0	0	85,000	26,112,093	46,313,517
Restric	Restricted Funds										
3 1	Road & Bridge Escrow	0	0	973,125	0	0	0	0	0	0	973,125
15 (	Conservation Trust	0	0	0	0	0	0	0	0	1,392,525	1,392,525
61	School's Trust Fund	0	0	0	0	0	0	0	0	100,000	100,000
22 H	Household Hazardous Waste Mgmt.	0	0	0	0	0	0	0	0	1,133,581	1,133,581
75 I	Local Improve. Districts-Falcon Vista	0	0	0	0	0	0	0	0	180,000	180,000
		111 436 649	25 741 801	54 040 662	7 459 220	349 000	21 907 000	2 421 900	2 010 000	2 010 000 146 213 847	371 580 079
		7.060011111		2006010610	0116/016	2007	2001/07/1	207577	2026226	10,012,011	7106006110



#### STATE OF COLORADO PROPERTY TAX REVENUE LIMITATIONS

#### Constitutional

In November 1992, the people of the State of Colorado passed an amendment to the State's Constitution (Article X, Section 20) known as the Taxpayer's Bill of Rights (TABOR), which was effective December 31, 1992. TABOR's intended purpose was to reasonably restrain most of the growth of government by imposing spending and revenue limits on the state and any local government, excluding enterprises. Provisions of TABOR require, among other things, that:

- Each district shall reserve for use in declared emergencies 3% or more of its fiscal year spending (as defined by TABOR) excluding bonded debt service.
- If revenue from sources not excluded from fiscal year spending exceeds the limits prescribed by TABOR in dollars for that fiscal year, the excess shall be refunded in the next fiscal year unless voters approve a revenue change as an offset.
- Revenue collected, kept, or spent illegally since four full fiscal years before an individual or class action enforcement suit is filed shall be refunded with 10% annual simple interest from the initial conduct.
- With minor exceptions, advance voter approval is required for any new tax, tax rate increase, mill levy above that for the prior year or creation of any multiple fiscal years direct or indirect district debt or other financial obligation without certain cash reserve amounts.

The County believes it complies with the provisions of TABOR. However, many of its provisions will most likely be interpreted by the judicial system and those interpretations could differ from those of the County.

## <u>Legislative – 5.5% Property Tax Revenue Limit</u>

This is a limitation on the property tax line item in each local government budget in Colorado. It is called the "Annual Levy Law" [29-1-301, C.R.S.], and requires that levies be lowered to prevent levying more revenue than a:

- 5.5% increase from the prior year, and
- An additional amount for new construction, annexation/inclusions and other new property.

This limitation on levy and revenue reflects the pre-TABOR property tax system, in which levies could be raised in any year to assure property tax as a regular source of revenue.

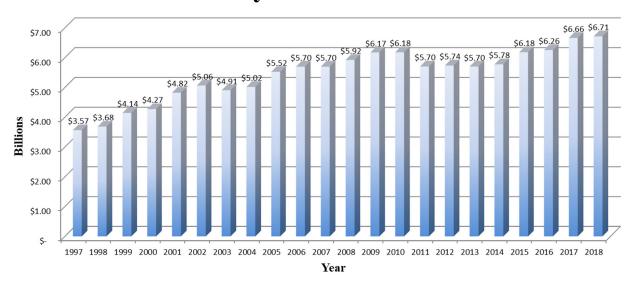
Circumstances can occur in which the 5.5% revenue limit can force a reduction in the mill levy over the previous year to avoid collecting excess revenue. Under the structure of TABOR, this excess revenue could be collected but would have to be refunded to the extent that actual receipts exceeded the limit. This statute is more restrictive and does not allow for the collection of this revenue.

Under most other circumstances, the Constitutional limits imposed by TABOR restrict the ability of all taxing districts to raise taxes without a vote of the people.

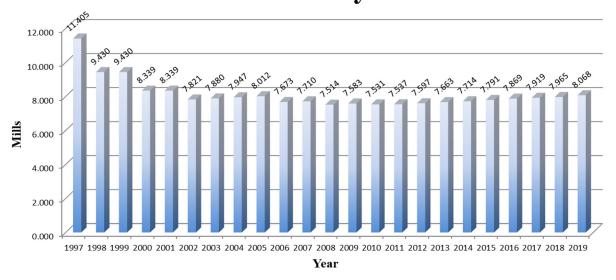
In 2016 El Paso County collected \$14,548,000 in excess revenue which, resulted in the County proposing a ballot measure to the citizens on November 7, 2017.



# **County Assessed Value**



# Mill Levy





## HISTORY OF THE MILL LEVY

- <u>1988</u> The 1988 year reflects a drastic change in the County mill levy due to the reassessment of all property from a 1977 value base year to a 1985 value base year. Also, on January 1, 1988, the 1% County sales tax was implemented. Due to the reassessment increase and the implementation of the 1% County sales tax, the 1988 budget year mill levy decreased from 25.745 to 11.000 mills.
- 1989 The mill levy was held at 11.000 mills for budget year 1989. The impacts of the adjustments to the residential rate in 39-1-104.2 C.R.S. decreased the assessment ratio on residential property from 18% of market value to 16% of market value. The County had a reduction in its assessed valuation from \$3,026,357,860 to \$2,876,559,200. This decreased assessed valuation resulted in a reduction of assessed property tax of approximately \$1.6 million. In 1988, the County received approximately \$6 million more than what was budgeted for sales tax. This favorable variance was available for use in 1989 and allowed the County to hold the mill levy at 11.000 mills.
- <u>1990</u> The mill levy was held at 11.000 mills for budget year 1990. The assessed value went up approximately 3%. The property tax revenue increased \$1 million. The increased property tax along with the use of existing reserves allowed the Board of County Commissioners to hold the mill levy at 11.000 mills.
- <u>1991</u> The mill levy was held at 11.000 mills for budget year 1991. The assessed value dropped approximately 2.5%, which resulted in a reduction of \$800,000 of property tax revenue from 1990. Departments were asked to reduce their budgets from the 1990 level by 7.5% to avoid excessive use of existing cash reserves. The budget reductions and the use of approximately \$2 million of cash reserves allowed the Board of County Commissioners to hold the mill levy at 11.000 mills for the fourth year.
- 1992 The mill levy was adjusted to 12.000 mills for budget year 1992 due to a 14.47% drop in assessed valuation of the County. The assessed value dropped from \$2,892,075,040 in 1990 to \$2,473,437,720 in 1991. Due to the significant reduction in assessed value, the increase in mill levy still resulted in lower property taxes being collected in 1992 than in 1991. In 1991, the County's 11 mills generated \$31,812,826 in property taxes, while in 1992, the County's 12.000 mills generated \$29,681,253. This was a reduction of \$2,131,573 in property taxes.
- <u>1993</u> The mill levy was maintained at 12.000 mills for the 1993 budget year as required by Article X, Section 20 of the Colorado Constitution. With an assessed valuation of \$2,482,558,210; the property tax revenue estimated for 1993 was \$29,790,698, resulting in a total increase in property tax revenues of \$109,445 or a 0.3% increase.
- <u>1994</u> The mill levy was continued at 12.000 mills for the 1994 budget year as was required by Article X, Section 20 of the Colorado Constitution. With an assessed valuation of \$2,335,113,500, the property tax revenue estimated for 1994 was \$28,021,360. This resulted in a total decrease in property tax revenues of \$1,769,338 or a 5.9% decrease. This reduction was primarily the result of the decrease in assessment ratio of residential property from 14.34% to 12.86% and the Board's continued commitment to cost containment.
- <u>1995</u> The mill levy was continued at 12.000 mills for the 1995 budget year as required by Article X, Section 20 of the Colorado Constitution. With an assessed valuation of \$2,421,036,250, the property tax revenue was estimated at \$28,471,386 for 1995. This resulted in a projected increase in property tax



revenues of \$450,026, or 1.6%. The 1995 estimated property tax revenue was about 10% less than what was collected three years prior in 1992.

<u>1996</u> – The 1996 year brought a reassessment adjustment which resulted in a 13% growth in assessed value for the County. However, to compensate for this increase in assessed value, the County implemented a "temporary mill levy reduction" that reduced the mill levy to 11.405 mills for the 1996 budget year as required by the statutory 5.5% revenue limitation. With an assessed valuation of \$2,743,302,890, the total property tax revenue (including debt service) estimated for 1996 was \$31,287,369.

<u>1997</u> – The "temporary mill levy reduction" initiated in 1996 was continued for the 1997 budget year. This accounted for the mill levy associated with an advanced refunding required in 1996 but available under that statute in subsequent years providing the 5.5% revenue limit is not exceeded. The mill levy remained at 11.405 mills. With an assessed valuation of \$2,888,529,520 the total property tax revenue (including debt service) estimated for 1997 was \$32,284,806 which resulted in a total increase in property tax revenues of \$997,437, or a 3.2% increase.

<u>1998</u> – The "temporary mill levy reduction" initiated in 1996 was discontinued for the 1998 budget year. The mill levy was reduced to 9.430 mills. With an assessed valuation of \$3,565,003,700 the total property tax revenue estimated for 1998 was \$33,617,985. This resulted in a total increase in property tax revenues of \$1,333,179, or a 4.1% increase. The BoCC initiated a five-year elimination of the business personal property tax, which resulted in an annual reduction in anticipated taxes over the next five years. For 1998, this reduction was projected to total \$1,122,684. If the total increase in property taxes of \$1,333,179 above is reduced by that amount, the actual total increase is \$210,495 or less than seventenths of 1%. Revenue was also reduced by 3,672,023 due to a TABOR refund.

1999 – The mill levy continued at the same level as 1998, at 9.430 mills. With an assessed valuation of \$3,683,646,060 the total property tax revenue estimated for 1999 was \$34,736,782. This resulted in a total increase in property tax revenues of \$1,118,797, or a 3.3 % increase. In the previous year, the BoCC initiated a five-year elimination of the business personal property tax, which results in an annual reduction in anticipated taxes over five years. The impact this year was a reduction in anticipated property tax revenue of \$2,270,229. The effect of this reduction is that the actual estimated property tax revenue for 1999 would be about \$32,466,553. This is a decrease in property tax revenues over what was anticipated for each of the past two years.

<u>2000</u> – The Board of County Commissioners implemented a "temporary mill levy reduction", which reduced the mill levy from 9.43 to 8.339. With an assessed value of \$4,143,072,830 the total property tax revenue is estimated at \$34,549,216. The 1999 audit, completed in 2000, concluded the County over collected revenue (as per TABOR limitations) by \$381,483. The County elected to request the voters to allow the Parks Department to use the over collection for Bear Creek Nature Center, which was damaged by a fire in May 2000.

<u>2001</u> – The Board of County Commissioners retained the "temporary mill levy reduction", keeping the mill levy at 8.339. During the budget process, the Commissioners unanimously approved a resolution eliminating 100% of the County portion of the business personal property tax. With the total assessed value of \$4,269,635,860; the total property tax revenue was calculated to be \$35,602,394 – less the business personal property tax of \$5,482,981 – leaving a total of \$30,119,413 to be collected.

- **2002** The Board of County Commissioners implemented another "temporary mill levy reduction" reducing the mill levy to 7.821. The assessment ratio on residential property also dropped from 9.74% to 9.15%. With an assessed value of \$4,820,730,590; the total property tax revenue was estimated at \$25,383,748 which excludes the taxpayer refund of \$7,731,564.
- <u>2003</u> The Board of County Commissioners maintained the mill levy rate of 7.821 then added 0.059 due to abatements of \$296,408 during the year to achieve a mill levy of 7.88. The assessed value more than doubled over the last 10 years eclipsing \$5 billion for the first time for the 2002 assessments. With an assessed value of \$5,064,749,140 the total property tax revenue was estimated at \$34,272,550.
- **2004** The Board of County Commissioners maintained the mill levy rate of 7.88 from 2003 then added 0.067 due to abatements of \$329,034 during the year to achieve a mill levy of 7.947. The assessed value dropped slightly to \$4,906,923,820 to generate revenue of approximately \$33,922,989.
- **2005** The Board of County Commissioners maintained the mill levy rate of 7.947 from 2004 then added 0.065 due to abatements of \$325,519 during the year to achieve a mill levy of 8.012. The assessed value rose slightly to \$5,016,367,990 to generate revenue of approximately \$35,080,838.
- <u>2006</u> The Board of County Commissioners reduced the mill levy rate from 8.012 to 7.616. At this time, this was the lowest mill levy El Paso County has had since TABOR was implemented. Due to abatements during 2006, .057 mills were added bringing the 2006 mill levy to 7.673. The assessed value rose to \$5,523,826,270, less the business personal property of \$698,324,100, to generate revenue of approximately \$37,666,560.
- **2007** The Board of County Commissioners maintained the mill levy rate of 7.763 from 2006 then added 0.037 due to abatements of \$184,966 during the year to achieve a mill levy of 7.710. The assessed value rose to \$5,698,095,780 to generate revenue of approximately \$38,718,848.
- **2008** The Board of County Commissioners reduced the mill levy rate from 7.710 to 7.514. This is now the lowest mill levy El Paso County has had since TABOR was implemented, down 0.102 mills from the reduced mill levy rate in 2006. The assessed value increased slightly to \$5,777,956,400 to generate revenue of approximately \$43,415,564.
- **2009** The Board of County Commissioners maintained the mill levy rate of 7.514 from 2008 then added 0.069 mills due to abatements of \$451,029 during the year to achieve a mill levy of 7.583. The assessed value increased to \$5,922,593,250 to generate revenue of approximately \$44,911,025.
- <u>2010</u> The Board of County Commissioners allocated a mill levy of 7.467 mills plus 0.064 mills due to abatements during the year of \$434,805 for a total of 7.531 mills. The assessed value increased to \$6,173,010,190 to generate revenue of approximately \$46,488,940.
- **2011** The Board of County Commissioners maintained the mill levy rate of 7.467 from 2010 then added 0.070 mills due to abatements in the amount of \$473,833 for a total of 7.537 mills. The assessed value slightly increased to \$6,180,356,150 to generate revenue of approximately \$46,581,344.
- **2012** The Board of County Commissioners maintained the mill levy rate of 7.537 mills in 2012. Due to abatements during 2012 in the amount of \$379,512, 0.060 mills were added bringing the 2012 mill levy to 7.597. With a reduction in the assessed of \$477,050,810, for a total of \$5,703,305,340, a total of approximately \$43,328,011 in revenue was generated.

- <u>2013</u> The Board of County Commissioners maintained the mill levy rate of 7.597 then added 0.066 mills due to abatements during the year in the amount of \$381,352 for a total of 7.663 mills. The assessed value rose slightly to \$5,736,061,360 to generate revenue of approximately \$43,955,438.
- <u>2014</u> The Board of County Commissioners maintained the mill levy rate from 2013 of 7.663. Due to abatements in the amount of \$293,158, 0.051 mills were added during the year, bringing the total mill levy rate to 7.714. With a slight reduction in the assessed value, at a total of \$5,701,116,050, revenue of approximately \$43,978,409 was generated.
- <u>2015</u> The Board of County Commissioners maintained the mill levy rate of 7.714 then added 0.077 mills due to abatements of \$444,416 during the year, creating a total of 7.791 mills. The assessed value rose to \$5,775,691,780 generating revenue of approximately \$44,998,415.
- **2016** The Board of County Commissioners maintained the mill levy rate of 7.791 from 2015 then added 0.078 due to abatements of \$481,974 during the year to achieve a mill levy of 7.869. With an increase in the assessed value of 6,174,735,159, at a total valuation of \$6,180,510,850, approximately \$48,563,323 was generated.
- <u>2017</u> The Board of County Commissioners maintained the mill levy rate of 7.869 and added 0.050 mills due to abatements in the amount of \$315,662 for a total mill levy of 7.919. The assessed value increased to \$6,255,235,710 and generated revenue of approximately \$49,537,933.
- **2018** The Board of County Commissioners maintained the mill levy rate of 7.919 and added 0.046 mills due to abatements in the amount of \$308,204 for a total mill levy of 7.965. The assessed value increased to \$6,661,996,580 and generated revenue of approximately \$53,062,803.
- **2019** The Board of County Commissioners maintained the mill levy rate of 7.965 and added 0.103 mills due to abatements in the amount of \$701,712 for a total mill levy of 8.068. The assessed value increased to \$6,713,638,415 and generated revenue of approximately \$54,165,635.

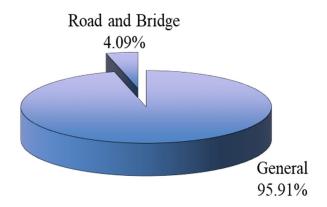
According to Colorado Division of Local Government, El Paso County has the lowest Property Tax per capita compared to all 64 Colorado Counties with a Property Tax per capita of \$66 in 2006. This is followed by Fremont County at \$94 per capita (140% greater than El Paso County), then by Otero County at \$121 per Capita (200% greater than El Paso County).

The amounts grow to as much as \$1,255 per capita in San Juan County with an average Property Tax per capita of all 64 Colorado Counties of \$387 (almost six times El Paso County's Property Tax Per Capita).

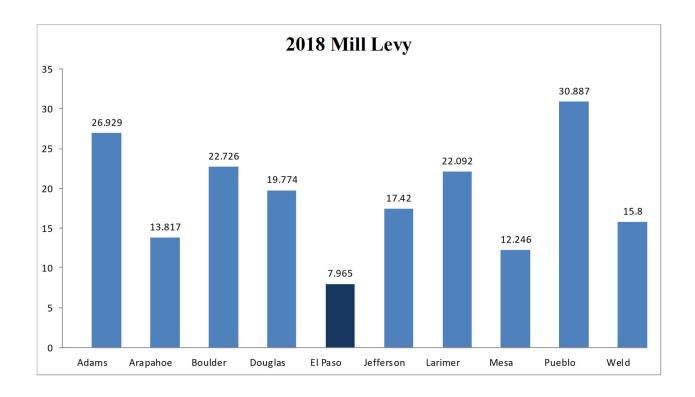
# MILL LEVY DISTRIBUTION FOR 2018 BUDGET As Approved in the December 2019 Mill Levy Resolution

FUND	MILL LEVY	MILL LEVY WITH ABATEMENTS	REAL PROPERTY ASSESSED VALUATION	PROPERTY TAX	SPECIFIC OWNERSHIP
General	7.635	7.738	\$6,713,638,415	\$51,950,134	\$3,412,030
Road and Bridge	0.330	0.330	\$6,713,638,415	\$2,215,501	\$4,047,190
Total Mill Levy	7.965	8.068		\$54,165,635	\$7,459,220
Cities/Towns share of E Total Budgeted Tax Re		nal Property Tax	_	\$1,386,864 \$52,778,771	

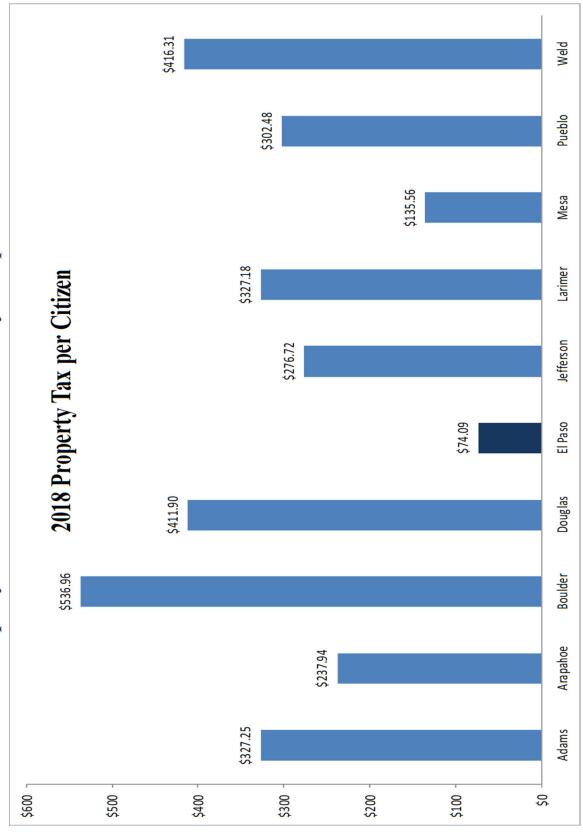
# Mill Levy Distribution



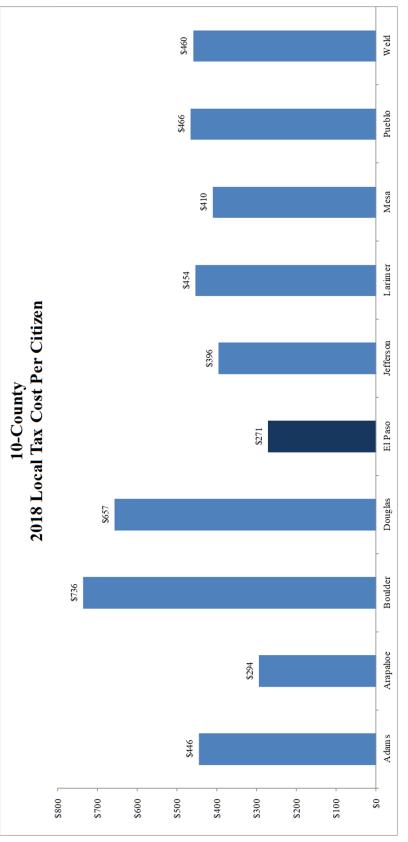
The following three charts are from the 10 County Mill Levy Comparisons. The 10 major counties in Colorado include, Adams, Arapahoe, Boulder, Douglas, El Paso, Jefferson, Larimer, Mesa, Pueblo, and Weld. This is most current data from the 2018 10 County Budget Conference.



Property Tax Per Citizen 10-County Comparison



# Local Tax Cost Per Citizen 10-County Comparison



	Adams	Arapahoe	Boulder	Douglas	El Paso	Jefferson	Larimer	Mesa	Pueblo	Weld
2018										
Sales Tax	\$49,115,000	\$25,793,000	\$55,838,000	\$68,190,000	\$131,919,000	\$51,714,000	\$33,807,000	\$33,257,000	\$21,080,000	80
Property Tax	\$170,301,000	\$156,138,000	\$176,774,000	\$140,209,000	\$52,646,000	\$162,037,000	\$114,881,000	\$20,766,000	\$49,942,000	\$131,254,000
Specific Ownership Tax	\$12,522,000	\$10,834,000	\$9,452,000	\$15,148,000	\$8,089,000	\$17,920,000	\$10,725,000	\$3,429,000	\$4,483,000	\$11,400,000
Other Taxes	\$0	80	\$71,000	80	\$100,000	80	80	\$5,403,000	\$1,518,000	\$2,230,000
Budgeted Revenue *	\$231,938,000	3231,938,000 \$192,765,000	\$242,135,000	\$223,547,000	\$192,754,000	\$231,671,000	\$159,413,000	\$62,855,000	\$77,023,000	\$144,884,000
Population Estimates**	520,398	656,210	329,211	340,396	710,602	585,558	351,126	153,188	165,109	315,282
Annual Cost Per Citizen	\$446	\$294	\$736	\$657	\$271	\$396	\$454	\$410	\$466	\$460

\*2018 Budgeted Data from 2018 10-County Data Book

<sup>\*\*</sup>Estimated Population From Department of Local Affairs

# SALES AND USE TAX REVENUE

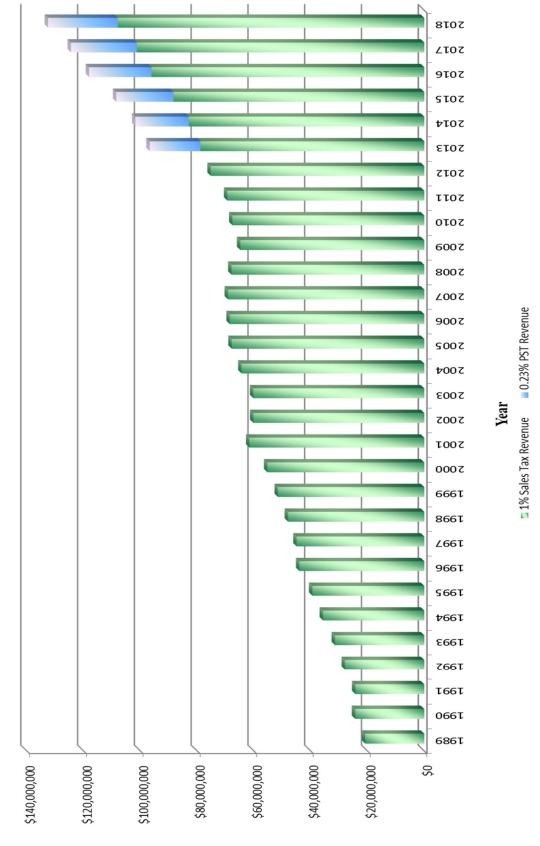
A one-percent County sales tax was approved by the voters of El Paso County in November 1987 for implementation in 1988. Generally, the sales tax applies to any sale of tangible personal property made within the County that is not a wholesale sale. The County sales tax follows the same guidelines as the State of Colorado sales tax and is administered by the State.

In November 2012, a 0.23% Public Safety Tax (PST) was approved by the voters. This sales tax was implemented in 2013 to address critical and emergent needs of the El Paso County Sheriff's Office and had a sunset date of January 1, 2021. In November of 2018, the voters renewed the 0.23% PST one year early, for a new sunset date of January 1, 2029.

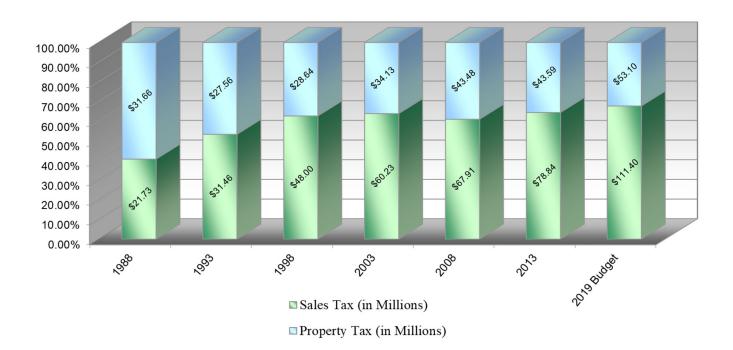
			1% Sales Tax	Variance from			0.23% PST	Variance from	
Year	Source	Budget	Revenue	Budget	% Change	Budget	Revenue	Budget	% Change
1989	Audited Revenue	\$18,850,000	\$20,798,312	\$1,948,312					
1990	Audited Revenue	\$24,000,000	\$24,329,087	\$329,087	16.98%				
1991	Audited Revenue	\$24,240,000	\$24,262,489	\$22,489	-0.27%				
1992	Audited Revenue	\$24,000,000	\$27,907,629	\$3,907,629	15.02%				
1993	Audited Revenue	\$26,900,000	\$31,456,823	\$4,556,823	12.72%				
1994	Audited Revenue	\$31,600,000	\$35,665,220	\$4,065,220	13.38%				
1995	Audited Revenue	\$35,000,000	\$39,425,748	\$4,425,748	10.54%				
1996	Audited Revenue	\$40,133,292	\$43,985,887	\$3,852,595	11.57%				
1997	Audited Revenue	\$45,670,000	\$44,972,364	(\$697,636)	2.24%				
1998	Audited Revenue	\$47,824,000	\$47,998,660	\$174,660	6.73%				
1999	Audited Revenue	\$48,599,000	\$51,559,581	\$2,960,581	7.42%				
2000	Audited Revenue	\$51,497,810	\$55,272,451	\$3,774,641	7.20%				
2001	Audited Revenue	\$55,097,561	\$61,593,360	\$6,495,799	11.44%				
2002	Audited Revenue	\$61,309,735	\$60,214,529	(\$1,095,206)	-2.24%				
2003	Audited Revenue	\$63,758,788	\$60,234,356	(\$3,524,432)	0.03%				
2004	Audited Revenue	\$61,293,855	\$64,372,866	\$3,079,011	6.87%				
2005	Audited Revenue	\$66,650,249	\$67,839,928	\$1,189,679	5.39%				
2006	Audited Revenue	\$70,697,521	\$68,520,201	(\$2,177,320)	1.00%				
2007	Audited Revenue	\$72,639,420	\$69,146,880	(\$3,492,540)	0.91%				
2008	Audited Revenue	\$70,800,550	\$67,909,292	(\$2,891,258)	-1.79%				
2009	Audited Revenue	\$67,722,505	\$64,801,587	(\$2,920,918)	-4.58%				
2010	Audited Revenue	\$63,175,655	\$67,563,306	\$4,387,651	4.26%				
2011	Audited Revenue	\$66,998,519	\$69,391,335	\$2,392,816	2.71%				
2012	Audited Revenue	\$70,940,204	\$75,207,078	\$4,266,874	8.38%				
2013	Audited Revenue	\$76,338,428	\$78,839,995	\$2,501,567	4.83%	\$17,872,000	\$17,898,721	\$26,721	
2014	Audited Revenue	\$81,468,510	\$82,987,857	\$1,519,347	5.26%	\$18,340,875	\$18,772,586	\$431,711	4.88%
2015	Audited Revenue	\$86,074,193	\$88,399,212	\$2,325,019	6.52%	\$19,524,630	\$20,108,751	\$584,121	7.12%
2016	Audited Revenue	\$91,598,360	\$96,091,378	\$4,493,018	8.70%	\$20,795,609	\$21,983,927	\$1,188,318	9.33%
2017	Audited Revenue	\$97,120,392	\$101,253,727	\$4,133,335	5.37%	\$22,117,113	\$23,233,265	\$1,116,152	5.68%
2018	Projected Revenue	\$107,437,883	\$107,950,684	\$512,801	6.61%	\$24,581,328	\$24,601,803	\$20,475	5.89%
	Avera	ge Year Growth	(from inception)		5.97%				6.75%

The average growth per year since inception of the 1% sales tax is 5.97%. However, any future growth of sales tax revenue will depend on the local economy's growth and on decisions made at the federal level on defense spending.





In 1987 for budget year 1988, the citizens approved a 1% sales and use tax. At the same time, the BoCC reduced the mill levy from 25.745 to 11.000 mills as an offset to the new sales tax. As the chart articulates, in 1988 the ratio between property tax and sales tax was 59% to 41% respectively. In 2019 the ratio of property tax to sales tax is now 32% to 68% which makes the County more dependent on sales tax and the economic conditions that follow sales tax.



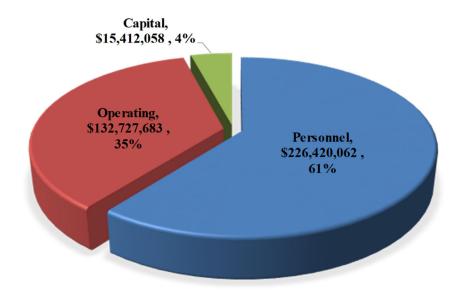


## 2019 COUNTYWIDE EXPENDITURES SUMMARY

The 2019 Original Adopted Budget Countywide expenditures for all funds total \$374,559,803. This represents an increase of \$11,427,413 or 3.15% compared to the 2018 Original Adopted Budget of \$363,132,390. The increase is mainly attributed to addressing critical needs, which includes investment in High Impact Road Infrastructure, Parks Maintenance, Information Security Program, Software/Hardware, Countywide pay increases, funding to the Coroner's office for additional accreditation requirements, District Attorney's office for additional personnel, Countywide Facility needs, increase County support to Public Health, and an increase to Community Services for Pretrial Services.

El Paso County has three major expenditure categories, as follows:

# 2019 ORIGINAL ADOPTED BUDGET EXPENDITURES BY MAJOR CATEGORY \$374,559,803



**Personnel**: This expenditure category provides for salaries and benefits for all El Paso County employees. As a service organization, El Paso County's largest expenditure is personnel. Personnel expenditures increased by \$12.3 million compared to the 2018 Original Adopted Budget. This increase is mainly due to the investment in human capital of a 2% COLA adjustment and merit increases based on the 5-Year Financial Roadmap, increased benefits costs, and 91 additional authorized FTE's in 2019 compared to 2018.

**Operating:** This expenditure category provides for the day-to-day operational costs of the County. Items included in this category are utility expenses (gas, electricity and water), telephone (phone, fax and internet), operating and office supplies, computers and software/licensing, professional services, employee training, conferences and meetings, lodging and meals and equipment purchases under \$5,000.

Operating expenditures increased by \$7 million compared to the 2018 Original Adopted Budget. This increase is mainly due to increased expenditures for Parks Maintenance, Information Security Program, Software/Hardware, Countywide Facility needs, increase County support to Public Health, and an increase to Community Services for Pretrial Services.

Capital: This expenditure category is for expenditures resulting in the acquisition of or addition to the County's fixed asset inventory for assets greater than \$5,000 or major capital construction project, such as those related to buildings, drainage, streets, trails, etc., included in the CIP or Road & Bridge Fund. Capital projects tend to have significant costs and have useful lives of many years. Items included in this category are recurring expenditures for land and land improvements, buildings and buildings improvements, machinery & equipment replacements, communication and computer equipment, and vehicles. Capital expenditures decreased by \$7.9 million compared to the 2018 Original Adopted Budget. This decrease is mainly due to the one-time 2018 TABOR retention for investments in High Impact Road Infrastructure, Parks Capital and Fire and Flood Recovery projects.



# COUNTYWIDE SUMMARY OF EXPENDITURES

	SUMMARY ALLOCATION OF	EXPENDITURES BY MAJ	OR CATEGORY		
Fund	Department/Division/Office	2016 Actual	2017 Actual	2018 OAB	2019 OAB
	GENERAL FUND:				
1	Board of County Commissioners - Admin	687,032	873,617	8,291,291	1,112,410
	ADM - Administration Support	-	-	-	-
	Board of Equalization	7,068	19,935	39,706	39,956
	ADM - Human Resources/Risk Management	725,314	1,086,263	1,439,754	1,873,642
	ADM - Interagency Relations	-	-	-	396,269
	ADM -Public Information Office	234,156	209,613	276,574	288,274
	ADM - Financial Services - Budget, Finance	1,899,799	1,976,330	2,492,246	1,883,473
	County-Wide Support	90,749	(777,837)	2,030,506	297,689
	Employee Benefits	6,350	-	-	-
	Contracts & Procurement	534,004	532,521	597,668	710,832
	Fire and Flood Emergency Reserve	2,841,644	2,334,789	1,048,000	-
	ADM - Planning and Community Development	1,962,832	2,086,926	2,284,622	2,437,452
	ADM - Economic Development	-	-	-	269,637
	ADM - Community Services - Parks	1,524,643	1,577,697	1,789,653	2,069,629
	Environmental Services	372,417	362,494	378,992	386,319
	CSU Administration	173,749	197,579	177,258	265,514
	Pretrial Services	61,543	74,146	77,000	586,489
	Veteran Services	407,035	424,420	453,291	474,309
	ADM - FSIM	7,050,990	7,347,676	8,483,131	9,472,019
	American with Disablities Act	-	(87,679)	-	167,299
	ADM - Information Technology	10,168,547	11,146,184	11,610,561	13,833,730
	County Attorney - General Fund	1,103,334	1,048,646	1,208,299	1,262,289
	Health Department Support	3,285,804	3,326,486	3,392,167	3,812,806
	Clerk and Recorder	8,700,050	7,176,272	8,423,090	8,589,916
	Treasurer	1,108,604	1,195,625	1,270,588	1,332,040
	Assessor	3,538,274	3,688,179	3,860,687	3,993,350
	Coroner	2,365,339	2,468,948	2,548,929	2,852,324
	Surveyor	7,261	8,651	9,129	11,380
	District Attorney	12,801,400	13,656,879	14,331,438	15,140,723
	Sheriff's Office	48,993,929	52,736,371	51,452,263	53,678,447
	Public Trustee	-			-
	Public Works	5,646,931	5,604,906	6,254,760	6,847,632
	Retirement	6,861,768	7,082,005	7,728,844	8,155,919
1	Net General Fund	123,160,565	127,377,641	141,950,447	142,241,768
_	Restricted Parks and Environmental Services	2,699,068	1,209,231	2,554,400	831,800
	Facilities County/City SLA/CAM	864,472	1,277,156	1,255,175	1,297,367
	Justice Services/Community Outreach	8,190,643	8,610,768	6,730,782	8,114,489
	County Attorney - Department of Human Services	-	-,,		-,,
	Useful Public Services	-	_	_	_
	Clerk and Recorder	1,222,884	2,554,219	3,290,000	3,600,000
	ADM Restricted - Use Tax, Cable and P-Card	1,705,031	1,826,450	2,012,000	1,975,000
	District Attorney - Grants	576,347	656,541	723,704	953,977
	Sheriff's Office	4,370,271	1,934,433	2,276,181	1,707,904
	Public Safety Sales and Use Tax	20,602,045	21,835,160	24,404,907	25,860,885
	Economic Development	9,972,327	10,583,868	8,294,197	11,711,567
	Pikes Peak Workforce Center	7,052,041	7,546,595	6,256,514	6,694,423
1	Net General Fund Grants/Restricted	57,255,129	58,034,418	57,797,860	62,747,412
1	Total General Fund	180,415,694	185,412,059	199,748,307	204,989,180

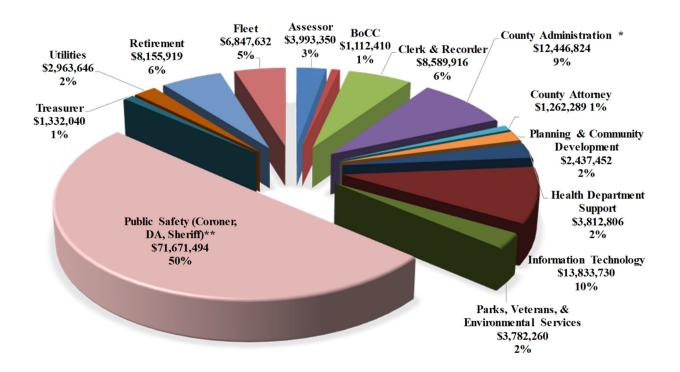
	SUMMARY ALLOCATION OF EX	PENDITURES E	Y MAJOR	CATEGORY-co	ntinue	ed		
Fund	Department/Division/Office	201	6 Actual	2017 Actua	l	2018 OAB	:	2019 OAB
	PARTIALLY-RESTRICTED FUNDS:							
2	Road and Bridge		16,119,101	23,420,8	395	26,606,606		26,327,003
4	Department of Human Services		70,849,693	72,933,9	925	76,080,645		78,080,645
6	Community Investment		16,289,364	16,772,2	252	17,706,587		15,763,778
12	Self Insurance		33,332,253	38,359,6	531	39,291,152		45,619,966
	RESTRICTED FUNDS:							
3	Road and Bridge Escrow		878,040	802,5	584	970,167		973,125
15	Conservation Trust		1,316,124	1,347,6	501	1,374,259		1,392,525
19	Schools' Trust Fund		78,823	32,7	706	100,000		100,000
22	Household Hazardous Waste Management		1,149,106	1,154,1	185	1,114,667		1,133,581
75	Local Improvement Districts - Falcon Vista		184,020	155,1	165	140,000		180,000
	Total All Funds	<b>\$</b> 3	20,612,218	\$ 340,391,0	002 \$	363,132,390	\$	374,559,803



#### 2019 EXPENDITURE SUMMARY – GENERAL FUND

The 2019 Original Adopted Budget General Fund expenditures total \$142.2 million. This represents a decrease of \$1.1 million or .77%, compared to the 2018 Original Adopted Budget of \$143.3 million. This decrease is mainly due to the one time TABOR retention for the I-25 "Gap", TABOR retention for Parks projects and Fire/Flood recovery projects.

### 2019 ORIGINAL ADOPTED BUDGET GF UNRESTRICTED EXPENDITURES BY FUNCTION \$142,241,768



The General Fund includes 14 functions, as follows:

**Assessor**: This function represents the expenditures relating to the administration of El Paso County's property assessment and mapping system. The Assessor's budget increased \$133 thousand or 3.4% compared to the 2018 Original Adopted Budget mainly due to personnel market and statutory elected salary increases.

**Board of County Commissioners**: This function represents the expenditures relating to the Board of County Commissioners administration to the citizens of El Paso County. The Board of County Commissioners budget increased by \$321 thousand or 38.7% compared to the 2018 Original Adopted Budget due to personnel market and statutory elected salary increases.



**Clerk & Recorder**: This function represents the administration of the Clerk & Recorder's office, which includes motor vehicle, elections, recording and driver's licensing. The Clerk & Recorder's budget increased \$167 thousand or 2% compared to the 2018 Original Adopted Budget mainly due personnel market and statutory elected salary increases.

**County Administration**: This function represents the expenditures relating to administration of finance, budget, economic development, procurement, public information, small business development services, and general Countywide costs. County Administration decreased by \$1.1 million or 8.4% compared to the 2018 Original Adopted Budget.

**County Attorney**: This function represents the expenditures relating to the legal counsel to the Board of County Commissioners, elected officials, and other agencies as authorized by the Board of County Commissioners. The County Attorney's budget increased \$54 thousand or 4.5% compared to the 2018 Original Adopted Budget mainly due to personnel market and statutory elected salary increases.

**Fleet**: This function represents the expenditures relating to fleet services providing vehicle and equipment support to ensure safe and operational equipment. Fleet's budget increased by \$593 thousand or 9.5% compared to the 2018 Original Adopted Budget mainly due to personnel market increase.

**Health Department Support**: This function represents the expenditures relating to the County's administrative support to the Health Department. Health Department Support's budget increased by \$421 thousand or 12.4% compared to the 2018 Original Adopted Budget mainly due to personnel market increases and General Fund support.

**Information Technology**: This function represents the expenditures relating to the County's overall information technology support and infrastructure. Information Technology increased \$2.2 million or 19.1% compared to the 2018 Original Adopted Budget mainly due to personnel market increases, Microsoft upgrades, cybersecurity upgrades, and software updates.

**Parks, Veterans & Environmental Services**: The Community Services Department represents the administration of County parks and recreation facilities, veteran services and environmental services. This budget decreased by \$517 thousand or 12% compared to the 2018 Original Adopted Budget mainly due to the one-time TABOR retention for parks projects.

**Planning & Community Development**: This function represents the expenditures relating to the administration of El Paso County Land Development Code. Planning & Community Development's budget increased \$153 thousand or 6.7% compared to the 2018 Original Adopted Budget mainly due to personnel market increases.

**Public Safety**: This function includes the Coroner, District Attorney and Sheriff's Office and is the largest of the 14 functions. These expenditures represent the administration for protecting the citizens of El Paso County, litigation and performing autopsies. Public Safety increased by \$4.9 million or 7.3% compared to the 2018 Original Adopted Budget mainly due to personnel market and statutory elected salary increases.

**Retirement**: This function represents the expenditures related to the County's portion of the 8% retirement match. The Retirement budget increased \$427 thousand, or 5.5% compared to the 2018 Original Adopted Budget mainly due to personnel market increases.



**Treasurer**: This function represents the expenditures relating to the collection and distribution of funds. The Treasurer's budget increased \$61 thousand or 4.8% compared to the 2018 Original Adopted Budget mainly due to personnel market and statutory elected salary increases.

**Utilities**: This function represents the expenditures relating to countywide utility costs for electric, water and gas. The Utilities budget has a decrease if of \$1.4 million or 31.7% compared to the 2018 Original Adopted Budget.



El Paso County, Colorado Allocation of Expenditures by Major Category

			Personnel Intergovernmental			Operating Intergovernmental	2019 Original
Fund	Department	Personnel	Reimbursements	Operating	Capital	Reimbursements	Adopted Budget
_	Board of County Commissioners - Admin	1,047,644	0	64,766	0	0	1,112,410
	ADM- Administration Support	0	0	0	0	0	0
	Board of Equalization	9,992	0	29,964	0	0	39,956
	Tabor Retention - I-25 Gap				0		0
	Reserve for I-25 Gap Grant Match				0		0
	Human Resources/Risk Mgmt	1,537,671	(4,529)	340,500	0	0	1,873,642
	ADM - Financial Svcs/Budget & Finance	4,242,568	(2,500,664)	146,569	0	(5,000)	1,883,473
	County Wide Support	1,130,190	0	6,811,712	0	(7,644,213)	297,689
	Employee Benefits	357,393	(357,393)	40,177	0	(40,177)	0
	Contracts & Procurement	751,213	(60,153)	19,772	0	0	710,832
	Fire & Flood Emergency Reserve	0	0	0	0	0	0
	ADM - Interagency Relations	372,069	0	24,200	0	0	396,269
	ADM - Public Information Office	358,732	(102,933)	32,475	0	0	288,274
	ADM - Economic Development Admin	445,887	(197,000)	20,750	0	0	269,637
	ADM- Planning & Community Development	2,214,690	(2,172)	224,934	0	0	2,437,452
	ADM- Community Services - Parks	1,623,096	(130,748)	653,970	0	(76,689)	2,069,629
	CSU Administration	0	0	265,514	0	0	265,514
	Environmental Services	289,669	0	96,650	0	0	386,319
	Pretrial/Court Services	488,493	0	96,76	0	0	586,489
	Veteran Services	447,135	0	27,174	0	0	474,309
	Tabor Retention - Parks Projects	0	0	0	0	0	0
	ADM- Public Works- Security	0	0	0	0	0	0
	ADM- FSIM	3,430,138	(58,528)	4,719,321	294,653	(1,709,912)	6,675,672
	ADM- FSIM/Utilities	0	0	2,963,646	0	0	2,963,646
	ADM- Information Technology	5,770,781	(396,497)	10,609,446	150,000	(2,300,000)	13,833,730
	County Attorney-GF	1,281,243	(188,345)	169,391	0	0	1,262,289
	Health Department Support	0	0	3,812,806	0	0	3,812,806
	Clerk & Recorder	7,175,003	(983,856)	2,409,369	47,000	(57,600)	8,589,916
	Treasurer	1,139,374	0	192,666	0	0	1,332,040
	Assessor	3,792,825	0	200,525	0	0	3,993,350
	Coroner	2,556,790	0	295,534	0	0	2,852,324
	Surveyor	8,380	0	3,000	0	0	11,380
	District Attorney	15,655,993	(1,042,317)	527,047	0	0	15,140,723
	Sheriff's Office	45,791,116	(3,733,674)	10,073,317	0	0	52,130,759
	Sheriff's Office/Security	1,189,792	0	357,896	0	0	1,547,688
	Public Trustee	422,000	(422,000)	0	0	0	0
	Fleet	2,154,334	0	1,066,572	3,626,726	0	6,847,632
	Retirement	11,732,534	(4,175,115)	1,050,000	0	(451,500)	8,155,919
	Retirement Admin/Pension Trust	256,620	(256,620)	0	0	0	0
-	Net General Fund	117,673,365	(14,612,544)	47,347,659	4,118,379	(12,285,091)	142,241,768

El Paso County, Colorado Allocation of Expenditures by Major Category

			Personnel			Operating	
Fund	Department	Personnel	Intergovernmental Reimbursements	Operating	Capital	Intergovernmental Reimbursements	2019 Original Adopted Budget
	Restricted Parks & Environ Svcs	104,252	0	727,548	0	0	831,800
	Facilities County/City SLA/CAM	1,158,969	0	138,398	0	0	1,297,367
	Justice Services/Community Outreach	363,106	(39,649)	7,791,032	0	0	8,114,489
	County Attorney - DHS	1,591,195	(1,591,195)	147,751	0	(147,751)	0
	Clerk & Recorder	70,000	0	2,530,000	1,000,000	0	3,600,000
	Admin Restricted - Use Tax, Cable & P-Card	1,125,646	0	849,354	0	0	1,975,000
	District Attorney-Grants	953,977	0	0	0	0	953,977
	Sheriff's Office	1,207,904	0	500,000	0	0	1,707,904
	Public Safety Sales & Use Tax	19,008,879	0	4,774,820	2,077,186	0	25,860,885
	Economic Development	175,000	0	11,536,567	0	0	11,711,567
	Pikes Peak Workforce Center	3,317,118	0	3,377,305	0	0	6,694,423
-	GF - Grants/Restricted	29,076,046	(1,630,844)	32,372,775	3,077,186	(147,751)	62,747,412
1	Total General Fund	146,749,411	(16,243,388)	79,720,434	7,195,565	(12,432,842)	204,989,180
Partially	Partially Restricted Funds						
7	Road & Bridge	10,960,213	0	7,240,297	8,216,493	(90,000)	26,327,003
4	Dept of Human Services	47,127,021	0	30,953,624	0	0	78,080,645
9	Community Investment	0	0	15,763,778	0	0	15,763,778
12	Self Insurance	36,147,092	0	9,472,874	0	0	45,619,966
Restrict	Restricted Funds						
e	Road & Bridge Escrow	0	0	973,125	0	0	973,125
15	Conservation Trust	1,235,673	0	156,852	0	0	1,392,525
19	Schools' Trust Fund	0	0	100,000	0	0	100,000
22	Household Hazardous Waste Mgmt.	444,040	0	689,541	0	0	1,133,581
75	Local Improve. Districts-Falcon Vista	0	0	180,000	0	0	180,000
		242,663,450	(16,243,388)	145,250,525	15,412,058	(12,522,842)	374,559,803



#### 2019-2023 FINANCIAL ROADMAP

The Financial Roadmap is a five-year budget projection anticipating the known budgetary impacts through the next five budget years. The Financial Roadmap allows the BoCC, offices, departments, employees and citizens to anticipate the financial direction of EPC. This supports strong fiscal management providing time to plan and address potential impacts to EPC's financial position for future years.

Annually, after reviewing and updating all revenue estimates, the Budget Division will assess the impacts on the Financial Roadmap. Based on these impacts, the Budget Officer will hold meetings with the Countywide elected officials and department directors to discuss revenue impacts and EPC's critical needs. During these meetings, objectives of the Strategic Plan are reviewed to ensure alignment with the Financial Roadmap. Through an additional series of meetings, the Budget Officer will update the Financial Roadmap to address changes brought forward. This revised Financial Roadmap is then built into the Preliminary Balanced Budget and presented to BoCC no later than October 15<sup>th</sup>. The compilation of the Financial

Roadmap consists of three phases:

- *Initial Compilation* priorities are addressed prior to discussions and deliberations.
- *Strategy Phase* accomplished through several meetings with all departments and offices responsible for providing specific services to EPC citizens or supporting offices and departments.
- **BoCC Deliberations and Direction** public budget process where budget hearings are held to receive direction from BoCC on how to proceed with the upcoming budget year.

The Financial Roadmap for 2019-2023 aligns with El Paso County's Strategic Goals 2017–2021 as part of the strategy phase. The goals accomplished in this budget include:

- Goal 1: Maintain and promote a financially sustainable County government that is transparent and effective.
  - o Strategy A: Increase innovation, efficiency, and transparency of government services.
  - O Strategy B: Invest in human capital by recruiting and retaining employees with competitive compensation, non-monetary incentives, and effectively utilizing volunteer opportunities.
  - O Strategy C: Define and allocate ongoing funding streams designated for capital investment and operational needs.
  - Strategy E: Ensure responsible and appropriate use of local tax dollars and utilize federal and state tax dollars while advocating for the reduction of mandates.
- Goal 2: Continue to enhance the understanding of civic services and promote participation, engagement, and confidence in county government.
  - Strategy C Develop and implement a strategic technology infrastructure to engage citizens as stakeholders.
- Goal 3: Maintain and improve the County transportation system, facilities, infrastructure and technology.
  - O Strategy A: Provide a safe, sustainable, integrated and efficient multi-modal transportation infrastructure system to enhance the region's economy and quality of life.

- O Strategy C: Provide maintenance and facilities improvements to ensure compliance with policies, programs and regulations; management of space allocation programs; and plans for new construction and renovation of facilities and grounds.
- Strategy D: Continue to improve and update the County park system including parks, trails, open space, nature centers, fairgrounds, and services.
- Goal 5: Strive to ensure a safe, secure and healthy community.
  - Strategy A: Support a high level of public safety to include law enforcement, justice services and prosecution.
  - Strategy B: Support a high level of community safety and security encompassing emergency management, safe buildings, and partnerships for healthy neighborhoods.

#### 2019-2023 FINANCIAL ROADMAP TABLE

Financial Roadmap - Final BoCC Direction 2019-2023

	OPERATIONA	AL STRATEGY	Direction 201	2020		
Dept/Office	Critical Needs	2019	2020	2021	2022	2023
Beginning Operational Savings		8,200,000	2,522,979	295,628	699,947	485,039
Revenues		144,698,213	151,077,644	155,961,288	163,205,892	167,618,819
Expenditures		(134,667,314)	(137,126,874)	(134,090,388)	(134,138,388)	(134,153,388)
Estimated Tabor Overage		(329,935)				
High Impact Road Infrastructure	Add'l On-Going (2016-2018 Increase of \$3.3M)	(7,500,000)	(7,500,000)	(8,000,000)	(11,700,000)	(12,700,000)
Countywide-Invest in Human Capital	Salary Adjustments to Minimum - 2019	(414,194)	(414,194)	(414,194)	(414,194)	(414,194)
Countywide-Invest in Human Capital	Pay for Performance/COLA (2%) - 2019	(2,535,788)	(2,535,788)	(2,535,788)	(2,535,788)	(2,535,788)
Countywide-Invest in Human Capital	Equity Adjustments (0.75%) - 2019	(950,924)	(950,924)	(950,924)	(950,924)	(950,924)
Countywide-Invest in Human Capital	Equity Adjustments (1%) - 2021			(1,306,903)	(1,306,903)	(1,306,903)
Countywide-Invest in Human Capital	Pay for Performance/COLA (2%) - 2021			(2,613,806)	(2,613,806)	(2,613,806)
Countywide-Invest in Human Capital	Equity Adjustments (1%) - 2022				(1,346,110)	(1,346,110)
Countywide-Invest in Human Capital	Pay for Performance/COLA (2%) - 2022				(2,692,220)	(2,692,220)
Countywide-Invest in Human Capital	Pay for Performance/COLA (2%) - 2023					(2,772,849)
Board of County Commissioners	Statutory Pay Increase w/FICA, Retirement	(77,583)	(77,583)	(123,504)	(123,504)	(152,746)
County-Wide Elected Officials	Statutory Pay Increase w/FICA, Retirement	(206,978)	(206,978)	(206,978)	(206,978)	(284,991)
Community Services - Outreach	Pretrial Services Program (100%)	(100,000)	(100,000)	(100,000)	(100,000)	(100,000)
Community Services - Parks	Dedicated Forest Management Funds	(100,000)	(150,000)	(150,000)	(150,000)	(150,000)
Community Services - Parks	Major Maintenance Funds	(100,000)	(150,000)	(150,000)	(150,000)	(150,000)
Community Services - Parks	Park Maintenance Positions (4)	(100,000)	(150,000)	(150,000)	(150,000)	(150,000)
Community Services - Parks	Parks Capital Improvements			(750,000)	(750,000)	(750,000)
Information Technology	Software/Hardware	(350,000)	(350,000)	(350,000)	(350,000)	(350,000)
FSIM - Facilities	Maintenance Techs (3)	(135,000)	(135,000)	(135,000)	(135,000)	(135,000)
Community Services-Veterans Serv	Office Staff Expansion-Mt Carmel (2) & Ops		(126,059)	(83,429)	(83,429)	(83,429)
·	Add'l Forensic Pathologist-Accreditation					
Coroner	Requirement	(140,000)	(140,000)	(140,000)	(140,000)	(140,000)
Countywide	Neighborhood & Homeless Camp Cleanups	(25,000)	(25,000)	(25,000)	(25,000)	(25,000)
Dept of Public Health	Increase County support Public Health	(200,000)	(300,000)	(450,000)	(600,000)	(1,000,000)
Information Technology	Information Security Program	(1,100,000)	(622,500)	(527,500)	(570,000)	(570,000)
Information Technology	Microsoft Office Lifecycle Replacement	(600,000)	(525,000)	(450,000)	(450,000)	(450,000)
Countywide Facility Needs	Major Facility Improve. (10 yr 1-time)	(250,000)	(250,000)	(250,000)	(	(1,000,000)
Countywide Facility Needs	ADA Required Improvements	(167,299)	(300,000)	( ) /		(, , ,
County Attorney	2 Attorneys, 2 Paralegals	(	(115,000)	(165,000)	(300,000)	(300,000)
District Attorney	Dep Dist Atty II for Juv Div	(55,600)	(111,000)	(111,000)	(111,000)	(111,000)
District Attorney	Investigator	(45,197)	(90,394)	(90,394)	(90,394)	(90,394)
District Attorney	Sr. Paralegal	(36,490)	(72,981)	(72,981)	(72,981)	(72,981)
District Attorney	Deputy DA's - 2	(= 5, 1, 0)	(115,000)	(230,000)	(230,000)	(230,000)
District Attorney	Staff to support new judges (9)	(187,932)	(664,720)	(934,180)	(934,180)	(934,180)
Ending Operational Savings		2,522,979	295,628	699,947	485,039	(612,046)



# 2019 CRITICAL NEEDS ADDRESSED IN THE ORIGINAL ADOPTED BUDGET THROUGH THE 5-YEAR FINANCIAL ROADMAP

		Critical Needs- On-	Critical Needs-One-	TOTAL
Department/Office	Critical Need	Going	Time	NEEDS
Invest in High Impact Road Infrastructure	Additional on-going	7,500,000		7,500,000
County Wide - Invest in Human Capital	Equity Adjustments per Salary Study - 2019	1,365,118		1,365,118
County Wide - Invest in Human Capital	Pay for Performance/COLA (2%) - 2019	2,535,788		2,535,788
Board of County Commissioners	Statutory Pay Increase w/FICA, Retirement	77,583		77,583
County-Wide Elected Officials	Statutory Pay Increase w/FICA, Retirement	206,978		206,978
Community Services - Community Outreach	Pretrial Services Program (100%)	100,000		100,000
Community Services - Parks	Dedicated Forest Management Funds	100,000		100,000
Community Services - Parks	Major Maintenance Funds	100,000		100,000
Community Services - Parks	Park Maintenance Positions (4)	100,000		100,000
Information Technology	Software/Hardware	350,000		350,000
FSIM - Facilities	Maintenance Techs (3)	135,000		135,000
Coroner	Additional Forensic Pathologist - Accreditation Requirement	140,000		140,000
Countywide	Neighborhood & Homeless Camp Cleanups	25,000		25,000
Dept of Public Health	Increase for County support to Public Health	200,000		200,000
Information Technology	Information Security Program	760,000	340,000	1,100,000
Information Technology	Microsoft Office Lifecycle Replacement Program	600,000		600,000
Countywide Facility Needs	Major Facility Improvements (10 yr one-time)	250,000		250,000
Countywide Facility Needs	ADA Required Improvements		167,299	167,299
District Attorney	Dep Dist Atty II for Juv Div	55,600		55,600
District Attorney	Investigator	45,197		45,197
District Attorney	Sr. Paralegal	36,490		36,490
District Attorney	Staff to support new judges (9)	187,932		187,932
				0
		14,870,686	507,299	15,377,985

## GENERAL FUND – UNRESTRICTED

As the County's major operating fund, the General Fund accounts for ordinary operating expenditures financed by sales taxes, property taxes, fees, charges for services, intergovernmental, and other sources. The fund includes all resources and expenditures not legally or properly accounted for in other funds.

GENERAL FUND 1 - UNRESTRICTED

		REVENUES			
Revenues by Category	2016 Actual	2017 Actual	2018 OAB	2018 Revised	2019 OAB
Property Taxes	45,978,146	46,917,160	50,355,700	50,355,700	51,735,801
Specific Ownership Tax	3,604,252	5,670,341	5,708,439	5,708,439	3,412,030
Sales Taxes	50,998,141	52,610,495	62,035,940	62,035,940	61,907,951
Other Taxes	75,561	(1,352)	100,000	100,000	85,000
Licenses & Permits	771,005	1,009,319	948,500	981,000	1,006,500
Intergovernmental	5,954,689	4,683,360	4,368,920	12,605,629	3,336,900
Charges for Services	17,257,390	17,424,918	17,124,400	17,298,285	17,909,500
Fines & Forfeitures	570,956	542,053	577,500	584,984	266,000
Miscellaneous Revenue	1,613,286	2,960,248	3,083,500	3,155,370	3,277,000
Other Financing Sources	194,819	206,982	(5,840,000)	(5,830,484)	158,000
Total Revenues	\$ 127,018,245	\$ 132,023,525	§ 138,462,899 \$	146,994,863 \$	143,094,682

			EX	PENDITURES				
<b>Expenditures by Category</b>	2	016 Actual	:	2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Personnel		89,732,380		92,198,980	98,059,953		97,702,397	101,981,336
Supplies		8,024,923		7,431,762	6,645,146		7,733,842	9,335,040
Purchased Services		26,278,143		31,987,914	31,225,964		37,798,437	32,856,389
Bulding Materials		81,309		76,679	90,000		90,000	90,000
Fixed Charges		4,536,472		3,989,137	4,537,926		4,001,870	3,627,456
Grants, Contributions		78,624		231,543	12,000		44,500	37,000
Intergovernmental		(12,760,700)		(13,521,840)	(2,603,768)		(3,543,678)	(10,393,524)
Capital Outlay		7,473,598		4,983,465	5,373,726		12,666,587	4,708,071
Total Expenditures	\$	123,444,749	\$	127,377,640	\$ 143,340,947	\$	156,493,955	\$ 142,241,768
Estimated Beginning Fund Balance		20,028,029	\$	23,601,525	\$ 28,247,410	\$	28,247,410	\$ 18,748,318
Budgeted Changes to Fund Balance		3,573,496		4,645,885	(4,878,048)		(9,499,092)	852,914
Estimated Ending Fund Balance	\$	23,601,525	\$	28,247,410	\$ 23,369,362	\$	18,748,318	\$ 19,601,232

There was no significant change to fund balance greater than 10% for General Fund – Unrestricted.



#### **GENERAL FUND - RESTRICTED**

El Paso County has three levels of restricted fund balances defined as follows:

<u>Assigned Fund Balance</u> – amounts that do not meet the criteria to be classified as restricted or committed but which are intended to be used for specific purposes. Only the Board of County Commissioners or the County Administrator and Budget Officer are authorized to assign amounts for specific purposes.

<u>Committed Fund Balance</u> – amounts that can be used only for specific purposes determined by a formal action of the Board of County Commissioners. The Board of County Commissioners is the highest level of decision-making authority. Commitments may be establish, modified, or rescinded only through resolutions approved by the Board of County Commissioners.

<u>Restricted Fund Balance</u> – amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments. When an expenditure is incurred for purposes for which both Restricted and Unrestricted fund balance is available, El Paso County considers Restricted funds to have been spent first.

#### GENERAL FUND 1 - RESTRICTED

			R	REVENUES						
Revenues by Category	20	16 Actual	2	017 Actual	20	18 OAB	2	018 Revised	:	2019 OAB
Sales Taxes		22,407,212		23,233,265		24,581,328		24,581,328		25,741,801
Licenses & Permits		1,303,268		1,321,881		1,394,500		1,362,000		1,300,000
Intergovernmental		19,366,982		18,674,773		17,345,064		22,986,972		19,166,238
Charges for Services		3,645,592		4,298,677		4,216,000		4,169,100		4,437,580
Miscellaneous Revenue		13,153,395		12,456,127		7,981,539		8,295,961		10,752,709
Other Financing Sources		1,840		224,776		-		-		-
Total Revenues	\$	59,878,289	\$	60,209,499	\$	55,518,431	\$	61,395,361	\$	61,398,328

			EX	PENDITURES				
<b>Expenditures by Category</b>	2	016 Actual	:	2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Personnel		26,704,611		26,639,716	27,619,013		29,775,100	30,751,166
Supplies		14,732,540		16,681,764	18,463,716		20,383,422	17,909,834
Purchased Services		15,968,751		13,807,840	14,756,417		17,000,085	15,656,915
Bulding Materials		24,940		29,523	33,000		33,000	33,000
Fixed Charges		7,568,041		9,795,086	8,745,700		9,589,931	7,097,612
Grants, Contributions		10,954,574		11,863,645	7,970,731		8,553,949	12,254,932
Intergovernmental		(22,042,235)		(22,767,878)	(21,955,298)		(22,884,120)	(21,547,284)
Capital Outlay		3,059,721		1,984,721	774,081		6,995,726	591,237
Total Expenditures	\$	56,970,943	\$	58,034,418	\$ 56,407,360	\$	69,447,093	\$ 62,747,412
Estimated Beginning Fund Balance	\$	23,852,636	\$	26,759,982	\$ 28,935,063	\$	28,935,063	\$ 28,046,134
Budgeted Changes to Fund Balance		2,907,346		2,175,081	(888,929)		(8,051,732)	(1,349,084)
Estimated Ending Fund Balance	\$	26,759,982	\$	28,935,063	\$ 28,046,134	\$	20,883,331	\$ 26,697,050

There was a 27.8% increase to expenditures from revised 2018 to 2019. The budget change to fund balance was affected by the re-appropriation of grants projects from 2017.



# BOARD OF COUNTY COMMISSIONERS (BoCC)



#### **PURPOSE STATEMENT**

El Paso County Government is versatile, accessible, and enterprising. We anticipate and respond to a constantly changing environment. Working together, we provide leadership, resources and services to carry out the will of the people of El Paso County.

#### **OVERVIEW**

The County Commissioners are constitutional officers elected to four-year terms. The Board of County Commissioners (BoCC), an administrative and policy-making body, has only such powers and authority as are granted by the General Assembly of the Colorado State Legislature.

County government is a political subdivision of state government, created to carry out the will of the state. The County is not an independent governmental entity existing by reason of any sovereign authority. As a political subdivision, the County and its Board of Commissioners possess only such implied powers as are necessary to carry out expressed powers (Colorado Constitution, Article XIV, Section 6).

Colorado counties with a population of 70,000 or more may have a three or five-member board of commissioners. In 1976 the voters of El Paso County chose to have a board of five commissioners, each elected to represent a district. The districts are equal in population, and the boundaries are established by the board every two years.

The office of county commissioner is a challenging, diverse and complex assignment that encompasses a broad spectrum of issues and responsibilities.

The office of county commissioner is one of several county elected officials. The others are the sheriff, clerk and recorder, treasurer, assessor, coroner and surveyor. The BoCC has no direct authority over the other elected officials, except that the BoCC approves the budget for all of their offices.

As the governing body for El Paso County, the BoCC has myriad responsibilities including, but not limited to:

- Policy-making and legislative functions
- Administering land use regulations
- Advocating for citizens at all levels of government
- Adopting the County budget and ensuring stewardship of county resources
- Establishing the vision and setting the strategic direction for county government activities, programs and infrastructure

#### **GOVERNING PRINCIPLES**

#### We are committed to:

- respectful interactions characterized by honesty, integrity, fairness, mutual support and open communication
- the efficient use of tax dollars through financial planning and sound fiscal management
- citizen input and participation in County Government
- responsible planning for future growth and development
- a work environment that values employee contributions, stimulates innovation, and promotes continuous improvement
- the provision of accurate, timely and useful information
- internal and external cooperation and collaboration in accomplishing identified common goals

#### **2019 BUDGET HIGHLIGHTS**

 \$95,171 Cost of Living & Merit Adjustments Pay Increase and Statutory increase for Elected Officials

## **BUDGET SUMMARY**

#### BOARD OF COUNTY COMMISSIONERS - 11100

			RF	EVENUES				
Revenues by Category	2010	6 Actual	20	17 Actual	2018 OAB	20	18 Revised	2019 OAB
No Revenues		-		-	-		-	-
Total Revenues	\$	-	\$	-	\$ -	\$	-	\$ -
			EXPI	ENDITURES				
<b>Expenditures by Category</b>	2010	6 Actual	20	17 Actual	2018 OAB	20	18 Revised	2019 OAB
Personnel		672,958		861,437	774,177		1,000,375	1,095,296
Operating and Maintenance		14,073		12,180	17,114		17,114	17,114
Intergovernmental		-		-	7,500,000		-	-
Total Expenditures	\$	687,032	\$	873,617	\$ 8,291,291	\$	1,017,489	\$ 1,112,410

#### CLERK TO THE BOARD - 11103

			RE	EVENUES				
Revenues by Category	2016	Actual	20	17 Actual	2018 OAB	2018	Revised	2019 OAB
No Revenues		-		-	-		-	=
Total Revenues	\$	-	\$	-	\$ -	\$	-	\$ -
			EXPE	ENDITURES				
<b>Expenditures by Category</b>	2016	Actual	20	17 Actual	2018 OAB	2018	Revised	2019 OAB
Personnel		4,811		7,903	9,742		9,742	9,992
Operating and Maintenance		2,252		12,032	27,464		27,464	27,464
Charges for Services		5		-	2,500		2,500	2,500
Total Expenditures	\$	7,068	\$	19,935	\$ 39,706	\$	39,706	\$ 39,956

# FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY

	F	TE INFORMATIO	N		
	2016	2017	2018	2018 Revised	2019
Total FTE Count - BoCC	5	5	5	-	5
TOTAL FTEs	5	5	5	-	5



#### **ASSESSOR'S OFFICE**



Steve Schleiker, County Assessor

#### **PURPOSE STATEMENT**

Our mission is to meet or exceed the statutory requirements, rules, and regulations of the State of Colorado in the administration of El Paso County's property assessment and mapping system that is accurate, fair, and equitable to the citizens and to serve our customers in a courteous and efficient manner that fosters mutual respect and understanding.

#### **OVERVIEW**

By definition, the Assessor's duties are to "discover, identify and list" property. The records of the Assessor are "Public" and the Assessor is considered to be the "Custodian" of these records. The availability of information regarding Real Property on this site complies with 24-72-203(II) C.R.S., which states: Custodian shall "...Take such measures as are necessary to assist the public in locating any specific public records sought and to ensure public access to the public records without unreasonable delay or unreasonable cost. Such measures may include, without limitation, the availability of viewing stations for public records kept on microfiche; the provision of portable disk copies of computer files; or direct electronic access via on-line bulletin boards or other means."

#### **OBJECTIVES**

- Provide property owners with current, accurate information in a professional, courteous, and efficient manner, offering the highest level of customer service
- Provide uniform, fair, and equitable value assessments on all real and personal property within El Paso County
- Provide parcel mapping and parcel ownership information that is current and accurate
- Provide other departments, taxing districts, and local government with current, accurate information on which they can base their decisions

#### **2019 BUDGET HIGHLIGHTS**

 \$132,663 Cost of Living & Merit Adjustments Pay Increase and Statutory increase for Elected Official



#### STATISTICS AND OPERATING INDICATORS

2018 El Paso County Assessor's Office Statistics:

- 277,655 Active Schedules
- 17,712 Permits Received
- 519 County & Custom Maps Produced
- 173 Subdivision Plats
- 32,524 (Unique Deeds) and 42,031(Property Deeds)

The El Paso County Assessor's Office website receives over 39 million hits a year, and below are our 2018 Parcel Search Application Statistics:

- Average New Sessions for 2018 = 45,554 (15% increase from 2017)
- Average New Visitors for 2018 = 11,524 (10% increase from 2017)

The El Paso County Assessor's Office launched an El Paso County Community website in March 2017, and their new Property Record Card and Citizen Comper in August 2018, and applications have continually increased the monthly number of hits to the Assessor's Website by 10-15%.

# **BUDGET SUMMARY**

#### ASSESSOR'S OFFICE-14000

			F	REVENUES				
Revenues by Category	201	16 Actual	2	017 Actual	2018 OAB	2	018 Revised	2019 OAB
Miscellaneous Revenue		30,276		26,810	21,000		21,000	24,000
Total Revenues	\$	30,276	\$	26,810	\$ 21,000	\$	21,000	\$ 24,000
			EVI					
Expenditures by Category	201	l6 Actual		PENDITURES 2017 Actual	2018 OAB	2	018 Revised	2019 OAB
	201							
Personnel		3,312,487		3,358,152	3,552,461		3,552,461	3,685,124
Operating and Maintenance		211,681		325,367	295,926		295,926	295,926
Charges for Services		4,716		4,660	12,300		12,300	12,300
Capital Outlay		9,390		-	-		-	-
Total Expenditures	\$	3,538,274	\$	3,688,179	\$ 3,860,687	\$	3,860,687	\$ 3,993,350

# FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY

FTE INFORMATION											
	2016	2017	2018	2018 Revised	2019						
Total FTE Count	53	53	53	-	53						
TOTAL FTEs	53	53	53	-	53						



#### **CLERK AND RECORDER'S OFFICE**



Chuck Broerman, Clerk & Recorder

#### PURPOSE STATEMENT

The Office of the Clerk and Recorder administers County elections, recordings, marriage licenses, property records, motor vehicle transactions, and liquor licensing for unincorporated El Paso County, and serves as the Clerk to the Board of County Commissioners.

#### **OVERVIEW**

My vision is to provide services to citizen's faster, better and less expensively while not sacrificing customer service. To help carry out that goal, there are seven departments within the office.

**Clerk to the Board:** The Clerk to the Board records the proceedings and decisions of the Board of County Commissioners, as well as prepares the agenda and maintains minutes for the meetings. The Clerk to the Board is also the contact for liquor and medical marijuana licensing matters for unincorporated El Paso County, and for property tax appeals to the Board of Equalization.

**Election Department:** Elections oversees and administers elections for El Paso County. The award-winning department maintains the voter registration system for the County, prepares and mails ballots, hosts voter service and polling centers, and provides accurate results for elections. Elections may also administer elections for special districts as requested.

**Motor Vehicle Department:** The Motor Vehicle Department helps citizens register their vehicles, process registration renewals, renew driver's licenses, and prints plates and placards. El Paso County has five offices – including one on Fort Carson – and is the only county in the state to offer Saturday services, as well as a 24/7 registration renewal kiosk.

**Recording Department:** Recording is responsible for recording, indexing, copying, and preserving permanent public documents – primarily real estate records. The Recording Department is also responsible for issuing marriage and civil union licenses in El Paso County.



**Communications:** Reviews and answers inquiries from the press, public, and other groups; fulfills Colorado Open Records Act requests made to the Clerk's Office; informs the public through outreach and other programs; tracks Clerk related legislation and potential impact to operations, and more.

**Operations:** Supports all other departments within the Clerk's office by maintaining facilities, offering office specific technical support, and ordering supplies; provides logistical support to open Voter Service and Polling Centers, office locations, and more.

Finance: Tracks, accounts for, and disperses revenue.

#### **OBJECTIVES**

- Service Motor Vehicle customers with an average wait-time ≤ 30 minutes
- Expand driver's license services
- Leverage best practices and technology to offer services faster and cheaper
- Identify additional ways to support those serving in the military
- Provide world-class customer service to all citizens

#### **2019 BUDGET HIGHLIGHTS**

 \$220,624 Cost of Living & Merit Adjustments Pay Increase and Statutory increase for Elected Official

# PERFORMANCE MEASURES AND OPERATING INDICATORS

			VERNMENT THAT IS TRANSPARENT AND EFFECTIVE
Strategy Objective	Department	rative Services to increase efficiency and Measure	2019
Strategy Objective	Department	Measure	Target
	CLERK & RECORDER	Improve cross-county motor vehicle registration renewal kiosk services	Third-party kiosk expansion to two King Soopers grocery stores
Continue to explore consolidation of clerk services with local municipalities and state agencies.	CLERK & RECORDER	Increase Customer Service by expediting services offered	Implementation 2nd version of Q-Flow and analytics to track and measure staff
indicipations and sale agencies.	CLERK & RECORDER	Increase voter turnout throughout the community	Provide additional voter service & polling centers than minimum required Provide more ballot return opportunities with 4 additional 24/7 secured drop-boxes Expand Elections processing area in the Elections Department
	CLERK & RECORDER	Digitize all images and recorded documents	Enter Marriage Index into Aumentum and make microfile processed images availabe to staff and customers
	CLERK & RECORDER	BOE VAX Conversion	Convert all BOE items to the new system

OPE	RATING INDICAT	ORS		
	2016 Actual	2017 Actual	2018 Estimated	2019 Projected
Documents recorded	153,608	155,000	151,000	160,500
Documents processed	193,268	195,000	192,100	202,800
Vehicles Registered	648,862	655,000	592,000	600,000
Drivers Licenses Issued	113,190	127,000	111,000	114,000
Number of precincts	242	255	282	* Reference Below
Ballot Combinations	62	32	28	32
Registered Voters	436,031	468,676	391,983	399,823
Jurisdictions for which elections are administered	273	273	193,492	200,000

<sup>\*87</sup> Precincts 1200-1500 voters, 124 precincts 1500-2000 voters, 1 precinct 2000+

## **BUDGET SUMMARY**

# CLERK & RECORDER'S OFFICE - UNRESTRICTED ADMINISTRATION & OPERATIONS - 12325, 12332, 12334

			I	REVENUES						
Revenues by Category	20	016 Actual	2	2017 Actual		2018 OAB	2	2018 Revised		2019 OAB
Charges for Services		9,749,687		9,946,431		9,455,000		9,455,000		9,900,000
Total Revenues	\$	9,749,687	\$	9,946,681	\$	9,455,000	\$	9,455,000	\$	9,900,000
EXPENDITURES										
<b>Expenditures by Category</b>	20	016 Actual	2	2017 Actual		2018 OAB	2	2018 Revised		2019 OAB
Personnel		1,265,416		1,168,296		1,265,428		1,218,338		1,386,656
Operating and Maintenance		83,990		182,396		123,250		116,542		116,542
Charges for Services		2,113		3,493		3,750		3,750		3,750
Capital Outlay		-		-		47,000		47,000		47,000
<b>Total Expenditures</b>	\$	1,351,519	\$	1,354,185	\$	1,439,428	\$	1,385,630	\$	1,553,948

#### **MOTOR VEHICLE-12326, 12328**

			RE	VENUES				
Revenues by Category	2016 A	ctual	201	17 Actual	2018 OAB	20	18 Revised	2019 OAB
Licenses & Permits		740,741		953,559	925,000		925,000	950,000
Miscellaneous Revenue		150		-	-		-	-
Total Revenues	\$	740,891	\$	953,559	\$ 925,000	\$	925,000	\$ 950,000
			EXPE	NDITURES				
Expenditures by Category	2016 A	ctual	201	17 Actual	2018 OAB	20	18 Revised	2019 OAB
Personnel	4.	162,809		3,255,569	3,598,542		3,677,743	3,788,649
Operating and Maintenance		778,577		757,156	555,756		476,555	476,555
Charges for Services		189,827		187,932	190,000		190,000	190,000
Intergovernmental	(	(143,728)		-	87,244		87,244	-
Capital Outlay		20,120		-	-		-	-
Total Expenditures	\$ 5	,007,605	\$	4,200,656	\$ 4,431,542	\$	4,431,542	\$ 4,455,204

#### **ELECTIONS - 12327**

			F	REVENUES				
Revenues by Category	201	6 Actual	2	2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Intergovernmental		670,800		526,139	850,000		850,000	400,000
Total Revenues	\$	670,800	\$	526,139	\$ 850,000	\$	850,000	\$ 400,000
			EXI	PENDITURES				
Expenditures by Category	201	6 Actual	2	2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Personnel		868,983		531,941	571,579		1,150,200	594,571
Operating and Maintenance		915,728		566,100	583,000		1,804,379	575,516
Charges for Services		3,716		2,454	4,000		4,000	4,000
Intergovernmental		-		(672)	900,000		-	900,000
Capital Outlay		151,295		53,219	-		-	-
Total Expenditures	\$	1,939,722	\$	1,153,042	\$ 2,058,579	\$	2,958,579	\$ 2,074,087

#### RECORDING-12333

			RE	VENUES				
Revenues by Category	2016	Actual	201	7 Actual	2018 OAB	20	18 Revised	2019 OAB
No Revenues		-		-	-		-	-
Total Revenues	\$	-	\$	-	\$ -	\$	-	\$ -
			EXPE	NDITURES				
Expenditures by Category	2016	Actual	201	7 Actual	2018 OAB	20	18 Revised	2019 OAB
Personnel		404,693		431,107	485,541		489,415	502,551
Operating and Maintenance		67,050		37,282	63,600		59,726	59,726
Charges for Services		1,460		-	2,000		2,000	2,000
Intergovernmental		(72,000)		-	(57,600)		(57,600)	(57,600)
Total Expenditures	\$	401,203	\$	468,389	\$ 493,541	\$	493,541	\$ 506,677

# CLERK & RECORDER'S OFFICE - RESTRICTED BOARD APPROVED PROJECTS - 12329

				REVENUES				
Revenues by Category	201	6 Actual		2017 Actual	2018 OAB	20	018 Revised	2019 OAB
Charges for Services		149,190		154,643	145,000		145,000	150,000
<b>Total Revenues</b>	\$	149,190	\$	154,643	\$ 145,000	\$	145,000	\$ 150,000
			EX	PENDITURES				
Expenditures by Category	201	6 Actual		2017 Actual	2018 OAB	20	018 Revised	2019 OAB
Personnel		20,474		28,812	20,000		20,000	20,000
Operating and Maintenance		73,976		70,035	160,000		160,000	125,000
Capital Outlay		-		94,992	95,000		95,000	55,000
Total Expenditures	\$	94,450	\$	193,839	\$ 275,000	\$	275,000	\$ 200,000

#### **LATE REGISTRATION - 12330**

			I	REVENUES				
Revenues by Category	201	6 Actual	2	2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Charges for Services		506,050		554,910	550,000		550,000	600,000
Total Revenues	\$	506,050	\$	554,910	\$ 550,000	\$	550,000	\$ 600,000
			EXI	PENDITURES				
<b>Expenditures by Category</b>	201	6 Actual	2	2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Personnel		118,656		400,000	400,000		400,000	400,000
Operating and Maintenance		-		(4,944)	35,000		352,745	345,844
Charges for Services		143,728		35,000	35,000		35,000	35,000
Intergovernmental		-		-	330,000		330,000	-
Capital Outlay		-		480,324	100,000		137,000	19,156
Total Expenditures	\$	262,384	\$	910,380	\$ 900,000	\$	1,254,745	\$ 800,000

#### MOTOR VEHICLE RESTRICTED - 12331

			R	EVENUES				
Revenues by Category	20	16 Actual	2	017 Actual	2018 OAB	2	018 Revised	2019 OAB
Charges for Services		1,640,824		1,662,420	2,250,000		2,250,000	2,250,000
Total Revenues	\$	1,640,824	\$	1,662,420	\$ 2,250,000	\$	2,250,000	\$ 2,250,000
			EXP	ENDITURES				
Expenditures by Category	20	16 Actual	2	017 Actual	2018 OAB	2	018 Revised	2019 OAB
Personnel		865,200		1,450,000	1,450,000		1,683,080	1,573,249
Operating and Maintenance		850		-	665,000		431,920	1,026,751
Intergovernmental		-		-	-		-	-
Total Expenditures	\$	866,050	\$	1,450,000	\$ 2,115,000	\$	2,115,000	\$ 2,600,000

# FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY

	2016	2017	2018	2018 Revised	2019
Total FTE Count - Administration	31	31	25	(1)	24
Total FTE Count - Motor Vehicle	85	85	90		90
Total FTE Count - Elections	10	10	10		10
Total FTE Count - Drivers License	8	8	9		9
Total FTE Count - Recording	11	11	11		11
Total FTE Count - Clerk to the Board	3	3	3		3
TOTAL FTEs	148	148	148	(1)	147

# **CAPITAL PROJECTS**

## General Fund- Clerk & Recorder

	Capital Projec	et 1	
Proje	ct Name: Security Surv	eillance Cameras	
Total Project Funding Required	Appropriated to Date	FY 2019	Future Funding Needs
\$ 140,300		\$ 140,300	N/A
Description	Cost	Funding Source	Amount
New cameras are needed at our Powers and Union Town Center Offices	Powers- \$82,900 UTC-\$57,400		\$ 140,300
Total:	\$ 140,300	Total:	\$140,300
	Project Scor	Ne	

Due to aged equipment, new surveillance cameras are needed at Powers and Union Town Center Offices. The Clerk & Recorder is looking to invest in new security surveillance cameras at these locations.

### Operating Budget Impacts

Minimal impact to operating budget



#### General Fund - Clerk and Recorder

S   GO,000   S   GO,000   N/A	OCIIC	rai i uiu - Cicik	and Recorder									
Operating Budget Impacts   Total Project Funding Required   Appropriated to Date   FY 2019   Future Funding Needs     \$ 60,000   \$ 60,000   N/A		Capital Projec	t 2									
Total Project Funding Required Appropriated to Date FY2019 Future Funding Needs  \$ 60,000 \$ 60,000 N/A   Description Cost Funding Source Amount  Implementation of four additional ballot drop \$15,000 per boy FLPaso County		Project Name: Ballot	Drop Box Additions									
Total Project Funding Required Appropriated to Date FY 2019 Future Funding Needs  \$ 60,000 \$ 60,000 N/A   Description Cost Funding Source Amount  Implementation of four additional ballot drop \$ 15,000 per boy FI Page County \$ \$												
S   G0,000   S   G0,000   N/A	Operating Budget Impacts											
Description Cost Funding Source Amount  Implementation of four additional ballot drop  \$15,000 per box FLPaso County \$5	Total Project Funding Required	Appropriated to Date	Future Funding Needs									
Implementation of four additional ballot drop \$15,000 per box El Paso County	\$ 60,000		\$ 60,	000 N/A								
Implementation of four additional ballot drop												
Implementation of four additional ballot drop \$15,000 per box El Paso County												
	Description	Cost	Funding Source	Amount								
		\$15,000 per box	El Paso County	\$ 60,000								
Total: \$ 60,000 Total: \$6	Total:	\$ 60,000	То	tal: \$60,000								

#### Project Scope

The Clerk & Recorder is looking to invest and implement 4 additional ballot drop boxes near S. Academy, Broadmoor, and NE. El Paso County.

#### **Operating Budget Impacts**

Minimal impact to operating budget





#### **CORONER'S OFFICE**



Dr. Leon Kelley, County Coroner

#### **PURPOSE STATEMENT**

To serve El Paso County though confirming and certifying the cause and manner of death of individuals in a timely and responsible manner.

The Office of the County Coroner is established by the Constitution of the State of Colorado. The Coroner is elected to serve by the citizens of El Paso County. The Coroner's Office is a separate and independent division of the El Paso County Government and is funded through the El Paso County General Fund. El Paso County has the only on site Forensic Toxicology lab in Colorado staffed by three Forensic Toxicologists who routinely perform toxicology studies for many other Colorado Counties.

#### **OVERVIEW**

The Coroner and staff recognize the tragedy surrounding an untimely death and perform investigations, in part, to assist the grieving family. A complete forensic investigation provides for the expeditious settling of insurance claims and estates, as well the implementation of civil and criminal actions. Questions which seem irrelevant in the initial hours after death can become significant in the following months. The surviving family and general public can have the peace of mind that a complete investigation was done. The Coroner works in cooperation with the law enforcement community, but conducts a separate and unbiased investigation.

Although criminal death investigations constitute a small portion of deaths investigated by the Coroner, these deaths are studied in great detail because of the issues and legal consequences involved. In this way, the criminal justice system is offered the best support. The public health dimension of the Coroner's function is designed to isolate and identify causes of sudden unexpected death. When an infectious agent or poison is implicated in a death, the family and persons recently in physical contact with the deceased are notified in order that they might receive any needed medical treatment.

#### **OBJECTIVES**

- Ensure continued compliance with the national standards of Forensic Science
- Maintain certification by the National Association of Medical Examiners
- Provide excellent customer service to the citizens of El Paso County

#### **2019 BUDGET HIGHLIGHTS**

 \$303,395 Cost of Living & Merit Adjustments Pay Increase and Statutory increase for Elected Official

#### **OPERATING INDICATORS**

OPERATING INDICATORS											
	2016 Actual 2017 Actual 2018 Actual 20										
Number of deaths investigated	4,260	4,656	4,775	4,800							
Number of autopsies performed	1,160	1,215	1,198	1,220							

#### **BUDGET SUMMARY**

#### **CORONER'S OFFICE-15000**

				REVENUES				
Revenues by Category	20	16 Actual		2017 Actual	2018 OAB	2	2018 Revised	2019 OAB
Intergovernmental		67,603		3,825	5,000		5,000	5,000
Charges for Services		495,225		524,830	472,000		472,000	532,000
Miscellaneous Revenue		2,350		1,990	500		500	500
Total Revenues	\$	565,178	\$	530,719	\$ 477,500	\$	477,500	\$ 537,500
			EX	PENDITURES				
<b>Expenditures by Category</b>	20	16 Actual		2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Personnel		2,016,976		2,099,841	2,253,395		2,253,395	2,556,790
Operating and Maintenance		293,892		334,193	227,634		327,634	227,634
Charges for Services		49,071		28,714	67,900		87,900	67,900
Capital Outlay		5,400		6,200	-		-	-
Total Expenditures	\$	2,365,339	\$	2,468,948	\$ 2,548,929	\$	2,668,929	\$ 2,852,324

## FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY

FTE INFORMATION										
	2016	2017	2018	2018 Revised	2019					
Total FTE Count	23	23	25	1	26					
TOTAL FTEs	23	23	25	1	26					



#### **DISTRICT ATTORNEY'S OFFICE**



Dan May, District Attorney

#### PURPOSE STATEMENT

The mission of the 4th Judicial District Attorney's Office is to administer justice, advocate for victims, and partner with law enforcement and citizens of this community in the deterrence and prevention of crime.

#### **OVERVIEW**

The 4th Judicial District Attorney's Office covers El Paso and Teller Counties and receives reported crimes from 22 different law enforcement agencies.

**Prosecution Departments:** 17 District Court Judges with Felony dockets, 11 County Court Judges with Misdemeanor dockets, 4 Juvenile District Court Divisions, Special Victims Unit-SVU, Economic Crime Unit, Investigations, Domestic Violence Fast Track, Heals Court, Veterans Court and Drug Court.

**Diversion Programs:** Adult Diversion, Juvenile Diversion, Human Trafficking, Neighborhood Justice Center and Prescription Drug Diversion.

**Victim Witness:** Assist victims of crime set through the ordeal of being a crime victim by providing information on the criminal justice system, victim compensation and provide referrals to community agencies and organizations.

**Discovery:** The information, facts, documents, and other materials the District Attorney's Office will rely upon to prosecute a case. The accused person or defendant in a case has the right to obtain access to this information to prepare their defense.

**Restitution:** This department speaks to individuals who are victims of any type of crime within the community to include individual people, medical providers, insurance companies, and businesses to provide not only emotional support but to also explain the court process and collection procedures through a financial standpoint. They also collect the appropriate documentation from these community members in support of their restitution claim and create a restitution payout order to submit to the courts.

Additionally they provide attorney support and witness testimony as to the validity of the documentation in restitution hearings as needed.

#### **OBJECTIVES**

- The 4th Judicial District Attorney is the public prosecutor for the citizens of El Paso and Teller Counties. Our main function is to enforce the criminal laws of this state. Law enforcement agencies investigate the crime and the prosecutor decides the resulting charges.
- A prosecutor's obligation is to seek justice on behalf of the people. Restitution for the victim, potential for the defendant to rehabilitate, and the safety of the community are some of the factors that are considered in making decisions on individual cases.
- There are many other responsibilities assigned to the District Attorney under Colorado law. Our mission is to fulfill these responsibilities, to be the voice of the victim in criminal cases, and to seek justice in all matters coming to this office.
- The prosecutorial functions of the District Attorney's Office are mandated by both the Colorado constitution and statutes. Working within a fiscally conservative budget, our office maintains some of the highest prosecutorial standards in the state. We handle an average of 25,000 to 35,000 cases per year and conduct more trials than any other jurisdiction in the state of Colorado. Ninety-five (95%) percent of our budget is dedicated to personnel. We are fortunate to have an average of 117 volunteers share a common vision and passion for service. The volunteers at the 4th Judicial District Attorney's Office contribute to making positive changes in our community and save the jurisdiction nearly a half-million dollars in wages each year.

#### **2019 BUDGET HIGHLIGHTS**

- \$525,594 Cost of Living & Merit Adjustments Pay Increase and Statutory increase for Elected Official
- \$283,691 Additional Personnel

#### **OPERATING INDICATORS**

OPE	OPERATING INDICATORS											
2016 Actual 2017 Actual 2018 Estimated												
Number of felony cases prosecuted	5,567	7,097	7,750	6,750								
Number of traffic and misdemeanor cases prosecuted	25,831	23,976	23,800	24,000								
Number of juvenille cases prosecuted	898	1,166	1,290	1,000								
Number of felony cases tried	165	219	227	170								



#### PERFORMANCE MEASURES

#### GOAL 5: STRIVE TO ENSURE A SAFE, SECURE, RESILLIENT AND HEALTHY COMMUNITY Strategy A: Support a high level of public safety to include law enforcement, justice services and prosecution. 2018 2019 Strategy Objective Department Measure Target Actual Target 3. Continue support of the Not One Meet quarterly to discuss and verify More Child Initiative through that first responders have the materials Human Services and District training and distribution of child needed for training purposes and Attorney's Office abuse prevention materials to first distribution to the community to support responders. the Not One More Child Initiatives. \$5,253,175 Victim Compensation Collected - 1st highest Increased efforts to collect restitution collection in the State \$4,800,000 Victim District Attorney's Office Victim for victims, to help victims through of Colorado (\$251,472 Compensation \$4,000,000 Witness and Restitution victim compensation funds and to more than in 2017) \$18,000 Restitution ensure victims are notified through all Departments \$29,908 NJC Mediation NJC Mediation stages of the case. Restitution Collected (\$14,208 more than in 2017) 4. Increase victim support, protection and notification. Victim Notification Clerk mailed out 40,184 to victims, and victim 34,000 Victim 34,000 Victim advocates had a total Notifications Measured by the amount of restitution District Attorney's Office Victim of 15,860 contacts with Notifications and victims compensation collected as Witness and Restitution victims of crime well as the number of victim 18,000 Victim Departments including court 18,000 contacts with notifications made. Advocate contacts appearances, phone victims with victims contacts. correspondence and meetings in office. Collaborative 5. Expand alternative justice meetings held with Continue quarterly This was focused on Mental Health programs, problem solving courts meetings and in 2017 for and measures to include the Measured by tracking and maintaining community partners to conduct additional Mediation Services, Colorado Organized Retail Crime statistics of outreach to community increase awareness training within the Diversion Services Association (CORCA), Human District Attorney's Office DAO as well as partners to increase awareness of our and provide services to and Veteran's Court. reduce homelessness collaborate with Trafficking, Mental Health, many alternative justice programs and Mediation services Prescription Fraud, Drug Court, problem solving courts. due to mental illness. community partners managed 786 cases Diversion Services, Veteran's Mediation services to expand alternative in 2017. Court and Mediation Services. managed 950 cases in justice programs. 2018.

## **BUDGET SUMMARY**

# DISTRICT ATTORNEY'S OFFICE - UNRESTRICTED ADMINISTRATION & OPERATIONS - 17001

			]	REVENUES						
Revenues by Category	20	)16 Actual		2017 Actual		2018 OAB	2	018 Revised		2019 OAB
Intergovernmental		30,405		-		-		-		-
Total Revenues	\$	30,405	\$	-	\$	-	\$	-	\$	-
EXPENDITURES										
<b>Expenditures by Category</b>	20	016 Actual		2017 Actual		2018 OAB	2	2018 Revised		2019 OAB
Personnel		12,293,978		12,875,750		13,614,391		13,614,391		14,423,676
Operating and Maintenance		514,074		787,779		717,047		717,047		717,047
Intergovernmental		-		-		-		-		-
<b>Total Expenditures</b>	\$	12,808,051	\$	13,663,530	\$	14,331,438	\$	14,331,438	\$	15,140,723

# DISTRICT ATTORNEY'S OFFICE - RESTRICTED GRANTS - 17002

			R	REVENUES				
Revenues by Category	201	6 Actual	2	017 Actual	2018 OAB	20	018 Revised	2019 OAB
Intergovernmental		576,347		656,541	723,704		723,704	953,977
<b>Total Revenues</b>	\$	576,347	\$	656,541	\$ 723,704	\$	723,704	\$ 953,977
			EXP	PENDITURES				
<b>Expenditures by Category</b>	201	6 Actual	2	017 Actual	2018 OAB	20	018 Revised	2019 OAB
Personnel		576,347		656,541	723,704		723,704	953,977
Total Expenditures	\$	576,347	\$	656,541	\$ 723,704	\$	723,704	\$ 953,977

# FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY

	FTE INFORMATION												
	2015	2017	2018	2018 Revised	2019								
Total FTE Count - Unrestricted	212	212	213	6	219								
Total FTE Count - Restricted	12	12	12	-	12								
TOTAL FTEs	224	224	225	6	231								



## **PUBLIC TRUSTEE'S OFFICE**



Thomas S. Mowle, Public Trustee

#### **PURPOSE STATEMENT**

In 1894, the Colorado General Assembly established the Office of the Public Trustee in each county of the state to provide for a system of checks and balances between the borrower and the lender. All deeds of trust given to secure indebtedness on real estate shall name as trustee such Public Trustee who acts as an intermediary between the borrower and the lender.

#### **OVERVIEW**

The El Paso County Public Trustee has been protecting the rights of borrowers, lenders, and lien holders since 1894. The Office of the Public Trustee is fully funded by fees collected for services provided. Any such funds received in excess of operating expenses are turned over to the El Paso County General Fund, after ensuring the maintenance of an operational reserve, as required by law.

The El Paso County Public Trustee's office serves the citizens of El Paso County as defined in the Colorado Revised Statutes. The Public Trustee manages the release of deeds of trust and foreclosure of deeds of trust on properties within El Paso County. We administer these processes in a professional manner adhering to the guidelines and timelines set by the Colorado Revised Statutes.

#### **OBJECTIVES**

- Processing all releases of deeds of trust in an accurate, timely fashion in accordance with Colorado law
- Protecting the rights of borrowers, lenders, and lien holders
- Providing service and education regarding foreclosure proceedings

# **OPERATING INDICATORS**

OPERATING INDICATORS										
2016 Actual 2017 Actual 2018 2										
Number of foreclosures	1,287	1,089	853	1,076						
Number of deeds of trust	39,478	42,463	34,568	38,836						

## **BUDGET SUMMARY**

#### PUBLIC TRUSTEE'S OFFICE-19000

			R	REVENUES				
Revenues by Category	201	16 Actual	2	017 Actual	2018 OAB	2	018 Revised	2019 OAB
Charges for Services		428,683		368,889	201,000		201,000	115,000
<b>Total Revenues</b>	\$	428,683	\$	368,889	\$ 201,000	\$	201,000	\$ 115,000
			EXP	PENDITURES				
Expenditures by Category	201	16 Actual	2	017 Actual	2018 OAB	2	018 Revised	2019 OAB
Personnel		(371,181)		(402,776)	(422,001)		(422,001)	(369,886)
Intergovernmental		371,181		402,776	422,001		422,001	369,886
Total Expenditures	\$	-	\$	-	\$ -	\$	-	\$ -

# FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY

FTE INFORMATION										
	2016	2017	2018	2018 Revised	2019					
Total FTE Count	6	6	6	(1)	5					
TOTAL FTEs	6	6	6	(1)	5					



#### **SHERIFF'S OFFICE**



Bill Elder, County Sheriff

#### PURPOSE STATEMENT

Our vision is to ensure El Paso County remains the safest and most enjoyable place to live and visit in the state of Colorado. We are committed to holding the highest standard for public safety to achieve a county free of crime and public disorder. Our mission is to provide the citizens of El Paso County effective and efficient public safety services. We deliver them consistently with character, competence, and transparency.

#### Our Values:

- <u>Honesty</u>: Our personal and professional behavior will be a model for all to follow. Our actions will match our words. We will have the courage to stand up for our beliefs and do what is right.
- <u>Loyalty</u>: We are loyal to our oath to protect the constitutional rights of those we serve by empowering our employees to make decisions that support the letter and spirit of the law.
- <u>Unity</u>: We have a united commitment to serve our diverse community with fairness, dignity, and equality. We commit to excellence in all we do.

#### **OVERVIEW**

The duties and responsibilities of the Sheriff are set forth in Colorado Revised Statutes. As one might imagine, the statutory mandates for the Sheriff are vast and cover a wide range of topics. These include maintain peace and order in El Paso County, provide general law enforcement services to unincorporated areas of the County, operate all jails within the County, serve criminal warrants and civil process throughout the entire County as directed by the District and County Courts, coordinate search and rescue efforts, suppress prairie and forest fires in El Paso County and perform other duties as directed by



Colorado State Statutes and the Courts. The Office of the Sheriff is the largest unit of county government and is led by an elected Sheriff.

The office is organizationally divided into four major component programs, called bureaus or offices: the Office of the Sheriff, the Detentions Bureau, the Law Enforcement Bureau, and the Administration Bureau. Each of these component programs have one or more business units within them. Each component program has specific and complex operational purposes and has developed organizational strategies and goals to meet these operational purposes. While these organizational strategies and goals are diverse, they are unified under a detailed El Paso County Sheriff's Office Strategic Plan. Following are descriptions of each of the component programs.

#### **Office of the Sheriff:**

The Sheriff's Office not only meets all statutory requirements, but exceeds them in many ways and is recognized as a leader within the law enforcement and county detention industries. From an internal functional and organizational structure perspective, the Office of the Sheriff includes the Undersheriff, two (2) Bureau Chiefs (for Law Enforcement and Detention Bureaus), Administrator (Civilian equivalent Bureau Chief for Administrative Services Bureau), Chief of Staff, Staff Psychologist, and Executive Assistant. The Office of the Sheriff functions to unify the operations of this large and diverse office under a common leadership and organizational strategy

<u>Chief of Staff</u>: The Chief of Staff is responsible for advising and consulting the Sheriff, Undersheriff and other Staff members. The Chief of Staff develops, maintains and promotes effective community and inter-governmental relationships between the El Paso County Sheriff's Office and local, state and federal governmental agencies, elected and appointed officials, media outlets, business and community groups.

<u>Executive Assistant</u>: The executive assistant provides administrative support to the Sheriff and other members of the Office of the Sheriff.

<u>Professional Standards Unit</u>: The Professional Standards Unit (PSU) goal is to inspect, audit and investigate Sheriff's Office operations to ensure they meet community expectations and the highest professional and industry standards related to law enforcement, detentions, and criminal justice agencies. Toward that end, the PSU conducts scheduled unit inspections, reviews critical incidents and investigates reports of wrong doing, and substandard performance.

#### **Detentions Bureau:**

The Detentions Bureau is the largest component program of the Sheriff's Office. The purpose of the Detentions Bureau is to carry out the statutory responsibility of operating the county's jails. This Bureau is responsible to maintain a safe, secure environment at the Criminal Justice Center (CJC) and the Metro Work Release Facility (MWRF) for those incarcerated. The Detentions Bureau strives to provide opportunities for inmates to obtain the necessary discipline, skills and therapy through a multi-systemic approach including substance abuse and anger management programs, progressive/regressive classification system, and the Reintegration and Recovery Program, to successfully return to their communities once released. The Bureau is staffed by approximately 460 sworn and civilian staff. The Bureau is overseen by the Undersheriff.

<u>Detention Operations Division</u>: The Detention Operations Division is responsible for operating two sections; Intake and Inmate Services as well as Court Services. The mission of the Intake and Inmate Services Section is to ensure responsibilities are accomplished in accordance with accepted professional standards as prescribed in Colorado Revised Statue (C.R.S.) 17-26-103. In addition, the Section maintains required records and ensures accountability and security of inmate funds and property. The Court Services Section contains (2) units; the Court Unit and the Transport Unit. The Court Unit is responsible for ensuring public safety, as well as inmate safety, while escorting inmates to the various 44 courtrooms and providing security therein. The Transport Unit moves inmates between the CJC and the courthouse. This Unit is additionally responsible for the transport of inmates throughout the State of Colorado, to include the Department of Corrections and the many counties and cities in Colorado.

<u>Detention Security Division:</u> The El Paso County Sheriff's Office Detention Bureau, Security Division is comprised of a group of approximately 285 dedicated men and women who are proud of their ability to ensure inmates are housed in a safe, secure and constitutionally sound manner. The men and women of the Security Division provide vital services to an approximate daily average jail population of close to 1.650 inmates.

#### Law Enforcement Bureau:

The Sheriff's Office Law Enforcement Bureau is comprised of two divisions, the Investigations Division and Patrol/Special Operations Division, all tasked with carrying out the statutory responsibilities of the Sheriff to enforce the laws in unincorporated El Paso County. The Bureau is overseen by the Undersheriff. The Bureau also has units that serve in a joint capacity with other local law enforcement agencies as well as the regional Deadly Force Investigation Team (DFIT). The Law Enforcement Bureau has approximately 185 sworn and non-sworn employees.

#### Patrol/Special Operations Division:

The Patrol/Special Operations Division's authorization of 133 men and women work to prevent crime by actively patrolling roadways and neighborhoods looking for criminal and traffic crimes, with the intent to discourage violations of the law and failing that, arresting violators so they are unable to reoffend. The Division is divided into three overlapping shifts more commonly known as Day Shift, Swing Shift and Midnight Shift. There are four Sergeants authorized to each Patrol shift. Each shift is assigned a contingent of deputies based on need.

The Patrol Section also includes the Report Authority Unit, Crime Analyst and the Court Liaison/Admin Tech civilian position. The Report Authority Unit assists us by ensuring reports generated by our deputies are completed accurately and in a timely manner. The Crime Analyst supports the Patrol Division and nearly every other area of the Office by providing data, information and criminal intelligence using a wide variety of computer databases, social media and other advanced research methods. The Court Liaison/Admin Technician civilian manages subpoenas and helps to coordinate the scheduled court appearances for deputies, keeps impound records and arranges impound releases, and handles many office related duties, such as ordering and organizing needed reports and supplies.

The Special Operations Section is responsible for the specialized units designed to enhance the level of law enforcement service of the Sheriff's Office, thus increasing the quality of life of the citizens of El Paso County. Through programs and various services, the Division provides direct interaction between the Sheriff's Office and the citizens of our community, enhancing a partnership that ultimately expands the capability of our crime prevention efforts. It consists of the Traffic Unit, K9 Unit, and the Crime Reduction Unit (CRU). When activated, the Special Weapons and Tactics (SWAT) Team, Crisis Negotiation Team (CNU), and Explosive Ordnance Disposal Team (EOD) report to the Special Operations Lieutenant. Many of the units have specialized equipment requiring ongoing maintenance and support, such as specialized SWAT vehicles and equipment, EOD vehicles and equipment, and K9 veterinary care and handling costs.

Also included in the Special Operations Section is a new section is the Rural Enforcement and Outreach Unit (REO), Community Support Unit (including School Resource Officers), and the Mounted Unit. Funding from local school districts is pending following grant partnership awards in 2016 and ongoing. Annual expenses for Mounted Unit animal care and feeding are offset by donations.

#### **Investigations Division:**

The Investigations Division is staffed by approximately 52 personnel who provide specialized investigative skills to complex cases that cannot be accomplished by the Patrol/Special Operations Division. The Division has several specialized units, Major Crimes (5), Special Victims Unit (7), Financial Crimes (5), Property Crimes (3), Cold Case (1) and Computer Forensics (1). The division also provides victim advocacy to the citizens of El Paso County who have been the victim of a crime. The Metro Crime lab provides resources for the processing of complex crime scenes and evidence collection. The lab also provides laboratory services such as latent finger print examination, DNA processing and firearms examination. The Evidence Section provides tracking and storage of all evidence collected by members of the El Paso County Sheriff's Office.

The Metro Vice, Narcotics and Intelligence Unit (VNI) is staffed by 12 sworn personnel and provides specialized investigations of cases involving narcotics, alcohol, firearms and human trafficking. VNI also staff members assigned to the FBI, ATF and the DEA task forces.

#### **Administrative and Support Services Bureau:**

The Administration Bureau is responsible for financial and administrative functions in the Sheriff's Office, including budget and finance functions, human resources, recruiting and background investigations, media, and public information services, criminal justice records services, information technology services, county building security and concealed handgun permits.

<u>Fiscal & Compliance Services</u>: Fiscal & Compliance Services encompasses Budget and Finance, Contract Compliance, the Concealed Handgun Program and Extra Duty Services. The Budget and Finance Section is comprised of four (4) major functional areas: Accounting/Finance, Budget, Payroll and Grants



Management, which, in conjunction, provide overall quality and integrity of the Sheriff's Office financial management and control system.

Media Relations Manager / Public Information Office (PIO): The Media Relations Manager is responsible for the professional, creative, and technical work involved in the dissemination of information regarding the El Paso County Sheriff's Office, both externally and internally. External communication takes on a variety of forms, but primarily consists of media releases prepared by the Public Information Officer or information contained within the Sheriff's Office website and social media channels. Internal communication is also multi-faceted and its importance cannot be overstated. With an agency as large as the Sheriff's Office, ensuring employees are well informed of matters concerning the Office is vital.

Administrative Services: This section is responsible for recruiting sworn personnel, background investigations and initial hiring processes and upkeep of personnel records. The Background Investigators' responsibility is to conduct and coordinate pre-employment background investigations with the Human Resources Unit has the mission of all personnel administration, to include testing, boarding, and in-processing of all newly hired personnel, processing internal transfers, promotions, and payroll. The Training Section is responsible for in-service training for all sworn and non-sworn personnel. Each sworn deputy must complete a minimum of 24 hours of in-service training and civilians complete approximately 10 hours. In addition, the Training Section provides one or more peace officer standards and Training (POST) Basic Academy of 22 weeks plus one or more Detentions Deputy Academies of 7 weeks. The Records Unit is responsible for typing and organizing case files prepared by deputies. Case reports are prepared from audio files and other media and prepared for transmittal to the District Attorney or other agencies for prosecution or further investigation. This Unit also maintains the files of case reports and other criminal justice data and processes the release of case reports to authorized individuals.

<u>Information Technology Section (IT)</u>: The IT Section is comprised of seven individuals working as a coordinated team to provide all facets of IT support to the Office. Our Mission: Provide the technology tools and support required by the Sheriff's Office to meet its primary mission. We are genuinely dedicated to professionalism, excellence, and competence. We believe in rapid response, open communication, and teamwork.

#### **Emergency Services Division:**

The El Paso County Sheriff's office Emergency Services Division is responsible for supporting the statutory requirements of the Sheriff's Office as a relates to wild land fire, which includes coordinating and ensuring forest and prairie fire responses. The Sheriff's Office is also responsible for fire investigations in the unincorporated areas of the County, providing for search and rescue, assisting with the counties hazardous material team response and being actively engaged in providing planning, preparation, and training for any emergency or disaster that affects the County. The El Paso County Emergency Operations Center is also supported by Sheriff's office personnel, as well as several of our affiliated volunteer teams. This Division also coordinates search and rescue efforts, hazardous material response and fire investigations.



#### **Support Operations Division:**

The Support Operations Division is comprised of over 60 personnel and is responsible for oversight and management of the Sheriff's Office Communications and Dispatch Section, radio systems management, the Office's fleet management and the training. The Communications Section provides 24-hour 9-1-1 emergency dispatching for the Sheriff's Office, County fire agencies, as well as smaller municipalities.

#### County Security Section

The County Security Section provides security and screening at the Terry R. Harris Judicial Building, security and monitoring of the Citizen Service Center, key control, management and security of four County owned parking structures. The section is supervised by a Sheriff's Office Lieutenant and Sergeant.

#### **OBJECTIVES**

- Continue building and strengthening the community partnerships that have improved the level of service we provide.
- Continue to interdict illegal black market marijuana operations.
- Become Commission on Accreditation for Law Enforcement Agencies accredited. Once again EPSO will have achieved the coveted triple crown of accreditation.
- Develop a regional communications center.
- Develop a regional evidence facility, consolidating processes and freeing up space needed by every agency in the region.
- Identify more efficient and effective methods of dealing with those in our community who are suffering with mental illness, especially those who are incarcerated in our jail.

#### **2019 BUDGET HIGHLIGHTS**

 \$1,239,709 Cost of Living & Merit Adjustments and Statutory increase for Elected Official



### PERFORMANCE MEASURES AND OPERATING INDICATORS

GOAL 1: MAINTAIN AND PROMOTE A FINANCIALLY SUSTAINABLE COUNTY GOVERNMENT THAT IS TRANSPARENT AND EFFECTIVE  Strategy D: Promote Collaborative Services to increase efficiency and reduce redundancy in the region.											
Strategy Objective	Department	Measure	20	18	2019						
Strategy Objective	De partine iit	Measure	Target	Actual	Target						
Assess the viability of implementing regional law enforcement collaboration of	El Paso County Sheriff's Office	The Sheriff's Office is currently engaged in the following collaborarive efforts and intends to maintain the same level of efforts in 2018. FBI-Safe STREETS Task Force (1), DEA Task Force (1), CSPD Metro Explosives Unit (3), Metro Crime Lab (3). We also have (7) personnel assigned to Metro Vice and Narcotics which includ a Sergeant and Lieutenant. We have one deputy assigned to internet crimes against children	17 FTE's	17 FTE's	18 FTE's						
services and infrastructure.	El Paso County Sheriff's Office	The Sheriff's Office hosts collaborative services in the areas of Public Safety Dispatching, Victim's Assistance and through our Crime Reduction Unit. We dispatch for seven police agencies and 20 plus fire agencies in the region. Our Victim's Assistance Program supports Fountain PD and Manitou PD and our Crime Reduction Unit hosts one Fountain police officer.	EPSO to continue collaborative efforts in 2018	EPSO has continued collaborative efforts in 2018	EPSO to continue collaborative efforts in 2019						





#### GOAL 5: STRIVE TO ENSURE A SAFE, SECURE, RESILLIENT AND HEALTHY COMMUNITY Strategy A: Support a high level of public safety to include law enforcement, justice services and prosecution. 2018 2019 Strategy Objective Department Measure Target Actual Since 2007, the Sheriff's Office Reintegration and Recovery (R&R) Program has developed a multi-faceted approach of education and therapeutic services to ensure high quality and innovative programming through the following six key components: 1. Therapy is conducted by Certified Addiction Counselors. 2. We maintain state licensure as an outpatient substance abuse treatment provider (License #1701-03). 3. Education and therapy services received by our clients are accepted and credited by state agencies EPSO to continue EPSO continued EPSO to continue including the Colorado DMV, DHS, the Colorado Division of Adult Parole, and program in 2019 program in 2018 program in 2018 the 4th Judicial District Probation Department. 4. Sworn deputies assigned to the R&R housing unit have been trained in therapeutic interaction and instruct the Thinking for a Change curriculum. 5. Individualized case management is provided to address unique treatment goals and concerns. 6. The R&R program partners with local community treatment providers 6. Seek new and support existing for post releasing clients through innovative programs which intend Sheriff's Office- Detention creating a "warm handshake" to reduce recidivism and length of Bureau atmosphere for individuals transitioning stay in the El Paso County jail. to community treatment programs. Through partnering with various community organizations, the formerly incarcerated individuals that engages in treatment, which aids in the effectiveness of successful transition 55% Engaged in 30% Engaged in 53% Engaged in into community. treatment after treatment after treatment after release release release During this reporting period July 2016 through June 2017, the R&R Program released successfully back into the El Paso County community, two hundred and twenty four (224) clients. Out of the number of formerly incarcerated individuals who have accepted the support provided by the community agencies, we work to have as many as possible successfully 224 reintegrate into the workforce. 375 Successfully 375 the target number completed and From July 2016/ June 2017, three participants released to hundred and fifty-five (355) community incarcerated individuals actively participated in the Reintegration & Recovery Program



#### GOAL 5: STRIVE TO ENSURE A SAFE, SECURE, RESILLIENT AND HEALTHY COMMUNITY Strategy A: Support a high level of public safety to include law enforcement, justice services and prosecution. 2019 2018 Strategy Objective Department Measure Target Actual Target The Sheriff's Office is currently providing E-Discovery via manual data manipulation. Effective October 2017, EPSO, CSPD, and FPD implemented a 7. Ensure compliance with the Eshared Law Enforcement Records Discovery and E-Filing systems Management System (LERMS). The mandated by the State by Completed 1st Sheriff's Office shared system provides options for N/A Operational upgrading servers, storage capacity quarter2018 automated E-Discovery and Filing. The and Internet connections including servers, storage, connectivity, and archival of criminal justice records licensing are currently in place. Full implementation is expected 1st Quarter 2018, following coordination with all involved agencies. Effective August 2016, EPSO and FPD Dispatch centers merged into one provider for all of El Paso County, not EPSO to continue EPSO has continued EPSO to continue including Colorado Springs Police collaborative efforts collaborative efforts collaborative efforts in 2018 in 2019 Department, and continue to in 2018 10. Explore, support and implement collaborate efforts for enhanced regional solutions for law services to the public. enforcement functions encompassing multiple agencies to Sheriff's Office address vital needs for 911 Planning for a regional training and services, law enforcement training, evidence facility has also been Not established in Efforts will be 2017 evidence storage/handling and the suspended due to limited interest from 2017 renewed in 2019 crime lab. CSPD. The multijurisdictional Crime Lab Continue Continue Continue continues regional operations. Collaborative Efforts Collaborative Efforts Collaborative Efforts

#### GOAL 5: STRIVE TO ENSURE A SAFE, SECURE, RESILLIENT AND HEALTHY COMMUNITY Strategy C: Promote, protect, plan and prepare for public health through active citizen and community partnerships and education. 2019 2018 Strategy Objective Department Measure Target Actual Target The Sheriff's Office implemented a NARCAN program in 2017 to help aid Create NARCAN Created NARCAN people in the event of an opioid N/A program in 2017 program in 2017 overdose. Thus far the program has documented the saving of two lives 5. Support community efforts to El Paso County Sheriff's Office combat substance abuse. Provide Training Training is a one-time video provided to Provide Training to Training provided to after program Deputies Deputies in 2017 new Deputies implemetation October 7, 2015 - The BOCC at its regular meeting Tuesday emphasized a collaborative new initiative that will help to reduce the rising costs associated with mental illness in county jails. The Stepping Up Initiative promotes and establishes internal and external partnerships in innovative DHS's efforts will programs and services throughout the continue, with hopes judicial system that seek to reduce that releasing 9. Support the National Stepping recidivism, shorten the length of stay inmates will continue DHS's efforts will Up Initiative to reduce mental to make use of and reduce the overall jail population DHS started meeting continue, with hopes illness at the Criminal Justice through more effective procedures to available service. Sheriff's Office- Detention with releasing that releasing address jail inmates with mental health Center and implement the The BEHCON Unit Bureau inmates to offer inmates will continue Behavioral Health Connect Unit in problems. Representatives from the 4th is fully established to make use of various services. collaboration with UC Health and Judicial district, the El Paso County and oprtational, available service. Sheriff's Office, NAMI (National the patrol divisiion placing a mental Alliance for Mental Illness), health clinician on AspenPointe, ComCor, El Paso County patrol with a trained Public Health and El Paso County deputy. Department of Human services joined the Commissioners in supporting the proclamation. The Sheriff's Office and DHS are collaborating to identify and coordinate resources and provide a continuum of care for inmates at the Criminal Justice Center (CJC).

GOA	L 5: STRIVE TO ENSURE A	SAFE, SECURE, RESILLIENT A	ND HEALTHY CO	MMUNITY	
Strategy	y E: Develop mitigation plans a	and funding for hazards as identified i	n the 2015 Hazard M	Aitigation Plan.	
Strategy Objective	De partme nt	Measure	2018		2019
Promote Community Wildfire     Protection Plans (CWPPs) to     address the wildland urban     interface for prevention,     preparedness, response and     recovery as part of the Wildland     Fire Mitigation Planning; stressing     collaboration with the Sheriff's		One educational program minimum per year.	1	1	1
Office, Office of Emergency Management, Fire Districts, community and neighborhood organizations, Colorado Division of Fire Prevention and Control, Colorado Division of Homeland Security, the U.S Forest Service, Colorado Department of Natural Resources, and other agencies.	El Paso County Sheriff's Office- ESD	Provide assistance to new or existing CWPP's; however this is dependant on if assistance is needed and funding availability.	As needed	1	As needed



#### GOAL 5: STRIVE TO ENSURE A SAFE, SECURE, RESILLIENT AND HEALTHY COMMUNITY Strategy F: Increase self-sufficiency and reduce reliance on public assistance programs. 2019 2018 Strategy Objective De partment Measure Target Actual Target The Sheriff's Office Reintegration and Recovery (R&R) Program has developed community partnerships to emphasizes post-release aftercare and partnered with state agencies, which include: the Colorado Dept. of Human Services Office of Behavioral Health, the Colorado DMV, the Department of Human Services, the Colorado Division of Adult Parole, and the 4th Judicial District Probation and Parole; local community treatment providers, which include: Aspen Point-Jail Diversion, EPSO has continued EPSO to continue CCI -Jail Mental Health Aftercare EPSO to continue Program, Insight Services, and collaborative efforts collaborative efforts collaborative efforts Swanson's Counseling Services; sober in 2018 in 2018 in 2019 living, which include: Gospels Sober Homes for Women, Ithaca Land and Trust, Oxford House, Pikes Peak Sober Living, Second Chance recovery Home, Springs Rescue Mission-New Life Program, Community Alternatives of EPC 3. Partner with community (CAE), and ComCor, Inc (CCI); organizations to expand reemergency services: Catholic Charities Sheriff's Office- Detention integration recovery programs for Dream Centers for Women, Bureau formerly incarcerated individuals to Ecumenical Social Ministries, Peak effectively re-enter the workforce. Vista, Phoenix Multi-Sport, Westside Cares, Women's Resource Agency. Through partnering with various community organizations, the formerly incarcerated individuals that engages in treatment, which aids in the effectiveness of successful transition into community. 30% Engaged in 53% Engaged in 55% Engaged in treatment after treatment after treatment after During this reporting period July 2016 release release release through June 2017, the R&R Program released successfully back into the El Paso County community, two hundred and twenty four (224) clients. 224 From July 2016-June 2017, three Successfully hundred and fifty-five (355) completed and incarcerated individuals actively 375 375 released to participated in the Reintegration & community Recovery Program

OPE	RATING INDICATORS			
	2016 Actual	2017 Actual	2018 Estimated	2019 Projected
Average daily population - Metro & CJC	1,644	1,685	1,713	1,747
Initial inmate classifications	17,678	18,190	18,499	18,869
Number of commitments	21,839	21,803	22,266	22,489
Number of releases	21,623	22,212	22,327	22,774
Number of prisoner transports	38,399	40,853	39,840	40,637
Calls for Service	285,958	309,675	315,966	322,285
Cases Reports, Supplements & Citations (* transition for LERMS)	31,178	23,261 *	28,849	27,762
Dispatch - Fire & Med	42,425	49,843	62,311	74,773
Dispatch Incoming and Outgoing	343,803	333,660	334,086	337,183
CHP Applications (Not actual Active Permits)	10,957	8,640	11,761	10,474

# **BUDGET SUMMARY**

### SECURITY-11175

			R	EVENUES				
Revenues by Category	201	6 Actual	20	017 Actual	2018 OAB	201	8 Revised	2019 OAB
Intergovernmental		289		-	-		-	-
Charges for Services		3,472		3,727	-		-	-
Miscellaneous Revenue		221,736		234,920	205,000		-	-
<b>Total Revenues</b>	\$	225,497	\$	238,646	\$ 205,000	\$	-	\$ -
				·				
			EXP	ENDITURES				
Expenditures by Category	201	6 Actual	20	017 Actual	2018 OAB	201	8 Revised	2019 OAB

		I	EXPENDITURES			
Expenditures by Category	20	16 Actual	2017 Actual	2018 OAB	2018 Revised	2019 OAB
Personnel		1,080,077	1,185,036	1,420,084	1,223,255	1,251,240
Operating and Maintenance		309,459	225,561	230,680	264,957	292,448
Charges for Services		2,543	1,293	1,560	3,373	4,000
Intergovernmental		(111,837)	(110,534)	(110,966)	-	-
Capital Outlay		26,575	65,131	-	-	-
Total Expenditures	\$	1,306,818	1,366,487	\$ 1,541,358	\$ 1,491,585	\$ 1,547,688

### $SHERIFF'S\ OFFICE-GENERAL\ FUND-181,18000,18015,18026$

		REVENUES			
Revenues by Category	2016 Actual	2017 Actual	2018 OAB	2018 Revised	2019 OAB
Intergovernmental	2,778,299	3,077,412	2,900,520	2,920,400	2,582,500
Charges for Services	627,818	1,045,295	1,041,000	1,041,000	1,091,000
Fines & Forfeitures	38,262	46,209	45,000	45,000	10,000
Miscellaneous Revenue	21,769	1,303,955	1,317,000	1,317,250	1,167,500
Other Financing Sources	74,463	63,788	10,000	19,516	8,000
Total Revenues	\$ 3,540,609	\$ 5,536,660	\$ 5,313,520	\$ 5,343,166	\$ 4,859,000

		ייבו	VDENDITUDEC					
		E.	XPENDITURES					
Expenditures by Category	2016 Ac	ual	2017 Actual	2018 OAB	2018 Re	vised	2	019 OAB
Personnel	38,8	50,078	42,096,714	42,306,417	41,0	)41,233		41,029,290
Operating and Maintenance	8,3	13,805	11,620,111	10,104,488	3 11,1	46,990		12,159,979
Charges for Services	2	03,083	203,404	164,000	) 1	64,000		175,000
Grants & Contributions		1,807	15,172	-		-		-
Intergovernmental	(1	07,395)	(2,861,730)	(2,664,000	)) (2,5	500,000)		(1,733,510)
Capital Outlay	4	2,285	296,212	-	. 5	39,516		500,000
Total Expenditures	\$ 47,7	3,664 \$	51,369,883	\$ 49,910,905	5 \$ 50,3	91,739	\$	52,130,759

#### SHERIFF'S OFFICE-PUBLIC SAFETY TAX - 11050 & 1822x

			F	REVENUES			
Revenues by Category	20	16 Actual	2	017 Actual	2018 OAB	2018 Revised	2019 OAB
Sales Taxes		21,983,927		23,233,265	24,581,328	24,581,328	25,741,801
Total Revenues	\$	21,983,927	\$	23,233,265	\$ 24,581,328	\$ 24,581,328	\$ 25,741,801
			EXI	PENDITURES			
Expenditures by Category	20	16 Actual	2	017 Actual	2018 OAB	2018 Revised	2019 OAB
Personnel		15,582,426		15,680,299	17,526,010	17,627,510	20,230,222
Operating and Maintenance		1,964,445		2,341,533	4,613,646	4,465,045	3,390,663
Charges for Services		5,019,619		6,300,011	7,550,190	8,123,650	5,825,663
Intergovernmental		(2,008,425)		(2,931,574)	(5,284,939)	(5,958,399)	(3,585,663)
Capital Outlay		43,980		444,891	-	820,561	-
Total Expenditures	\$	20,602,045	\$	21,835,160	\$ 24,404,907	\$ 25,078,367	\$ 25,860,885

Capital Outlay

**Total Expenditures** 

### SHERIFF'S OFFICE - RESTRICTED - 180xx (excluding 18000, 18015 & 18026)

			REVE	NUES				
Revenues by Category	2016 Actu	ıal	2017	Actual	2018 OAB	201	8 Revised	2019 OAB
Intergovernmental	1,83	9,028	1	1,088,461	1,510,181		3,896,618	1,207,904
Charges for Services	1,10	4,539		567,898	500,000		500,100	500,000
Miscellaneous Revenue	2,08	1,093		799,288	606,000		619,412	-
<b>Total Revenues</b>	\$ 5,02	4,659	\$ 2	2,680,424	\$ 2,616,181	\$	5,016,130	\$ 1,707,904
			EXPEND	DITURES				
Expenditures by Category	2016 Actu	ıal		DITURES Actual	2018 OAB	201	8 Revised	2019 OAB
Expenditures by Category Personnel		ıal 0,564			<b>2018 OAB</b> 1,269,169	201	8 Revised 2,987,948	<b>2019 OAB</b> 1,207,904
1 0 0	2,40			Actual		201		
Personnel	2,400 1,43	0,564		<b>Actual</b> 749,634	1,269,169	201	2,987,948	1,207,904
Personnel Personnel	2,40 1,43 16	0,564 8,997		Actual 749,634 914,765	1,269,169	201	2,987,948 3,521,553	1,207,904

# FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY

1,934,433 \$

2,276,181 \$

173,940

6,970,496 \$

1,707,904

890,950

4,343,718 \$

	F	TE INFORMATIO	N		
	2016	2017	2018	2018 Revised	2019
Security	37	41	42	(5)	37
General Fund	610	585	590	(3)	587
Public Safety Tax	192	192	192	(1)	191
Grants - Restricted	23	23	26	1	27
TOTAL FTEs	862	841	850	(8)	842

### **SURVEYOR'S OFFICE**



Richard Mariotti, County Surveyor

#### **PURPOSE STATEMENT**

Provide the authorized services to the Public at no increase in taxes.

#### **OVERVIEW**

Represent the County in disputes over County boundaries and notify the County Attorney of unsettled boundary disputes; file all surveys. This position is financed by the Board of County Commissioners. When authorized, may conduct surveys of County boundaries, accept maps of surveys within the County for filing, and examine all maps and plats before recording with the County Clerk and Recorder. May establish disputed boundaries when applied for or at the appointment by the courts and may appoint deputies as assistants to discharge their duties faithfully and impartially.

#### **BUDGET SUMMARY**

#### **SURVEYOR'S OFFICE-16000**

			]	REVENUES				
Revenues by Category	2010	6 Actual		2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Charges for Services		1,410		2,570	1,000		1,000	1,000
<b>Total Revenues</b>	\$	1,410	\$	2,570	\$ 1,000	\$	1,000	\$ 1,000
			EX	PENDITURES				
<b>Expenditures by Category</b>	2010	6 Actual	:	2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Personnel		5,921		5,921	6,129		6,129	8,380
Operating and Maintenance		1,340		2,730	3,000		3,000	3,000
<b>Total Expenditures</b>	\$	7,261	\$	8,651	\$ 9,129	\$	9,129	\$ 11,380



#### TREASURER'S OFFICE



Mark Lowderman, County Treasurer

#### PURPOSE STATEMENT

"Our goal is to serve the citizens of El Paso County in the most timely, cost-efficient, and secure manner possible, while treating you with courtesy and respect."

#### **OVERVIEW**

The primary function of the County Treasurer's Office is the collection and distribution of funds. The Treasurer serves as the banker and investment officer for all County funds, which includes receipt, management, investment, and disbursement of those funds. Priority is given to safety, liquidity, term and yield of the investment, with emphasis on the economic stability of the community.

Ad Valorem Tax Collection: All taxes collected by the Treasurer are apportioned and credited to the State, County, Cities and Towns, School Districts and Special Districts within El Paso County in accordance with the established mill levies, and Colorado Revised Statutes. Penalty interest collected on taxes is apportioned and credited in the same manner.

Enforcement of Delinquent Taxes and Special Assessments: The Treasurer conducts an annual tax sale of delinquent real estate, special assessments, and manufactured home taxes. The enforcement of business personal property taxes is by distraint, seizure and sale of such property.

Distribution of Specific Ownership Tax: The Treasurer is responsible for disbursing specific ownership taxes collected by the Clerk and Recorder to the State, County, Cities and Towns, School Districts and Special Districts within El Paso County in addition to ad valorem taxes.

#### **OBJECTIVES**

- Collection and distribution of property taxes in compliance with Colorado Statutes.
- Banker and investment officer for all County funds.
- Collection of unpaid property taxes and special assessments.
- Tax lien sales.

#### 2019 BUDGET HIGHLIGHTS

 \$61,452 Cost of Living & Merit Adjustments and Statutory increase for Elected Official

### **OPERATING INDICATORS**

	OPERATING INDICAT	ORS		
	2016 Actual	2017 Actual	2018 Estimated	2019 Projected
Annual Tax Statements	250,490	252,707	255,899	257,000
Delinquent Tax Statements	12,682	12,052	12,815	12,500
Property Tax Payments Processed	415,032	418,138	426,133	426,000
Tax roll-changes (statements)	1,173	629	1,298	1,200
Non-property tax revenue transactions	26,899	39,848	35,940	35,940
Tax Liens Sold-manufactured housing	113	120	97	100
Tax Liens Sold-real estate	1,718	2,018	1,881	1,950
Tax Liens redeemed	1,865	2,062	1,759	1,800
Tax Deeds issued	35	16	22	20
Certificates of Taxes Due Reports	39,247	35,835	33,336	33,000
County warrants paid	13,860	13,036	13,276	13,000

### **BUDGET SUMMARY**

### TREASURER'S OFFICE-13000

			]	REVENUES				
Revenues by Category	20	16 Actual		2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Charges for Services		3,471,086		3,545,980	3,800,000		3,800,000	3,800,000
Miscellaneous Revenue		59,761		136,536	50,000		50,000	60,000
Total Revenues	\$	3,530,848	\$	3,682,516	\$ 3,850,000	\$	3,850,000	\$ 3,860,000
			EX	PENDITURES				
<b>Expenditures by Category</b>	20	16 Actual		2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Personnel		922,193		956,815	1,027,288		1,027,288	1,088,740
Operating and Maintenance		186,336		206,930	242,600		242,600	242,600
Charges for Services		75		-	700		700	700
Capital Outlay		-		31,880	-		-	-
Total Expenditures	\$	1,108,604	\$	1,195,625	\$ 1,270,588	\$	1,270,588	\$ 1,332,040

### FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY

FTE INFORMATION								
	2016	2017	2018	2018 Revised	2019			
Total FTE Count	19	19	19	-	19			
TOTAL FTEs	19	19	19	-	19			



#### **COUNTY ATTORNEY'S OFFICE**



Amy Folsom, County Attorney

#### **PURPOSE STATEMENT**

The County Attorney's Office serves as legal counsel to the Board of County Commissioners, elected officials, departments, and other agencies as authorized by the Board of County Commissioners. The Office of the County Attorney is authorized pursuant to Article XIV § 8 of the Colorado Constitution and C.R.S. § 30-111-118.

#### **OVERVIEW**

State law requires the Office of the County Attorney to primarily represent the interests of the Board of County Commissioners, its various administrative departments, and appointed advisory boards. Although not required by law to do so, the Office of the County Attorney also represents the interests of other elected or appointed officials when those interests are compatible with those of the County and no other legal representation is available.

Since 1986, the Office of the County Attorney has assumed the responsibility for representing the County in all public liability and tort actions as a result of the County being self-insured. Likewise, the Office of the County Attorney represents the County, its departments or other elected officials in a variety of other civil matters.

County Attorney – Department of Human Services

The County Attorney Office's Human Services Division provides legal advice, opinions, and representation to the El Paso County Department of Human Services in dependency and neglect cases, as well as processing public and attorney requests for access to said agency's files. These services include temporary shelter hearings, adjudicatory trials, dispositional hearings, permanency planning and permanent custody hearings, parental rights termination trials, guardianships, emergency protective hearings and jury trials. The Division also provides representation in adult protective matters, involuntary mental health commitment proceedings, and drug and alcohol commitment matters. In addition, the Division provides on-going training in matters relating to courtroom procedure, presentation of evidence, substantive areas of the Children's Code, and changes in pertinent state and federal law to personnel of the Department of Human Services.

#### **OBJECTIVES**

- To provide legal services in a timely, efficient, and effective manner to all clients of the Office of the County Attorney.
- To vigorously defend litigation brought on behalf of or against the County and to utilize in-house resources to the greatest degree possible to ensure taxpayer dollars are effectively utilized.
- To coordinate litigation and claims with the Risk Management Department in order to reduce fees, costs, and potential judgments.
- To provide input and representation on behalf of the County before legislative bodies.
- To inform County elected officials and departments regarding legal issues impacting the County and encourage proactive use of resources to assist in positive resolution of situations impacting the County.

#### **2019 BUDGET HIGHLIGHTS**

• \$53,990 Cost of Living & Merit Adjustments

#### **BUDGET SUMMARY**

#### COUNTY ATTORNEY'S OFFICE GENERAL FUND - 11625

		REVENUES			
Revenues by Category	2016 Actual	2017 Actual	2018 OAB	2018 Revised	2019 OAB
No Revenues	=	-	-	-	-
Total Revenues	\$ -	\$ -	\$ -	\$ -	\$ -
		EXPENDITURES			
Expenditures by Category	2016 Actual	2017 Actual	2018 OAB	2018 Revised	2019 OAB
Personnel	1,027,377	950,778	1,053,826	1,053,826	1,107,816
Operating and Maintenance	81,867	95,605	152,373	152,373	150,973
Charges for Services	2,079	2,263	2,100	2,100	3,500
Intergovernmental	(7,989)	-	-	-	-
Total Expenditures	\$ 1,103,334	\$ 1,048,646	\$ 1,208,299	\$ 1,208,299	\$ 1,262,289

#### **DEPARTMENT OF HUMAN SERVICES - 11626**

			REVENU	ES						
Revenues by Category	2016 A	ctual	2017 Actu	ıal	:	2018 OAB	201	8 Revised	20	19 OAB
No Revenues		-		-		-		-		-
Total Revenues	\$	-	\$	-	\$	-	\$	-	\$	-
		]	EXPENDITU	URES						
<b>Expenditures by Category</b>	2016 A	ctual	2017 Actu	ıal	:	2018 OAB	201	8 Revised	20	19 OAB
Personnel		-		-		-		-		-
Operating and Maintenance		128,715	15	5,517		140,250		190,250		195,300
Charges for Services		15,731	1	0,549		11,000		11,000		10,000
Intergovernmental	(	(144,446)	(16	6,067)		(151,250)		(201,250)		(205,300)
Total Expenditures	\$	-	\$	-	\$	-	\$	-	\$	-

### FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY

FTE INFORMATION									
	2016	2017	2018	2018 Revised	2019				
Total FTE Count - General Fund	11	11	13		13				
Total FTE Count - Department of Hur	23	23	26	1	27				
TOTAL FTEs	34	34	39	1	40				

### **COUNTY ADMINISTRATION**







Nicola Sapp, Deputy County Administrator

#### **OVERVIEW**

County Administration consists of the following departments, functions, budgets, and the respective executive and management staff of each described operational department: Interagency Relations, Financial Services, Information Technology, Public Information, Facilities and Strategic Infrastructure Management, Community Services, Economic Development, Planning and Community Development, Human Resources and Risk Management, Pikes Peak Workforce, Department of Public Works, and Human Services.

### **2019 BUDGET HIGHLIGHTS**

• \$10,127 Cost of Living & Merit Adjustments

### **BUDGET SUMMARY**

# COUNTY ADMINISTRATION COUNTYWIDE SUPPORT - 11000

			I	REVENUES			
Revenues by Category	20	016 Actual	2	2017 Actual	2018 OAB	2018 Revised	2019 OAB
Property Taxes		45,978,146		46,917,160	50,355,700	50,355,700	51,735,801
Specific Ownership Tax		220,000		-	-	-	-
Sales Taxes		50,998,141		52,610,495	61,051,740	62,035,940	61,907,951
Other Taxes		75,561		(1,352)	100,000	100,000	85,000
Licenses & Permits		30,064		27,790	23,500	23,500	31,500
Intergovernmental		266,806		239,817	500,000	500,000	305,000
Charges for Services		20,290		18,409	16,000	16,000	6,500
Fines & Forfeitures		532,694		495,044	532,500	532,500	256,000
Miscellaneous Revenue		550,161		967,598	1,300,000	1,300,000	1,750,000
Other Financing Sources		-		-	(6,000,000)	(6,000,000)	-
Total Revenues	\$	98,671,863	\$	101,274,960	\$ 107,879,440	\$ 108,863,640	\$ 116,077,752
			EX	PENDITURES			
Expenditures by Category	20	016 Actual	2	2017 Actual	2018 OAB	2018 Revised	2019 OAB
Expenditures		-		-	-	-	-
Total Expenditures	\$	-	\$	-	\$ -	\$ -	\$ -

#### **INTERAGENCY RELATIONS -11140**

			REV	ENUES				
Revenues by Category	2016	Actual	201	7 Actual	2018 OAB	20	18 Revised	2019 OAB
No Revenues		-		-	-		-	-
<b>Total Revenues</b>	\$	-	\$	-	\$ -	\$	-	\$ -
			EXPEN	DITURES				
<b>Expenditures by Category</b>	2016	Actual	201	7 Actual	2018 OAB	20	18 Revised	2019 OAB
Personnel		-		-	-		180,971	396,269
Operating and Maintenance		-		-	-		12,100	-
Total Expenditures	S	_	\$	-	\$ _	\$	193,071	\$ 396,269



### FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY

FTE INFORMATION								
	2016	2017	2018	2018 Revised	2019			
Administration	2	1	3	(1)	2			
Interagency Relations	-	-	-	7	7			
TOTAL FTEs	-	-	3	6	9			

#### **OTHER INITIATIVES**

Strategic Plan Goal 3 Strategy A, Objective 9: Support regional efforts to reduce congestion on I-25 (from Monument to Castle Rock), Hwy 24, Hwy 83, and Hwy 94.

Per BoCC Resolution 17-360, \$6 million has been approved on the 2017 Ballot Initiative 1A to be retained for the I-25 "Gap" project and an additional \$1.5 million will be placed in General Fund Reserve for this same project in anticipation of approval of the Infrastructure for Rebuilding America (INFRA) Grant (Resolution 17-400), and it is the intent of the Board to provide the remaining amount in upcoming budget years as outlined in the INFRA Grant for a total El Paso County support not to exceed \$15 million upon approval of the INFRA Grant.



I-25 Mind the Gap Project Ground Breaking

#### FINANCIAL SERVICES DEPARTMENT



Sherri Cassidy, CPFO, Executive Director/Chief Financial Officer

#### **PURPOSE STATEMENT**

The Financial Services Department is responsible for the fiscal integrity of El Paso County. We are dedicated to the delivery of innovative, effective and efficient customer service to all Departments and Offices and to ensure the public that their funds are being used in the most cost effective manner. The Department oversees public funds starting with the budgeting process, through the procurement of goods and services, to the final reporting and auditing phase. Our Department also ensures that benefits are provided to our employees in a fair and cost effective manner.

#### **OVERVIEW**

The Financial Services Department includes the Divisions of Employee Benefits & Medical Services, Contracts & Procurement, Budget, and Finance. The Department holds monthly to quarterly meetings with each individual Office and Department throughout the County to ensure funds are being expended properly and that no unanticipated needs are developing. The Department also communicates all financial data monthly to the Board of County Commissioners to keep them apprised of the County's financial condition. Other responsibilities of the Department include compliance with Federal, State and Local laws plus regulatory rules and regulations such as GASB, GAAP, GFOA, ACA, HIPAA, UGG, NIGP, UPPCC, etc.

#### **DIVISIONS INCLUDE**

Employee Benefits & Medical Services
Contracts & Procurement
Budget
Finance



#### EMPLOYEE BENEFITS & MEDICAL SERVICES

#### **PURPOSE STATEMENT**

Communicate benefits information to employees, retirees and their dependents. Represent employees, retirees, and dependents in their efforts to resolve benefit problems with benefit claims. Provide health and fitness programs and activities that improve employee health and promote well-being.

Our mission is to provide comprehensive benefits, services and programs to eligible employees, retirees, and their dependents; assure the County's competitiveness with other employers to attract and retain employees; maximize cost effectiveness; and assure optimal health and productivity of employees.

#### **OVERVIEW**

El Paso County Employee Benefits Division provides benefit services to all County departments. At El Paso County, the Employee Benefits Division coordinates opportunities for our employees to have access to County Health Centers, obtain extensive knowledge of benefits and ensure overall safety and happiness.

#### **OBJECTIVES**

- Implement on-line enrollment system for new hires and qualifying life events.
- Research and implement improved tracking options for the American with Disabilities Act interactive process.

#### **2018 DEPARTMENT HIGHLIGHTS**

- Implemented an improved on-line benefits and wellness program enrollment system and process that accommodated scheduling of wellness program consultation appointments.
- Effective mid-year 2016 this business unit is reimbursed 100% from the Self Insurance Fund so that costs are accurately spread to the entire county.
- Increased Reach Your Peak wellness program participation by almost 100 members.

#### **2019 BUDGET HIGHLIGHTS**

• \$7,695 Cost of Living & Merit Adjustments

### **OPERATING INDICATORS**

OPERATING INDICATORS									
2016 Actual 2017 Actual 2018 Estimated 2019 Projected									
Number of FMLA claims		-	739	795	810				
Number of ADA claims		-	94	115	125				
Number of ST Disability claims		-	98	80	85				

### **BUDGET SUMMARY**

#### EMPLOYEE BENEFITS & MEDICAL SERVICES - 11360

			RE	VENUES					
Revenues by Category	2016	Actual	201	17 Actual	2018 OAB	20	18 Revised	20	019 OAB
Licenses & Permits		200		-	-		-		-
Total Revenues	\$	200	\$	-	\$ -	\$	-	\$	-
			EXPE	NDITURES					
Expenditures by Category	2016	Actual	201	17 Actual	2018 OAB	20	18 Revised	20	)19 OAB
Personnel		0		-	-		-		-
Operating and Maintenance		84,218		81,248	97,660		97,660		97,660
Charges for Services		4,405		4,169	2,000		2,000		2,000
Intergovernmental		(82,274)		(90,442)	(99,660)		(99,660)		(99,660)
Total Expenditures	\$	6,350	\$	0	\$ -	\$	-	\$	-

# FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY

FTE INFORMATION									
	2016	2017	2018	2018 Revised	2019				
Total FTE Count	6	7	7	-	7				
TOTAL FTEs	6	7	7	-	7				



#### CONTRACTS & PROCUREMENT DIVISION

#### PURPOSE STATEMENT

The Contracts & Procurement Division will provide the highest level of acquisition and contracting service to the County through solicitations, collaboration, cooperation, creativity, and professional expertise. It is our vision to continually streamline and simplify our procedures by efficient use of technology. We strive to maintain an organization whose philosophies and practices reflect the highest ethical level of conduct to achieve and maintain the public's trust.

The Contracts & Procurement Division's mission is to facilitate the contracting and procurement process for all County departments and offices in a fair, legal, responsible, responsive and flexible manner, and to work in an evolving system that is defined by and reflects management direction, customer/staff partnerships, Board of County Commissioners (BoCC) leadership and organization values and quality.

#### **OVERVIEW**

The Board of County Commissioners (BoCC) of El Paso County established the Purchasing Department in 1978. It was renamed it to the Contracts & Procurement Division to better identify with the function and advancement of the acquisition profession. With consolidation efforts over the years, it is now a major division within the Financial Services Department.

El Paso County purchases over \$100 million worth of commodities, services and equipment annually. Purchases range from commodities to construction equipment, vehicles, professional services, and complex construction projects. It is the responsibility of this division to procure goods and services for all County departments/offices while ensuring all legal and funding requirements are met and that taxpayers receive the maximum dollar value for each tax dollar spent.

Solicitations: Procedures have been established for soliciting quotes, bids and proposals from qualified contractors, vendors and service firms. Quotes are obtained for goods or services having a value of less than \$25,000. Formal solicitations may be issued for purchases over \$25,000 to \$100,000. Bids (Invitation for Bids) and proposals (Request for Proposals) are formally advertised and issued through this division for construction projects, goods or services exceeding \$100,000.

#### **OBJECTIVES**

- To continuously monitor our policies and procedures to ensure open, fair, and competitive solicitations in accordance with nationally recognized procurement standards.
- To continue an on-going training program with all County departments/offices to ensure all laws and proper procurement procedures are followed. Introduce formal contract administration training.
- To utilize technology in preparing, maintaining and sharing solicitation information for the benefit of the business and public sectors.
- To reuse and recycle of surplus items, and equipment in an environmentally safe and ecological responsible manner.
- To encourage and instruct local, small, and minority businesses to participate in all solicitations.
- To encourage staff to pursue continuing education and maintain certifications to ensure that the legal and professional aspects of acquisition are always current and progressive.

### **2019 BUDGET HIGHLIGHTS**

• \$14,876 Cost of Living & Merit Adjustments

### PERFORMANCE MEASURES AND OPERATING INDICATORS

GOAL 1: MAINTAIN AND P	ROMOTE A FINANCIALLY	SUSTAINABLE COUNTY GOVER	RNMENT THAT IS	TRANSPARENT	AND EFFECTIVE						
Strategy A: Increase innovation, efficiency, and transparency of government services.											
Strategy Objective	Department	Measure	20	2019							
Strategy Objective	Department	Measure	Target	Actual	Target						
Revise the El Paso County     Procurement Policy Manual to     enhance compliancy efforts and     provide an efficient and more     transparent procurement process.	Contracts & Procurement	Obtain BOCC approval	YES	YES	COMPLETED						
		Services to increase efficiency and re	duce redundancy in		2019						
Strategy Objective	Department	Measure	Target	Actual	Target						
Maximize and identify opportunities for collaboration with community stakeholders and other government agencies to maximize purchasing power through combined contracts.	Contracts & Procurement	We meet quarterly with our counterparts of other Colorado governmental agencies including the City and Utilities to review each other's solicitations for opportunities to combine requirements to maximize volume discounts as well as research awarded contracts of piggy back opportunities.	YES	YES	YES -ON GOING						

	PROCUREMENT GOALS											
	Procurement Goals in addition to those aligned with County Strategic Plan											
Strategy Objective	Strategy Objective Department Measure 2018											
Strategy Objective	2 c partine ne	Target	Actual	Target								
Continue to enhance the understanding of civic services and promote participation, engagement and confidence in County government.	Contracts & Procurement	Apply for the NIGP Outstanding Agency Accreditation Achievement Award	N/A	N/A	YES							
Encourage the growth of existing businesses and recruitment of new businesses.	Contracts & Procurement	Provide training on "How to do business with El Paso County" in conjunction with PTAC, Chambers, Library, SBDC and other organizations. Participate in Reverse Vendor Trade Shows.	N/A	PARTICIPATED IN 4 EVENTS	YES - ON GOING							

OPERATING INDICATORS												
2016 Actual 2017 Actual 2018 Estimated 2019 Projected												
Purchase Orders Issued				999		909		990		1,000		
Purchase Orders Issued (millions)			\$	76.2	\$	87.8	\$	85.0	\$	89.0		
Surplus Sales (thousands)			\$	160	\$	156	\$	282	\$	250		

### **BUDGET SUMMARY**

#### PROCUREMENT & CONTRACTS - 11325

			RE	EVENUES				
Revenues by Category	2016	Actual	20	17 Actual	2018 OAB	2	018 Revised	2019 OAB
No Revenues		-		-	-		-	-
Total Revenues	\$	-	\$	-	\$ -	\$	-	\$ -
			EXPE	ENDITURES				
<b>Expenditures by Category</b>	2016	Actual	20	17 Actual	2018 OAB	2	018 Revised	2019 OAB
Personnel		514,147		482,470	579,696		609,159	677,860
Operating and Maintenance		17,713		47,839	10,100		29,730	23,200
Charges for Services		2,594		2,211	2,200		2,600	2,600
Intergovernmental		(450)		-	5,672		642	7,172
Total Expenditures	\$	534,004	\$	532,521	\$ 597,668	\$	642,131	\$ 710,832

### FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY

FTE INFORMATION											
2016 2017 2018 2018 Revised 2019											
Total FTE Count	9	9	9	1	10						
TOTAL FTEs	9	9	9	1	10						



#### **BUDGET DIVISION**

The Budget Division's purpose is to oversee, analyze and provide information for the County's revenue sources, spending, and budgets, in accordance with Colorado Revised Statues and budgetary law, with complete transparency for its citizens.

#### **OVERVIEW**

The Budget Division prepares and presents to the Board of County Commissioners (BoCC), a complete, balanced, financial budget for the ensuing fiscal year. In addition, the Budget Division is responsible for managing and monitoring the County budget throughout the year, for preparing financial and management analysis and reports for Elected Offices, Department Directors and the BoCC, and for ensuring compliance with Colorado Revised Statutes and budget law.

#### **OBJECTIVES**

- Provide a career path within the Budget Division to encourage cross-training, growth, recruitment and retention.
- Continue to identify uses for our reporting software to streamline and automate reporting of financial and budgetary data.
- Support and develop sustainable funding strategies for public safety, emergencies and infrastructure.
- Implement and utilize new interactive website software to provide information to all website and mobile users for transparency of financial and budget information.
- Submittal of the 2019 Budget Book to GFOA.
- Research the viability of creating a streamlined Use Tax process.
- Document all processes and establish timelines for all functions.

#### **2019 BUDGET HIGHLIGHTS**

\$17,513 Cost of Living & Merit Adjustments \$25,000 Neighborhood Clean-up



### PERFORMANCE MEASURES AND OPERATING INDICATORS

Strategy A: Increase innovation, efficiency, and transparency of government services.												
Starts and Objection	Demontraria	M	20	2019								
Strategy Objective	Department	Measure	Target	Actual	Target							
	Budget	Implement Global Solutions Spreadsheet Server Software	Complete training and create ongoing reports	Completed training and created 75% of budget reports	Continue to identify reporting solutions							
Enhance financial reporting within all County-wide Elected Offices and Administrative	Budget	Implement ReportsNow Software	Complete training and create ongoing reports	Completed training and creating budget reports/queries	Continue to identify reporting solutions							
Departments through the implementation of new reporting processes and upgrades to financial reporting systems.	Budget	Increase efficiency of financial reporting with use of Global Solutions Spreadsheet Server/ReportsNow software	Convert and automate budget reports	Created/converted and automated 75% of budget reports	Continue to identify reporting solutions and roll out to other departments							
	Budget	Obtain GFOA Distinguished Budget Presentation Award	Receive award for 2017 Budget Book	Received award	Receive award for 2018 Budget Book							
Increase the availability and transparency of financially based data to the public through the development of new technologies and dashboards.	Budget	Establish Dashboards and interactive website for use of internal and external customers	Investigate options	Received training and looking at options	Implement Countywide website and dashboards for budget information							
Increase the availability and transparency of financially based data to the public through the development of new technologies and dashboards.	Budget	Enhance the County's business friendly environment by researching the viability of creating a streamlined Use Tax process.	N/A	N/A	Investigate options and implement process							
Strategy C	: Define and allocate ongoing	funding streams designated for capita	al investment and op	perational needs.								
Strategy Objective	Department	Measure	Target	18 Actual	2019 Target							
3. Continue to strengthen the County's emergency reserve funds.	Budget	Establish emergency reserve through the EPC Budget/Financial Roadmap process	Current BoCC emergency reserve of \$500K, build further	Established reserve balance of \$2.8M at end of 2017 for 2018	Increased fire/flood emergency reserve by additional \$1M and identify 2018 underspending for additional reserve funds							
Support sustainable and ongoing funding for public safety needs.	Budget	Establish viable and sustainable strategy to ensure adequate funding for public safety.	Ballot measure/initiative to extend .23% Public Safety Sales Tax	Approved by the voters to extend Public Safety Sales Tax through January 1, 2029	Increase Public Safety Sales Tax funding by \$1.5 Million							
5. Develop a viable funding strategy to invest in County roads.	Budget	Establish viable funding strategy to invest in County roads through the EPC Budget/Financial Roadmap process	2018 BoCC approved increases for County roads through the Financial Roadmap	2018 BoCC approved increases for County roads of \$14.5 Million through the Financial Roadmap	2019 BoCC approved increase of \$7.5 Million fo High Impact Roa Infrastructure							

Strategy E: Ensure responsible	and appropriate use of local tax	dollars and utilize federal and state	tax dollars while adv	ocating for the redu	iction of mandates.
Strategy Objective	Department	Measure	20	2019	
		1 1 1 1	Target	Actual	Target
Develop a centralized tracking system to monitor, manage, and store County Intergovernmental Agreements (IGA), Memorandums of Understanding (MOU), grants (both state and federal), County resolutions and proclamations, as well as County lease agreements to reduce risk and ensure transparency for County Administrative Departments and County Elected Offices.	Budget	Technical Agreement Management (TEAM) project to streamline the process of retrieving, searching, and monitoring contractual agreements by developing a centralized workflow solution in the County's Employee Portal	Complete the TEAM environment for training and beta test of the database in December 2017	tested before year's end. Users began to	environment; develop an

OPERATING INDICATORS										
2016 Actual 2017 Actual 2018 Estimated 2019 Projected										
Budget Entries Processed		3,092	2,172	1,985	2,077					

### **BUDGET SUMMARY**

#### **COUNTYWIDE ADMINISTRATION SUPPORT-11101**

			R	EVENUES						
Revenues by Category	201	6 Actual	2	017 Actual		2018 OAB	20	018 Revised		2019 OAB
No Revenues		-		-		-		-		-
<b>Total Revenues</b>	\$	-	\$	-	\$	-	\$	-	\$	
			EXP	ENDITURES						
<b>Expenditures by Category</b>	201	6 Actual	2	017 Actual		2018 OAB	20	018 Revised		2019 OAB
Operating and Maintenance		775,775		897,391		891,309		891,309		892,309
Grants & Contributions		33,099		204,371		12,000		12,000		12,000
Total Expenditures	\$	808,875	\$	1,101,762	S	903,309	\$	903,309	S	904,309

#### **COUNTYWIDE FINANCIAL SUPPORT - 11425**

			R	REVENUES							
Revenues by Category	201	6 Actual	2	017 Actual		2018 OAB	20	018 Revised		2019 OAB	
No Revenues		-		-		-		-		-	
Total Revenues	\$	-	\$	-	\$	-	\$	-	\$	-	
EXPENDITURES											
Expenditures by Category	201	6 Actual	2	017 Actual		2018 OAB	20	018 Revised		2019 OAB	
Operating and Maintenance		192,627		239,019		241,552		301,552		241,552	
Charges for Services		222,811		148,104		321,029		321,029		299,029	
Intergovernmental		(38,737)		(52,631)		(200,000)		(200,000)		(178,000)	
Total Expenditures	\$	376,700	\$	334,492	\$	362,581	\$	422,581	\$	362,581	

#### COUNTYWIDE ADMINISTRATION BUDGET SUPPORT - 11502/11503

			I	REVENUES				
Revenues by Category	20	16 Actual	2	2017 Actual	2018 OAB		018 Revised	2019 OAB
No Revenues		-		-	-		-	-
Total Revenues	\$	-	\$	-	\$ -	\$	354,900	\$ -
			EXI	PENDITURES				
Expenditures by Category	20	16 Actual	2	2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Personnel		937,334		696,392	1,130,188		1,130,188	1,170,322
Operating and Maintenance		2,970,607		2,867,483	3,184,808		3,106,555	2,895,226
Charges for Services		2,739,720		1,718,444	3,690,592		3,111,881	2,777,695
Grants & Contributions		21,717		-	-		-	-
Intergovernmental		(7,937,244)		(8,038,634)	(7,290,972)		(7,875,984)	(7,812,444)
Capital Outlay		98,344		467,527	50,000		763,832	-
Total Expenditures	\$	(1,169,522)	\$	(2,288,788)	\$ 764,616	\$	236,472	\$ (969,201)

### BUDGET DIVISION - UNRESTRICTED ADMINISTRATION - 11500

			RE	VENUES				
Revenues by Category	2016	6 Actual	20:	17 Actual	2018 OAB	2	018 Revised	2019 OAB
No Revenues		-		-	-		-	-
Total Revenues	\$	-	\$	(=	\$ -	\$	-	\$ -
			EXPE	NDITURES				
Expenditures by Category	2016	6 Actual	20	17 Actual	2018 OAB	2	2018 Revised	2019 OAB
Personnel		882,505		909,694	1,251,014		677,888	642,643
Operating and Maintenance		70,116		96,985	54,500		77,400	30,300
Charges for Services		12,034		10,651	7,500		7,500	7,500
Intergovernmental		-		-	-		-	-
Total Expenditures	\$	964,655	\$	1,017,330	\$ 1,313,014	\$	762,788	\$ 680,443

# BUDGET DIVISION - RESTRICTED EPC USE TAX COLLECTION - 11506

			R	EVENUES							
Revenues by Category	ctual	2017 Actual			2018 OAB		018 Revised		2019 OAB		
Charges for Services	4	423,285		381,827		400,000		400,000		375,000	
Total Revenues	\$ 4	423,285	\$	381,827	\$	400,000	\$	400,000	\$	375,000	
EXPENDITURES											
<b>Expenditures by Category</b>	2016 A	ctual		2017 Actual		2018 OAB	2	018 Revised		2019 OAB	
Personnel		192,310		196,156		337,134		337,134		312,134	
Operating and Maintenance		-		5,198		28,758		35,027		28,758	
Charges for Services		19,848		17,828		34,108		34,108		34,108	
Total Expenditures	\$ 2	212,158	\$	219,182	\$	400,000	\$	406,269	\$	375,000	

#### MEDICAL MARIJUANA - 11507

REVENUES									
Revenues by Category	2016	Actual	201	7 Actual		2018 OAB	2018	Revised	2019 OAB
Licenses & Permits		17,665		27,970		32,500		32,500	25,000
Total Revenues	\$	17,665	\$	27,970	\$	32,500	\$	32,500	\$ 25,000
			EXPENI	DITURES					
Expenditures by Category	2016	Actual		DITURES 7 Actual		2018 OAB	2018	3 Revised	2019 OAB
Expenditures by Category Grants & Contributions	2016					<b>2018 OAB</b> 32,500	2018	32,500	<b>2019 OAB</b> 25,000

#### EMERGENCY RESPONSE - 11510

			R	REVENUES					
Revenues by Category	20	16 Actual	2	017 Actual	2018 OAB	20	18 Revised	2	2019 OAB
Intergovernmental		2,098,355		777,180	-		7,847,529		-
Miscellaneous Revenue		452,175		31,992	-		-		-
Total Revenues	\$	2,550,530	\$	809,172	\$ -	\$	7,847,529	\$	-
			EXP	PENDITURES					
<b>Expenditures by Category</b>	20	16 Actual	2	017 Actual	2018 OAB	20	18 Revised	2	2019 OAB
Personnel		39,108		-	-		-		-
Operating and Maintenance		443,813		588,746	-		2,072,667		-
Charges for Services		-		1,508,371	-		-		-
Intergovernmental		-		(22,500)	1,048,000		1,048,000		-
Capital Outlay		2,358,724		260,173	-		6,047,979		-
Total Expenditures	\$	2,841,644	\$	2,334,789	\$ 1,048,000	\$	9,168,646	\$	_

# FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY

FTE INFORMATION								
	2016	2017	2018	2018 Revised	2019			
Administration	16	20	20	(6)	14			
TOTAL FTEs	16	20	20	(6)	14			



County Budget Staff

### **CAPITAL PROJECTS**

General Fund - Emergency Response

General Fund - Emergency Response									
Capital Project									
Riverside Mobile Home Park-Acquisition and Relocation									
Total Project Funding Required	Appr	opriated to Date	FY 2019		Fu	iture Funding Needs			
\$ 4,925,087	\$	4,925,087	\$	-	\$	-			
Description		Cost	Funding Source			Amount			
Acquisition Activities	\$	1,371,621	Federal Grants		\$	4,925,087			
Relocation & Demolition		2,048,200	State						
Design & Engineering		155,266	Contributions & Donations						
Consrution		1,350,000	El Paso County						
Total:	\$	4,925,087		Total:	\$	4,925,087			
		Project Scon							

After the September Flooding disaster, the Riverside Mobile Home Park, located in Fountain CO, was identified as a potential hazard to life and safety of the owner and tenants. The mobile home park sits on a unstable embankment that is slowy eroding away due to heavy rains. The cost to repair or stabilize the embankment was not feasible. State of Colorado Agencies suggested a relocation/acquisition program would best fit the circumstances of this project. There are two primary objectives associated with this project. One, relocation of the tenants and demolition of the pre 1977 mobile homes. Second, to acquire the property and fund mitigation efforts. The future use of this property is for El Paso County Parks to maintain an open space for a trail head.

#### Strategic Plan Goal

Goal 5: Strive to Ensure a safe, secure, resilient and healthy community

#### **Operating Budget Impacts**

No impacts on operating budget, fully funding with Federal Grant funds



Capital Project									
Chipita Park Project									
Total Project Funding Required	Appropriated to Date	FY 2019	Future Funding Needs						
\$ 2,305,000	\$ 2,305,000	\$ -	\$ -						
Description	Cost	Funding Source	Amount						
Engineering & Design	\$ 250,000	Federal Grants	\$ 2,305,000						
Construction	2,055,000	State							
		Contributions & Donations							
		El Paso County							
Total:	\$ 2,305,000	Total:	\$ 2,305,000						

#### Project Scope

The proposed project includes construction management and construction for a new concrete box culvert under Chipita Park Road and channel improvements upstream and downstream. Construction management services will generally include management of the project during construction, inspections and materials testing. The awarded consultant will act as the County's agent and will keep all project records and documents, review payment requests, submittals and change orders, and provide certification of compliance. Construction services will generally include reconstruction and stabilization of about 600 feet of open channel, construction and stabilization of about 125 feet of new open channel, and installation of approximately 75 feet of concrete box culvert with headwalls and wingwalls. Improvements will be required to accommodate the confluence of Sand Gulch sub-basin with the main stem of the Upper Fountain Creek. Roadway asphalt and bas course will be removed and replaced to accommodate for the new box culvert and the trail will be reconstructed. Permanent stormwater best management practices will be installed for stabilization.

#### Strategic Plan Goal

Goal 5: Strive to Ensure a safe, secure, resilient and healthy community

#### **Operating Budget Impacts**

No impacts on operating budget, fully funding with Federal Grant funds





### FINANCE DIVISION

The Finance Division purpose is to provide oversite of all County spending to ensure accurate financial reporting.

### **OVERVIEW**

The Finance Division is responsible for the processing and payment of bills encumbered by County departments, processing the receipt of County revenues, preparation of the Comprehensive Annual Financial Report (CAFR), coordinating the annual County audit, processing of payroll, monitoring various fund reserves and other general functions associated with establishing and monitoring the County's financial accounts, including the Health and Human Services Department.

#### **OBJECTIVES**

- Provide a career path within the Finance Division to encourage cross-training, growth, recruitment, and retention.
- Utilize technology to make processing transactions as easy and transparent as possible.
- Annually obtain a clean audit opinion from the independent auditors.
- Ensure internal controls are in place and functional in all financial areas.
- Submit the 2018 Comprehensive Annual Financial Report to GFOA.

#### **2019 BUDGET HIGHLIGHTS**

\$31,298 Cost of Living & Merit Adjustments

## PERFORMANCE MEASURES AND OPERATING INDICATORS

	Strategy A: Increase innov	ration, efficiency, and transparency of	fgovernment service	es.	
Strategy Objective	Department	Measure	20	2019	
J. V	Finance	Implement Global Solutions Spreadsheet Server Software	Complete training and create ongoing reports	Actual  Completed training and creating reports	Continue to identify reporting solutions
Enhance financial reporting within all County-wide Elected Offices and Administrative	Finance	Implement ReportsNow Software	Complete training and create ongoing reports	Completed training and creating finance reports/queries	Continue to identify reporting solutions
Departments through the implementation of new reporting rocesses and upgrades to financial reporting systems.	Finance	Increase efficiency of financial reporting with use of Global Solutions Spreadsheet Server/ReportsNow software	Convert and automate budget reports	In the process of creating/automated reports	Continue to identify reporting solutions and roll out to other departments
	Finance	Obtain GFOA Certification of Achievement for Excellence In Financial Reporting	Receive award for 2017 CAFR, published in 2018	Received award	Receive award for 2018 CAFR, published in 2019
	Finance	Produce a Popular Annual Financial Report (PAFR) which is a citizen friendly version of our CAFR		2017 PAFR completed.	Continue producing PAFR's each year
	Finance	Obtain GFOA Award for Outstanding Achievement in Popular Annual Financial Reporting	Receive award for 2017 PAFR, published in 2018	Received award	Receive award for 2018 PAFR, published in 2019
	Finance	Implement new accounting and financial reporting standards as issued by the Governmental Accounting Standards Board (GASB)	Implement GASB 80 (blending requriements for certain component units) and GASB 81 (irrevocable split- interest agreements)	Successfully implemented GASB 80 and GASB 81	Implement GASB 7: (accounting and financial reporting for postemployment benefits other than pensions)
	Finance	Begin originating ACH payments from El Paso County in an effort to elimintate paper checks as much as possible	Implement ACH payments in our accounts payable and payroll departments	In the process of implementing and testing ACH payments	Continue testing ACH payments and begin implementing in both accounts payable and payroll
Increase the availability of mancially based data to the public through the development of new technologies and dashboards.	Finance	Establish Dashboards for use of internal and external customers	Investigate options	Received training and looking at options	Implement Countywide dashboards for financial information

OPERATING INDICATORS									
	2016 Actual	2017 Actual	2018 Estimated	2019 Projected					
Payroll Serviced	63,199	70,235	70,585	76,232					
Journal Entries Processed	71,438	57,872	54,837	56,355					
Processed Payment Requests	79,584	82,437	77,970	80,204					

# FINANCE DIVISION - UNRESTRICTED ADMINISTRATION - 11450

			RE	EVENUES				
Revenues by Category	2016	Actual	20	17 Actual	2018 OAB	2	018 Revised	2019 OAB
No Revenues		-		-	-		-	-
Total Revenues	\$	-	\$	-	\$ -	\$	-	\$ -
			EXPE	ENDITURES				
Expenditures by Category	2016	Actual	20	17 Actual	2018 OAB	2	018 Revised	2019 OAB
Personnel		909,169		930,458	1,067,963		1,067,963	1,099,261
Operating and Maintenance		86,047		90,911	67,769		72,769	72,769
Charges for Services		11,972		9,674	11,000		11,000	11,000
Intergovernmental		(4,000)		(4,000)	-		(5,000)	(5,000)
Total Expenditures	\$	1,003,189	\$	1,027,044	\$ 1,146,732	\$	1,146,732	\$ 1,178,030

### **HEALTH ADMINISTRATION - 11675**

			1	REVENUES				
Revenues by Category	20	16 Actual	:	2017 Actual	2018 OAB	20	18 Revised	2019 OAB
No Revenues		-		-	-		-	-
Total Revenues	\$	-	\$	-	\$ -	\$	-	\$ -
			EX	PENDITURES				
Expenditures by Category	20	16 Actual	:	2017 Actual	2018 OAB	20	18 Revised	2019 OAB
Operating and Maintenance		3,285,804		3,326,486	3,392,167		3,392,167	3,812,806
Total Expenditures	\$	3,285,804	\$	3,326,486	\$ 3,392,167	\$	3,392,167	\$ 3,812,806

## FINANCE DIVISION - RESTRICTED FINANCE CLEARING - 11452

			R	EVENUES				
Revenues by Category	2016	6 Actual	20	017 Actual	2018 OAB	2	018 Revised	2019 OAB
No Revenues		=		=	-		=	-
<b>Total Revenues</b>	\$	-	\$	-	\$ -	\$	-	\$ -
			EXP	ENDITURES				
<b>Expenditures by Category</b>	2016	6 Actual	20	017 Actual	2018 OAB	2	018 Revised	2019 OAB
Operating and Maintenance		15,562,535		16,162,654	15,150,000		15,150,000	15,150,000
Charges for Services		53,752		53,564	85,000		85,000	85,000
Intergovernmental	(	15,544,927)		(16,216,218)	(15,235,000)		(15,235,000)	(15,235,000)
Total Expenditures	\$	71,359	\$	-	\$ -	\$	-	\$ -

## INSURANCE CLEARING - 11453

			REVE	NUES					
Revenues by Category	2016 A	ctual	2017	Actual	2018 OAB	2018	Revised	2019	OAB
No Revenues		-	•	-	-		-		-
Total Revenues	\$	-	\$	-	\$ -	\$	-	\$	-
			EXPEND	ITURES					
Expenditures by Category	2016 A	ctual	2017	Actual	2018 OAB	2018	Revised	2019	OAB
Personnel		-		0	-		-		-
Total Expenditures	\$	-	\$	0	\$ -	\$	-	\$	-

### P-CARD PROGRAM - 11455

			F	REVENUES				
Revenues by Category	201	l6 Actual	2	2017 Actual	2018 OAB	20	18 Revised	2019 OAB
Miscellaneous Revenue		242,034		255,812	250,000		250,000	300,000
Total Revenues	\$	242,034	\$	255,812	\$ 250,000	\$	250,000	\$ 300,000
			EXI	PENDITURES				
Expenditures by Category	201	l6 Actual	2	2017 Actual	2018 OAB	20	18 Revised	2019 OAB
Personnel		193,726		198,481	186,220		186,220	208,531
Operating and Maintenance		2,905		50,297	59,780		58,780	58,780
Charges for Services		4,000		4,000	4,000		5,000	32,689
Total Expenditures	\$	200,631	\$	252,778	\$ 250,000	\$	250,000	\$ 300,000

FTE INFORMATION								
2016 2017 2018 2018 Revised 2019								
Total FTE Count	47	50	51	2	53			
TOTAL FTEs	47	50	51	2	53			



County Finance Staff



## INFORMATION TECHNOLOGY DEPARTMENT



Jeff Eckhart, Executive Director

#### **PURPOSE STATEMENT**

The Information Technology Department delivers cooperative and responsive general technology services through, 1) a highly qualified and engaged professional workforce, 2) quality customer support, 3) current and sustainable software products, and 4) a secure and modern operating infrastructure

#### **OVERVIEW**

**Customer Service:** Customer Service is responsible for delivering high quality technology services to employees, Elected Officials, and citizens. The IT Call center logs and responds to internal requests for IT services and support. Requests include new technology purchase quotes, troubleshooting, breakages, outages, password resets and related technology service interruptions.

The field support operation provides on-site troubleshooting across a wide range of technology hardware and software including computers, monitors, peripherals, email, Microsoft Office products, printers and scanners. The field support team deploys new technology and supports the relocation of employees among various County facilities. Field support is responsible for mobile device deployments and troubleshooting.

Customer service is responsible for drafting, negotiating, and monitoring operating agreements to satisfy compliance requirements and clarity of roles/responsibilities in cooperation with technology support staff in other County Offices and Departments.

**Product Management:** Product Management leverages IT infrastructure to deliver centralized software systems and services to County Department and Office operations.

The enterprise resource planning system is a high-value, centrally managed, consolidated repository for financial, human resource, and asset management functions including accounts payable, accounts receivable, employee benefit administration, budget, inventory, payroll, procurement, time & attendance and work orders.

Commercial software packages provide shared use of a single system among many users in Offices and Departments. Widely used software packages include document management, geographic information system, web content management, workflow / business process management, and the Employee portal.

The software development team creates and maintains custom software to meet unique business process needs when a viable commercial product is not available. Custom software assets include the primary operational and transactional systems for the Offices of the Assessor, Treasurer, and County Attorney.

*ERP* = *Enterprise Resource Planning*. ERP is a primary countywide transactional system used for Financials, Budget, Payroll, HR, Benefits Administration, Asset Management, Work Orders, and Inventory. We use Oracle JD Edwards for our ERP needs.

*GIS* = *Geographic Information System*. This is a unified computerized mapping and spatial analysis system used by both IT staff and County Office and Department GIS staff (ASR, CAR, etc.). We use GIS products from vendor ESRI.

**DM** = **Document Management**. This central repository is used to archive and retrieve official County Office & Department electronic documents. We use DM products from OpenText (eDocs) and Oracle (WebCenter Content).

**Web** = County owned and operated websites and the content management software used in their maintenance. Our primary external website is hosted on Microsoft SharePoint. Our primary internal website is hosted on Oracle WebCenter Portal.

**Infrastructure:** The infrastructure program area includes the foundation elements of Information Technology product and service delivery.

Two County owned and operated data centers enable centralized compute, storage, database, and operational continuity functions.

Telephones, voicemail, email, high speed Internet access, and Wi-Fi are delivered to County Offices, Departments, and employees by the IT Infrastructure program.

**Information Security:** The information security program area includes network and security operations, connectivity, communications, broadband, threat prevention, vulnerability management, firewalls, monitoring operations, and related cyber security responsibilities.

A unified network connects County facilities and personnel through a fiber optic network and in-building networking assets, delivering telephones, voicemail, email, high speed Internet access, and Wi-Fi to County Offices, Departments, and employees.

#### **OBJECTIVES**

- Launch a comprehensive cyber security program to improve the protection of County technology assets
- Lead the debut of an integrated citizen engagement / modern 311 program
- Facilitate the overhaul of the County website
- Launch a renewed IT Customer Service program
- Design and implement a collaborative innovation initiative
- Develop and implement IT employee engagement, recruiting, and retention initiatives



- Upgrade the Citizen Service Center data center fire suppression to industry standards and improve partnership opportunities with local governments.
- Develop and implement a Countywide acceptable use policy for technology systems, devices, and operations
- Replace the end-of-life Clerk to the Board Agenda Management System with a sustainable alternative
- Develop and monitor key performance indicators to analyze and improve Department performance related to planning, budgeting, operational efficiency, and strategic plan alignment.

## **2019 BUDGET HIGHLIGHTS**

- \$173,169 Cost of Living & Merit Adjustments
- \$1,100,000 Information Security Program
- \$350,000 Software and Hardware Upgrades
- \$600,000 Microsoft Office Lifecycle Program

## PERFORMANCE MEASURES AND OPERATING INDICATORS

GOAL 2: CONTINUE TO EN		DING OF CIVIC SERVICES AND DNECE IN COUNTY GOVERNMI		ICIPATION, ENGA	AGEMENT, AND				
	Strategy B: Enhance Ac	cess to El Paso County services thro	oughout our County.						
	_		20	18	2019				
Strategy Objective	Department	Measure	Target	Actual	Target				
2. Expand the number of citizen	Not IT	ENTER MEASUREMENT	ENTER TARGET	ENTER ACTUAL	N/A				
services that can be completed online.	ENTER DEPT MEASUREMENT RELATES TO	ENTER MEASUREMENT	ENTER TARGET	ENTER ACTUAL	N/A				
GOAL 3: MAINTAIN AND	TRUCTURE, AND	TECHNOLOGY							
Strategy C: Develop and implement a strategic technology infrastructure to engage citizens as stakeholders.									
Strategy Objective	Strategy Objective Department Measure 2018								
4. Implement a 311 web-based	Information Technology	Plan, Design, Test & Implement	Target  Complete	Actual  Complete	Target  Complete				
information system.		r mi, Beolgii, Teor ee implement	Compare	compare					
Strategy B: Provide cooper		ees through a secure and modern op- vation, and a qualified professional v		e, current and susta	inable software				
Strategy Objective	Department	Measure	20	18	2019				
Strategy objective	Бератинен	ricus arc	Target	Actual	Target				
Create and implement a comprehensive technology security program to protect County technology assets.	Information Technology	Technology Security Program	Complete	Complete	Complete				
Expand fiber optic networks to extend reliable and redundant connectivity to County facilities.	Information Technology	Construction	Ongoing	Ongoing	Ongoing				
Replace unsupported telephone systems with modern VoIP (Voice over Internet Protocol) telephone system.	Information Technology	Deployment	Complete	Complete	Complete				
Implement an acceptable use policy for technology systems, devices, and operations.	Information Technology	Deployment	Ongoing	Ongoing	Q4-2018				
Retire legacy software products and transition operations to sustainable software architectures.	Information Technology	Deployment	Ongoing	Ongoing	Ongoing				
Implement sustainable replacement programs for personal computers, software, and technology capital assets.	Information Technology	Deployment	Ongoing	Ongoing	Ongoing				
Leverage existing software platforms to enable efficient and interoperable operations.	Information Technology	Deployment	Ongoing	Ongoing	Ongoing				

## INFORMATION TECHNOLOGY - 11551

			]	REVENUES				
Revenues by Category	203	16 Actual		2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Charges for Services		6,135		6,435	7,000		7,000	7,000
Miscellaneous Revenue		-		10	-		-	-
Total Revenues	\$	6,135	\$	28,495	\$ 7,000	\$	7,000	\$ 7,000
			EX	PENDITURES				
<b>Expenditures by Category</b>	203	16 Actual		2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Personnel		4,207,079		4,509,404	5,774,713		4,884,713	6,347,882
Operating and Maintenance		5,938,150		6,054,713	4,947,848		6,598,867	5,811,343
Charges for Services		4,074		4,307	8,000		8,000	8,000
Intergovernmental		(1,921,601)		(1,140,770)	(170,000)		(170,000)	(170,000)
Capital Outlay		1,940,845		1,718,531	1,050,000		1,153,291	1,836,505
Total Expenditures	\$	10,168,547	\$	11,146,184	\$ 11,610,561	\$	12,474,871	\$ 13,833,730

FTE INFORMATION								
	2016	2017	2018	2018 Revised	2019			
Total FTE Count	75	74	73	4	77			
TOTAL FTEs	75	74	73	4	77			

## **CAPITAL PROJECTS**

General Fund - Information Technology Department

General Fund	i - information 16	echnology Department	
	Capital Proje	ect	
Replace Informat	ion Technologies Netwo	ork/Infrastructure Equipment	
Total Project Funding Required	Appropriated to Date	FY 2019	Future Funding Needs
\$ 1,800,000	\$ -	\$ 1,800,000	\$ -
-			
Description	Cost	Funding Source	Amount
Acquisition Activates	\$ 1,800,000	Federal	\$ -
Engineering & Design		State	
Construction		Contributions & Donations	
		El Paso County	\$ 1,800,000
Total:	\$ 1,800,000	Total:	\$ 1,800,000
	Project Scor	DE CONTRACTOR OF THE CONTRACTO	
Replace obsolete network/infrastructure equipn			
		~ .	
	Strategic Plan		
Goal 3: Maintain and improve the county transp	ortation system, facilitie	es, infrastructure, and technologies	
	Operating Budget	Impacts	
IT budget			

## PUBLIC INFORMATION OFFICE



Ryan Parsell, Chief Public Information Officer

### **PURPOSE STATEMENT**

To provide timely and accurate information and support to all Elected Offices, Elected Officials, County Departments and the public.

### **OVERVIEW**

The Public Information Office serves County staff, volunteers, community partners and citizens at large by providing timely and accurate information and administrative support related to the statutory duties of Elected Offices and Officials, in addition to the County's varied public service and outreach initiatives. Communication support functions include the creation and maintenance of multi-media educational materials and publications, media relations, website resources, Colorado Open Records Act (CORA) requests related to County operations, and a variety of special events and forums focused on citizens' interests and participation in County government.

### **OBJECTIVES**

- Provide timely and accurate information to the public
- Provide administrative support to Elected Offices and Officials
- Maintain County website and multi-media educational materials
- Provide timely and accurate information as requested for Colorado Open Records Act (CORA)

### **2019 BUDGET HIGHLIGHTS**

• \$11,700 Cost of Living & Merit Adjustments

## PERFORMANCE MEASURES AND OPERATING INDICATORS

# GOAL 2: CONTINUE TO ENHANCE THE UNDERSTANDING OF CIVIC SERVICES AND PROMOTE PARTICIPATION, ENGAGEMENT, AND CONFIDENCE IN COUNTY GOVERNMENT

#### Strategy A: Increase teamwork and improve working relationships with County boards/committees, elected offices, departments, and employees.

Strategy A: Increase team	nwork and improve working re	lationships with County boards/comm	nittees, elected offic	es, departments, an	d employees.				
Strategy Objective	Donoutmont	Measure	20	18	2019				
Strategy Objective	Department	Measure	Target	Actual	Target				
Initiate quarterly meetings of the County's public information professionals.	Public Intormation Office	Hold quarterly meetings of the County's PIO professionals.	4	4	4				
2 Carting a signature discourse in	Public Information Office	Attract more people to our Facebook page	40 daily average 19 daily average		30 daily average				
Continue social media expansion for El Paso County by increasing the average weekly page views on the County website by a minimum of 5% each year.	Public Information Office	Increase activity on Facebook for both the PIO office and the public	5,500 10,900		15,000				
of 5% each year.	Public Information Office	Increase activity on Twitter for both the PIO office and the public	7,000	7,300	8,000				
Develop a "Citizens College" type curriculum for County employees and present a minimum of three times each year to enable County employees to be better ambassadors for the County.	Public Information Office	Hold "Citizens College" presentations for all County employees to learn more about County government	N/A	N/A	Develop curriculum and hold first session in 2019				
Strategy B: Enhance Access to El Paso County services throughout our County.									
Strategy Objective	Department	Measure	20	18	2019				
Strategy Objective	Department	Measure	Target	Actual	Target				
	Public Information Office &	Launch Assessor's Office County	N/A	N/A	N/A				

Strategy Objective	Domontonout	Measure	20	18	2019
Strategy Objective	Department	Measure	Target	Actual	Target
2. Expand the number of citizen	Public Information Office & Assessor's Office	Launch Assessor's Office County Community Webpage	N/A	N/A	N/A
	Public Information Office & Planning Department	Launch Planning Department's EDARP Portal	N/A	N/A	N/A
services that can be completed online.	Public Information Office	Launch new El Paso County website	2018	2018	N/A
	Public Information Office	Launch Citzen's Service webpage and app	2018	2018	N/A

Strateg	y C: Develop and implement a	strategic technology infrastructure t	o engage citizens as	stakeholders.	
Strategy Objective	Department	Measure		118	2019
	Public Information Office	Broadcast Highway Advisory Commission meetings live on our cable channels	<b>Target</b> 2018	2018	Target N/A
Expand programming on County cable channels to include live	Public Information Office	Broadcast Planning Commission meetings live on our cable channels	2018	2018	N/A
broadcasts of public meetings of BoCC, Planning Commission, Parks Advisory Board, and Highway Advisory Commission.	Public Information Office	Ability to broadcast Regional Development Center vvents and meetings live on our cable channels	2018	2018	N/A
	Public Information Office	We streamed the most recent State of the Region event live on Facebook and moving forward we will have the capability to broadcast live, off-site events on our EPC cable channels.	2018	N/A	2019
3. Maximize functionality of the County website with overhaul of the County's "public facing" website to be more citizen focused and to ensure services offered by the County are easily understood.	Public Information Office	Launch new El Paso County website	10-Jul	2018	N/A
Strategy D: Expand community	partnerships with other gover	rnment jurisdictions, nonprofit organi citizens.	zations, educational	institutions, busines	ss community, and
Strategy Objective	Department	Measure		18	2019
Create standard presentations for use in educating students and civic groups about County government. Establish a speaker's bureau of County elected officials, staff, and citizens to present to these groups.	Create standard presentations for use in educating students and     civic groups about County overnment. Establish a speaker's ureau of County elected officials, staff, and citizens to present to		Target N/A	Actual N/A	Target  2 events
Maintain and expand public awareness campaign with community partners.	Public Information Office	Build relationships with all El Paso County municipalities and community organizations	Continue to grow our engagement with community partners through networking	Continue to grow our engagement with community partners through networking	Continue to grow our engagement with community partners through networking
3. Expand the Citizens College curriculum for online learning and incorporate "field visits" to County facilities.	Public Information Office	Status of Citizens College Program	Revisit the need and usefulness Citizens College events	Updated Citizens College Videos	Plan one Citizens College for 2019
Strat	egy E: Increase civic awarene	ss and citizen understanding of Coun	ty responsibilities a	nd services.	
Strategy Objective	De partme nt	Measure	Target	18 Actual	2019
I. Increase use of video programming to inform citizens on County services.	Public Information Office	Increase production of videos for cable channels and online prence (YouTube channel)	J		Target Produce >150 videos
3. Install digital remotely programmable screens in County facilities with consistently high public usage to provide information on County locations and services.	Public Information Office	Install digital remotely programmable screens at CSC and Centennial Hall	Install screens at Citizens Service Center and Centennial Hall in 2018	Install screens at Citizens Service Center and Centennial Hall in 2018	N/A
Partner with local media to highlight County programs, services and responsibilities.	Public Information Office	Increase media awareness of county programs, policies and services	Provide awareness through social media and use of news releases	Provided awareness through social media and use of news releases	Continue to provide awareness through social media and use of news releases

GOAL 5: STRIVE TO ENSURE A SAFE, SECURE, RESILLIENT AND HEALTHY COMMUNITY									
Strategy A: Support a high level of public safety to include law enforcement, justice services and prosecution.									
Stuate ou Ohio etimo	Domontonont	Measure 2018							
Strategy Objective Department Measure		Target	Target						
Advocate for the construction of a federal courthouse in El Paso County.	Public Information Office	Collaborate with local and federal partners to initiate effort to bring courthouse to El Paso County	Reassess based on Federal Budget guidelines	N/A	Reassess based on Federal Budget guidelines				

OPERATING INDICATORS							
2016 Actual 2017 Actual 2018 Estimated 2019 Pro							
Number of News Releases	379	347	319	350			
Number of Social Media Releases	1,254	4,388	3,925	4,000			

# PUBLIC INFORMATION OFFICE - UNRESTRICTED PIO - 11505

			F	REVENUES				
Revenues by Category	201	6 Actual	2	2017 Actual	2018 OAB	20	018 Revised	2019 OAB
Miscellaneous Revenue		180		-	-		-	-
Total Revenues	\$	180	\$	-	\$ -	\$	-	\$ -
			EXI	PENDITURES				
<b>Expenditures by Category</b>	201	6 Actual	2	2017 Actual	2018 OAB	20	018 Revised	2019 OAB
Personnel		203,700		174,561	244,099		244,099	255,799
Operating and Maintenance		30,456		35,053	32,475		36,720	32,475
Intergovernmental		-		-	-		-	-
Total Expenditures	\$	234,156	\$	209,613	\$ 276,574	\$	280,819	\$ 288,274

# PUBLIC INFORMATION OFFICE - RESTRICTED PIO CABLE TV - 11508

		REVENUES			
Revenues by Category	2016 Actual	2017 Actual	2018 OAB	2018 Revised	2019 OAB
Licenses & Permits	1,285,003	1,321,081	1,362,000	1,362,000	1,300,000
Miscellaneous Revenue	2,000	-	-	-	-
Other Financing Sources	1,840	-	-	-	-
Total Revenues	\$ 1,288,843	\$ 1,321,081	\$ 1,362,000	\$ 1,362,000	\$ 1,300,000

EXPENDITURES									
Expenditures by Category	201	6 Actual	2017 Actual	2018 OAB	2018 Revised	2019 OAB			
Personnel		557,710	638,999	604,981	604,981	604,981			
Operating and Maintenance		108,332	62,976	177,938	277,938	177,938			
Charges for Services		-	595,000	-	-	_			
Grants & Contributions		25,000	-	-	-	-			
Intergovernmental		(20,574)	(45,084)	-	-	-			
Capital Outlay		402,051	18,225	579,081	579,081	517,081			
Total Expenditures	\$	1,072,519	\$ 1,270,116	\$ 1,362,000	\$ 1,462,000	\$ 1,300,000			

FTE INFORMATION									
2016 2017 2018 2018 Revised 2019									
Total FTE Count - PIO	5	6	4	(1)	3				
Total FTE Count - PIO Cable TV	4	5	7	-	7				
TOTAL FTEs	9	11	11	(1)	10				



# FACILITIES & STRATEGIC INFRASTRUCTURE MANAGEMENT DEPARTMENT



Brian Olson, Executive Director

## **OVERVIEW**

Facilities & Strategic Infrastructure Management consists of a wide variety of responsibilities and duties. The department ensures operations and maintenance for all Facilities County and City of Colorado Springs buildings, compliance with American Disabilities Act (ADA), and Security. This department has oversite of strategic infrastructure projects Countywide.

## **DIVISIONS INCLUDE**

Facilities Management
Parking
American Disabilities Act (ADA)



## **FACILITIES MANAGEMENT**

### **PURPOSE STATEMENT**

Our vision is to anticipate and plan for the changing needs of our customers and employees through commitment to professionalism and teamwork.

Facilities Management is a service organization working together to provide functional, safe, and clean facilities for El Paso County citizens and employees.

### **OVERVIEW**

Facilities Management maintains over 130 County-owned or leased buildings totaling more than 3.1 million square feet of space. It also provides janitorial service, pest management and environmental remediation. They also maintain over 132 City of Colorado Springs-owned buildings totaling more than 1.5 million square feet of space, and provide engineering services under the terms of a Service Level Agreement (SLA) approved annually by both City and County.

## **OBJECTIVES**

- Focus on energy efficiencies for all County facilities (e.g. LED lighting, modernization of all automated building control systems).
- Assures all new construction projects meet county goals pertaining to energy efficiencies

### **2019 BUDGET HIGHLIGHTS**

- \$94,851 Cost of Living & Merit Adjustments
- \$135,000 Additional Staffing
- \$167,299 ADA Requirements
- \$250,000 Major Facility Improvement
- \$294,653 Video Upgrades



## PERFORMANCE MEASURES AND OPERATING INDICATORS

		s to ensure compliance with policies new construction and renovation of						
Strategy Objective	Department	Measure	Target	Actual	2019 Target			
Develop a 20-year Facilities     Master Plan to address major facility renovations and new facility needs.	Facilities Management Division	Identifity Projects	N/A	Contract is in place with DLR Group to work on the Master Plan. The Planning & Resource Manager for Facilities is working on providing all historical files to DLR.	Proritize Projects for Funding			
Develop a 5-year Major Maintenance Plan that will address ongoing building and infrastructure deficiencies in a coordinated and	Facilities Management Division	Identify and prioritize projects	Complete as funding allows	Completed: Criminal Justice Center fire system upgrades; Judicial South Tower roof repairs; 9 Vermijo remodel complete; Locks & cameras at Akers and Centennial Hall; DDC Controls completed: Tensil East, Tensil West, Coroner, and CJC; Judicial DDC Controls are in process; CSC Garage - all lights have been converted to LEDs	N/A			
deficiencies in a coordinated and systematic manner.	Facilities Management Division	Projects in process	N/A	Citizens Service Center data center fire suppression system upgrade; Sahwatch garage lighting; 13/15 Vermijo demo and abatement; locks and cameras at judicial/pro building, and CSC; Sahwatch garage structural	Complete as funding allows			
Establish a Facilities technician apprentice program to provide effective training and critical long-term staffing stability for the Facilities Division.	Facilities Management Division	Reintroduce entry level technicians	N/A	Developed two (2) entry-level HVAC Technician positions. Developed one (1) Building Maintenance I position. Working with HR to develop a program that works with outside organizations to generate candidates for an apprentice program.	Hire 2 FTEs and develop a program to identify possible apprentiship recipients			
	Facilities Management Division	Modernize identified elevators	OTS	Completed	Sahwatch North			
Initiate a multi-year Elevator Modernization Program.	Facilities Management Division	Identify priority list of elevator replacements	ongoing	Identified and prioritized all deficiencies with existing elevators county-wide. Contracted with elevator contractor to make repairs to bring all elevators up to satisfactory working condition.	Sahwatch North			

	OPERATING INDICATORS									
2016 Actual 2017 Actual 2018 Estimated 2019 Projected										
Number of Buildings Maintained	129	132	132	132						
Number of City Buildings	13	139	139	139						
Square Feet Total Maintained	3,117,410	3,117,410	3,117,410	3,117,410						
Square Feet Total City Maintained	1,433,557	1,433,557	1,433,557	1,433,557						

# FACILITIES MANAGEMENT - UNRESTRICTED ADMINISTRATION & OPERATIONS - 11200

			R	REVENUES						
Revenues by Category	20	)16 Actual		2017 Actual		2018 OAB	2	018 Revised		2019 OAB
Miscellaneous Revenue		43,800		50,608		35,000		240,000		220,000
Total Revenues	\$	43,800	\$	50,608	\$	35,000	\$	240,000	\$	220,000
EXPENDITURES										
Expenditures by Category	20	)16 Actual		2017 Actual		2018 OAB	2	018 Revised		2019 OAB
Personnel		2,052,091		1,898,507		2,167,637		2,704,599		2,956,552
Operating and Maintenance		2,303,976		2,488,943		2,187,932		2,332,580		2,227,470
Charges for Services		12,985		9,712		1,000		1,187		1,187
Intergovernmental		(488,291)		(518,713)		(350,000)		(460,966)		(460,966)
Capital Outlay		21,205		45,677		-		-		-
Total Expenditures	\$	3,901,965	\$	3,924,127	\$	4,006,569	\$	4,577,400	\$	4,724,243

## COUNTY MAIL ROOM - 11202

			R	EVENUES							
Revenues by Category	2016	6 Actual	20	017 Actual		2018 OAB	2	018 Revised		2019 OAB	
No Revenues		-		-		-		-		-	
Total Revenues	\$	-	\$	-	\$	-	\$	-	\$	-	
EXPENDITURES											
Expenditures by Category	2016	6 Actual	20	017 Actual		2018 OAB	2	018 Revised		2019 OAB	
Personnel		58,333		57,686		55,559		63,059		64,773	
Operating and Maintenance		28,421		32,972		45,056		45,056		45,056	
Intergovernmental		(10,198)		(10,242)		(32,352)		(32,352)		(32,352)	
Total Expenditures	\$	76,556	\$	80,415	\$	68,263	\$	75,763	\$	77,477	

## **COUNTY UTILITIES - 11203**

			I	REVENUES				
Revenues by Category	201	16 Actual	2	2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Miscellaneous Revenue		-		-	=		=	=
<b>Total Revenues</b>	\$	-	\$	-	\$ -	\$	-	\$ -
			EX	PENDITURES				
Expenditures by Category	201	16 Actual	2	2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Operating and Maintenance		3,097,076		3,280,710	3,283,646		3,283,646	3,383,646
Intergovernmental		(372,266)		(436,840)	(420,000)		(420,000)	(420,000)
Total Expenditures	\$	2,724,810	\$	2,843,870	\$ 2,863,646	\$	2,863,646	\$ 2,963,646

## FMD POSTAGE CLEARING - 11204

			RE	VENUES					
Revenues by Category	201	6 Actual	20	17 Actual	2018 OAB	20	018 Revised	2	019 OAB
No Revenues		-		-	-		-		-
Total Revenues	\$	-	\$	-	\$ -	\$	-	\$	-
			EXPE	NDITURES					
Expenditures by Category	201	6 Actual	20	17 Actual	2018 OAB	20	018 Revised	2	019 OAB
Operating and Maintenance		590,332		550,000	650,000		650,000		650,000
Intergovernmental		(590,332)		(550,000)	(650,000)		(650,000)		(650,000)
Total Expenditures	\$	-	\$	-	\$ -	\$	-	\$	-

## FMD MAJOR MAINTENANCE - 11205

			R	EVENUES				
Revenues by Category	201	6 Actual	2	017 Actual	2018 OAB	2	2018 Revised	2019 OAB
No Revenues		-		-	-		-	-
Total Revenues	\$	-	\$	-	\$ -	\$	-	\$ -
			EXP	ENDITURES				
Expenditures by Category	201	6 Actual	2	017 Actual	2018 OAB	2	2018 Revised	2019 OAB
Operating and Maintenance		347,659		341,280	1,544,653		2,062,020	1,706,653
Intergovernmental		-		-	-		-	-
Capital Outlay		-		157,984	-		826,093	-
Total Expenditures	\$	347,659	\$	499,264	\$ 1,544,653	\$	2,888,113	\$ 1,706,653

### FMD BOARD APPROVED PROJECTS - 11206

			RF	EVENUES				
Revenues by Category	20	16 Actual	20	17 Actual	2018 OAB	20	18 Revised	2019 OAB
No Revenues		-		=	-		-	-
Total Revenues	\$	-	\$	-	\$ -	\$	-	\$
			EXPE	ENDITURES				
<b>Expenditures by Category</b>	20	16 Actual	20	17 Actual	2018 OAB	20	18 Revised	2019 OAB
Operating and Maintenance		-		-	-		-	1
Total Expenditures	\$	-	\$	-	\$ -	\$	-	\$ -

	2016	2017	2018	2018 Revised	2019
Total FTE Count - Administration & Op	36	36	35	10	45
Total FTE Count - County Mail Room	2	2	2	-	2
TOTAL FTEs	38	38	37	10	47

## FACILITIES CITY/COUNTY SERVICE LEVEL AGREEMENT

## **BUDGET SUMMARY**

## CITY OF COLORADO SPRING BUILDING MAINTENANCE - 11208

REVENUES												
Revenues by Category	20	16 Actual		2017 Actual		2018 OAB	2	2018 Revised		2019 OAB		
Intergovernmental		1,078,616		1,100,188		1,080,000		1,122,192		1,122,192		
Total Revenues	\$	1,078,616	\$	1,100,188	\$	1,080,000	\$	1,122,192	\$	1,122,192		
EXPENDITURES												
Expenditures by Category	20	16 Actual		2017 Actual		2018 OAB	2	2018 Revised		2019 OAB		
Personnel		894,473		1,040,731		1,016,794		1,016,794		1,058,986		
Operating and Maintenance		325,217		322,915		360,018		402,210		360,018		
Charges for Services		-		124		500		500		500		
Intergovernmental		(301,122)		(280,206)		(297,312)		(297,312)		(297,312)		
Total Expenditures	\$	918,567	\$	1,083,564	\$	1,080,000	\$	1,122,192	\$	1,122,192		

FTE INFORMATION										
2016 2017 2018 2018 Revised 2019										
Total FTE Count - CAM	15	15	15	-	15					
TOTAL FTEs	15	15	15	-	15					

## **FACILITIES/CAM**

## **BUDGET SUMMARY**

# FACILITIES MANAGEMENT - RESTRICTED CITIZEN SERVICE CENTER COMMON AREA MAINTENANCE - 11209

			]	REVENUES								
Revenues by Category	201	6 Actual		2017 Actual		2018 OAB	2	018 Revised		2019 OAB		
Miscellaneous Revenue		179,766		182,028		175,175		175,175		175,175		
Total Revenues	\$	179,766	\$	182,028	\$	175,175	\$	175,175	\$	175,175		
EXPENDITURES												
<b>Expenditures by Category</b>	201	6 Actual		2017 Actual		2018 OAB	2	018 Revised		2019 OAB		
Personnel		(0)		(1)		(79,288)		(17,219)		30,695		
Operating and Maintenance		1,326,397		1,152,648		1,437,383		1,592,000		1,350,212		
Charges for Services		206,771		207,020		206,050		206,771		216,565		
Intergovernmental		(1,594,257)		(1,389,818)		(1,388,970)		(1,364,377)		(1,422,297)		
Capital Outlay		6,995		223,743		-		-		-		
Total Expenditures	\$	(54,095)	\$	193,591	\$	175,175	\$	417,175	\$	175,175		

FTE INFORMATION											
	2016	2017	2018	2018 Revised	2019						
Total FTE Count - CAM	7	7	7	(4)	3						
TOTAL FTEs	7	7	7	(4)	3						



## **AMERICAN DISABLITIES ACT (ADA)**

#### **OVERVIEW**

In accordance with the requirements of the Americans with Disabilities Act of 1990 ("ADA"), El Paso County ("County") will not discriminate against qualified individuals with disabilities on the basis of disability in the County's services, programs, or activities.

#### **OBJECTIVES**

- **Employment:** The County does not discriminate on the basis of disability in its hiring or employment practices and complies with all regulations promulgated by the U.S. Equal Employment Opportunity Commission under title I of the ADA. The County recognizes its obligation to its employees with disabilities to arrive at reasonable accommodations to allow them to perform the essential functions of their job.
- Effective Communication: The County will generally, upon request, provide appropriate auxiliary aids and services leading to effective communication for qualified persons with disabilities so they can participate equally in the County's programs, services, and activities, including qualified sign language interpreters, documents in alternative formats, and other ways of making information and communications accessible to people who have speech, hearing, or vision impairments.
- Modifications to Policies and Procedures: The County will make all reasonable
  modifications to policies and procedures to ensure that people with disabilities have an
  equal opportunity to enjoy all County programs, services, and activities. For example,
  individuals with service animals are welcomed in County offices, even where pets are
  generally prohibited.
- Surcharges: The County will not place a surcharge on a particular individual with a disability or any group of individuals with disabilities to cover the cost of providing auxiliary aids/services or reasonable modifications of policy, such as retrieving items from locations that are open to the public but are not accessible to persons who use wheelchairs.
- **Architectural Barriers:** The County will take all required action to provide access to its building and facilities to individuals with disabilities.
- Fundamental Alterations/Undue Burden: The ADA does not require El Paso County to take any action that would fundamentally alter the nature of its programs or services, or impose an undue financial or administrative burden.

.

## FACILITIES AMERICAN DISABILITIES ACT - 11210

			REV.	ENUES				
Revenues by Category	2016 Act	ual	2017	Actual	2018 OAB	20	18 Revised	2019 OAB
No Revenues		-		-	-		-	=
Total Revenues	\$	-	\$	-	\$ -	\$	-	\$ -
			EXPEN	DITURES				
Expenditures by Category	2016 Act	ual	2017	Actual	2018 OAB	20	18 Revised	2019 OAB
Personnel		-		(163,588)	-		-	-
Operating and Maintenance		-		75,909	208,000		295,679	375,299
Intergovernmental		-		-	(208,000)		(210,851)	(208,000)
Total Expenditures	\$	-	\$	(87,679)	\$ -	\$	84,828	\$ 167,299

	FTE INFORMATION											
	2016	2017	2018	2018 Revised	2019							
Total FTE Count - American Disabilities	-	-	3	(1)	2							
TOTAL FTEs	ı	-	3	(1)	2							



## **COMMUNITY SERVICES DEPARTMENT**



Tim Wolken, Executive Director

## **PURPOSE STATEMENT**

The Community Services Department strives to provide excellent quality of life services that are valued by our residents.

### **OVERVIEW**

The Department's primary focus is to provide external community services for El Paso County citizens. The Department consists of 69 full-time employees and approximately 30 seasonal staff members. The Department's annual budget is approximately \$12.7 million with approximately 77% of the funding provided by third party funding sources (non-tax). Department operations are supplemented with citizens generously providing more than 30,000 volunteer hours per year.

## **DIVISIONS**

Park Operations
Planning
Recreation and Cultural Services
CSU Extension
Environmental Services
Veteran Services
Community Outreach

## PARKS OPERATIONS DIVISION & PLANNING DIVISION

#### **OVERVIEW**

**Park Operations:** The Park Operations Team manages 8,000 acres of park land and open space, 105 miles of trails, and a variety of recreation facilities. We make every effort to provide safe, clean and green facilities for our residents to enjoy. We also provide ground maintenance for all County office buildings. The Planning Team provides planning, landscape architecture and project management services.

#### **OBJECTIVES**

- Develop an on-call forestry contract.
- Develop Individual park operation plans for each regional park.
- Establish part-time custodial position(s) for Park Administration, Bear Creek Nature Center, Fountain Creek Nature Center.
- Establish a five year vehicle equipment replacement program that helps ensure that the assigned fleet to County Parks is safe, reliable, effective and efficient.
- Develop master plans for Jones Park, Paint Mines Interpretive Park, Homestead Ranch Regional Park, and Elephant Rock Open Space.
- Establish a Planning internship.
- Expand the use of GIS tools.
- Pursue formal water rights for the Drake Lake Natural Area.
- Upgrade the function and appearance of the annual Capital Improvement Program document.
- Complete the following Capital Improvement Program projects:
  - A. Pineries Open Space Phase 1
  - B. Bear Creek Regional Park Improvements
  - C. Fox Run Regional Park Gazebo Upgrades
  - D. Kane Ranch Open Space Phase 1
  - E. Eastonville Regional Trail Construction
  - F. New Santa Fe Regional Trail Flood Repairs
  - G. Fountain Creek Bank Stabilization Project (Willow Springs)
  - H. Hanson Trailhead Renovation
  - I. New Santa Fe Regional Trailhead Facility Improvements
  - J. Black Forest Regional Park / Disaster Recovery
  - K. Falcon Regional Park Phase II
  - L. Ute Pass Regional Trail Expansion
  - M. Willow Springs Bridge Replacement
  - N. Drake Lake Repairs

### **2019 BUDGET HIGHLIGHTS**

- \$99,976 Cost of Living & Merit Adjustments
- \$100,000 Additional Parks Maintenance Employees
- \$200,000 Major Maintenance and Forest Management

## PERFORMANCE MEASURES AND OPERATING INDICATORS

- Achieve 2,000 park facility reservations
- Achieve a 4 rating on County Parks facility use customer evaluations
- Achieve 20,000 volunteer hours within County Parks
- Coordinate the completion of identified capital improvement projects

	IMPROVE THE COUNTY TR nprove and update the County p	oark system including parks, trails, o	pen space, nature c	enters, fairgrounds,	and services.
Strategy Objective	Department	Measure	20	18	2019
Strate Sy Objective	Department	Measure	Target	Actual	Target
Develop a master plan, secure funding, and construct Kane Ranch	Community Services Department / County Parks	Complete master plan	N/A	Completed in 2018	N/A
Open Space (Phase 1).	Community Services Department / County Parks	Complete construction of Phase 1	N/A	N/A	December, 2019
2. Secure funding and construct Falcon Regional Park (Phase 2),	Community Services Department / County Parks	Complete construction of Falcon Regional Park - Phase 2	N/A	N/A	2019
County Fairgrounds (Phase 2), and Fountain Creek Regional Park (Phase 2).	Community Services Department / County Parks	Complete construction of County Fairgrounds - Phase 2 and Fountain Creek Regional Park - Phase 2	N/A	Fairgrounds - Phase 2 completed in 2018	Fountain Creek Regional Park - Phase 2 will be completed in 2019
Complete a feasibility study for a northern El Paso County nature center.	Community Services Department / County Parks	Complete feasibility study	N/A	N/A	2019
	Community Services Department / County Parks	Complete plans and specifications for Ute Pass Regional Trail from Ute Pass Elementary School to Marcroft Hall	N/A	N/A	Winter, 2019
Secure land ownership or easements, secure funding, and complete the following trail projects: Ute Pass Regional Trail,	Community Services Department / County Parks	Complete construction of Ute Pass Regional Trail from Ute Pass Elementary School to Marcroft Hall	N/A	N/A	Spring, 2019
Jackson Creek Trail, Meridian Ranch Trail, Falcon Vista Trail and Fox Run Trail.	Community Services Department / County Parks	Complete construction of the Eastonville Regional Trail	N/A	N/A	2019
	Community Services Department / County Parks	Pursue land ownership / easements for Fox Run Regional Trail	N/A	N/A	2020

## GOAL 3: MAINTAIN AND IMPROVE THE COUNTY TRANSPORTATION SYSTEM, FACILITIES, INFRASTRUCTURE, AND TECHNOLOGY

Strategy D: Continue to improve and un	date the Cor	unty nark system including	narks trails onen sna	ce nature centers	fairgrounds and services

Strategy D: Continue to in	nprove and update the County	park system including parks, trails, o	pen space, nature c	enters, iairgrounds,	and services.
Streets are Ohio ative	Donoutmont	Measure	20	18	2019
Strategy Objective	<b>De partme nt</b>	Measure	Target	Actual	Target
	Community Services Department / County Parks	Complete master plan for Elephant Rock Open Space	N/A	N/A	2019
Update or create master plans for the following sites: Elephant	Community Services Department / County Parks	Complete master plan for Paint Mines Interpretive Park (west side)	N/A	N/A	2019
Rock Open Space, Paint Mines Interpretative Park (west side), Jones Park, and Homestead Ranch Regional Park.	Community Services Department / County Parks	Complete master plan for Jones Park	N/A	N/A	2019
	Community Services Department / County Parks	Update master plan for Homestead Ranch Regional Park	N/A	N/A	2019
Complete an irrigation renovation program that will include replacing outdated irrigation equipment and reducing the amount of irrigated turf areas.	Community Services Department	Complete irrigation renovation program	N/A	N/A	Spring, 2019
11. Partner with Fort Carson to expand shooting opportunities and shooter education programs at the Cheyenne Mountain Shooting Range.	Community Services Department	Partner with Fort Carson to construct two Trap and Skeet ranges at the Cheyenne Mountain Shooting Complex	2018	Completed, 2018	N/A
Explore the provision of educational programs and the expansion of facilities for remote control flying opportunities.	Community Services Department	Launch an exploration process for a potenial site(s) in the County for remote control flying opportunities	N/A	N/A	2019

## PARKS - UNRESTRICTED 11225, 11227, 11228

			RF	EVENUES						
Revenues by Category	2016	Actual	20	17 Actual	201	18 OAB	2	018 Revised	2	2019 OAB
Intergovernmental		18,000		18,620		15,000		29,400		15,000
Charges for Services		191,688		197,399		180,000		180,000		180,000
Miscellaneous Revenue		31,500		132,020		130,000		197,880		30,000
Total Revenues	\$	241,188	\$	348,839	\$	325,000	\$	414,764	\$	225,000

	1	EXPENDITURES			
<b>Expenditures by Category</b>	2016 Actual	2017 Actual	2018 OAB	2018 Revised	2019 OAB
Personnel	1,152,826	1,197,710	1,294,661	1,341,376	1,464,352
Operating and Maintenance	352,096	415,043	473,311	560,531	673,511
Charges for Services	19,129	37,704	8,655	23,310	8,455
Intergovernmental	(228,661)	(78,459)	13,026	(76,689)	(76,689)
Capital Outlay	229,254	5,700	-	163,425	-
Total Expenditures	\$ 1,524,643	\$ 1,577,697	\$ 1,789,653	\$ 2,011,953	\$ 2,069,629

## PARKS - RESTRICTED 11235, 11236, 11238, 11239,11240

		REVENUES			
Revenues by Category	2016 Actual	2017 Actual	2018 OAB	2018 Revised	2019 OAB
Intergovernmental	63,017	198,585	-	1,563,231	-
Charges for Services	114,405	250,354	135,000	135,000	285,000
Miscellaneous Revenue	153,699	109,693	1,250	137,033	55,000
Total Revenues	\$ 331,121	\$ 558,632	\$ 136,250	\$ 1,835,264	\$ 340,000
		EXPENDITURES			
Expenditures by Category	2016 Actual	2017 Actual	2018 OAB	2018 Revised	2019 OAB
Operating and Maintenance	553,515	321,698	796,600	658,838	540,000
Charges for Services	10,324	1,024	-	-	-
Grants & Contributions	-	-	-	492,832	30,000
Intergovernmental	(12,561)	(99,929)	-	(150,000)	-
Capital Outlay	1,673,359	559,458	1,500,000	4,911,552	-
Total Expenditures	\$ 2,224,637	\$ 782,252	\$ 2,296,600	\$ 5,913,222	\$ 570,000

FTE INFORMATION						
	2016	2017	2018	2018 Revised	2019	
Total FTE Count	19	21	23	1	24	
TOTAL FTEs	19	21	23	1	24	



Fountain Creek Nature Center

## RECREATION AND CULTURAL SERVICES

### **OVERVIEW**

The Recreation and Cultural Services Division provides cultural and educational opportunities at two nationally recognized nature centers providing over 1,000 environmental education and recreation programs, an eight day financially sustainable County Fair that attracts over 25,000 participants and celebrates our County's heritage and culture, and a variety of recreational programs and outdoor opportunities at County Parks, Fairgrounds, and facilities.

## **OBJECTIVES**

- Create and implement a traveling nature center to visit County Parks
- Create and implement a Nature Camp Aide training day for junior camp counselors
- Explore a podcast for self-guided experience on the nature trails at Fountain Creek Nature Center
- Revise Foothills Field Experience field trip to meet standards and increase participation
- Create and coordinate a middle school evening nature camp
- Revise the Bear Creek Nature Center Junior Naturalist program and brochure
- Research and develop Volunteer Program to support major events at the Fair & Events Complex
- Develop a Father/Daughter program at the Fairgrounds
- Create and implement a marketing plan for fairground rentals
- Complete a feasibility plan for a northern Nature Center
- Oversee a variety of facility improvements at Bear Creek and Fountain Creek Nature Centers



## PARKS SPECIAL EVENTS - 11237

			R	REVENUES				
Revenues by Category	201	16 Actual	2	017 Actual	2018 OAB	20	018 Revised	2019 OAB
Charges for Services		250,693		266,585	243,000		243,000	243,000
Miscellaneous Revenue		157,607		64,135	14,800		133,800	18,800
Total Revenues	\$	408,300	\$	330,720	\$ 257,800	\$	376,800	\$ 261,800
			EXZ					
Expenditures by Category	201	l6 Actual		ENDITURES 017 Actual	2018 OAB	20	018 Revised	2019 OAB
Personnel	201	68,411		102,968	96,252		96,252	104,252
Operating and Maintenance		208,585		215,277	146,748		230,748	142,748
Charges for Services		26,809		20,286	14,800		14,800	14,800
Intergovernmental		-		-	-		-	-
Capital Outlay		15,370		49,344	-		12,100	-
Total Expenditures	\$	319,175	\$	387,875	\$ 257,800	\$	353,900	\$ 261,800

FTE INFORMATION						
	2016	2017	2018	2018 Revised	2019	
Total FTE Count	2	2	2	-	2	
TOTAL FTEs	2	2	2	-	2	

## **CAPITAL PROJECTS**

General Fund - Community Services Department

Capital Project								
New Santa Fe Re	New Santa Fe Regional Trail / Trailhead Facility Improvements							
Total Project Funding Required	Appropriated to Date	FY 2019	Future Funding Needs					
\$ 30,000	\$ 30,000		\$ -					
Description	Cost	Funding Source	Amount					
Design	\$ 5,000	Federal						
Construction / Improvements	\$ 25,000	State						
		Contributions & Donations						
		El Paso County	\$ 30,000					
Total:	\$30,000	Total	\$30,000					
	Project Scope							

Project Scope

The restroom facility at Baptist Road was constructed in 1991 to serve New Santa Fe Regional Trail users. One of the restrooms was vandalized due to fire remains closed. When the restroom was constructed, well water was used as a water source and waterless compost waste system was utilized. The wastes system struggles to address the volume of use, causing increased maintenance for park staff, higher cost for removal of waste by a licensed contractor, and a bad odor from the system.

In 2017 this facility was upgraded to a potable water supply through the Forest Lakes Metropolitan District, thus removing the dependency on a well system that is time consuming and requires constant maintenance and testing. New housing developments in the area has also allowed the facility to be upgraded to a standard flush type of system. The project also includes re-opening the vandalized restroom.

#### Strategic Plan Goal

Goal #3 / Strategy D - Continue to improve and update the County park system including parks, trails, open space, nature centers, fairgrounds, and services.

#### **Operating Budget Impacts**



General Fund - Community Services Department

	Capital Proj	ect	
Bear (	Creek Regional Parl	k Improvements	
Total Project Funding Required	Appropriated to Date	FY 2019	Future Funding Needs
\$ 575,000	\$ 575,000		\$ -
Description	Cost	Funding Source	Amount
Construction	\$ 575,000	Federal	
		State	
		Contributions & Donations	
		El Paso County	\$ 575,000
Total:	\$575,000	Total:	\$575,000
	Project Scop	e	

The updated master plan for Bear Creek Regional Park was approved by the Board of County Commissioners on December, 2014. The proposed improvements include the renovation / replacement of the main park restroom, asphalt paving of parking lots, and the creation of an Equestrian Skills Course and trailhead within the eastern portion of the park near 8th Street. In cooperation with the Friends of the Equestrian Skills Course, the first components of the skills course were opened for public use in June, 2017. The parking lot is proposed along 8th Street using the existing driveway north of the American Red Cross building that also serves the Norris-Penrose Event Center.

### Strategic Plan Goal

Goal #3 / Strategy D - Continue to improve and update the County park system including parks, trails, open space, nature centers, fairgrounds, and services.

### **Operating Budget Impacts**

No impacts

General Fund - Community Services Department

	ita commitante,	ser the es Bepartment	
	Capital Proj	ect	
F	alcon Regional Parl	k - Phase II	
Total Project Funding Required	Appropriated to Date	FY 2019	Future Funding Needs
¢ 750,000	¢ 400,000		
\$ 750,000	\$ 400,000		\$ 350,000
Description	Cost	Funding Source	Amount
Design	\$ 56,000	Federal	
Construction	\$ 694,000	State (Pending)	\$ 350,000
		Contributions & Donations	
		El Paso County	\$ 400,000
Total:	\$750,000	Tota	1: \$750,000

The first phase of Falcon Regional Park was completed in 2017. It is proposed to launch on the Phase II of the improvements in 2019 as outlined in the Falcon Regional Park Master Plan. Project components include a restroom building, additional baseball / softball ball field, multi-use field, parking lot paving, playground, and landscaping.

### Strategic Plan Goal

Goal #3 / Strategy D - Continue to improve and update the County park system including parks, trails, open space, nature centers, fairgrounds, and services.

## **Operating Budget Impacts**

No impacts

Capital Project								
Willo	Willow Springs Ponds Bridge Replacement							
Total Project Funding Required	Appropriated to Date	FY 2019	Future Funding Needs					
\$ 70,000	0 \$ 70,000		\$ -					
Description	Cost	Funding Source	Amount					
Design / Build	\$ 70,000	Federal						
		State						
		Contributions & Donations						
		El Paso County	\$ 70,000					
Total	\$70,000	Total	\$70,000					
	Project Scor	ne .						

A small pedestrian bridge across Crews Gulch is located between the Willow Springs ponds and serves the Fountain Creek Regional Trail. The bridge has encountered damage due to flooding and bank erosion causing significant exposure of the bridges concrete footings as well as structural cracking. The County completed a structural assessment of the bridge and has determined replacing the bridge is more cost effective and functional than repairing the existing bridge. It is proposed to remove the bridge with County resources in the fall of 2018 and replace the bridge in 2019. Flooding has caused Crews Gulch to increase in width and depth over the years. The new pedestrian bridge will span Crews Gulch with abutments constructed outside of the creek banks in comparison to the current bridge constructed along the creek bottom and edges.

#### Strategic Plan Goal

Goal #3 / Strategy D - Continue to improve and update the County park system including parks, trails, open space, nature centers, fairgrounds, and services.

#### **Operating Budget Impacts**

		Services Beparament						
	Capital Project							
Black For	rest Regional Park	/ Disaster Recovery						
Total Project Funding Required	Appropriated to Date	FY 2019	Future Funding Needs					
\$ 790,000	\$ 790,000		\$ -					
Description	Cost	Funding Source	Amount					
Forest Management	\$ 250,000	Federal						
Trail Construction	\$ 300,000	State	\$ 790,000					
Soil/Watershed/Habitat Improvements	\$ 240,000	Contributions & Donations						
_		El Paso County						
Total:	\$790,000	Tota	\$790,000					

#### Project Scope

Black Forest Regional Park received significant damage in 2015 as the result of heavy rains in the burn scar. An application was submitted to the State seeking funds from the Community Development Block Grant — Disaster Recovery program. The application did not score high enough for initial funding, but the State notified the County in 2018 that remaining program funds were being made available for the project. This project includes 130 acres of forestry work, 3.5 miles of trail construction, and soil stabilization, watershed function, and wildlife habitat improvements. The grant agreement is anticipated to be approved in December, 2018.

#### Strategic Plan Goal

Goal #3 / Strategy D - Continue to improve and update the County park system including parks, trails, open space, nature centers, fairgrounds, and services.

#### **Operating Budget Impacts**

General i	mis comming	services Beparament						
Capital Project								
	Ute Pass Region	nal Trail						
Total Project Funding Required Appropriated to Date FY 2019 Future Funding Needs								
\$ 425,000	0 \$ 425,000	\$ -						
Description	Cost	Funding Source	Amount					
Design	\$ 365,000	Federal						
Right of Way	\$ 60,000	State	\$ 340,000					
		Contributions & Donations						
		El Paso County	\$ 85,000					
Total	\$425,000	Total:	\$425,000					
	Project Sec							

#### **Project Scope**

Construction of the Ute Pass Regional Trail will be completed as outlined in the Ute Pass Regional Trail Master Plan which was approved in the fall of 2015. A Transportation Alternatives Program (TAP) grant was awarded to the County to fund the preliminary engineering, final design, permitting, environmental, and Right of Way (ROW) along the remaining 4.5-mile section of the regional trail that has not been constructed.

#### Strategic Plan Goal

Goal #3 / Strategy D - Continue to improve and update the County park system including parks, trails, open space, nature centers, fairgrounds, and services.

#### **Operating Budget Impacts**

General 1 tind "Community Services Department									
Capital Project									
Fox R	un Regional Park G	azebo Upgrades							
Total Project Funding Required Appropriated to Date FY 2019 Future Funding Needs									
\$ 275,000	\$ 275,000		\$ -						
Description	Cost	Funding Source	Amount						
Design	\$ 25,000	Federal	\$ -						
Renovation	\$ 250,000	State							
		Contributions & Donations							
		El Paso County	\$ 275,000						
Total:	\$275,000	Total:	\$275,000						
	D : 46								

Project Scope

The gazebo at Fox Run Regional Park is located within the lower pond and was constructed in 1985. In 2006, electrical service was provided to the site, an accessible ramp was installed to improve access, and a brick wall was built around the gazebo to compliment the facility and to add more seating for park patrons. Over the years, the gazebo has become a very popular wedding facility with approximately 150 weddings per year as well as hosting concerts and other community events.

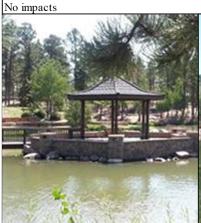
Due to high usage, materials reaching the end of their useful life, and weather related impacts, the gazebo is in need of a major renovation. The brick wall around the perimeter has begun to settle and the brick is separating, the wood utilized for the bridge and the pillars for the gazebo are deteriorating and the bridge railing height and perimeter wall need addressed for ADA accessibility and compliance.

The project will include securing a design firm for gazebo assessment, engineering, design, and specifications for constructing a solid foundation and repairing the gazebo.

#### Strategic Plan Goal

Goal #3 / Strategy D - Continue to improve and update the County park system including parks, trails, open space, nature centers, fairgrounds, and services.

#### **Operating Budget Impacts**







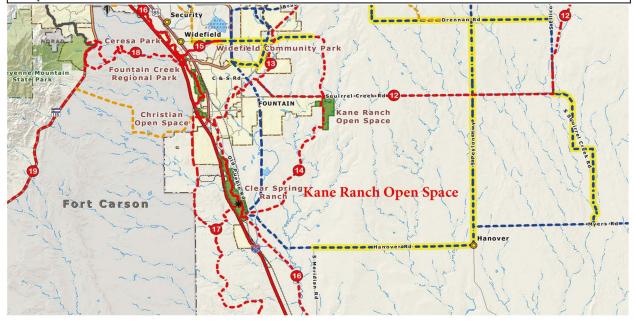
		5 61 7 16 62 <u>—</u> 6 5 611 611 611						
Capital Project								
Kane Ranch Open Space - Phase 1								
Total Project Funding Required Appropriated to Date FY 2019 Future Funding Needs								
\$ 400,000	\$ 400,000		\$ -					
Description	Cost	Funding Source	Amount					
Design	\$ 50,000	Federal	\$ -					
Construction	\$ 350,000	State						
		Contributions & Donations						
		El Paso County - 1A / RPF	\$ 400,000					
Total:	\$400,000	Total:	\$400,000					
	Project Scor	Ne						

Upon completion of the Kane Ranch Open Space Master Plan in July 2018, staff will implement design and construction of Phase 1 Improvements, following guidelines set forth in the Master Plan. Phase I Improvements will include a loop trail system, fencing upgrades and trailhead facilities that will include equestrian vehicle parking, restroom, and picnic tables.

#### Strategic Plan Goal

Goal #3, Strategy D - Objective 1 - Develop a master plan, secure funding, and construct Kane Ranch Open Space (Phase 1).

#### **Operating Budget Impacts**



		or the establishment						
	Capital Project							
Hanson Trailhead Renovation								
Total Project Funding Required	Appropriated to Date	FY 2019	Future Funding					
			Needs					
\$ 1,471,463	\$ 1,471,463		\$ -					
Description	Cost	Funding Source	Amount					
Design	\$ 300,000	Federal	\$ 1,103,597					
Design Construction	\$ 300,000 \$ 1,171,463		\$ 1,103,597					
			\$ 1,103,597					
		State						
		State Contributions & Donations El Paso County	\$ 367,866					

Flooding in 2015 along Fountain Creek severely damaged the Hanson Trailhead area to include the berm, trail, and pedestrian bridge. A lengthy environmental review and scoping effort between the County and State was completed in 2017. A consultant was hired in 2018 to complete 30% design of needed repairs for FEMA review. Upon approval, the project will advance towards Final design in 2019. Construction is anticipated fall / winter 2020 during low creek flows.

#### Strategic Plan Goal

Goal #3 / Strategy D - Continue to improve and update the County park system including parks, trails, open space, nature centers, fairgrounds, and services.

### **Operating Budget Impacts**

General Fand Community Services Department								
	Capital Project							
Fountain Cree	k Bank Stablization	Project (Willow Springs)						
Total Project Funding Required Appropriated to Date FY 2019 Future Funding Needs								
\$ 1,431,038	\$ 1,431,038		\$ -					
Description	Cost	Funding Source	Amount					
Design	\$ 100,000	Federal	\$ 1,125,000					
Construction	\$ 1,331,038	State						
		Contributions & Donations	\$ -					
	El Paso County							
Total:	\$1,431,038	Total:	\$1,431,038					

#### Project Scope

Flooding in 2015 along Fountain Creek resulted in damages to the creek bank at Willow Springs Ponds. The Fountain Creek Regional Trail was relocated away from the creek bank in 2015. An environmental assessment and design of creek bank repairs was completed in 2017 and is currently being reviewed by FEMA. Upon approval, construction will commence, which is anticipated for fall / winter 2019 during low creek flows. In early 2018, a temporary riprap berm was installed to deflect flows away from the damaged creek bank. The riprap will be incorporated into the final repairs.

#### Strategic Plan Goal

Goal 3 / Strategy D - Continue to improve and update the County park system including parks, trails, open space, nature centers, fairgrounds, and services.







Ochciai i ui	General 1 tilid - Community Services Department							
	Capital Project							
New Sa	nta Fe Regional Tr	ail Flood Repairs						
Total Project Funding Required	Future Funding Needs							
\$ 289,650	\$ 289,650		\$ -					
Description	Cost	Funding Source	Amount					
Construction	\$ 289,650	Federal	\$ 217,238					
		State						
		County Disaster Recovery						
		El Paso County	\$ 72,412					
Total:	\$289,650	Total:	\$289,650					
	Project Score							

#### Project Scope

Flooding in 2015 along the New Santa Fe Regional Trail resulted in damages along the trail, including within the United States Air Force Academy (USAFA). A declaration for public assistance was made and funding was provided by the Federal Emergency Management Agency (FEMA) to repair the trail to pre-flood condition. Environmental and regulatory approvals were completed in 2017. A scope change for increased project funding and a grant time extension were approved by FEMA in June, 2018.

#### Strategic Plan Goal

Goal #3 / Strategy D - Continue to improve and update the County park system including parks, trails, open space, nature centers, fairgrounds, and services.

### **Operating Budget Impacts**



Capital Project							
Pineries Open Space - Phase 1							
Total Project Funding Required	Appropriated to Date	FY 2019	Future Funding Needs				
\$ 620,000	\$ 620,000		\$ -				
Description	Cost	Funding Source	Amount				
		D)	111104114				
Construction	\$ 620,000	Federal	\$ -				
Construction	\$ 620,000	Federal State					
Construction	\$ 620,000						
Construction	,	State	\$ -				
Construction Total:	,	State Contributions & Donations El Paso County	\$ - \$ 70,000				

The Pineries Open Space Phase I Improvements design project was completed in August, 2018, laying the groundwork for a first phase of trail and recreation improvements. The first phase, per the Pineries Open Space Master Plan, includes approximately 8 miles of multi-use single- and double-track trail and a main trailhead parking area near the existing restroom and former ranch headquarters. The overall construction cost of the Phase I improvements is estimated at approximately \$620,000. The project will begin in spring, 2019 and is scheduled to be finished in the late-summer, 2019.

#### Strategic Plan Goal

Goal #3 / Strategy D - Continue to improve and update the County park system including parks, trails, open space, nature centers, fairgrounds, and services.

#### **Operating Budget Impacts**

General i u	ild Collinating	ocivices Department					
Capital Project							
	Eastonville Regio	nal Trail					
Total Project Funding Required	Appropriated to Date	FY 2019	Future Funding Needs				
\$ 214,500	\$ 50,000		\$ 164,500				
Description	Cost	Funding Source	Amount				
Engineering & Design	\$ 20,000	Federal	\$ -				
Construction	\$ 166,000	State	\$ 136,000				
		Contributions & Donations					
		El Paso County	\$ 50,000				
Total:	\$186,000	Total:	\$186,000				
	Duois at Case						

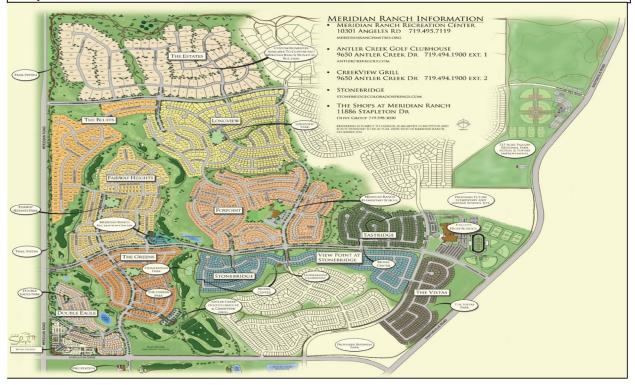
#### Project Scope

This trail project connects residential developments, parks and schools in the Falcon community. It is also a key connection in the regional trail system and part of the perimeter trail loop around Falcon Regional Park. The trail project includes an east/west portion on the north side of Falcon Regional Park for a distance of approximately 2,640 linear feet. The north/south trail adjacent to Eastonville Road along the east side of Falcon Regional Park for approximately 5,160 linear feet, is the other leg of the project.

#### Strategic Plan Goal

Goal #3 / Strategy D / Objective #5 - Secure land ownership or easements, secure funding, and complete the following trail projects: Ute Pass Regional Trail, Jackson Creek Trail, Meridian Ranch Trail, Falcon Vista Trail and Fox Run Trail.

#### **Operating Budget Impacts**





#### COLORADO STATE UNIVERSITY EXTENSION

#### **OVERVIEW**

Colorado State University Extension in El Paso County is the bridge between the research-based knowledge developed at Colorado State University and local citizens. Citizens of all ages and backgrounds learn skills in nutrition, promoting better health, skills in agriculture, youth development, horticulture and natural resources that enhance the quality of life in El Paso County.

#### **OBJECTIVES**

- Expand community education opportunities related to economic development and resilience relevant to agriculture, food safety and Cottage Foods certification.
- Invest in human capital and build community/individual capacity by recruiting, screening, training, managing and retaining effective volunteers to guide, coordinate and deliver CSU Extension programming.
- Expand community partnerships with governmental agencies, non-profits and schools to expand programming, audiences and delivery points throughout El Paso County.
- Implement prevention strategies for youth through 4-H youth development programming targeting urban and rural youth in low income schools in partnership with AmeriCorps.
- Coordinate an effective Master Gardener program.
- Train landscape professionals and property owners in best management practices to reduce unnecessary and improper pesticide use, to conserve and protect natural resources and biota in urban environments.

#### **2019 BUDGET HIGHLIGHTS**

• \$88,256 For Professional Services

#### PERFORMANCE MEASURES AND OPERATING INDICATORS

- Provide consumer education to 5,000 citizens through classes, demonstrations, media and face-to-face engagement.
- Enroll 50 adults in certification programs to build workforce skills.
- Engage 800 youth in positive youth development programs.
- Train 200 volunteers to provide relevant community education using CSU Extension curriculum

# **BUDGET SUMMARY**

#### CSUEXTENSION - 11250

			R	REVENUES				
Revenues by Category	201	6 Actual	2	017 Actual	2018 OAB	2	018 Revised	2019 OAB
Miscellaneous Revenue		5,000		45,060	-		-	-
Total Revenues	\$	5,000	\$	45,060	\$ -	\$	-	\$ -
			EXP	PENDITURES				
Expenditures by Category	201	6 Actual	2	017 Actual	2018 OAB	2	018 Revised	2019 OAB
Personnel		97,296		116,698	99,493		118,425	-
Operating and Maintenance		89,882		94,513	73,965		92,985	261,714
Charges for Services		3,571		3,368	3,800		4,000	3,800
Intergovernmental		(17,000)		(17,000)	-		(17,687)	-
Total Expenditures	\$	173,749	\$	197,579	\$ 177,258	\$	197,723	\$ 265,514

FTE INFORMATION							
2016 2017 2018 2018 Revised 2019							
Total FTE Count	3	3	3	(3)	-		
TOTAL FTEs	3	3	3	(3)	-		

# **ENVIRONMENTAL SERVICES**

#### **OVERVIEW**

The Environmental Services Division of the El Paso County Community Services Department encompasses Environmental Compliance, Noxious Weeds, Household Hazardous Waste, and Natural Resources. El Paso County embraces our responsibility for environmental stewardship by our commitment to initiating innovative, desirable, and sustainable practices in all environmental disciplines.

#### **OBJECTIVES**

- Change fluorescent lighting to Light Emitting Diode (LED) lighting in HHWF Operations area.
- Install cameras in the HHWF processing and receiving area to monitor the interaction between employees and customers.
- Complete American with Disabilities improvements in the HHWF parking lot.
- Send welcome packets to all conservation easement (CE) owners explaining the changes made in the State of Colorado Division of Real Estate certification program.
- Investigate the possibility of installing boot stations at popular trailheads to control the spread of noxious weeds.
- Research extensive biocontrol for noxious weeds in The Pineries Open Space.
- Update Spill Prevention, Control, and Countermeasure (SPCC) and the Facility Response Plan (FRP) rules.
- Explore staff becoming certified to perform the fuel tank inspections.

#### 2019 BUDGET HIGHLIGHTS

• \$7,327 Cost of Living & Merit Adjustments

#### PERFORMANCE MEASURES AND OPERATING INDICATORS

- Achieve an evaluation score of 4.0 or above from Household Hazardous Waste Facility users
- Notify a minimum of 600 citizens regarding noxious weeds
- Maintain zero compliance violations from State of Colorado environmental regulatory agencies
- Achieve 25,000 users at the Household Hazardous Waste Facility

GOA	LL 5: STRIVE TO ENSURE A	SAFE, SECURE, RESILLIENT A	ND HEALTHY CO	MMUNITY				
	Strategy D: Protect	t environmental quality including air,	land and water.					
Ctout on Ohio time	2018 2019							
Strategy Objective	Department	Measure	Target	Actual	Target			
		Environmental Services will complete a						
2. Explore the establishment of a	Community Services Department	literature review and site visits	37/4	0 1.1	27/4			
regional waste-to-energy system.	/ Environmental Services	regarding potential regional waste to	N/A	Completed	N/A			
		energy opportunities.						

# **BUDGET SUMMARY**

# ENVIRONMENTAL SERVICES - UNRESTRICTED 11195

			RI	EVENUES				
Revenues by Category	201	6 Actual	20	)17 Actual	2018 OAB	2	018 Revised	2019 OAB
Intergovernmental		7,500		10,000	-		-	-
Total Revenues	\$	7,500	\$	10,000	\$ -	\$	-	\$ -
			EXP	ENDITURES				
Expenditures by Category	201	6 Actual	20	)17 Actual	2018 OAB	2	018 Revised	2019 OAB
Personnel		259,674		268,761	271,008		269,938	279,423
Operating and Maintenance		111,833		92,823	106,984		113,362	105,896
Charges for Services		910		910	1,000		2,200	1,000
Intergovernmental		-		-	-		-	-
Total Expenditures	\$	372,417	\$	362,494	\$ 378,992	\$	385,500	\$ 386,319

# ENVIRONMENTAL SERVICES - UNRESTRICTED 11197

			]	REVENUES					
Revenues by Category	201	6 Actual		2017 Actual	2018 OAB	2	018 Revised	2	2019 OAB
Intergovernmental		134,848		32,226	-		65,182		-
Charges for Services		20,689		4,608	-		-		-
Total Revenues	\$	155,537	\$	36,834	\$ -	\$	65,182	\$	-
			EX	PENDITURES					
<b>Expenditures by Category</b>	201	6 Actual		2017 Actual	2018 OAB	2	018 Revised	2	2019 OAB
Operating and Maintenance		155,256		39,104	-		65,182		-
Total Expenditures	\$	155,256	\$	39,104	\$ -	\$	65,182	\$	-

	F	TE INFORMATIO	N		
	2016	2017	2018	2018 Revised	2019
Total FTE Count	5	5	5	-	5
TOTAL FTEs	5	5	5	-	5



#### VETERANS SERVICES

#### **OVERVIEW**

El Paso County Veterans Service Office is responsible for assisting residents who served honorably in the United States Army, Air Force, Coast Guard, Navy, Marine Corps or any other armed service with advice to veterans, their dependents, and their survivors concerning any Veteran Affairs benefits which such person may be, or may have been, entitled to receive under the laws of the United States or the State of Colorado.

#### **OBJECTIVES**

- Instruct the new Veteran Services Officer training for the Colorado Department of Veteran Affairs at the state conference.
- Establish an accurate email and phone list to notify local veteran service organizations of upcoming events.
- Expand social media efforts to inform veterans, dependents, and the community of veteran news and events. This will include a quarterly electronic newsletter.
- Continue the El Paso County Veteran Monument Paver Project at Bear Creek Regional Park through selling personalized pavers and media awareness. The marketing strategy for the pavers will be expanded to include civilians, veterans, and military family members.
- Expand Veterans Affairs benefits information workshops to include a medical benefits workshop at the Veteran's Administration clinic.

#### 2019 BUDGET HIGHLIGHTS

- \$10,818 Cost of Living & Merit Adjustments
- \$6,000 State Funding

#### PERFORMANCE MEASURES AND OPERATING INDICATORS

- Average a 4.0 or above on customer service evaluations forms
- Average 675 office visits monthly
- Average 70 claims (21-526EZ) per month

# **BUDGET SUMMARY**

#### **VETERAN SERVICES - 11575**

			F	REVENUES				
Revenues by Category	201	6 Actual	2	017 Actual	2018 OAB	2	018 Revised	2019 OAB
Intergovernmental		16,632		8,316	23,400		23,400	29,400
Miscellaneous Revenue		1,235		6,150	-		3,740	-
Total Revenues	\$	17,867	\$	14,466	\$ 23,400	\$	27,140	\$ 29,400
			EXF	PENDITURES				
<b>Expenditures by Category</b>	201	6 Actual	2	017 Actual	2018 OAB	2	018 Revised	2019 OAB
Personnel		368,693		380,412	399,673		399,673	410,491
Operating and Maintenance		34,842		39,886	49,418		53,158	55,418
Operating and Maintenance Charges for Services		34,842 3,500		39,886 4,200	49,418 4,200		53,158 8,400	55,418 8,400

	F	TE INFORMATIO	N		
	2016	2017	2018	2018 Revised	2019
Total FTE Count	7	7	7	-	7
TOTAL FTEs	7	7	7	-	7



El Paso County 2018 Veteran of the Year



#### COMMUNITY OUTREACH DIVISION

#### **OVERVIEW**

The Community Outreach Division is responsible for Grant Services, Community Outreach Services, and Justice Services (Community Corrections, Pretrial Services and Criminal Justice Planning). Grant Services is dedicated to assisting County staff through advocating, seeking, developing, securing and managing grants. Community Outreach Services provide awareness, sponsorship, fundraising, and volunteer opportunities to support the sustainability of programs and facility development of our County Parks, Trails, and Open Spaces, Nature Centers and other County facilities and programs. Community Corrections provides a cost effective alternative to prison for appropriate offenders while ensuring public safety. The Pretrial Services Program supports community safety efforts and court appearance rates by providing accurate information to the judicial system for pretrial release decisions and structured supervision of defendants while on pretrial status. Criminal Justice Planning reviews criminal justice matters in the Pikes Peak region and makes recommendations to the , Criminal Justice Coordinating Council, El Paso County Board of Commissioners, and criminal justice agencies concerning criminal justice system issues.

#### **OBJECTIVES**

- Secure seven Partner in the Parks Program sponsors.
- Complete capacity building and strengthening Park Friends Groups.
- Based on the outcome of the Northern Nature Center Feasibility Study, explore conducting a capital campaign to support the construction of the nature center.
- Explore the development of a County Parks Non-Profit Foundation to assist with fundraising efforts for capital projects and program expansion.
- Research the establishment of a facility naming rights process that will provide the opportunity to name / rename a County Parks facility for an agreed upon donation.
- Provide marketing support for the National Recreation and Parks Month through a public photo opportunities campaign.
- Explore sponsorship opportunities to purchase an electronic sign to be used at the County Fairgrounds.
- Publicize the social and economic benefits of County Parks on the County's website, other social media outlets, and posters installed in County Park facilities.
- Work with the Criminal Justice Coordinating Council to implement priority projects within the 2019-2021 Action Plan and help committees achieve their goals.
- Explore integrated data system opportunities for Criminal Justice organizations in El Paso County in an effort to better connect criminal justice agencies across the county and increase communication and data sharing while decreasing issues relating to the jail population.
- Develop a project/program with a logic model, outcomes and budget for a criminal justice priority issue, and work with the CJCC Financial Resources Committee to draft a 2020 JAG Application.
- Explore criminal justice grant opportunities to establish a more robust defendant centered pretrial services program allowing for increased defendant interviews and assessments, and treatment options.
- Complete the Colorado Association of Pretrial Services (CAPS) self-assessment and submit to CAPS for further review.

- Create and implement an updated Community Corrections Board Citizen-At-Large selection
  process and seek to expand the pool of potential applicants through marketing and community
  education opportunities.
- Update the Community Corrections Board new member orientation process.

#### **2019 BUDGET HIGHLIGHTS**

- \$9,840 Cost of Living & Merit Adjustments
- \$100,000 Pre-trial Services

#### PERFORMANCE MEASURES AND OPERATING INDICATORS

- Achieve 25,000 volunteer hours
- Raise \$200,000 from third party funding sources to support CSD programs / services
- Secure seven "Partners in the Park" in 2019
- Successfully support 3,000 individuals released on PR Bond with an 80% or greater public safety and/or appearance rate
- Secure \$70,000 in sponsorships to support the successful operation of the 2019 County Fair

		SAFE, SECURE, RESILLIENT Al			
Strate av Ohio ativo	Donautmont	Measure	20	18	2019
Strategy Objective	Department	Wieasure	Target	Actual	Target
	Strategy F: Increase self-su	fficiency and reduce reliance on pub	lic assistance progra	ms.	
Partner with community organizations to expand reintegration recovery programs for formerly incarcerated individuals to effectively re-enter the workforce.	Community Services Department	Created a Criminal Justice Coordinating Council Transition to Workforce Committee.	N/A	Completed	N/A

#### **BUDGET SUMMARY**

# COMMUNITY OUTREACH DIVISION - RESTRICTED COMMUNITY CORRECTIONS/JUSTICE SERVICES - 11275, 11276

			RI	EVENUES				
Revenues by Category	20	016 Actual		2017 Actual	2018 OAB	2	2018 Revised	2019 OAB
Intergovernmental		6,894,392		6,398,434	6,659,782		8,055,568	8,043,489
Total Revenues	\$	6,894,392	\$	6,398,434	\$ 6,659,782	\$	8,055,568	\$ 8,043,489
		E	XPI	ENDITURES				
<b>Expenditures by Category</b>	20	016 Actual		2017 Actual	2018 OAB	2	2018 Revised	2019 OAB
Personnel		146,228		176,979	204,389		221,174	247,152
Operating and Maintenance		6,471,780		6,101,444	6,431,608		7,834,394	7,796,337
Intergovernmental		-		-	23,785		-	-
Capital Outlay		24,900		-	-		-	-
Total Expenditures	\$	6,642,908	\$	6,278,424	\$ 6,659,782	\$	8,055,568	\$ 8,043,489

#### PRE TRIAL SERVICES - 11277

			REVENUES					
Revenues by Category	201	6 Actual	2017 Actu	al	2018 OAB	2018	Revised	2019 OAB
Charges for Services		72,839	6'	,637	77,000		77,000	77,000
Total Revenues	\$	72,839	\$ 6'	,637	\$ 77,000	\$	77,000	\$ 77,000
		10)	VDENIDITIID	70				
			XPENDITUR					
Expenditures by Category	201	EX 6 Actual	XPENDITUR 2017 Actu		2018 OAB	2018	Revised	2019 OAB
Expenditures by Category Personnel	201		2017 Actu		<b>2018 OAB</b> 51,913	2018	<b>Revised</b> 391,766	<b>2019 OAB</b> 507,464
1 0 0	201	6 Actual	<b>2017 Actu</b>	al		2018		

#### **ALTERNATIVE SENTENCING - 11279**

			RI	EVENUES				
Revenues by Category	2016	Actual		2017 Actual	2018 OAB	20	018 Revised	2019 OAB
Charges for Services		79,605		74,370	71,000		71,000	71,000
Total Revenues	\$	79,605	\$	74,370	\$ 71,000	\$	71,000	\$ 71,000
		E	XPI	ENDITURES				
<b>Expenditures by Category</b>	2016	Actual		2017 Actual	2018 OAB	20	018 Revised	2019 OAB
Personnel		65,000		65,000	65,000		65,000	65,000
Grants & Contributions		12,215		-	6,000		31,000	6,000
Total Expenditures	\$	77,215	\$	65,000	\$ 71,000	\$	96,000	\$ 71,000

	FT	E INFORMATION			
	2016	2017	2018	2018 Revised	2019
Total FTE Count - Community Corrections	2	2	3		3
Total FTE Count - Pre Trial Services	1	1	8	1	9
Total FTE Count - Alternative Sentencing	-	-	-	-	-
TOTAL FTEs	3	3	11	1	12

#### ECONOMIC DEVELOPMENT DEPARTMENT



Crystal LaTier, Interim Economic Development Director

#### **PURPOSE STATEMENT**

Consistently support regional economic strength.

#### **OVERVIEW**

The Economic Development Division is uniquely tasked with a holistic approach to economic development, through diverse incentives for businesses and leveraging federal and state resources for housing and community development. We oversee business, housing and community initiatives throughout El Paso County by providing incentives to encourage and stimulate economic growth and other community opportunities utilizing the Enterprise Zone, Community Development Block Grant program, Housing Authority Trust Fund, private activity bonds and other resources

#### **DIVISONS**

Economic Development Small Business Development Center

#### **OBJECTIVES**

- Encourage employers to invest in their businesses
- Promote redevelopment in distressed areas
- Increase visitors and spending
- Decrease homelessness/improve conditions for the homeless
- Increase affordable and accessible housing
- Promote home ownership

#### **2019 BUDGET HIGHLIGHTS**

• \$4,113 Cost of Living & Merit Adjustments

# PROJECT HIGHLIGHT



The El Paso County Economic Development Department worked in collaboration with the Inland Group on the development of 180 senior affordable rental units located at 6010 Tutt Boulevard. The units were placed into service in October 2018. El Paso County issued Private Activity Bonds and the El Paso County Housing Authority issued a loan to assist with development costs. These commitments helped leverage our region's first ever state housing tax credits awarded from CHFA.

# PERFORMANCE MEASURES AND OPERATING INDICATORS

	GOAL 4: CONSISTENT	LY SUPPORTS REGIONAL ECON	OMIC STRENGT	Ή	
	Strategy A: Encourage the gr	owth of existing businesses and recru			
Strategy Objective	Department	Measure	Target	18 Actual	2019 Target
Develop an economic development policy to determine incentive packages under current	Economic Development	Develop a Commercial Aeronautical Zone Incentive Package	1	1	N/A
statutory authority for appropriate businesses or areas.	Economic Development	Develop economic development policy	0	0	1
Support and encourage ncreased employment opportunities by partnering with economic development organizations in	Economic Development	Business Prospect Meetings with local stakeholders	6	13	10
marketing, recruitment, and training efforts for businesses, entrepreneurs and target sector employers.	Economic Development	In conjunction with partners, creation of new on-line resources for job seekers, businesses and prospects	1	2	1
6. Support the expansion of emerging industries in the Pikes Peak Region.	Small Business Development Center	Work with business in the emerging industries of: Energy, Creative, Bioscience, Information Technology, Aerospace	N/A	N/A	31
7. In partnership with community stakeholders, support the	Economic Development	Collaborative ventures with local business districts	N/A	N/A	1
revitalization of existing business districts.	Economic Development	Addition of Enterprise Zone Contribution Projects	N/A	8	9
	Strategy B: Support and ad	vocate for a strong federal presence :	and related business	ses.	
Strategy Objective	Department	Measure		18	2019
Participate in feasibility studies of rail and freight opportunities.	Economic Development	Completion of Feasibility Study of Industrial Railyard Business Park	Target	Actual 0	Target
2. Promote the National Cyber security Center.	Economic Development	Addition of National Cybersecurity Center (NCC) as an EZ Contribution Project	1	1	N/A
Sti	rategy C: Promote a positive c	ommunity vision which is attractive to	businesses and en	mployees.	
Strategy Objective	Department	Measure		18	2019 Target
Coordinate a Community     Economic Development Strategy     (CEDS).	Economic Development	Coordination of a regional Community Economic Development Strategy (CEDS)	Target	<b>Actual</b> 0	Target

	Strategy D: Expand touris	m opportunities and emphasize its in	npact on the econon	ny.	
			20	18	2019
Strategy Objective	Department	Measure	Target	Actual	Target
Engage in a regional Tourism     Master Plan.	Economic Development/Budget	Participate in Convention & Visitors Bureau's Destination Master Plan	1	1	N/A
Add Enterprise Zone contribution projects that increase tourism.	Economic Development	Addition of EZ Contribution Projects promoting increased tourism	0	2	2
S	trategy E: Promote a variety o	f housing options/opportunities and t	he region's neighbo	orhoods.	
Strategy Objective	Department	Measure		18	2019
8/ ~ J	. P		Target	Actual	Target
1. Increase the usage of existing down payment assistance and first-	Economic Development	Provide Down Payment Assistance through Turnkey Program	400 households	71 households	88 households
time homebuyer programs for new- construction through education and promotion.	Economic Development	Issuance of Mortgage Credit Certificates to first-time homebuyers	25 households	10 households	12 households
	Economic Development	Development of permanent supportative housing units	50 units	65 units	50 units
Advocate and support the Continuum of Care efforts and work with housing partners to decrease homelessness.	Economic Development	Provide assistance to agencies offering emergency rental & utility assistance to prevent homelessness	100 households	144 households	150 households
	Economic Development	Increase shelter beds	10 beds	38 beds	150 beds
Economic Development		Development of new workforce housing units	200	180 units	150 units
Assist in the development of new and rehabilitation of pre-	Economic Development	Rehabilitation of single family housing stock units	5 units	11 units	5 units
existing housing inventory to increase accessible housing choices.	Economic Development	Rehabilitation of affordable multifamily units	60 units	20 units	60 units

OPERATING INDICATORS								
	2016 Actual	2017 Actual	2018 Estimated	2019 Projected				
Businesses Certified (Enterprise Zone)	251	250	380	400				
Contributions to Zone Projects	3,472	3,472	3,882	4,000				
Enterprise Zone Projects	60	60	59	62				
Active Affordable Housing Programs/Projects	115	115	250	100				
Community Development Block Grant Projects	12	12	14	15				

# **BUDGET SUMMARY**

### ECONOMIC DEVELOPMENT - 120900, 120910

		REVENUES			
Revenues by Category	2016 Actual	2017 Actual	2018 OAB	2018 Revised	2019 OAB
Intergovernmental	777,160	929,833	954,883	954,883	984,253
Charges for Services	331,289	349,859	245,000	245,000	363,580
Miscellaneous Revenue	9,480,721	9,529,931	6,755,000	6,755,000	10,024,420
Total Revenues	\$ 10,589,170	\$ 10,809,624	\$ 7,954,883	\$ 7,954,883	\$ 11,372,253

	1	EXPENDITURES			
Expenditures by Category	2016 Actual	2017 Actual	2018 OAB	2018 Revised	2019 OAB
Personnel	172,925	182,914	175,000	406,761	423,887
Operating and Maintenance	279,872	402,057	306,456	306,456	28,549
Grants & Contributions	9,637,436	10,404,400	6,623,327	6,623,327	10,890,797
Intergovernmental	(480,281)	(776,013)	850,100	850,100	-
Capital Outlay	-	-	-	-	-
Total Expenditures	\$ 9,609,952	\$ 10,214,042	\$ 7,954,883	\$ 8,186,644	\$ 11,641,890



FTE INFORMATION								
2016 2017 2018 2018 Revised 2019								
Total FTE Count	6	6	6	-	6			
TOTAL FTEs 6 6 -								





#### PIKES PEAK SMALL BUSINESS DEVELOPMENT CENTER

#### **PURPOSE STATEMENT**

The Pikes Peak Small Business Development Center's (SBDC) purpose is to be the number one statewide business resource for entrepreneurs in Colorado and to help existing and new businesses grow and prosper. In addition, the Pikes Peak SBDC's mission is to be an effective, efficient, highly regarded resource partner, integrating and furthering the vision of the SBDC network and supporting partners and hosts including El Paso County, the City of Colorado Springs, the Small Business Administration and statewide partners by providing one-on-one business consulting and training to business startups and ongoing businesses in El Paso, Teller and Park Counties

#### **OVERVIEW**

The Pikes Peak Small Business Development Center offers business consulting and training that maximizes the economic potential of entrepreneurs within the Pikes Peak region. Our mission is to help existing and new businesses grow and prosper. Our goal at the Small Business Development Center is to help emerging and existing entrepreneurs gain control of their business operations. We provide free guidance and consulting in all aspects of funding and developing small business. We strive to help grow and start businesses. While we cannot eliminate risk, we work to minimize it by helping clients write comprehensive business plans, conduct financial forecasts, strategize marketing tactics, apply for funding, and improve operations.

#### **OBJECTIVES**

• The objective of the Small Business Development Center is to foster the successful growth and development of small businesses that result in a positive economic impact.

#### PERFORMANCE MEASURES AND OPERATING INDICATORS

	GOAL 4: CONSISTENTLY SUPPORTS REGIONAL ECONOMIC STRENGTH								
	Strategy A: Encourage the growth of existing businesses and recruitment of new businesses.								
Strategy Objective	Department	Measure		18	2019				
Strategy Objective	Department		Target	Actual	Target				
4. Support and encourage increased employment opportunities by partnering with economic development organizations in marketing, recruitment, and training efforts for businesses, entrepreneurs and target sector employers.	Small Business Development	Workshops, events, and one-on-one consulting (total number of attendees for workshops/events/clients - does not include session hours)	875	3,531	875				

	OPERATING	INDICATORS				
	2016 Actual	2017 Actual	2018 Actual	2019 Projected		
Client Count	510	550	590	350		
Jobs Created	227.5	403.5	102	140		
Jobs Retained	356	175	202.5	100		
Business Starts	138	26	17	16		
Capital Infusion	\$ 11,586,907	\$ 8,312,150	\$ 3,786,725	\$ 2,500,000		
Increased Sales	\$ 7,269,430	\$ 3,046,144	\$ 23,394,319	\$ 437,500		
Increased Contracts	\$ 8,300,163	\$ 4,080,936	\$ 137,675,831	\$ 144,375		

# **BUDGET SUMMARY**

#### PIKES PEAK SMALL BUSINESS DEVELOPMENT CENTER - 120935

			F	REVENUES				
Revenues by Category	201	6 Actual	2	2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Intergovernmental		342,742		149,380	160,000		268,850	160,000
Charges for Services		26,063		31,202	-		30,000	-
Miscellaneous Revenue		32,426		190,838	179,314		192,817	179,314
Total Revenues	\$	401,231	\$	371,420	\$ 339,314	\$	491,667	\$ 339,314
			EXF	PENDITURES				
Expenditures by Category	201	6 Actual	2	2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Personnel		230,445		234,158	241,965		308,685	241,965
Operating and Maintenance		74,843		102,367	67,514		125,348	67,514
Charges for Services		57,088		33,300	29,835		29,889	29,835
Total Expenditures	\$	362,376	\$	369,825	\$ 339,314	\$	463,922	\$ 339,314

FTE INFORMATION								
2016 2017 2018 2018 Revised 2019								
Total FTE Count	3	3	3	-	3			
TOTAL FTES 3 3 3 -								



### PLANNING & COMMUNITY DEVELOPMENT DEPARTMENT



Craig Dossey, Executive Director

#### PURPOSE STATEMENT

The Planning and Community Development (PCD) reviews all new development proposals within the unincorporated area, as well as reviewing associated construction and building permits, for compliance with the zoning, subdivision, and engineering requirements required by state and local laws. PCD staff authorizes building and other permits, reviews construction and drainage plans, inspects public improvements, administers the County's 1041 permit process, and monitors properties for compliance with zoning and ordinance provisions, while processing land use applications as staff to the El Paso County Planning Commission, Board of Adjustment, Board of County Commissioners, and various committees. Staff works with citizens to develop and maintain the County's Master Plan, consisting of a Countywide Policy Plan as well as more focused small area comprehensive plans and specific topical elements such as the Water Master Plan. PCD staff also coordinates with other county departments and neighboring jurisdictions on local and regional planning issues.

#### **OVERVIEW**

#### **Land Development Code Administration**

PCD is responsible for administering the El Paso County Land Development Code. Administration of the Code includes rendering formal land use interpretations, establishing application requirements, providing technical advice, reviewing applications, providing Code enforcement, issuing administrative permits, and interpreting associated maps and data.

#### **Project Management and Planning Review**

Review of zoning, subdivision, and other land use applications by the PCD is performed by a team of technical experts. One half of the team of experts is comprised of the Planning/Project Management staff. Generally, the Planning/Project Management staff review land use applications for compliance with the El Paso County Land Development Code and for general conformance with the El Paso County Master Plan. The staff typically focuses on issues such as water supply, wastewater treatment, use-to-use

relationships, landscaping, lighting, parking, signage, and other siting, design, and functional aspects of development. In addition, staff members within the Planning/Project Management group serve as the primary point of contact for the general public and the development community on all land use applications and are tasked with guiding applications through the County's land use application review process.

#### **Engineering Review**

The other half of the team of technical experts providing land use application review services within the PCD is the Engineering review group. The Engineering review staff evaluates land use application for compliance with the El Paso County Engineering Criteria Manual and Drainage Criteria Manual, as well as select portions of the Land Development Code. The staff typically focuses on ensuring that the drainage and traffic impacts associated with development can and will be appropriately mitigated. Through this process, the Engineering review group plays a key role in ensuring that all public improvements (roads, bridges, detention ponds, etc.) constructed in association with new development are designed and constructed in accordance with the County's regulations.

#### **Construction Inspections**

Following the Engineering group's technical review and approval of the construction plans for public improvements, the Construction Inspections group works with developers to ensure that all improvements are constructed pursuant to the approved plans. The Inspections group provides County oversight on site grading and the implementation of erosion control Best Management Practices (BMPs) and on the construction of public infrastructure, such as public roads and drainage facilities. The Inspections group also works closely with the Administrative Services staff to receive, process, and release financial assurances provided by developers, which are required in order to help ensure completion of all necessary improvements.

#### Code Enforcement

The PCD Code Enforcement staff enforces the El Paso County Land Development Code. Depending upon the type of code violation, code enforcement officers contact violators who have been reported by neighbors or have been seen by the Code Enforcement Officer while conducting in-the-field inspections. In recent years, the PCD Code Enforcement staff has managed numerous large and small scale property clean-up efforts when such properties have been found to be in violation of the County's weed and rubbish ordinances. The PCD Code Enforcement Officers are also responsible for the review of advertising sign permits and inspection of required site improvements prior to PCD authorization of Certificates of Occupancy.

#### **Administrative Services**

The PCD Administrative Services staff provides support to all the other groups within the department and function as the initial point of contact for the public at the front counter. The Administrative Services staff also performs detailed review of minor land use applications such as residential site plans, temporary use permits, and other similar applications.



#### **BOARDS AND COMMISSIONS**

#### **Planning Commission**

The PCD provides technical and administrative support to the El Paso County Planning Commission. The Planning Commission is a volunteer board comprised of citizens appointed by the Board of County Commissioners. The Board of County Commissioners and the Planning Commission are responsible for directing future growth and development within the unincorporated areas of the County. In most cases, the Planning Commission is tasked with making recommendations on subdivision, rezoning, and land use applications prior to final action by the Board of County Commissioners. The Planning Commission has final action authority over a limited number of applications, including Location Approvals and amendments to the El Paso County Master Plan.

#### **Board of Adjustment**

The El Paso County Board of Adjustment is a volunteer citizen board appointed by the Board of County Commissioners and established by resolution pursuant to State Statutes. The Board of Adjustment is responsible for hearing and taking final action on appeals of general relief decisions and dimensional variance applications. The Board may grant or deny variance requests pursuant to the requirements and procedures of the Land Development Code relating to the special physical requirements of the property

#### **OBJECTIVES**

- Continue to provide the general public and the development community with accurate and complete zoning, subdivision, and land use information.
- Routinely process amendment to the El Paso County Land Development Code to ensure that the County's land use regulations are up-to-date and that the regulations reflect the goals and policies of the County.
- Continue to increase efficiency in processing all land use, rezoning, and subdivision applications.
- Continue to function as the primary agency responsible for administering the County's Transportation Impact Fee Program.
- Increase the Department's level of participation on intergovernmental and regional groups and committees, particularly as they relate to issues such as transportation, drainage, water supply, wastewater treatment, and land use compatibility.
- Maintain current staff levels, particularly in the areas of planning, engineering, code enforcement and construction inspections.

#### **2019 BUDGET HIGHLIGHTS**

- \$55,975 Cost of Living & Merit Adjustments
- \$96,855 Additional Staff

# PERFORMANCE MEASURES AND OPERATING INDICATORS

	GOAL 4: CONSISTENT	LY SUPPORTS REGIONAL ECO	NOMIC STRENGT	TH .					
Strategy A: Encourage the growth of existing businesses and recruitment of new businesses.									
Strategy Objective	Department	Measure	20	18	2019				
Strategy Objective	De partine it	Wicasurc	Target	Actual	Target				
Partner with local municipalities to identify contrasting development- related standards and requirements	Planning and Community  Development	Identify contrasting development standards and requirements	N/A	Provided demo of EDARP to other jurisdictions.	Ongoing coordination in 2019.				
and establish a committee that is tasked with proposing and implementing code changes to increase inter-jurisdictional uniformity.	Planning and Community Development	Establish the Committee if there is interest amongst other jurisditiosn	N/A	N/A	Discussions are occurring during the regional planning officials quarterly meetings				
Continue to evaluate and modify the existing regulatory framework and procedures for development in an effort to avoid over-regulation to further promote and enhance a business friendly environment.	Planning and Community Development	Process amendments to the Land Development Code	Numerous Amendments presented to BOCC in 2017	Multiple Code Amendments were processed in 2018, including Agricultural Buildings, Animal Keeping, Kennels, Livestock, and Vehicle Repair and Storage	Additional Land Development Code amendments are being prepared for 2019, including Small Cell CMRS Facilities, Content Neutral Sign Code, and revisions to the Subdivision Regulations				

OPERATING INDICATORS							
2016 Actual 2017 Actual 2018 Estimated 2019 Project							
Major Development Applications 392 345							

### **BUDGET SUMMARY**

#### PLANNING & COMMUNITY DEVELOPMENT - 11525

		I	REVENUES				
Revenues by Category	2016 Actual	2	2017 Actual	2018 OAB	20	018 Revised	2019 OAB
Charges for Services	1,470,955	5	1,620,949	1,451,400		1,548,285	1,800,000
Total Revenues	\$ 1,470,955	5 \$	1,620,949	\$ 1,451,400	\$	1,548,285	\$ 1,800,000
		EX	PENDITURES				
Expenditures by Category	2016 Actual	2	2017 Actual	2018 OAB	20	018 Revised	2019 OAB
Personnel	1,721,995	5	1,753,240	2,059,688		2,131,245	2,187,190
Operating and Maintenance	193,748	3	265,252	178,294		478,745	228,622
Charges for Services	44,240	)	62,665	21,640		21,640	21,640
Grants & Contributions	12,000	)	12,000	-		-	-
Intergovernmental	(9,152	2)	(6,231)	25,000		(37,775)	-
Total Expenditures	\$ 1,962,832	2 \$	2,086,926	\$ 2,284,622	\$	2,593,855	\$ 2,437,452

FTE INFORMATION									
	2016	2017	2018	2018 Revised	2019				
Total FTE Count	25	27	29	-	29				
TOTAL FTEs	25	27	29	-	29				





# **HUMAN RESOURCES & RISK MANAGEMENT DEPARTMENT**



Andrea McGee, Executive Director

#### **PURPOSE STATEMENT**

To serve the citizens of El Paso County by building and supporting a strong, stable workforce fostering an environment of integrity, transparency and dedication to fulfilling and anticipating the needs of the County.

#### **OVERVIEW**

Human Resources: Manages the recruitment, new hire and unemployment processes. Handles employee relations issues to include conducting investigations and employment law application. Administers and develops trainings. Serves as the official custodian of all personnel records, completes employment verifications, and ensures FLSA compliance.

Compensation: Determines salary and job classifications, assists with reorganizations, and participates in salary and position surveys.

Workers Compensation: Provides employees medical treatment for work related injuries/illnesses while ensuring El Paso County maintains compliance with workers' compensation laws.

El Paso County Risk Management: El Paso County Risk Management must plan for the negative consequences of any decision, omission, process, or action by using whatever means feasible to control the chance of financial loss, and by managing and minimizing all financial losses that do occur. The department specifically directs the administration of all self-insurance and insurance programs, liability, property losses, accident investigations, claims subrogation, loss prevention, and litigation management.

#### **OBJECTIVES**

- Create a comprehensive training program.
- Revitalize County Internship Program.
- Improve the performance evaluation system.
- Increase active recruitment efforts.
- Plan for future vacancies of positions that are crucial for the operations of the County through training and development of staff, supplemented through external recruiting when needed



 $supplemented\ through\ external$ 

recruiting when needed.

# **2019 BUDGET HIGHLIGHTS**

- \$44,353 Cost of Living & Merit Adjustments
- \$70,000 Additional Safety Employee

# PERFORMANCE MEASURES AND OPERATING INDICATORS

				NMENT THAT IS TRANSPARE  -monetary incentives, and effectively		
			competitive compensation, non-	2019		
Strategy Objective	Department	Measure	Target	Actual	Target	
Explore opportunities to improve and enhance employee retention by	Human Resources	Ensure compensation structure remains competitive with market data and internally equitable.			Ongoing - Review descriptions/positions to ensure appropriate/reflective market values and proper classifications	
recognizing the County's best practices and identifying areas for potential improvement.	Human Resources	Proactively identify training needs to develop a training program that addresses areas of improvement.	Identify training needs for departments.	Implemented customer service training based upon identified need.	Ongoing - Proactively partner with departments to identify training needs	
Implement an effective training and mentorship program to provide current and future employees with the skills they need to effectively carry out their day-to-day responsibilities.	Human Resources	Continue expansion and development of training program through research and identification of training needs.	Expand and develop current supervisor/manager training program based on identified needs.	Developed and implemented New Supervisor/Manager Traiding and the Leadership Development program.	Collect and incorporate feedback into current training programs to allow for optimization and potential expansion of training.	
Expand the El Paso County     Apprenticeship and Training     Program to provide high-quality     training by industry professionals.	Human Resources	Expand network for potential internship/apprenticeship/fellowshi p programs	Identify necessary and potential positions and expand program.	Internship placements in Finance and IT	Ongoing: Partner with local colleges and universities to recruit potential interns. Collaborate with Departments/Offices to identify opportunities for internship/apprenticeship/fellowship placements	
5. Plan for future vacancies of positions that are crucial for the operations of the County through training and development of staff,	Human Resources	Expand active recruiting efforts.	Ongoing - actively search to recruit qualified applicants.	Increased outreach to Universities/Colleges/Secondary Education agencies. Expanded presence at job fairs and on social	Partner with Departments/Offices to develop recruiting strategy specific to needs. Research and assist with succession	

media platforms.

planning as requested.

OPERATING INDICATORS								
	201	6 Actual	2017 Actual	2018 Actual (through 11/30/18)	2019 Projected			
Employment								
Number of applications processed		28,920	28,719	28,121	28,587			
Number of Interviews Facilitated		371	469	567	600			
Number of New Employees Onboarded		307	501	542	600			
Number of Background Checks Completed		439	598	591	600			
Worker's Compensation								
Number of claims		149	155	182	162			
Cost of Claims (thousands)	\$	1,138	\$ 1,163.0	1,377	1,226			
Risk Management	•							
Number of safety training seminars		4	2	3	5			
Number of personal safety & awareness consultaions		0	28	20	24			
Number of new employee orientations		23	23	23	23			
Number of saftey training/meetings		422	43	40	40			
Number of saftey publications/website information		7	8	4	10			
Nubmer of risk management consultations		25	24	35	28			
Number of motor vehicle record checks		664	804	1,178	1,200			
Number of physicals		422	476	448	449			
Number of drug screens		670	754	627	630			
Self-Insurance	•							
Number of lawsuits/notices of claims		68	62	59	63			
Costs (thousands)	\$	88.18	\$ 118.00	\$ 175	127			
Number of property claims	_	167	97	29	98			
Costs (thousands)	\$	138	\$ 1,011	\$ 81	410			
Number of liabilty claims		35	67	75	59			
Costs (thousands)	\$	103	\$ 150	\$ 246	166			

# **BUDGET SUMMARY**

#### **HUMAN RESOURCES - 11120**

			F	REVENUES					
Revenues by Category	2016	6 Actual	2	2017 Actual		2018 OAB	2	2018 Revised	2019 OAB
Miscellaneous Revenue		-		-		-		-	-
No Revenues		-		-		-		-	-
Total Revenues	\$	-	\$	-	\$	-	\$	-	\$
EXPENDITURES									
<b>Expenditures by Category</b>	2016	6 Actual	2	2017 Actual		2018 OAB	2	2018 Revised	2019 OAB
Personnel		588,821		876,177		1,085,254		1,314,964	1,483,143
Operating and Maintenance		183,175		231,028		377,000		413,000	432,474
Charges for Services		4,070		6,078		4,500		4,500	4,500
Intergovernmental		(50,753)		(27,020)		(27,000)		(27,000)	(46,475)
Total Expenditures	\$	725,314	\$	1,086,263	\$	1,439,754	\$	1,705,464	\$ 1,873,642



FTE INFORMATION								
	2016	2017	2018	2018 Revised	2019			
Total FTE Count	19	19	21	3	24			
TOTAL FTEs	19	19	21	3	24			

# PIKES PEAK WORKFORCE CENTER



Traci Marques, Executive Director

#### **PURPOSE STATEMENT**

The Pikes Peak Workforce Center connects vital business with work-ready job seekers and employer-driven services.

Our work supports the El Paso County mission and vision by linking business and education to provide a highly-skilled workforce that drives economic development efforts to attract primary employers to El Paso County directly increasing community prosperity for all who live here.

- Promote the economic vitality of the Pikes Peak Region.
- Remain agile at responding to the emerging needs of a diverse and growing workforce.
- Positively change lives of job seekers through proven training and employment opportunities.
- Remain a valued employer partner that contributes to the bottom line.
- Remain a model for the responsible use of federal funds and a leader in workforce development, organizational effectiveness, and collaborative partnerships.
- Continue to be a great place to work!

#### **DIVISION OVERVIEW**

The PPWFC is an American Job Center serving diverse audiences of jobseekers in El Paso and Teller counties. The population of these two counties totals nearly 700,000 individuals. In Program Year 2017, the Pikes Peak Workforce Center served more than 31,000 clients including more than 6,500 veterans and over 1,000 young adults as well as over 1,800 employers. The Pikes Peak Workforce Center provides nocost job seeker services from resume assistance, interview training, computer skills training and more. Clients range from entry-level to professional; including youth, adults, individuals returning to the workforce, the underemployed, and special emphasis on under-served populations. In support of regional employers, the Pikes Peak Workforce Center hosts job fairs, tailored, recruitment and hiring events



including candidate sourcing, group and individual pre-employment assessments, provides a job database of searchable candidate profiles and more.

The Pikes Peak Workforce Center promotes regional economic vitality. The organization is committed to responding to the emerging needs of the diverse and growing workforce and changing the lives of jobseekers with proven training and employment opportunities. Pikes Peak Workforce Center employment partners acknowledge the value these services add to their bottom line. The Pikes Peak Workforce Center has been recognized by the Colorado Department of Labor and Employment as a model for the responsible use of federal funds and a leader in workforce development, organizational effectiveness, and collaborative partnerships.

The Pikes Peak Workforce Center (PPWFC) is certified by the El Paso and Teller County Consortium and the Pikes Peak Workforce Development Board to operate a One-Stop delivery system, and execute the Board's strategy for meeting the challenges outlined below. The term One-Stop delivery system refers to the Workforce Innovation and Opportunity (WIOA) of 2014 and its amendments to the Wagner-Peyser Act for labor exchange services. WIOA is landmark legislation that is designed to strengthen and improve our nation's public workforce system and help get Americans, including youth and those with significant barriers to employment, into high-quality jobs and careers and help employers hire and retain skilled workers.

WIOA brings together, in strategic coordination, the core programs of Federal investment in skill development: 1) employment and training services for adults, dislocated workers, and youth and Wagner-Peyser employment services administered by the Department of Labor (DOL) through formula grants to states; and 2) adult education and literacy programs and Vocational Rehabilitation state grant programs that assist individuals with disabilities in obtaining employment administered by the Department of Education (DoED).

# **PROGRAMS**

The Pikes Peak Workforce Center offers three main programs funded through WIOA: Adult, Dislocated Workers and Youth. Additional discretionary grants serve targeted populations and vary as per grant guidelines.

The *Adult and Dislocated Worker Programs* are designed to provide high quality employment and training services to assist eligible individuals in finding and qualifying for meaningful employment and to help employers find the skilled workforce they need to compete and succeed in business.

The goal of WIOA *Youth Program* is to improve the long-term job prospects of young adults, ages 16 – 24, facing barriers to employment or education by providing career guidance, basic skills, work readiness skills, occupational skills training, and citizenship skills.

#### **DIVSION OBJECTIVES**

- To develop a skilled workforce, empowered to compete in the global economy.
- To create and maintain an environment that attracts, retains, and values a skilled and dynamic workforce.
- To identify regional trends, proactively support employers, ensure success of existing programs, and link all activities to accurate supporting data.

- To advocate use of labor market information available through multiple platforms to include ConnectingColorado.com.
- To partner with and motivate the education system to be more responsive to business needs.
- To embrace the use of technology to accomplish organizational goals to include increased accessibility.
- To increase employer awareness, satisfaction, and partnership with the Pikes Peak Workforce Center.

# PERFORMANCE MEASURES AND OPERATING INDICATORS

DEDEODA	A ANCE M	EACHDEC	
		EASURES	
(green=100% of neg. level)	(blue=80-9	9% of neg. level)	(red=below 80% of neg. level)
Latest Wage Data: 06/30/2017	Connecting	Colorado reports	11/03/2018
	Actual	Standard	% of Standard
Adults			
Emp Rate 2nd Qtr After Exit	80.1	74.9	106.94%
Emp Rate 4th Qtr After Exit	78.94	70.4	112.13%
Median Earnings 2nd Qtr After Exit	\$8,428	\$7,388	114.08%
Credential Attainment by 4 qtrs After exit	84.09	51.9	162.02%
Dislocated Worker			
Emp Rate 2nd Qtr After Exit	79.52	75.6	105.19%
Emp Rate 4th Qtr After Exit	80	71.5	111.89%
Median Earnings 2nd Qtr After Exit	\$8,985	\$8,440	106.46%
Credential Attainment by 4 qtrs After exit	96.3	50.0	192.60%
Youth			
Emp Rate 2nd Qtr After Exit	62.67	65.0	96.42%
Emp Rate 4th Qtr After Exit	57.97	56.8	102.06%
Credential Attainment by 4 qtrs After exit	51.85	57.5	90.17%

# **BUDGET SUMMARY**

# PIKES PEAK WORKFORCE CENTER - 121000-121999

	·		R	EVENUES						
Revenues by Category	201	16 Actual	2	017 Actual		2018 OAB	2	018 Revised		2019 OAB
Intergovernmental		7,052,041		7,546,295		6,256,514		6,256,514		6,694,423
Total Revenues	\$	7,052,041	\$	7,546,595	\$	6,256,514	\$	6,256,514	\$	6,694,423
EXPENDITURES										
Expenditures by Category	201	16 Actual	2	017 Actual		2018 OAB	2	018 Revised		2019 OAB
Personnel		3,397,312		3,539,151		3,329,770		3,329,770		3,317,118
Operating and Maintenance		747,876		799,545		842,623		842,623		1,529,375
Charges for Services		1,723,987		2,027,766		775,217		775,217		519,795
Grants & Contributions		1,265,738		1,405,145		1,308,904		1,308,904		1,328,135
Intergovernmental		(100,358)		(338,757)		-		-		-
Capital Outlay		17,486		113,744		-		-		-
Total Expenditures	\$	7,052,041	\$	7,546,595	\$	6,256,514	\$	6,256,514	\$	6,694,423

# FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY

FTE INFORMATION								
	2016	2017	2018	2018 Revised	2019			
Total FTE Count	51	52	48	1	49			
TOTAL FTEs	51	52	48	1	49			



# **DEPARTMENT OF PUBLIC WORKS**



Scot Cuthbertson, Interim Executive Director

# **PURPOSE STATEMENT**

The Department of Public Works (DPW) mission is to protect taxpayer's investments in transportation, fleet, and a more resilient community, through cooperation and competence in emergency management services with integrity and dedication to excellence.

#### **OVERVIEW**

DPW consists of a wide variety of responsibilities and duties. The department is responsible for road and storm water construction, fleet purchasing and repair for all departments (except Sheriff's patrol vehicles), and emergency management.

# **DIVSIONS**

Fleet
Office of Emergency Management
Road & Bridge (Fund 2)

# FLEET MANAGEMENT

#### PURPOSE STATEMENT

Provide safe, operational, vehicles and equipment for multiple County departments.

Fleet Management consists of twenty-seven full time employees at 3 Maintenance Garages. Fleet maintains 1,327 assets worth \$46 million ranging from landscaping, snow removal, specialized, agricultural, construction, medium/heavy trucks, trailers, and passenger vehicles owned by El Paso County. Assets are spread over 22 County departments.

#### **OBJECTIVES**

- Develop specifications for vehicles and equipment to meet the form, fit, and function of the requestor.
- Maintain all assigned assets with a proactive preventive maintenance program, repair services and mobile fuel.
- Implementation of fleet telematics. Continue to expand and improve electronic vehicle inspection processes and real time management of fleet. Improves fleet availability.
- Continue the initiative to reduce overall age of fleet from current average age of 12+ years.

# **2019 BUDGET HIGHLIGHTS**

- \$78,028 Cost of Living & Merit Adjustments
- \$400,000 Increased Capital





# PERFORMANCE MEASURES AND OPERATING INDICATORS

#### GOAL 3: MAINTAIN AND IMPROVE THE COUNTY TRANSPORTATION SYSTEM, FACILITIES, INFRASTRUCTURE, AND TECHNOLOGY

Strategy A: Provide a safe, sustainable, integrated and efficient multi-modal transportation infrastructure system to enhance the region's economy and quality of life.

oi me.											
Strate on Ohio ativo	Domontonout	Magazza	20	18	2019						
Strategy Objective	Department	Measure	Target	Actual	Target						
	Fleet Management Division	Daily / Weekly Fleet Maintenance updates	Ongoing	Ongoing	Ongoing						
5. Implement best available fleet management technology to identify and enhance operational efficiencies and accountability.	Fleet Management Division	Implementation of Backup Cameras in Vehicles and Equipment	Dec-18	Initial round complete, additions ongoing	Ongoing						
	Fleet Management Division	Installation of Automated Wash Bay	Site Preparation	In Process	Rollout Q1 2019						
Implement an Automatic Vehicle Location (AVL) fleet management system.	Fleet Management Division	Daily accurate use of Zonar / Z-Track	Install	In Operation	Ongoing						
	Fleet Management Division	Increase the use of Telematics in the Fleet to Improve Effeciency and Utilization	Install	Ongoing	Ongoing						

# **BUDGET SUMMARY**

FLEET - 120030, 40203

			REVI	ENUES						
Revenues by Category	2016	Actual	2017	Actual	20	018 OAB	20	18 Revised	2	2019 OAB
Specific Ownership Tax		3,384,252	·	5,670,341	·	5,708,439	·	5,708,439		3,412,030
Sales Taxes		-		-		984,200		-		-
Intergovernmental		-		-		75,000		75,000		-
Charges for Services		140,248		76,368		100,000		100,000		-
Miscellaneous Revenue		35,586		22,349		25,000		25,000		25,000
Other Financing Sources		120,357		143,121		150,000		150,000		150,000
<b>Total Revenues</b>	\$	3,680,443	\$	5,912,180	\$	7,042,639	\$	6,058,439	\$	3,587,030

	EXPENDITURES										
<b>Expenditures by Category</b>	2016 Actual	2017 Actual	2018 OAB	2018 Revised	2019 OAB						
Personnel	1,669,907	1,635,764	1,961,463	2,008,575	2,154,335						
Operating and Maintenance	1,942,217	2,179,925	2,118,731	2,368,731	2,368,731						
Charges for Services	991,769	24,355	-	-	- 1						
Intergovernmental	(1,157,125)	(105,345)	(552,160)	-	-						
Capital Outlay	2,200,162	1,870,205	2,726,726	3,118,951	2,324,566						
Total Expenditures	\$ 5,646,931	\$ 5,604,906	6,254,760	\$ 7,496,257	\$ 6,847,632						

# FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY

FTE INFORMATION									
	2016	2017	2018	2018 Revised	2019				
Total FTE Count - Fleet	33	34	34	2	36				
TOTAL FTEs	33	34	34	2	36				



# OFFICE OF EMERGENCY MANAGEMENT

#### **PURPOSE STATEMENT**

"Building a ready, responsive and resilient El Paso County."

Serve the citizens of El Paso County by building a more resilient community, through cooperation and competence in emergency management services with integrity and dedication to excellence.

#### **OVERVIEW**

The El Paso County Office of Emergency Management (OEM) is a branch of the Department of Public Works of the County. It provides coordination and direction of activities relating to disaster prevention, preparedness, response and recovery to protect the lives of the citizens in our community. OEM is committed to providing comprehensive emergency preparedness, response, and recovery directed by the El Paso County Board of Commissioners.

#### **OBJECTIVES**

#### Readiness

Preparation for emergencies considers all potential hazards, natural or human-caused. Our planning process anticipates future disasters and develops a cooperative process to prevent and mitigate hazards and to organize local actions when a disaster occurs. Training and exercise activities promote collaboration among all levels of government and local organizations to help unite our community and strengthen our abilities to serve to community.

#### Response

The Emergency Coordination Center (ECC) is a core resource that supports disaster response operations in El Paso County. It is a central coordination point for all emergency support functions, communication, and public information in a disaster. The ECC is also a hub for incident accountability, recordkeeping, reporting, and financial functions for large-scale emergencies.

#### Recovery

Mitigating the impact of a disaster and coordinating efforts to restore the community is another primary focus of the OEM. Recovery is the longest phase of a disaster. It includes the rapid restoration of public infrastructure such as roads, bridges, and drainages to a useable condition. Then, long-term reconstruction work builds in resiliency to allow the infrastructure to withstand other disasters.

#### **Hazardous Materials**

OEM is the Designated Emergency Response Authority (DERA) for unincorporated El Paso County. The DERA is responsible for Hazardous Materials response, training, incident planning and reporting. This includes monitoring Tier II reporting by facilities using hazardous materials and participation in the Local Emergency Planning Committee (LEPC) with local industry and community stakeholders.

#### **2019 BUDGET HIGHLIGHTS**

• \$20,619 Cost of Living & Merit Adjustments



# PERFORMANCE MEASURES

# GOAL 2: CONTINUE TO ENHANCE THE UNDERSTANDING OF CIVIC SERVICES AND PROMOTE PARTICIPATION, ENGAGEMENT, AND CONFIDENCE IN COUNTY GOVERNMENT

Strategy D: Expand community partnerships with other government jurisdictions, nonprofit organizations, educational institutions, business community, and citizens.

Stuato av Ohio otivo	Donautmont	Measure	20	18	2019
Strategy Objective	Department	Measure	Target	Actual	Target
Establish annual Wildfire Community Preparedness events with stakeholders to encourage	Office of Emergency Management	Community Wildfire Preparation Day with Fire Districts, Homeowners Assoc., and Municipalities	First event, unknown how many HOA's would attend	28 HOA's attended	1-Sep
residents to complete wildfire prevention improvements on their property.	Office of Emergency Management	Developing Neighborhood Community Wildfire Preparedness Plans (CWPP)	Not defined	7 attending HOA's completed CWPP in 2017, 45 HOA's now have CWPP's in EPC	10 additional HOA's complete CWPP in 2019



#### GOAL 5: STRIVE TO ENSURE A SAFE, SECURE, RESILIENT AND HEALTHY COMMUNITY

Strategy B: Support a high level of community safety and security encompassing emergency management, safe buildings, and partnerships for healthy neighborhoods.

ne ighborhoods.											
Strategy Objective	De partme nt	Measure	20	18	2019						
Strategy Objective	Department	Measure	Target	Actual	Target						
Collaborate with the El Paso     County Office of Emergency     Management, Humane Society of     the Pikes Peak Region,	Office of Emergency Management	Develop processes with CART, EPSO and HSPPR for evacuation of animals for disaster events	minimum of 4 times per year	Met 4 times in 2018	Continue collaboration for response, planning and recovery efforts						
Neighborhood Organizations, Home Owner's Associations, and law enforcement to develop an animal emergency disaster plan.	Office of Emergency Management	CART Plan completed in June of 2016	Exercise and Train	Train each quarter	Continue Training						
	Office of Emergency Management	Emergency Operations Plan (EOP)	Complete	Accomplished	N/A						
	Office of Emergency Management	Resource Mobilization Plan	Complete	Accomplished	N/A						
	Office of Emergency Management	EPC Continuity of Govt. Plan	Complete	Accomplished	N/A						
Update and implement the County's Emergency Preparedness Plans including the Communication and Recovery components in cooperation with stakeholders.	Office of Emergency Management	Recovery Plan	Developing Draft	Draft Developed	Complete						
cooperation with state-londers.	Office of Emergency Management	Evacuation Plan	Draft Complete and begin meetings	Accomplished	N/A						
	Office of Emergency Management	Communication Plan	Developing Draft	Accomplished	N/A						
	Office of Emergency Management	Ready and Resilient Neighborhood Program	Develop and present county-wide	Program is part of all OEM preparedness outreach	N/A						
Enhance the hazardous materials identification and education	Office of Emergency Management Haz Mat Response	Tier II Facility Identification and Assessment	100%	Update each year for for 100%	100%						
program.	Office of Emergency Management Haz Mat Response	Local Emergency Preparedness Committee (LEPC) Administration	County wide Govt / Industry / Public chemical coordination	EPC OEM Administers quarterly meetings	Quarterly meetings						

#### GOAL 5: STRIVE TO ENSURE A SAFE, SECURE, RESILIENT AND HEALTHY COMMUNITY

#### Strategy D: Protect environmental quality including air, land and water.

Strategy Objective	De partme nt	Measure	20	18	2019
Strategy Objective	Department	Wieasure	Target	Actual	Target
5. Support the El Paso County Regional Resiliency Collaborative	Office of Emergency Management	Meetings as a multi-agency advisory group for OEM	Annual	Annual	TBD
to continue efforts for prevention, mitigation and recovery from fire and flooding issues.	Office of Emergency Management	Transition from Recovery to prevention, mitigation, and recovery	Name and mission change	Accomplished	Evaluate need for collaborative, assess other avenues for prevention, mitigation

# **BUDGET SUMMARY**

# OFFICE OF EMERGENCY MANAGEMENT - 11060

			]	REVENUES				
Revenues by Category	2010	6 Actual		2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Licenses & Permits		600		800	-		-	-
Intergovernmental		-		-	-		-	-
Total Revenues	\$	600	\$	800	\$ -	\$	-	\$ -
			EX	PENDITURES				
<b>Expenditures by Category</b>	2010	6 Actual		2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Personnel		(49,868)		(13,701)	-		-	-
Operating and Maintenance		144,475		89,427	141,712		150,220	141,712
Charges for Services		-		9,959	-		-	-
Intergovernmental		(97,318)		(141,712)	(141,712)		(141,712)	(141,712)
Total Expenditures	\$	(2,711)	\$	(56,027)	\$ -	\$	100,000	\$ -

# FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY

FTE INFORMATION									
2016 2017 2018 2018 Revised					2019				
Total FTE Count	7	7	9	1	10				
TOTAL FTEs	7	7	9	1	10				



# PUBLIC WORKS - ROAD & BRIDGE FUND 2

#### **PURPOSE STATEMENT**

Manage the County's transportation network. Protect the taxpayer's investment in the infrastructure system that transports people and goods (the road network) and storm-water (the drainage system).

#### **OVERVIEW**

Road and Bridge Fund 2, houses the Engineering and Highway Divisions of the Department of Public Works.

Engineering oversees all aspects of the transportation and storm water systems to include policy, standards, and planning. The Engineering Division performs Engineering, Design, Survey, Inspections, Construction Management, Real Estate and Infrastructure Planning. This includes PPRTA projects, other locally funded projects and federally funded projects, GIS asset management, NPDES permit compliance.

The Highway Division performs in-house maintenance and repair of County roads, bridges, drainage, signs, signals, and right-of-way. The Highway Division maintains 4,401 lane miles of roads and bridges in unincorporated El Paso County. Responsibilities include 270 bridges, 109,000 linear feet of drainage ditch, 382,000 feet of drainage pipe, 24 miles of guardrail, 29,000 traffic control signs, 50 traffic signals, 39 warning flashers, 130 streetlights and 22,000 acres of right-of- way. Maintenance of existing infrastructure is the primary method used to keep the road network safe, reliable, and efficient. Staff completes nearly 3,000 Customer Service Requests on an annual basis. Typically, the top customer service requests are for grading of gravel roads, pothole repair, patching on paved roads, sign and signal requests, and drainage problems. Operations such as snow removal, ice control, flood repairs and other emergency response are also conducted to keep the road network and drainage system in good working order. Snow removal is the bulk of highway work related activities during the months of October-May.

#### **OBJECTIVES**

- Complete all graveling, chip sealing and dust abatement programs on schedule and within budget
- Provide the best maintenance programs and safest roads with available resources

#### **2019 BUDGET HIGHLIGHTS**

- \$317,190 Cost of Living & Merit Adjustments
- \$7,500,000 High Impact Roads

# PERFORMANCE MEASURES AND OPERATING INDICATORS

# GOAL 1: MAINTAIN AND PROMOTE A FINANCIALLY SUSTAINABLE COUNTY GOVERNMENT THAT IS TRANSPARENT AND EFFECTIVE

Strategy C: Define and allocate ongoing funding streams designated for capital investment and operational needs.

G			20	2019	
Strategy Objective	Department	Measure	Target	Actual	Target
5. Collaborate with municipalities		Coordinate / participate with Fountain			
and community stakeholders to	En sina suina	Creek Flood Control and Greenway	Ongoing	0	Ongoing
address the issue of storm water	Engineering	District, as well as CDOT and other		Ongoing	
management within the region.		municipalities			

#### GOAL 3: MAINTAIN AND IMPROVE THE COUNTY TRANSPORTATION SYSTEM, FACILITIES, INFRASTRUCTURE, AND TECHNOLOGY

Strategy A: Provide a safe, sustainable, integrated and efficient multi-modal transportation infrastructure system to enhance the region's economy and quality of life.

of life.								
Strategy Objective	Department	Measure	20	18	2019			
Strategy Objective	Department	Measure	Target	Actual	Target			
Support regional efforts to reduce congestion on I-25 (from	Engineering	Coordinate with CDOT and Douglas County on I-25 widening project	Ongoing Ongoing		Ongoing			
Monument to Castle Rock), Hwy 24, Hwy 83, and Hwy 94.	Engineering	Coordinate with CDOT on various safety improvement projects along US24, SH94, and SH83	Ongoing	Ongoing	Ongoing			
Support the expansion of public transportation opportunities for	oport the expansion of public to the long range plan		Ongoing	Ongoing	Ongoing			
County residents.								
12. Evaluate and upgrade snow removal and ice control equipment,	Highway	Snow / Ice Removal Operations	Ongoing	Ongoing	Ongoing			
techniques and materials.	* *		Complete Installation	In Process	Rollout Q1 2019			
14. Support the Pikes Peak Area	Engineering	Coordinate with PPACG to update long range plan	Ongoing	Ongoing	Ongoing			
Engineering Department w		Support EPC Community Services Department with implementation of funded improvement projects	Ongoing	Ongoing	Ongoing			
15. Continue with the design and construction of PPRTA "A" List capital projects.	Engineering	Construction andDesign	Ongoing	Ongoing	Ongoing			

Strategy C: Provide maintenance and facilities improvements to ensure compliance with policies, programs and regulations; management of space allocation programs; and plans for new construction and renovation of facilities and grounds.								
Strategy Objective	Department	Measure	20	2019				
Strategy Objective	De par tine nt	Wieasure	Target	Actual	Target			
6. As needed, improve								
infrastructure to support the	Engineering	Coordinate with Planning and Community Development Dept.	Ongoing	Complete	N/A			
construction of the Pikes Peak	Engineering				IN/A			
National Cemetery in El Paso								

OPERATING INDICATORS									
		2016 Actual	2017 Actual	2018 Estimated	2019 Projected				
Miles of Road Graveled (	(Center Line)	9	9	14	28				
Cross Pans Constructed		27	45	22	39				
Curb & Gutter Construct	ed	41,322	31,091	13,500	26,000				
LF od Sidewalk Construc	eted	-	31,885	9,800	24,000				
Pedestrian Curb Ramps (	Constructed	-	73	30	149				
Miles of Road Paved (La	ne)	44	40	47	47				
Chip Surface Treatment I	Miles (Lane)	43	43	51	50				
Dust Control Applied M	iles (Lane)	79	78	75	75				
Paved Roads (Center Lin	e)	1,122	1,129	1,161	1,161				
Gravel Roads (Center Lir	ne)	1,050	1,051	1,040	1,040				



Estimated Ending Fund Balance

# **BUDGET SUMMARY**

#### ROAD & BRIDGE-FUND 2

REVENUES									
Revenues by Category	2016 Actual	2017 Actual	2018 OAB	2018 Revised	2019 OAB				
Property Taxes	1,223,282	1,241,702	1,320,239	1,320,239	1,331,736				
Specific Ownership Tax	2,600,560	1,800,000	2,380,816	2,380,816	4,047,190				
Other Taxes	(2,325)	(3,112)	-	-	-				
Intergovernmental	14,566,142	17,938,021	14,464,000	20,878,334	16,973,463				
Charges for Services	503,189	517,954	500,000	500,000	500,000				
Miscellaneous Revenue	2,958,708	72,199	-	-	-				
Other Financing Sources			6,000,000	6,000,000					
Total Revenues	\$ 21,849,556	\$ 21,566,764	\$ 24,665,055	\$ 31,079,389	\$ 22,852,389				
		EXPENDITURES							
Expenditures by Category	2016 Actual	2017 Actual	2018 OAB	2018 Revised	2019 OAB				
Personnel	9,750,299	10,292,288	10,910,168	10,855,168	11,190,394				
Personnel Operating and Maintenance	9,750,299 5,911,202	10,292,288 12,155,496	10,910,168 5,712,395	10,855,168 19,541,236	11,190,394 13,565,881				
	, ,	, ,	, , , , , , , , , , , , , , , , , , ,	, ,					
Operating and Maintenance	5,911,202	12,155,496 100,405	5,712,395	19,541,236	13,565,881 222,120				
Operating and Maintenance Charges for Services	5,911,202 59,136	12,155,496 100,405	5,712,395 222,120	19,541,236 190,120	13,565,881 222,120				
Op erating and Maintenance Charges for Services Intergovernmental	5,911,202 59,136 (798,923)	12,155,496 100,405 (843,787)	5,712,395 222,120 2,323,315	19,541,236 190,120 (303,839)	13,565,883 222,120 (90,000 1,438,608				
Operating and Maintenance Charges for Services Intergovernmental Capital Outlay	5,911,202 59,136 (798,923) 1,197,386	12,155,496 100,405 (843,787) 1,716,493	5,712,395 222,120 2,323,315 7,438,608	19,541,236 190,120 (303,839) 8,582,677	13,565,88 222,120 (90,000 1,438,608				
Operating and Maintenance Charges for Services Intergovernmental Capital Outlay	5,911,202 59,136 (798,923) 1,197,386	12,155,496 100,405 (843,787) 1,716,493 \$ 23,420,895	5,712,395 222,120 2,323,315 7,438,608 \$ 26,606,606	19,541,236 190,120 (303,839) 8,582,677 \$ 38,865,362	13,565,883 222,120 (90,000 1,438,608				

Road and Bridge fund balance is anticipated to decrease by approximately 45.2%. This is due to spending into fund balance in 2019 of approximately \$3.5 million for expenditures related to Board approved road projects.

17,327,362 \$

# FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY

15,473,232 \$

13,531,681 \$

7,687,259

4,212,645

FTE INFORMATION								
2016 2017 2018 2018 Revised 2019								
Total FTE Count	172	181	194	18	212			
TOTAL FTEs	172	181	194	18	212			

# **CAPITAL PROJECTS**

Fund 2 - Department of Public Works - COMPLETED

T GRICE DEPORTATION OF T GOING CONTRIBUTED							
Capital Project							
South Academy Overlay							
Total Project Funding Required	Appropriated to Date	FY2018	Future Funding Needs				
\$ 1,336,000	=	\$ 1,336,000	\$ -				
Description	Cost (estimate)	Funding Source	Amount				
Engineering & Design		Federal	\$ -				
Construction	\$ 1,336,000	State	\$ -				
		Contributions & Donations	\$ -				
		El Paso County	\$ 1,336,000				
Total:	\$ 1,336,000	Total:	\$ 1,336,000				
Project Scope							

Asphalt overlay on South Academy from SH 115 to B St Ramp. Completed 2018

# Strategic Plan Goal

Goal #3, Strategy A, Objective 10

# **Operating Budget Impacts**

No impacts



Fund 2 - Department of Public Works - COMPLETED

1 ulu 2 De	our unent or r	40 110	WOIRS COMI ELILD				
Capital Project							
Colorado Centre Pedestrian							
Total Project Funding Required	Appropriated to	Date	FY 2019	Future Funding	Needs		
\$ 274,154	\$ 2	274,154	\$ -	\$	-		
Description	Cost (estima	te)	Funding Source	Amount			
Engineering & Design	\$	21,400	Federal	\$	273,700		
Construction	\$ 2	252,754	State	\$	-		
			Contributions & Donations	\$	-		
			El Paso County	\$	454		
Total:	\$ 2	74,154	Total:	\$	274,154		
	Pro	iect Sco	ne				

Construction/replacements of curbs, gutters and sidewalks to comply with the 1990 Americans With Disabilities Act. Substantial completion 2018

# Strategic Plan Goal

Goal#3, Strategy A, Objective 10

**Operating Budget Impacts** 

No impacts



Fund 2 - Department of Public Works - COMPLETED

Taile 2 Department of Facility Court EDTED							
Capital Project							
Las Vegas Bridge Drop Structure							
Total Project Funding Required	Future Funding Needs						
\$ 2,906,278	\$ 2,906,278	\$ -	\$ -				
Description	Cost	Funding Source	Amount				
Engineering & Design	\$ 135,254	Federal	-				
Construction	\$ 2,771,024	State	-				
		Contributions & Donations	_				
		El Paso County	\$ 2,906,278				
Total:	\$ 2,906,278	Total:	\$ 2,906,278				
Project Scope							

Design and construct replacement for the failed drop structure on Sand Creek just downstream of the Las Vegas Street Bridge. Substantial completion 2018

# Strategic Plan Goal

Goal #3, Strategy A, Objective 10

# Operating Budget Impacts

No impacts



Time 2 Department of Liche Wells							
Capital Project							
Arnold Avenue Bridge Replacement							
Total Project Funding Required Appropriated to Date FY 2019							
\$ 235,633	\$ -	\$ 1,219,666					
·							
Cost (estimate)	Funding Source	Amount					
\$ 300,000	Federal	\$ 1,204,842					
\$ 1,155,299	State	\$ -					
	Contributions & Donations	\$ -					
	El Paso County	\$ 250,457					
\$ 1,455,299	Total:	\$ 1,455,299					
Project Scope							
	Capital P Arnold Avenue Brid  Appropriated to Date \$ 235,633  Cost (estimate) \$ 300,000 \$ 1,155,299  \$ 1,455,299	Capital Project					

Design and Construction of Arnold Ave. Bridge replacement. Budget Estimate - IGA \$1,455,299 (Federal Aid Funds are 82.79% (\$1,204,842) and local Agency 17.29% (\$250,457)

#### Strategic Plan Goal

Goal#3, Strategy A, Objective 10

# Operating Budget Impacts

No impacts



Estimated year of construction 2020 Estimated year of completion 2021

Capital Project							
Elbert Road Bridge Rehabilitation							
Total Project Funding Required	Appropriated to D	ate	FY 2019	Future Funding	Needs		
\$ 358,324	\$ 296	,656	\$ 61,668	\$	-		
Description	Cost (estimate)	)	Funding Source	Amount			
Engineering & Design	\$	-	Federal	\$	296,656		
Construction	\$ 358	,824	State	\$	-		
			Contributions & Donations	\$	-		
			El Paso County	\$	61,668		
Total:	\$ 358	,824	Total:	\$	358,324		
	Projec	t Sco	pe	-			

Bridge Rehabilitation. Budget Estimate - IGA \$358,324 (Federal Aid Funds are 82.79% (\$296,656) and local Agency 17.29% (\$61,668).

# Strategic Plan Goal

Goal#3, Strategy A, Objective 10

# **Operating Budget Impacts**

No impacts



Estimated year of construction 2019 Estimated year of completion 2019

Tulid 2 Department of Fuone 11 one							
Capital Project							
Calhan Hwy Bridge Replacement							
Total Project Funding Required	A	ppropriated to Date	FY 2019		Future Funding Needs		
\$ 3,455,000	\$		\$ 300,	,000	\$ 3,155,000		
	·						
Description		Cost (estimate)	Funding Source		Amount		
Engineering & Design	\$	455,000	Federal		\$ -		
Construction	\$	3,000,000	State		\$ -		
			Contributions & Donations		\$ 300,000		
			El Paso County		\$ 3,155,000		
Total:	\$	3,455,000	Т	otal:	\$ 3,455,000		
Project Scope							

Design and construction for bridge replacement on Calhan Hwy approximately 1.5 miles south of US-24.

# Strategic Plan Goal

Goal #3, Strategy A, Objective 10

# **Operating Budget Impacts**

No impacts



Estimated year of construction 2021 Estimated year of completion 2021

Tana 2 Department of Labore Works								
Capital Project								
Fountain Mesa, Caballero Dr, Fortman Ave								
Total Project Funding Required	Total Project Funding Required Appropriated to Date FY 2019							
\$ 2,164,850	\$	85,248	\$ 2,079,602	\$ -				
Description		Cost (estimate)	Funding Source	Amount				
Engineering & Design	\$	200,000	Federal	\$ -				
Construction	\$	1,964,850	State	\$ -				
			Contributions & Donations	\$ -				
			El Paso County	\$ 2,164,850				
Total:	\$	2,164,850	Total:	\$ 2,164,850				
Project Scope								

Planning, design and construction of intersection improvements. TABOR funded.

# Strategic Plan Goal

Goal #3, Strategy A, Objective 10

# **Operating Budget Impacts**

No impacts



Estimated Year of construction 2019 Estimated year of completion 2020

Tuna 2 Department of Tubic Works								
Capital Project								
Charter Oak Ranch Road								
Total Project Funding Required Appropriated to Date FY 2019 Future Funding Needs								
\$ 2,296,529	,	\$ 13,203,471						
Cost (estimate)	Funding Source	Amount						
\$ 1,300,000	Federal	\$ 12,814,412						
\$ 14,200,000	State	\$ -						
	Contributions & Donations	\$ -						
	El Paso County	\$ 2,685,588						
1: \$ 15,500,000	Total:	\$ 15,500,000						
	Capita Charter Oa  Appropriated to Date \$ 2,296,529  Cost (estimate) \$ 1,300,000 \$ 14,200,000	Capital Project						

Design and reconstruction of Charter Oak Ranch Road and the Charter Oak Ranch Road / Santa Fe Ave corridors from I-25 to Fort Carson Gate 15 to provide critical access to Fort Carson.

Strategic Plan Goal

Goal #3, Strategy A, Objective 10

**Operating Budget Impacts** 

No impacts



Estimated year of construction 2020
Estimated year of completion To be determined

Total 2 Department of Foods World								
Capital Project								
Marksheffel & Meadowbrook								
Total Project Funding Required Appropriated to Date FY 2019 Future Funding Needs								
\$ 2,000,000	\$ 226,465	\$ 1,773,535	\$ -					
<b>Des cription</b>	Cost (estimate)	Funding Source	Amount					
Engineering & Design	\$ 250,000	Federal	\$ -					
Construction	\$ 1,750,000	State	\$ -					
		Contributions & Donations	\$ 234,412					
		El Paso County	\$ 1,765,588					
Total:	\$ 2,000,000	Total:	\$ 2,000,000					
	Project Sc	cone						

Conduct study of the existing Marksheffel Road and Meadowbrook Parkway intersection, and design and construct signals & intersection improvements. Central Marksheffel Metro District (CMMD) parnter per IGA Resolution 15-424. Tabor funded.

# Strategic Plan Goal

Goal #3, Strategy A, Objective 10

#### **Operating Budget Impacts**

No impacts



Estimated year of construction 2019 Estimated year of completion 2020

Capital Project									
	Chipita Park Rd/US 24	/Fountain Ave							
Total Project Funding Required	Appropriated to Date	2019	Future Funding Needs						
\$ 7,500,000	\$0	\$0	\$ 7,500,000						
Description	Cost (estimate)	Funding Source	Amount						
Engineering & Design	TBD	Federal	\$ -						
Construction	TBD	State	TBD						
		Contributions & Donations	TBD						
		El Paso County	\$ 1,130,000						
Total:	\$ 7,500,000	Total:	\$ 1,130,000						
	Project Scope								

Identify drainage, pedestrian and operational improvements. El Paso County, CDOT and City of Colorado Springs a to partner on this project. TABOR Dependent.

# Strategic Plan Goal

Goal #3, Strategy A, Objective 10

#### **Operating Budget Impacts**

No impacts



Estimated start & completion to be determined Estimated start & completion depends on funding commitments from partner entities

Tana 2 Department of Laone Works									
Capital Project									
Falcon Park and Ride/Meridian Extension/U.S. 24 & Meridian Improvements									
Appropriated to Date	FY 2019	Future Funding Needs							
\$ 1,478,894	\$ 10,251,106	s -							
Cost (estimate)	Funding Source	Amount							
\$ 2,130,000	Federal	\$ 3,555,965							
\$ 9,600,000	State	-							
	Contributions & Donations	\$ 5,121,411							
	El Paso County	\$ 3,052,624							
\$ 11,730,000	Total:	\$ 11,730,000							
Project Scope									
	Capirk and Ride/Meridian Ext  Appropriated to Date \$ 1,478,894  Cost (estimate) \$ 2,130,000 \$ 9,600,000	Capital Project							

Combine three projects to construct a Park & Ride and roadway improvements to the adjacent roadway network including, but not limited to, intersection improvements at U.S. 24/New & Old Meridian Roads and Falcon Highway & extension of New Meridian Road.

# Strategic Plan Goal

Goal #3, Strategy A, Objective 10

#### Operating Budget Impacts

No impacts



Estimated year of construction 2019 Estimated year of completion 2020

Tund 2 Department of Fuoric Works									
Capital Project									
Galley Road - Hathaway to Peterson (phase II)									
Total Project Funding Required Appropriated to Date FY 2019 Future Funding Needs									
\$ 393,448	\$	393,448			-				
Description		Cost (estimate)	Funding Source	Amount					
Engineering & Design	\$	-	Federal	\$	393,448				
Construction	\$	393,448	State		-				
			Contributions & Donations		-				
			El Paso County	\$	-				
Total:	\$	393,448	Total:	\$	393,448				
		Project Scor	ne						

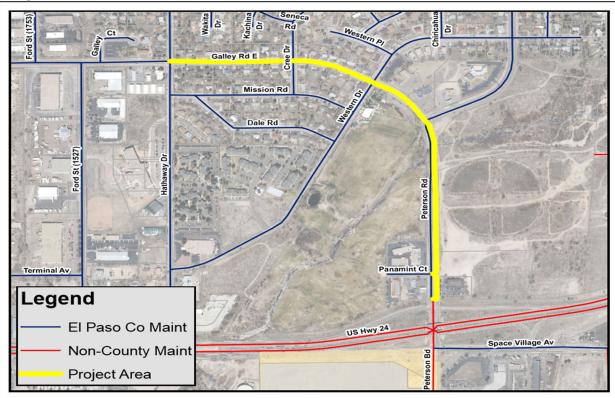
This project constructs sidewalks, pedestrian ramps & addresses drainage on Galley Road between SH-21 & US 24 & will be phased for CDBG grant abilities. This initial project phase focuses between SH21 & Hathaway Dr. on the south side of Galley.

#### Strategic Plan Goal

Goal #3, Strategy A, Objective 10

#### **Operating Budget Impacts**

No impacts



Estimated year of construction 2019 Estimated year of completion 2019

Fu	nd 2 - Department	t of Public Works	
	Capital P	roject	
	Highway 105	Widening	
Total Project Funding Required	Appropriated to Date	FY 2019	Future Funding Needs
\$ 40,000,000	\$ 1,800,712	\$ 6,000,000	0
Description	Cost (estimate)	Funding Source	Amount
Engineering & Design	2,000,000	0	4,608,04
Construction	38,000,000		
	, ,	Contributions & Donations	18,314,00
		El Paso County	\$ 17,077,95
Total:	\$40,000,000	Total:	\$40,000,00
	Project S	Scope	
Capacity & Safety improvements on CO-10	05 from I-25 to CO-83	in accordance with CO-105 Corridor	r Study
Strategic Plan Goal			
Goal #3, Strategy A, Objective 10			
	Operating Bud	get Impacts	
No impacts			
Palmer Lake	Woodin ear Highway 105	Solitor Solito	State High way as
	Highy Rd  Highy Rd  Baptist R	Mer Coasser Rd	Hodgen Rd

Estimated year of construction (phase I) 2019/2020 Estimated year of completion (phase I) To be determined

Capital Project								
Struthers-Gleneagle Roundabout								
Total Project Funding Required Appropriated to Date FY2019 Future Funding Ne								
\$ 4,100,000	\$ 1,854,504		\$ 2,245,496					
Description	Cost (estimate)	Funding Source	Amount					
Engineering & Design	\$ 481,332	Federal	\$ -					
Engineering & Design Construction	\$ 481,332 \$ 3,618,668		\$ - -					
	· · · · · · · · · · · · · · · · · · ·		\$ - \$ 572,630					
	· · · · · · · · · · · · · · · · · · ·	State	-					
	\$ 3,618,668	State Contributions & Donations	\$ 572,630 \$ 3,527,370					

Design and construction of a roundabout at Struthers/Gleneagle intersection

# Strategic Plan Goal

Goal#3, Strategy A, Objective 10

# **Operating Budget Impacts**

No impacts



Estimated year of construction 2019 Estimated year of completion 2019/2020

	runa 2 Depura	ment of 1 done works							
Capital Project									
Struthers - North Gate Stormwater									
Total Project Funding Required	Appropriated to Date	FY 2019	Future Funding Needs						
\$ 2,185,000	-	\$ 210,000	\$ 1,975,000						
Description	Cost (estimate)	Funding Source	Amount						
Engineering & Design	\$ 210,000	Federal	\$ 1,000,000						
Construction	\$ 1,975,000	State	\$ -						
		Contributions & Donations	\$ 1,185,000						
		El Paso County	\$ -						
Total:	\$ 2,185,000	Total:	\$ 2,185,000						

#### Project Scope

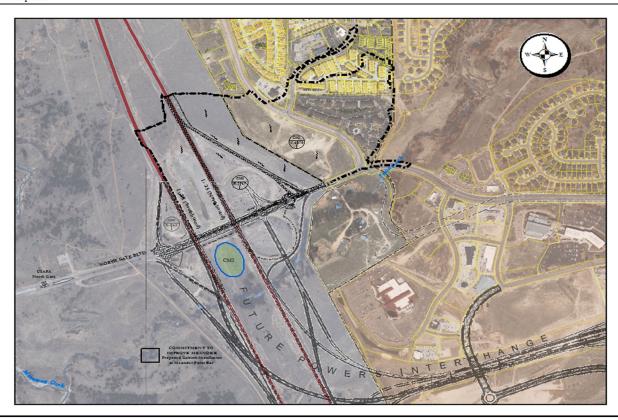
Address area drainage problems that are erosive, result in unsafe conditions, and cause an undue burden on maintenance resources, and provides a Water Quality Control Measure to treat stormwater before discharging into Smith Creek.

#### Strategic Plan Goal

Goal#3, Strategy A, Objective 10

# **Operating Budget Impacts**

No impacts



Start and completion to be determined

# **ROAD & BRIDGE ESCROW FUND 3**

# **OVERVIEW**

This Fund's purpose it to hold a portion of the property tax for distribution as the share back to municipalities. State law requires that if a county road and bridge fund is funded by property taxes then the county must 'share back' half of its property tax collection to the cities and towns within the county.

The Escrow amount is determined by the Business Property (multiplied by a percentage of the mill levy) and the Real Property. The sum of these two amounts gives you the Escrow amount. This is the amount that is shared back to the following cities and towns listed below.

Colorado Springs, Manitou Springs, Green Mountain Falls, Calhan, Fountain, Palmer Lake, Monument, and Ramah

# **BUDGET SUMMARY**

#### **ROAD & BRIDGE ESCROW - FUND 3**

			_]	REVENUES				
Revenues by Category	20	16 Actual		2017 Actual	2018 OAB	2	2018 Revised	2019 OAB
Property Taxes		878,535		804,817	970,167		970,167	973,125
Other Taxes		(426)		(2,233)	-		-	-
Total Revenues	\$	878,109	\$	802,584	\$ 970,167	\$	970,167	\$ 973,125
			EX	PENDITURES				
<b>Expenditures by Category</b>	20	16 Actual		2017 Actual	2018 OAB	2	2018 Revised	2019 OAB
Operating and Maintenance		8,812		8,073	105,283		105,283	104,395
Grants & Contributions		869,227		794,511	864,884		864,884	868,730
Total Expenditures	\$	878,040	\$	802,584	\$ 970,167	\$	970,167	\$ 973,125
Estimated Beginning Fund Balance		-		69	69		69	69
Budgeted Changes to Fund Balance		69		(0)	-		-	-
Estimated Ending Fund Balance	\$	69	\$	69	\$ 69	\$	69	\$ 69

There was no significant change to fund balance greater than 10% for Road and Bridge Escrow Fund.



# **DEPARTMENT OF HUMAN SERVICES FUND 4**



Julie Krow, Executive Director

# **PURPOSE STATEMENT**

We strive to protect our most vulnerable citizens while providing efficient access to the services provided by local, state, and federal governments. We aim to keep families together and help them become self-sufficient. We work closely with community organizations to stretch the safety net we provide even further.

#### **OVERVIEW**

Colorado operates as a state supervised, county administered system of programs, with a broad range of programs and services mandated by a long list of state statutes. The Quality Assurance Program helps ensure quality services for all people who come in contact with El Paso County Department of Human Services (DHS). It is our commitment to continually improve those services.

# **OBJECTIVES**

#### • Child Protection and Ongoing Unit

- Respond to reports and allegations of child abuse and neglect for children 0-11 years of age
- o Developing two specialized teams for issues specifically regarding children ages 0-3
- Assess and arrange for the service needs of families both in and out of the legal dependency and neglect (D&N) process
- Adoption Team: facilitates the adoption of a legally free child/youth and manages the Relative Guardianship Assistance Program
- O Staff work closely with community partners to develop teams of support for children
- Unit is rolling out Differential Response (DR) approach to work with families towards stronger and lasting changes while streamlining processes and strengthening communications

#### • Adolescent Services Unit

 Respond to reports and allegations of child abuse and neglect for children 12-18 years of age



- Assess and arrange for the service needs of families both in and out of the legal D&N and juvenile criminal court processes
- o Provide services to youth who have committed criminal offenses, are intellectually and developmentally disabled, and/or are experiencing mental health issues
- Collaborate with community agencies to include Juvenile Justice, Division of Youth Corrections, Probation, and community service providers

# • Children, Youth and Family Services, and Support Unit

- o Hotline call answering and research
- Chafee Team: Coordinates, plans and facilitates events, classes, and workshops for eligible youth in DHS custody ages 14-18
- o Kinship Support Unit / Family Search and Engagement: Locates, assesses, certifies, and supports the placement of children with a relative or kin
- Core Services Team: Provides strength-based resources and support to families when children are at risk of out-of-home placement
- Utilization Management Team: Reviews congregate care placements and their appropriateness, and team members serve as liaisons between facilities and caseworkers
- Family Engagement Team: Coordinates and facilitates meetings (Team Decision Making, Family Care, and Permanency Review) involving case workers, families, and others involved in child welfare cases
- o Family Visitation Center: Facilitates supervised visits for parents and children
- Center on Fathering provides support to fathers and children involved with DHS, and others
- Data Team: Responsible for data extraction, training associated with accurate data entry, and sharing reports with the division
- Not One More Child: Representatives from more than 40 organizations in El Paso
   County are part of the coalition. The group meets regularly and continues to collaborate
   on outreach and other programs and education efforts to prevent child abuse and neglect
   in the region

#### • Economic and Family Services Division

- Economic Assistance Programs, Staff Development Services, Quality Assurance Services, and Operations Division Services (Facilities)
- Determine eligibility and manage cases for multiple aid programs including Supplemental Nutrition Assistance Program (SNAP), Colorado Child Care Assistance Program (CCCAP), and Colorado Works/Temporary Assistance for Needy Families (TANF)
- o Initial in-person access to programs available at eight locations; as well as online, through the mobile device app, by fax, email, or U.S. mail
- The Quality Assurance Program was developed to monitor DHS actions and ensure excellence in customer service. Our clients provide the best guidance in determining how to better serve them. Our intent is to provide consumer-oriented program development, customer service, and the promotion of excellence in all aspects of service as a public service agency

#### Aging and Adult Services Division

- Provides for the safety, well-being, medical and financial needs of at-risk adults who are elderly or disabled
- Adult Protection Teams receive reports of mistreatment, abuse, and neglect; investigate allegations; conduct assessments; collaborate with community partners and law enforcement; and arrange for needed services to reduce risk and improve safety
- Determine eligibility and manage cases for assistance programs including State Aid to the Needy Disabled (AND), Old Age Pension (OAP), Home Care Allowance (HCA), Long Term Care, Home Community Based Services (HCBS) and adult medical programs such as Medicaid

# • Contract Management

- DHS contracts (includes service contracts such as child support services, various funding streams, subsidized child care fiscal agreements, foster care, treatments, purchase orders issued against State agreements, and intergovernmental agreements)
- Internship Agreements with several schools
- o MOUs with State and other partners
- o Minor Purchase Orders for items and to facilitate P-Card payments
- o Financial audits of community contracts
- Internal audits

#### 2018 - 2019 FUNDING STRATIGIES

The Department of Human Services is funded through various state and federal grants. Many of the state grants are issued from July to June each year. Below is an overview of the department's efforts to ensure adequate funding:

#### • State allotted an increase in funding for July 1, 2018 – June 30, 2019

- Worked with Colorado Counties Inc. (CCI) and Colorado Human Services Directors Association (CHSDA) to advocate for CCCAP state supplemental budget request of \$7.25M and state budget request \$21M in 2018. Of the statewide CCCAP funds in which are allocated out to the counties, El Paso County receives 14.84%, and El Paso County ended its CCCAP waitlist on June 18, 2018.
- Worked with CCI and CHSDA to advocate for emergency supplemental for Child Welfare and \$8.1M statewide received in June 2018.
- Colorado Department of Human Services funded 17.75 new Child Protection
   Caseworkers in El Paso County based on demonstrated need from the statewide workload study staring in July 2018.
- Anticipate working with CHSDA and CCI in 2019 for continued increases based on the increasing workload across all DHS programs.

#### • Other budget highlights:

DHS has worked with Commissioner Waller and the budget office to advocate for a
workload model for state allocation of child welfare funding that recognize the number of
referrals, assessments, and cases in El Paso County (more equitable).

- DHS received Title IV-E Waiver Demonstration Grant for programs including Family Engagement, Kinship Supports and Trauma-Informed Screening, Assessment and Treatment services totaling \$781,534.
- DHS applied for and received two grants from Health Care Policy and Financing to fund Health First Colorado Access, Sustainability, and Technical Assistance \$250,905 and Medical Assistance Outreach and Cleanup \$169,055.

# • Cost savings initiatives :

- DHS earned all available performance incentive funds from the state for the funding period ending in June 2018.
- O DHS purchased \$2,137,000 of TANF and \$750,000 of CCCAP funds from other counties to bolster reserves needed for Colorado Works, Child Welfare, and CCCAP in 2018.
- The Colorado Works Subsidized employment program was successfully moved in-house on August 1, 2018, and is collaborating closely with the Pikes Peak Workforce Center.
   This move is projected to have a cost savings of \$600,000, which will continue into 2019.

# **2019 BUDGET HIGHLIGHTS**

- Cost of Living & Merit Adjustments
- Personnel budget increased to support increased FTE's

# PERFORMANCE MEASURES AND OPERATING INDICATORS

GOAL 1: MAINTAIN AND PROMOTE A FINANCIALLY SUSTAINABLE COUNTY GOVERNMENT THAT IS TRANSPARENT AND EFFECTIVE  Strategy C: Define and allocate ongoing funding streams designated for capital investment and operational needs.							
Strategy Objective	Department	Measure	2017-		2019		
Strategy Objective	e Department Measure		Target	Actual	Target		
	Human Services-Economic Assistance	Companion State and Federal grants secured as part of a collaborate effort with other counties were successfully used by DHS to implement HSConnects HSConnects has brought significant efficiencies to customers and staff	6/16/17- FNS Grant 7/12/17 State HCPF Grant	4/23/2018	Ongoing		
Effectively utilize federal grants and other funding opportunities to	Human Services-Economic Assistance	DHS applied for and received two grants from Health Care Policy and Financing Health First Colorado Access, Sustainability, and Technical Assistance (\$250,905) Medical Assistance Outreach and Cleanup (\$169,055)	6/6/2018	7/17/2018	6/30/2019		
ensure County residents are able to easily access County services.	Human Services - Contract Management	DHS is actively involved in providing Community Service Block Grant (CSBG) money to community partner agencies. Focused efforts on expanding employment entry and increased partnerships from 3 to 6 agencies	1/1/2018	Ongoing	12/31/2020		
Human Services-	Human Services- Child Welfare	DHS received Title IV-E Waiver Demonstration Grant for programs including Family Engagement, Kinship Supports and Trauma-Informed Screening, Assessment and Treatment services (\$781,534)	New grant	7/1/2018	6/30/2019		

		Y SUSTAINABLE COUNTY GOVERN			ND EFFECTIVE
Strategy	C: Define and allocate ongoing	g funding streams designated for capital			2010
Strategy Objective	Department	Measure	2017-		2019
	-		Target	Actual	Target
	Human Services- Economic Assistance	DHS purchased \$2,137,000 of TANF and \$750,000 of CCCAP funds from other counties to bolster reserves	2018	2018	Complete
	Human Services- Administration County Finance and Budget Depatment	Worked with CCI and CHSDA to advocate for CCCAP supplemental budget request (\$7.25M) and budget request (\$21M). 14.84% is allocated to EPC. CCCAP wait list was ended 6/18/18	2018	2018	Complete
Effectively utilize federal grants and other funding opportunities to ensure County residents are able to	Human Services- Administration	Worked with CCI and CHSDA to advocate for emergency supplemental for child welfare (\$8.1M statewide)	2018	2018	Complete
easily access County services.	Human Services - Administration	DHS provided letters of support to partner agencies seeking grants to further improve access and capacity of the safety net	2018	2018	Ongoing
	Human Services - Administration	Worked with Board of County Commissioners and Budget Office to advocate for a workload model for child welfare allocation that recognizes the number of referrals, assessments, and case in El Paso County for a more equitable allocation	2018	2018	Ongoing

# GOAL 2: CONTINUE TO ENHANCE THE UNDERSTANDING OF CIVIC SERVICES AND PROMOTE PARTICIPATION, ENGAGEMENT, AND CONFIDENCE IN COUNTY GOVERNMENT

Strategy D: Expand community partnerships with other government jurisdictions, nonprofit organizations, educational institutions, business community, and citizens.

Stanto and Ohio ations	Domontonout	Measure	2017-	-2018	2019
Strategy Objective	Department	Measure	Target	Actual	Target
Maintain and expand public awareness campaign with community partners		To develop a partnership with the Colorado Spring Conservatory to collaborate on a community project to focus on Child Abuse Prevention Month and to expand performance art experiences for foster children		10/1/2018	4/30/2019

		A SAFE, SECURE, RESILLIENT AN			
Strate	gy A: Support a high level of p	ublic safety to include law enforcement,			
Strategy Objective	Department	Measure	Target	Actual	Z019 Target
	Human Services	Co-located caseworkers and supervisors from CYFS to continue to provide trainings for law enforcement covering all aspects of mandatory reporting to include abuse, neglect and exploitation of children	2017	2017	Ongoing
Continue support of the Not One More Child Initiative through training and distribution of child	Human Services	Children, Youth and Family Services (CYFS) are co-located with law enforcement in six locations and distribute child abuse prevention material to first responders	2017	2017	Ongoing
abuse prevention materials to first responders.	Human Services	DHS and community partners continue to distribute materials to prevent child abuse and neglect, especially Not One More Child Community Cards	2017	2017	Ongoing
	Human Services	Improve Safe Sleep outreach efforts in the community	Meet with 5 or more community partners who are involved with pregnant women and parents	Executive Director has met with Memorial, Penrose, Peak Vista, Westside Cares, and Board of Public Health	Ongoing
GO	AL 5: STRIVE TO ENSURE	A SAFE, SECURE, RESILLIENT AN	D HEALTHY COM	IMUNITY	
Strategy C: Pro	mote, protect, plan and prepare	for public health through active citizen	and community part	nerships and educat	on.
			20	018	2019
Strategy Objective	Department	Measure	Target	Actual	Target
3. Convene community partners to	Human Services	DHS Participation in Youth Suicide Prevention Workgroup under the Department of Public Health	Participate in monthly meetings and annual forum	12 monthly meetings and annual forum	Ongoing
implement strategies to reduce teen suicide.	Human Services	DHS Provides attendance and input at monthly Child Fatality Review Team meetings	Participate in monthly meetings	12 monthly meetings	Ongoing
Support community efforts to combat substance abuse.	Human Services	The EPC Community Detox Program operationally transferred to Crossroads Turning Points on December 2, 2017; the agreement to use the County facility at the Criminal Justice Center was extended to January 15, 2019	12/31/2018	1/15/2019	Complete
Support community efforts to combat substance abuse.	Human Services	The Children, Youth and Family Services Division in DHS contracts with 14 providers in El Paso County for substance abuse evaluations and treatment for child welfare clients who have open cases with DHS (this increased from eight last year)	2018	2018	Complete
Support community efforts to combat substance abuse.	Human Services	Partner with Public Health to implement Communities That Care Grant	Participate in Communities That Care Grant	DHS continues to be an ongoing participant in this effort	Complete

GO	AL 5: STRIVE TO ENSURE	A SAFE, SECURE, RESILLIENT AN	D HEALTHY COM	MUNITY	
	Strategy F: Increase self-	sufficiency and reduce reliance on public	assistance progran	18.	
Strategy Objective	Department	Measure	20	18	2019
	· · · · · ·		Target	Actual	Target
	Human Services- Economic Assistance	The Colorado Works program was successfully moved in-house on August 1, 2018, and is partnering closely with the Pikes Peak Workforce Center. Cost savings, \$600,000	Increase the number of TANF individuals entering employment by 15% by 12/2019	Increase the number of TANF individuals entering employment by 15% from 1,965 as of 12/1/18 to 2,260 by 12/2019	Ongoing
	Human Services- Economic Assistance	DHS partnered closely with Rocky Mountain Options, our Single Entry Point, to significantly improve the delivery of services to people with disabilities	9/1/2017	6/30/2018	Ongoing
	Human Services	DHS is currently partnering with Teller and Park counties, Health Care Policy and Financing, multiple community partners, and the Regional Accountable Entity to expand physical and behavioral health options in all three counties	7/1/2018	6/30/2019	Ongoing
Expand community partnerships to reduce dependency on	Human Services- Economic Assistance	DHS partnered with Arapahoe, Pueblo, and Adams County to successfully implement HSConnects (a workload management system to streamline eligibility processing)	6/16/2017	4/23/2018	Complete
Department of Human Services (DHS) services	Human Services	The child support contractor, Young Williams, will be moving to the Citizens Service Center augmenting a close partnership with DHS and expanding the partnership with the Workforce Center	1/1/2019	TBD	1/1/2019
	Human Services	DHS expanded work with the Dependency and Neglect (D&N) Courts and Criminal Justice Center to ensure families have access to the resources needed to achieve self-sufficiency	Part-time Technician 7/1/2017	Full-time Technician 5/1/2018	Complete
	Human Services	DHS is promoting off-site community locations for eligibility determination and services, so citizens have a way to access services (in addition to PEAK online and mobile applications via cell phones) thus affording families more time to participate in daily self-sufficiency opportunities	2017	2018	Complete
	Human Services	DHS partners with the Pikes Peak Library District children's programs to distribute child abuse/neglect prevention materials	2018	2018	Complete

Budgeted Changes to Fund Balance

Estimated Ending Fund Balance

## **BUDGET SUMMARY**

### **DEPARTMENT OF HUMAN SERVICES - FUND 4**

			]	REVENUES				
Revenues by Category	2	016 Actual	:	2017 Actual	2018 OAB	2	2018 Revised	2019 OAB
Taxes		17,068,742		17,468,833	14,655,563		14,655,563	18,555,563
Intergovernmental		54,213,755		55,324,969	58,014,316		58,014,316	59,795,082
Charges for Services		155,766		165,953	155,766		155,766	-
Contributions		32,777		22,075	 30,000		30,000	5,000
Total Revenues	\$	71,471,040	\$	72,981,831	\$ 72,855,645	\$	72,855,645	\$ 78,355,645
			EX	PENDITURES				
Expenditures by Category	2	016 Actual		2017 Actual	2018 OAB	2	2018 Revised	2019 OAB
Personnel		37,572,528		40,994,797	45,527,021		45,527,021	47,127,021
Operating and Maintenance		15,323,376		14,505,932	14,077,417		14,077,417	13,671,898
Charges for Services		6,157,622		6,667,734	5,643,645		5,643,645	5,965,945
Grants & Contributions		13,134,091		12,459,942	13,164,273		13,164,273	12,669,992
Intergovernmental		(1,357,634)		(1,694,481)	(2,331,711)		(2,331,711)	(1,354,211)
Capital Outlay		19,711		-	-		-	-
Total Expenditures	\$	70,849,693	\$	72,933,925	\$ 76,080,645	\$	76,080,645	\$ 78,080,645
Estimated Beginning Fund Balance		3,038,251		3,659,598	3,707,504		3,707,504	482,504

Department of Human Services fund balance is anticipated to increase by 56.99%. As part of the countywide plan, the County increased current year support to ensure adequate funding.

621,347

3,659,598 \$

# FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY

47,906

3,707,504 \$

(3,225,000)

482,504 \$

(3,225,000)

482,504 \$

275,000

757,504

	F	TE INFORMATIO	N		
	2016	2017	2018	2018 Revised	2019
Total FTE Count	512	512	545	47	592
TOTAL FTEs	512	512	545	47	592

# **COMMUNITY INVESTMENT (CAPITAL) FUND 6**

### **OVERVIEW**

The Community Investment Fund is the County's Capital Project Fund. This fund accounts for financial resources to be used for the acquisition or construction of major capital projects other than those financed by proprietary funds, as well as payments on the County's annual lease obligations. Current year lease obligations in the amount of \$14.4 million are held in escrow, restricted externally to be used only for those payments.

### **BUDGET SUMMARY**

### COMMUNITY INVESTMENT (CAPITAL) - FUND 6

			RI	EVENUES						
Revenues by Category	2016 A	ctual	20	17 Actual	20	018 OAB	2	018 Revised	2	2019 OAB
Property Taxes		1,356		58		-		-		1
Sales Taxes	11,	580,028		11,403,455		12,359,950		12,359,950		10,856,711
Other Taxes		(8,466)		477		-		-		-
Intergovernmental	4,	,984,258		5,366,978		-		3,029,817		-
Miscellaneous Revenue		-		-		821,079		821,079		802,509
Other Financing Sources		6,550		1,890		4,525,558		1,605,741		4,127,067
Total Revenues	\$ 16,	,563,725	\$	16,772,858	\$	17,706,587	\$	17,816,587	\$	15,786,287

			EXI	PENDITURES			
<b>Expenditures by Category</b>	20	016 Actual	2	2017 Actual	2018 OAB	2018 Revised	2019 OAB
Operating and Maintenance		18,534		15,559	20,000	20,000	20,000
Charges for Services		16,270,372		16,742,231	17,686,587	17,686,587	15,743,778
Grants & Contributions		413		14,461	-	110,251	-
Intergovernmental		45		-	-	-	-
Total Expenditures	\$	16,289,364	\$	16,772,252	\$ 17,706,587	\$ 17,816,838	\$ 15,763,778
Estimated Beginning Fund Balance		463,988	\$	738,349	\$ 738,956	\$ 738,956	\$ 738,705
Budgeted Changes to Fund Balance		274,361		607	-	(251)	22,509
Estimated Ending Fund Balance	\$	738,349	\$	738,956	\$ 738,956	\$ 738,705	\$ 761,214

There was no significant change to fund balance greater than 10% for Community Investment Fund.



### **DEBT – CERTIFICATE OF PARTICIPATION**

El Paso County does not have any debt, as defined by Colorado statutes. Currently, the County has no major capital projects in the Capital Fund. The Financial Road map shows ongoing capital expenditures, which include Information Technology hardware/software, Facilities Major Maintenance Plan, Video System upgrades, Community Services Department Parks Capital Projects, and Department of Public Works Capital Road and Bridge projects. EPC does not issue debt without voter approval as outlined in Tabor (section 54.1.1 of Budget Policy). EPC does have annual lease obligations, and are outlined below.

Certificate of Participation (COP): A financing instrument representing a share in a pledged revenue stream, usually lease payments made by the issuer (County) that are subject to annual appropriation. The Certificate entitles the holder to receive a share, or participation, in the lease payments relating to the acquisition or construction of specific equipment, land, or facilities. Interest payments are due June 1 and December 1. Principal payments are due December 1.

Following are the outstanding COP's for EPC:

During 2004, the County, through the El Paso County Facilities Corporation, issued \$6.97 million in Certificates of Participation, Series 2004, which were dated June 15, 2004. The 2004 certificates carry interest rates ranging from 3.00% to 4.60% and mature December 1, 2004, through December 1, 2018, for CUP.

During 2007, the County, through the El Paso County Facilities Corporation, issued \$77.8 million in Certificates of Participation, Series 2007A, which were dated March 15, 2007. The 2007A certificates carry interest rates ranging from 4.00% to 5.50% and mature December 1, 2007, through December 1, 2029 for Judicial Complex and parking structure. The 2007A Certificates were closed with the refunded of the 2018 Certificate.

During 2008, the County, through the El Paso County Facilities Corporation, issued \$2.5 million in Certificates of Participation, Series 2008, which were dated December 15, 2008. The 2008 certificates carry interest rates ranging from 4.00% to 6.50% and mature December 1, 2011 through December 1, 2029 for Department of Human Services.

During 2010, the County, through the El Paso County Facilities Corporation, issued \$55.93 million in Certificates of Participation, Series 2010, which were dated September 30, 2010. The 2010A was for \$47,545,000 and the Series 2010B was for \$8,380,000. The 2010A certificates carry interest rates ranging from 3.59% to 5.81% and mature December 1, 2017, through December 1, 2036. The 2010B certificates carry interest rates ranging from 2.25% to 5.00% and mature December 1, 2011 through December 1, 2016 for County Strategic Moves.

During 2011, the County, through the El Paso County Facilities Corporation, issued \$32.82 million Refunding Certificates of Participation series 2011A, which were dated July 20, 2011 and refund the Certificates of Participation Series 2002B. The 2011A certificates carry interest rates ranging from 2.75% to 5.25% and mature December 1, 2011 through December 1, 2027 for the Criminal Justice Center. The refunded Certificates Series 2002B will become due and payable, in accordance with their terms, until December 1, 2012 at which time all of the remaining 2002B Certificates shall mature or be redeemed at a redemption price.

During 2012, the County, through the El Paso County Facilities Corporation, issued \$12.01million in Certificates of Participation Series 2012, which were dated December 15, 2012. The Series 2012



Certificates carry interest rates ranging from 3.00% to 5.00% and mature December 21, 2023. This refinanced 2003 and Coroner equipment.

During 2016, the County, through the El Paso County Facilities Corporation, issued \$23.25 million in Certificates of Participation Series 2016, which were dated June 7, 2016. The Series 2016 Certificates carry interest rates ranging from 2.00% to 3.00%, and mature December 1, 2029. This refinanced 2007A.

During 2018, The County, through the El Paso County Facilities Corporation, issued \$28.38 million in Certificates of Participation Series 2018, which were dated May 10, 2018. The Series 2018 Certificates carry interest rates ranging from 4.00% to 5.00%, and mature December 1, 2029. This refinanced the remaining portion of the Series 2007A.

**Capital Lease Obligation:** An agreement that conveys the right to use property, plant, or equipment, usually for a stated period of time.

During 2014, the County entered into a lease agreement as lessee for financing the JDE System with Oracle America Inc. The lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of future minimum lease payments as of the inception date. The first payment on this capital lease was made in February 2015 with a final payment made February 2018.

During 2017, the County, through the El Paso county Facilities Corporation, entered into a Direct Loan Series 2017 Lease Purchase agreement in the amount of \$3,889,673 for various Fleet Equipment. The lease purchase will amortize over three years with principal amortizing semi-annually beginning December 1, 2017 with final payment due on June 1, 2020. The balance as of 2018 is \$3,239,672.

Capital Lease Obligation Schedule

	Hea	vy Fleet Equipment	
	Principal	Interest	Total
2019	1,271,210	30,949	1,302,159
2020	625,153	10,202	2,237,450
	1,896,362	41,151	3,539,609

# ANNUAL LEASE OBLIGATION SCHEDULES

	0	Total		3,058,713		3,057,063		3,046,313		3,043,050		3,041,250		3,046,150		3,043,950		3,042,750		3,039,750																			27,418,988
	Series 2011 - CJC	Interest	501,856	501,856	471,031	471,031	418,156	418,156	361,525	361,525	300,625	300,625	245,575	245,575	194,475	194,475	141,375	141,375	72,375	72,375																			5,413,988
	Ser	Principal		2,055,000		2,115,000		2,210,000		2,320,000		2,440,000		2,555,000		2,655,000		2,760,000		2,895,000																			22,005,000
ı		Total		3,277,281		3,275,952		3,277,261		3,272,328		3,275,544		3,276,571		3,275,409		3,277,059		3,277,753		3,280,425		3,274,887		3,281,328		3,274,182		3,279,810		3,276,701		3,280,041		3,274,456		6,665,134	62,372,124
	ic Moves	Federal Subsidy	(428,691)	(428,691)	(416,218)	(416,218)	(403,109)	(403,109)	(386,973)	(386,973)	(370,339)	(370,339)	(353,115)	(353,115)	(335,303)	(335,303)	(316,901)	(316,901)	(295,549)	(295,549)	(273,384)	(273,384)	(250,354)	(250,354)	(226,512)	(226,512)	(201,703)	(201,703)	(176,295)	(176,295)	(149,881)	(149,881)	(122,511)	(122,511)	(94,084)	(94,084)	(64,652)	(64,652)	(9,731,143)
2019-2036	Series 2010 - Strategic Moves	Total F		4,134,663		4,108,388		4,083,479		4,046,275		4,016,222		3,982,802		3,946,014		3,910,861		3,868,851		3,827,193		3,775,596		3,734,352		3,677,588		3,632,400		3,576,463		3,525,063		3,462,625		6,794,438	72,103,267
Schedule 2	Serie	Interest	1,224,832	1,224,832	1,189,194	1,189,194	1,151,739	1,151,739	1,105,637	1,105,637	1,058,111	1,058,111	1,008,901	1,008,901	958,007	958,007	905,430	905,430	844,425	844,425	781,096	781,096	715,298	715,298	647,176	647,176	576,294	576,294	503,700	503,700	428,231	428,231	350,031	350,031	268,813	268,813	184,719	184,719	27,803,267
Annual Lease Obligation Schedule 2019-2036		Principal		1,685,000		1,730,000		1,780,000		1,835,000		1,900,000		1,965,000		2,030,000		2,100,000		2,180,000		2,265,000		2,345,000		2,440,000		2,525,000		2,625,000		2,720,000		2,825,000		2,925,000		6,425,000	44,300,000
al Lease		Total		218,444		221,706		219,356		221,700		223,431		219,550		219,800		219,400		223,350		221,325		223,650															2,431,713
Annu	Series 2008 -DHS	Interest	54,222	54,222	50,853	50,853	47,178	47,178	43,350	43,350	39,216	39,216	34,775	34,775	29,900	29,900	24,700	24,700	19,175	19,175	13,163	13,163	6,825	6,825															726,713
	Serie	Principal		110,000		120,000		125,000		135,000		145,000		150,000		160,000		170,000		185,000		195,000		210,000															1,705,000
l			06/01/19	12/01/19	06/01/20	12/01/20	06/01/21	12/01/21	06/01/22	12/01/22	06/01/23	12/01/23	06/01/24	12/01/24	06/01/25	12/01/25	06/01/26	12/01/26	06/01/27	12/01/27	06/01/28	12/01/28	06/01/29	12/01/29	06/01/30	12/01/30	06/01/31	12/01/31	06/01/32	12/01/32	06/01/33	12/01/33	06/01/34	12/01/34	06/01/35	12/01/35	06/01/36	12/01/36	

~
~
ä
$\tilde{\sim}$
19-203
$\equiv$
201
CA
e
Œ
7
8
Ž
$\boldsymbol{z}$
Sche
2
~
ij
atic
gatic
ligation
bligatic
<b>Obligatic</b>
Opi
Opi
Opi
ease Obligatic
Opi
Opi
I Lease Ob
Opi
I Lease Ob

				mnuu	t rease obtigation Beneaute 201	Sunning	. mann	0007-1107					
		Series 2012	Series 2012 Refi of 2003 and COR	and COR	Series 2	Series 2016 Refi of 2007A	007A	Series 2018 - Judicial Complex/Parking	udicial Compl	ex/Parking		TOTAL	
		Principal	Interest	Total	Principal	Interest	Total	Principal	Interest	Total	Principal	Interest	Total
	06/01/19		147,000			233,875			664,025				
2019	12/01/19	12/01/19 1,115,000.00	147,000	1,409,000	1,409,000 1,765,000.00	233,875	2,232,750	2,060,000	664,025	3,388,050	8,790,000	4,794,237	13,584,237
	06/01/20		119,125			216,225			622,825				
2020	12/01/20	12/01/20 1,170,000.00	119,125	1,408,250	1,408,250 1,805,000.00	216,225	2,237,450	2,135,000	622,825	3,380,650	9,075,000	4,506,071	13,581,071
	06/01/21		89,875			198,175			580,125				
2021	12/01/21	1,225,000.00	89,875	1,404,750	50 1,840,000.00	198,175	2,236,350	2,220,000	580,125	3,380,250	9,400,000	4,164,280	13,564,280
	06/01/22		65,375			179,775			524,625				
2022	12/01/22	12/01/22 1,275,000.00	65,375	1,405,750	50 1,870,000.00	179,775	2,229,550	2,335,000	524,625	3,384,250	9,770,000	3,786,628	13,556,628
	06/01/23		33,500			161,075			466,250				
2023	12/01/23	12/01/23 1,340,000.00	33,500	1,407,000	1,915,000	161,075	2,237,150	2,450,000	466,250	3,382,500	10,190,000	3,376,875	13,566,875
	06/01/24				_	141,925			429,500				
2024	12/01/24				1,950,000	141,925	2,233,850	2,525,000	429,500	3,384,000	9,145,000	3,015,121	12,160,121
	06/01/25					122,425			366,375				
2025	12/01/25				1,990,000	122,425	2,234,850	2,655,000	366,375	3,387,750	9,490,000	2,671,759	12,161,759
	06/01/26					102,525			300,000				
2026	12/01/26				2,025,000	102,525	2,230,050	2,785,000	300,000	3,385,000	9,840,000	2,314,259	12,154,259
	06/01/27				_	82,275			230,375				
2027	12/01/27				2,070,000	82,275	2,234,550	2,920,000	230,375	3,380,750	10,250,000	1,906,153	12,156,153
	06/01/28					28,988			157,375				
2028	12/01/28				2,115,000	58,988	2,232,975	3,070,000	157,375	3,384,750	7,645,000	1,474,475	9,119,475
	06/01/29					32,550			80,625				
2029	12/01/29				2,170,000	32,550	2,235,100	3,225,000	80,625	3,386,250	7,950,000	1,169,887	9,119,887
	06/01/30												
2030	12/01/30										2,440,000	841,328	3,281,328
	06/01/31												
2031	12/01/31										2,525,000	749,182	3,274,182
	06/01/32	_											
2032	12/01/32										2,625,000	654,810	3,279,810
	06/01/33												
2033	12/01/33										2,720,000	556,701	3,276,701
	06/01/34												
2034	12/01/34										2,825,000	455,041	3,280,041
	06/01/35												
2035	12/01/35										2,925,000	349,456	3,274,456
	06/01/36												
2036	12/01/36	Ш									6,425,000	240,134	6,665,134
		6,125,000	909,750	7,034,750	21,515,000	3,059,625	24,574,625	28,380,000	8,844,200	37,224,200	124,030,000	37,026,399	161,056,399

Estimated Ending Fund Balance

### **SELF-INSURANCE FUND 12**

### **OVERVIEW**

El Paso County is essentially self-insured, The Self-Insurance Fund was established to account for the accumulation and allocation of costs associated with insurance claims and administration costs. This is an Internal Service Fund that accounts for the operations that provide services to other departments or agencies of the County, or to other governments, on a cost-reimbursement basis.

### **BUDGET SUMMARY**

#### **SELF-INSURANCE-FUND 12**

				REVENUES				
Revenues by Category	2	016 Actual		2017 Actual	2018 OAB	2	2018 Revised	2019 OAB
Sales Taxes		15,914,377		19,666,064	18,286,430		18,286,430	20,116,424
Other Taxes		(3)		(0)	-		-	-
Intergovernmental		118,027		114,253	100,000		100,000	-
Charges for Services		17,468,336		19,924,559	22,561,921		22,561,921	26,112,093
Miscellaneous Revenue		65,135		6,563	-		-	-
Other Financing Sources		2,193,895		601,010	85,000		85,000	85,000
Total Revenues	\$	35,759,768	\$	40,312,449	\$ 41,033,351	\$	41,033,351	\$ 46,313,517
			EX	<b>EXPENDITURES</b>				
<b>Expenditures by Category</b>	2	016 Actual		2017 Actual	2018 OAB	2	2018 Revised	2019 OAB
Personnel		21,155,348		24,387,159	25,750,844		27,786,554	31,058,490
Operating and Maintenance		9,225,352		9,830,803	9,808,550		9,770,288	10,306,500
Charges for Services		1,403,052		1,593,342	1,914,349		1,978,639	2,419,376
Grants & Contributions		1,548,501		2,548,326	1,817,409		1,792,409	1,835,600
Capital Outlay		-		-	-		-	-
Total Expenditures	\$	33,332,253	\$	38,359,631	\$ 39,291,152	\$	41,327,890	\$ 45,619,966
Estimated Beginning Fund Balance		10,275,010	\$	12,702,525	\$ 14,655,343	\$	14,655,343	\$ 14,360,804
Budgeted Changes to Fund Balance		2,427,515		1,952,818	1,742,199		(294,539)	693,551

Self Insurance fund balance is anticipated to increase by 4.8%. During 2018, the General Fund appropriated \$2 million from the Health Trust Benefits Contingency Reserve to the Self Insurance Fund to address increased medical claims and medical services. The 2019 Original Adopted Budget incorporates higher sales taxes and charges for services anticipating increased claim costs from 2018.

14,655,343

16,397,542

12,702,525

15,054,355

14,360,804

## **CONSERVATION TRUST FUND 15**

### **OVERVIEW**

Conservation Trust Funds are the portion of Lottery proceeds constitutionally mandated to be distributed to local governments, based on population, for acquiring and maintaining parks, open space and recreational facilities. Conservation Trust Funds are distributed quarterly on a per capita basis. This is a Special Revenue Fund that accounts for the proceeds of specific revenues other than for major capital projects that are legally restricted to expenditures for specified purposes.

### **BUDGET SUMMARY**

#### **CONSERVATION TRUST - FUND 15**

				REVENUES				
Revenues by Category	20	16 Actual		2017 Actual	2018 OAB	2	2018 Revised	2019 OAB
Intergovernmental		1,511,298		1,366,572	1,373,259		1,373,259	1,387,525
Miscellaneous Revenue		2,275		4,994	1,000		1,000	5,000
Total Revenues	\$	1,513,573	\$	1,371,566	\$ 1,374,259	\$	1,374,259	\$ 1,392,525
			EX	<b>EXPENDITURES</b>				
Expenditures by Category	20	16 Actual		2017 Actual	2018 OAB	2	2018 Revised	2019 OAB
Personnel		1,107,782		1,113,861	1,217,407		1,217,407	1,235,673
Operating and Maintenance		180,197		163,149	156,400		156,400	156,400
Charges for Services		1,702		452	452		452	452
Grants & Contributions		26,442		70,886	-		282,969	-
Capital Outlay		-		(747)	-		11,567	-
Total Expenditures	\$	1,316,124	\$	1,347,601	\$ 1,374,259	\$	1,668,795	\$ 1,392,525
Estimated Beginning Fund Balance		777,873	\$	975,322	\$ 999,287	\$	999,287	\$ 704,751
Budgeted Changes to Fund Balance		197,449		23,965	-		(294,536)	-
Estimated Ending Fund Balance	\$	975,322	\$	999,287	\$ 999,287	\$	704,751	\$ 704,751

There was no significant change to fund balance greater than 10% for Conservation Trust Fund.

## FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY

FTE INFORMATION										
	2016	2017	2018	2018 Revised	2019					
Total FTE Count	16	16	16		16					
TOTAL FTEs	16	16	16	-	16					

# **SCHOOLS TRUST FUND 19**

## **OVERVIEW**

The School Trust Fund is a Private Purpose Trust Fund which accounts for resources collected from developers of new subdivisions to provide for the purchase and development of additional parks and for distribution to school districts.

## **BUDGET SUMMARY**

#### **SCHOOLS TRUST - FUND 19**

			]	REVENUES				
Revenues by Category	2	2016 Actual		2017 Actual	2018 OAB	2	2018 Revised	2019 OAB
Intergovernmental		52,459		51,793	100,000		100,000	100,000
Total Revenues	\$	52,459	\$	51,793	\$ 100,000	\$	100,000	\$ 100,000
			EX	PENDITURES				
<b>Expenditures by Category</b>	2	2016 Actual		2017 Actual	2018 OAB	2	2018 Revised	2019 OAB
Grants & Contributions		78,823		32,706	100,000		100,000	100,000
<b>Total Expenditures</b>	\$	78,823	\$	32,706	\$ 100,000	\$	100,000	\$ 100,000
Estimated Beginning Fund Balance		246,557	\$	220,193	\$ 239,280	\$	239,280	\$ 239,280
Budgeted Changes to Fund Balance		(26,364)		19,087	-		-	-
Estimated Ending Fund Balance	\$	220,193	\$	239,280	\$ 239,280	\$	239,280	\$ 239,280

There was no significant change to fund balance greater than 10% for School Trust Fund.

# **HOUSEHOLD HAZARDOUS WASTE MANAGEMENT FUND 22**

### **OVERVIEW**

As part of the Community Services Department, The Household Hazardous Waste Management Fund has been established by the Board of County Commissioners to collect tipping fees at privately owned landfills within the County. The funds are appropriated for waste management and landfill diversion activities staff, and equipment necessary for proper hazardous waste disposal and recycling within the County. This is a restricted fund authorized by COLORADO REVISED STATUTES 30-20-115.

### **OPERATING INDICATORS**

OPERATING INDICATORS											
2015 Actual 2016 Actual 2017 Estimated 2018 Projected											
Household haz ardous w aste programs/days open	257	263	267	270	268						
Yard waste collection program s/days open	88	86	84	88	86						
Black Forest wildfire mitigation mulch programs/days open	154	148	150	152	150						

### **BUDGET SUMMARY**

#### HOUSEHOLD HAZARDOUS WAS TE MANAGEMENT - FUND 22

			F	REVENUES				
Revenues by Category	20	16 Actual	2	2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Charges for Services		1,157,249		1,193,414	1,065,167		1,065,167	1,100,581
Miscellaneous Revenue		53,585		50,727	49,500		49,500	33,000
Total Revenues	\$	1,210,834	\$	1,244,141	\$ 1,114,667	\$	1,114,667	\$ 1,133,581
			EXI	PENDITURES				
Expenditures by Category	20	16 Actual	2	2017 Actual	2018 OAB	2	018 Revised	2019 OAB
Personnel		408,610		423,298	436,126		449,240	468,837
Operating and Maintenance		564,530		628,728	558,408		758,627	622,846
Charges for Services		95,161		102,158	102,519		6,800	41,898
Intergovernmental		-		-	17,614		-	-
Capital Outlay		80,805		-	-		-	-
Total Expenditures	\$	1,149,106	\$	1,154,185	\$ 1,114,667	\$	1,214,667	\$ 1,133,581
Estimated Beginning Fund Balance		640,912	\$	702,640	\$ 792,596	\$	792,596	\$ 692,596
Budgeted Changes to Fund Balance		61,728		89,956	-		(100,000)	-
Estimated Ending Fund Balance	\$	702,640	\$	792,596	\$ 792,596	\$	692,596	\$ 692,596

There was no significant change to fund balance greater than 10% for House Hold Hazardous Waste Fund.



# FULL TIME EMPLOYEE POSITIONS (FTEs) SUMMARY

FTE INFORMATION										
	2016	2017	2018	2018 Revised	2019					
Total FTE Count	4	4	4	1	5					
TOTAL FTEs	4	4	4	1	5					





# **LOCAL IMPROVEMENT DISTRICTS FUND 74 & 75**

### **OVERVIEW**

The Local Improvement District Funds are Agency Funds that are custodial in nature and do not present results of operations or have a measurement focus. These funds are used to account for assets held by the County as an agent for individuals, private organizations, other governments, and/or other funds.

Rancho Colorado Agency Fund bonds were issued to finance infrastructure improvements such as roads, drainage facilities, and water/sanitation facilities.

**Falcon Vista Acquisition Fund** was established in 2008 and bonds were issued to finance acquisitions, construction, and installation of certain public improvement districts within Falcon Vista subdivision.

### **BUDGET SUMMARY**

#### RANCHO COLORADO LID - FUND 74

			R	REVENUES			
Revenues by Category	2016	Actual	2	017 Actual	2018 OAB	2018 Revised	2019 OAB
Miscellaneous Revenue		-		-	-	-	-
No Revenues		-		-	-	-	-
<b>Total Revenues</b>	\$	-	\$	-	\$ -	\$ -	\$ -
			EXP	PENDITURES			
<b>Expenditures by Category</b>	2016	Actual	2	017 Actual	2018 OAB	2018 Revised	2019 OAB
No Expenditures		-		-	-	-	-
Total Expenditures	\$	-	\$	-	\$ -	\$ -	\$ -
Estimated Beginning Fund Balance		89	\$	89	\$ 89	\$ 89	\$ 89
Budgeted Changes to Fund Balance		-		-	-	-	-
Estimated Ending Fund Balance	\$	89	\$	89	\$ 89	\$ 89	\$ 89

Fund 74 closed out in 2016.

# FALCON VISTA ACQUISITION LID - FUND 75

			R	EVENUES				
Revenues by Category	201	6 Actual	2	017 Actual	2018 OAB	2	2018 Revised	2019 OAB
Intergovernmental		159,163		179,632	138,500		138,500	178,000
Miscellaneous Revenue		837		1,379	1,500		1,500	2,000
Total Revenues	\$	160,000	\$	181,011	\$ 140,000	\$	140,000	\$ 180,000
			EXP	ENDITURES				
<b>Expenditures by Category</b>	201	6 Actual	2	017 Actual	2018 OAB	2	2018 Revised	2019 OAB
Charges for Services		2,827		3,134	5,000		5,000	5,000
Non-Operating Expense		181,193		152,030	135,000		135,000	175,000
Total Expenditures	\$	184,020	\$	155,165	\$ 140,000	\$	140,000	\$ 180,000
Estimated Beginning Fund Balance		132,591	\$	108,571	\$ 134,417	\$	134,417	\$ 134,417
Budgeted Changes to Fund Balance		(24,020)		25,846	-		-	-
Estimated Ending Fund Balance	\$	108,571	\$	134,417	\$ 134,417	\$	134,417	\$ 134,417

There was no significant change to fund balance greater than 10% for LIDS Fund 75.



# V. DEMOGRAPHIC & STATISTICAL SECTION

# **STAFFING**

FULL-TIME EQUI	VALENT POST	TIONS (FTE'S	)		
	2016	2017	2018		2019
Department/Division/Office	Authorized	Authorized	Authorized	2018 Adj +/-	Authorized
Elected Offices					
County Commissioners	5	5	5	-	5
County Assessor	53	53	53	-	53
County Clerk & Recorder - Operations	31	31	25	(1)	24
Motor Vehicle	82	85	90	-	90
Elections	10	10	10	-	10
Driver's Licenses	8	8	9	-	9
Recording	11	11	11	-	11
Clerk to the Board	3	3	3	-	3
County Coroner	22	23	25	1	26
County Sheriff - Operations	243	233	126	70	196
Detentions	354	340	452	(73)	379
Fountain Dispatch	-	12	12	-	12
Work Release	8	8	8	-	8
Gateway	5	4	4	1	5
Concealed Handgun Program	5	5	5	-	5
800 MHz	1	-	2	-	2
Reintegration and Recovery (Unres w/Benefits)	2	4	4	(1)	3
Restricted - PR Bond	1	-	-	-	-
Restricted - VALE/VOCA	2	2	3	-	3
Restricted - Co Responder Grant	-	-	-	1	1
Restricted - Public Safety Tax	192	192	192	(1)	191
Unrestricted General Fund - Frozen	12	-	-	-	-
Security	-	-	-	37	37
County Treasurer	19	19	19	-	19
Public - Trustee	6	6	6	(1)	5
County Attorney - General Fund	11	11	13	-	13
Department of Human Services	23	23	26	1	27
District Attorney - EPC Funded	207	212	213	6	219
Teller County Funded	4	4	4	-	4
Grant Funded	8	8	8	-	8
BoCC Administration	2	1	3	(1)	2
Interagency Relations	-	-	-	7	7
Human Resources & Risk Management Department	17	19	21	3	24
Planning and Community Development Department	25	27	29	-	29

FULL-TIME EQUIVAL	ENT POSITIONS	S (FTE'S), Con	tinued		
	2016	2017	2018		2019
Department/Division	Authorized	Authorized	Authorized	2018 Adj +/-	Authorized
Department of Human Services					
Human Services - General	492	511	544	48	592
Senior Services	1	1	1	(1)	-
Restricted - Detox	19	19	-	-	-
Financial Services Department					-
Budget	16	20	20	(6)	14
Finance	47	50	51	2	53
Employee Benefits/Medical Services	6	7	7	-	7
Contracts and Procurement	9	9	9	1	10
Public Information Office	9	11	11	(1)	10
Information Technology Department	75	74	73	4	77
Economic Development Department					-
Economic Development	6	6	6	-	6
Small Business Development Center	3	3	3	-	3
Facilities & Strategic Infrastructure Mgmt Department					-
Facilities	53	53	59	1	60
Parking	37	41	42	(37)	5
Fire and Flood Recovery	4	-	-	-	-
American Disabiltiy Act (ADA)	3	-	3	(1)	2
Community Services Department (CSD)					-
Parks and Community Resources	19	21	23	1	24
Parks Special Events - Fair	2	2	2	-	2
Environmental Services	5	5	5	-	5
Justice Services/Community Corrections	2	2	3	-	3
Criminal Justice Planner			1	-	1
PR Bond Program	-	1	8	1	9
CSU Extension	3	3	3	(3)	-
Veterans Services	7	7	7	-	7
Parks - Restricted Conservation Trust	16	16	16	-	16
Household Hazardous Waste	4	4	4	1	5
Departmenty of Public Works (DPW)					-
Fleet Services	33	34	34	2	36
Road and Bridge	172	181	194	18	212
Office of Emergency Management (OEM)	7	7	9	1	10
Other					-
Health and Environment	138	142	148	10	158
Pikes Peak Workforce Center	51	52	48	1	49
Pension Trust/Retirement	2	2	3	-	3
TOTAL FTE's	2,613	2,643	2,718	91	2,809

Department FTE additions totaled 218: however moves between departments and reductions totaling 127 also occurred making the overall FTE increase 91 as identified in the table above. The major additions are as follows:



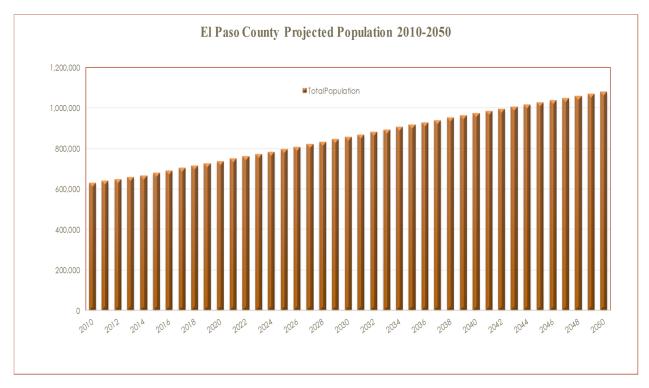
- District Attorney had an increase of 6 FTE's for additional personnel
- Department of Human Services had an increase of 48 FTE's for additional child welfare caseworkers and Core Services program administration personnel
- Road & Bridge had an increase of 18 FTE's for Highway, Signal Techs, Inspectors, Safety, and Engineering
- Health & Environment had an increase of 10 FTE's

# STATISTICAL INFORMATION

El Paso County Demographic and Economic Indicat	ors
Median Household Income (in 2017 dollars)	\$62,535
Median Value of Owner - Occupied Housing Units 2013-2017	\$238,200
Households 2013-2017	249,745
High School Graduate or Higher, percent of age 25+2013-2017	93.7%
Bachelor's Degree or Higher, percent of age 25+2013-2017	37.3%
Total Employer Establishments 2016	17,097
Total Employment 2016	235,480
Mean Travel Time to Work (minutes) age 16+2013-2017	23.0
Source: United States Census Bureau	

# El Paso County Demographics

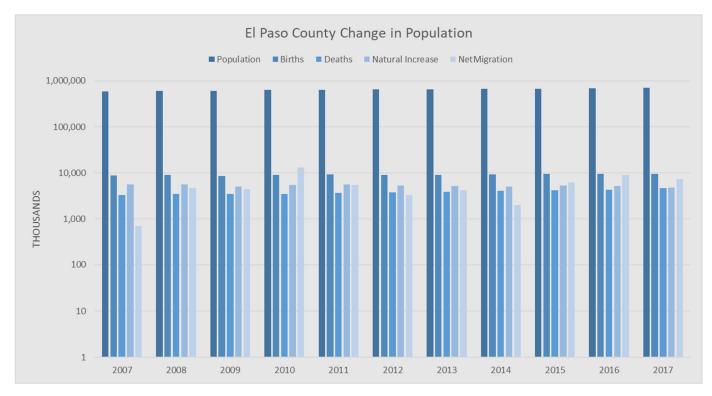
Race	2016	2017	2018
American Indian non Hispanic	8,105	8,248	8,392
Asian non Hispanic	28,586	29,771	31,000
Black non Hispanic	44,367	45,280	46,214
Hispanic	113,856	117,748	121,764
White non Hispanic	489,665	493,921	498,215
Total	684,579	694,967	705,585



Source: Colorado Department of Local Affairs

El Paso County - Labor Force Participation by Age 2012-2019

Age	2012	2013	2014	2015	2016	2017	2018	2019
16 to 19	15,364	14,954	14,583	14,096	14,074	14,064	14,129	14,272
20 to 24	29,171	31,192	33,970	35,534	36,745	36,905	36,623	36,415
25 to 34	63,260	64,230	65,230	66,272	67,492	69,683	72,562	75,779
35 to 44	62,065	61,799	62,088	62,595	63,006	64,038	65,328	66,441
45 to 54	76,208	74,948	73,936	72,415	71,267	69,770	68,005	66,327
55 to 64	50,485	52,214	54,179	56,384	58,293	59,982	59,982	62,552
65 and over	13,091	14,306	15,479	16,711	17,964	19,110	19,110	21,636



Source: Colorado Department of Local Affairs

El Paso County and Municipalities Population 2010-2017								
Area Name	2010	2011	2012	2013	2014	2015	2016	2017
COLORADO STATE	5,050,332	5,119,182	5,189,861	5,266,317	5,345,680	5,444,871	5,534,240	5,609,445
EL PASO COUNTY	627,232	638,272	646,934	656,285	663,443	674,993	689,082	701,283
Calhan	780	798	804	807	807	811	822	829
Colorado Springs	420,714	427,863	433,580	438,468	442,940	450,587	460,018	467,108
Fountain	25,888	26,568	26,886	27,717	28,188	28,685	29,275	29,752
Green Mtn. Falls (Part)	780	800	807	815	818	823	842	862
Manitou Springs	5,001	5,132	5,205	5,280	5,273	5,371	5,424	5,554
Monument	5,541	5,693	5,779	5,871	5,956	6,077	6,222	6,378
Palmer Lake	2,423	2,487	2,522	2,560	2,594	2,643	2,702	2,767
Ramah	123	125	126	127	127	127	128	129
Unincorp. Area	165,982	168,806	171,225	174,640	176,740	179,869	183,649	187,904



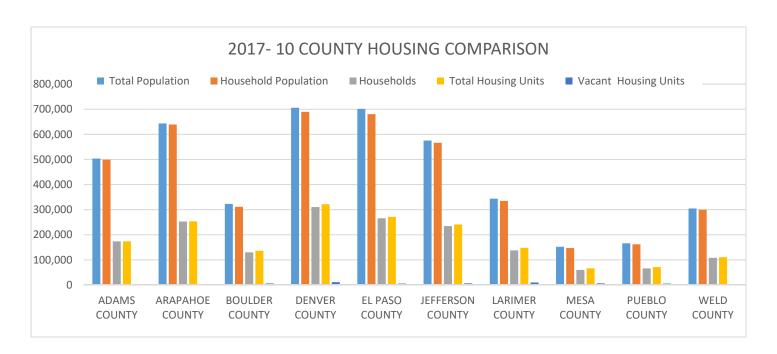
El Paso County 2013-2017 Median Household Income							
Subject	Households Estimate	Families Estimate	Married-couple families	Nonfamily households Estimate			
Total	249,745	171,919	134,015	77,826			
Less than \$10,000	5.0%	3.2%	0.9%	10.2%			
\$10,000 to \$14,999	3.7%	2.0%	0.9%	7.8%			
\$15,000 to \$24,999	8.1%	5.3%	3.4%	14.9%			
\$25,000 to \$34,999	9.2%	7.3%	5.6%	13.7%			
\$35,000 to \$49,999	13.1%	11.7%	10.0%	17.2%			
\$50,000 to \$74,999	19.6%	20.1%	20.1%	18.2%			
\$75,000 to \$99,999	13.4%	15.3%	16.9%	7.8%			
\$100,000 to \$149,999	16.1%	19.7%	23.4%	7.0%			
\$150,000 to \$199,999	6.6%	8.5%	10.3%	1.8%			
\$200,000 or more	5.2%	6.8%	8.5%	1.4%			
Median income (dollars)	62,535	75,646	87,648	37,046			

Source: U.S. Census Bureau, 2013-2017 American Community Survey 5- Year Estimates



Source: US Bureau of Labor Statistics. Federal Resource Economic Data (FRED)

Historical Unemployment Rate in El Paso County

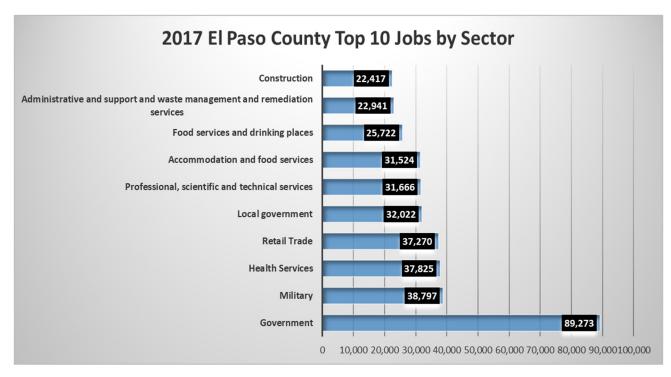




El Paso County-Municipalities 2017

Place	Total Population	Household Population	Total Housing Units	Occupied Housing Units	Vacant Housing Units
Calhan	829	829	352	329	23
Colorado Springs	467,108	456,688	191,062	187,444	3,618
Fountain	29,752	29,752	10,272	10,042	230
Green Mtn. Falls					
(Part)	862	838	588	420	168
Manitou Springs	5,554	5,521	2,964	2,788	176
Monument	6,378	6,378	2,069	2,069	0
Palmer Lake	2,767	2,764	1,175	1,092	83
Ramah	129	129	68	59	9
Unincorp. Area	187,904	177,360	62,633	61,612	1,021

Source: Colorado Departmetn of Local Affairs





# VI. GLOSSARY SECTION



### **GLOSSARY**

A

**Abatement:** A term referring to the refund of previously paid property taxes due to over valuation of property.

**Accounting Period:** A period at the end of which and for which financial statements are prepared (typically a month or a year).

**Accrual Basis:** The basis of accounting under which revenues are recorded when earned and expenditures are recorded as soon as they result in liabilities for benefits received, notwithstanding that the receipt of revenue or the payment of the expenditure may take place, in whole or in part, in another accounting period.

Accrual: An accounting method that reports income when earned and expenses when incurred.

Activity: A specific service performed by one or more units of government.

**Actual** - Actual refers to the expenditures and/or revenues that are actually realized; as opposed to those that are forecasted or budgeted.

Ad Valorem: According to value.

**Adopted Budget**: Refers to the budget amounts originally approved by the Board of County Commissioners at the beginning of the budget year and the budget document, which consolidates all beginning-of-the-year operating appropriations.

**Agency:** A governmental or quasi-governmental unit which provides services to residents of the county but is not part of the county government, per se. An agency may be linked to county government by an intergovernmental agreement or may be formed pursuant to an intergovernmental agreement.

**Agenda Item (BoCC)** – Any item scheduled to be reviewed/approved by the BoCC at a scheduled meeting.

**Allocations:** A part of a lump-sum appropriation which is designated for expenditure by specific organization units and/or for special purposes, activities or objects.

**Amended Budget:** Budget which includes changes to the Adopted Budget that are approved by the Board of County Commissioners and transfers within the authority of management.

**Appropriated Reserves:** The amount of fund balance used to supplement revenues required to fund appropriated expenditures.

**Appropriated Budget:** The expenditure authority created by the Appropriation Ordinance and related estimated revenues. The Appropriated Budget would include all reserves, transfers, allocations, and other legally authorized legislative changes.

**Appropriation:** The legal authorization granted by the Board of County Commissioners which allows the departments, offices and agencies of the county to make expenditures and to incur obligations for specific purposes. An appropriation is usually limited in amount and as to the time when it may be expended.

**Appropriation Resolution:** The appropriation resolution is the means whereby the Board of County Commissioners enacts the appropriation, making it legal. The act of adopting the budget does not include legal authority to spend. In order to spend an appropriation resolution must also be approved outlining the expenditures proposed in the adopted budget.



**Assess:** To establish an official property value for taxation.

**Assessed Valuation:** A valuation set upon real estate and/or other property as a basis for levying taxes.

**Asset:** A resource owned or controlled by the county, which has monetary value. An asset is either current or fixed. A current asset is typically consumed within one year, such as cash, accounts receivable, and inventories. A fixed asset provides benefit for more than one year, such as equipment, buildings, and open space properties.

**Audit:** A methodical examination conducted by a private accounting firm, of the utilization of the county's resources. An audit tests the accounting system to determine the extent to which internal accounting controls are both available and being used. The audit concludes with a written report of findings called the Auditor's Opinion.

**Authorized Position:** A position (job, FTE) authorized by the Board of County Commissioners as part of the annual adopted budget.

В

**Balanced Budget:** A budget where current operating expenditures do not exceed current operating revenues plus unreserved and available fund balance for each individual fund subject to appropriation. Per state statute, the county is required to adopt a balanced budget each year.

**Base Budget:** An estimate of funding to continue existing programs at current levels of service prepared by each department or office during the budget development process.

**Basis of Accounting:** A term used to refer to when revenues, expenditures, and transfers (and the related assets and liabilities) are recognized in the accounts and reported in the financial statements.

**Benchmarking:** Comparing desired performance and results against a relative standard.

**Board of County Commissioners (BoCC):** the board is composed of a five-member group of publicly elected officials. They are the main policy makers and financial stewards of the county.

**Budget:** An annual policy document, financial plan, operations guide, and communications device, containing estimated revenues and expenditures. The budget, once adopted by the Board of County Commissioners, is the legal basis for expenditures in the budget year.

**Budget Calendar:** A timetable showing when particular tasks must be completed in order for the Board of County Commissioners to adopt the annual budget before the beginning of the next fiscal year.

**Budget Development Process:** The annual cycle in which the county prepares the annual budget for adoption.

**Budget Message:** Written overview of the budget addressed to the Board of County Commissioners. The budget message contains an explanation of principal budget items, significant changes from the previous fiscal year, summaries of major issues impacting the budget, and challenges facing the county.

**Budgetary Basis:** The basis of accounting used to estimate financing sources and uses in the budget. This generally takes one of three forms: generally accepted accounting principles (GAAP), cash, or modified accrual.



**Budgetary Control:** The control or management of a government in accordance with an approved budget to monitor and control expenditures within the limitations of approved appropriations and available revenues.

 $\mathbf{C}$ 

**Capital Budget:** A plan of proposed capital expenditures for buildings, drainage, parks, streets, trails, etc. and their funding sources. The capital budget is enacted as part of the county's annual budget. Remaining project balances are carried over into future years, if needed, until project completion.

**Capital Expenditures:** Expenditures resulting in the acquisition of or addition to the county's fixed asset inventory.

**Capital Lease**: An agreement that conveys the right to use property, plant, or equipment, usually for a stated period of time.

Capital Outlay: Those purchases of \$5,000 or more, which become a new fixed asset of the county.

Capital Project: A major capital construction project, such as those related to buildings, drainage, streets, trails, etc., included in the CIP or Road & Bridge Fund. Capital projects tend to have significant costs and have useful lives of many years.

Certificate of Participation (COP): A financing instrument representing a share in a pledged revenue stream, usually lease payments made by the issuer (County) that are subject to annual appropriation. The certificate entitles the holder to receive a share, or participation, in the lease payments relating to the acquisition or construction of specific equipment, land, or facilities.

**Committed Fund Balance:** Amount that can be used for specific purposes determined by formal action of the Board of County Commissioners. Commitments may be established, modified, or rescinded, only through resolutions approved by the BoCC.

Community Development Block Grant (CDBG): A U.S. Department of Housing and Urban Development grant program. The program was first enacted in 1974 to provide funds to state and local agencies to support housing, economic development, health and human services, and planning and administration.

**Community Investment Project Fund (CIP):** A fund created to account for the revenues and expenditures related to capital projects. Also referred to the Capital Fund.

Community Services Block Grant (CSBG): A U.S. Department of Health and Human Services grant program. The program was first enacted in 1981 to provide funds to state and local agencies to support efforts that reduce poverty, revitalize low-income communities, and lead to self-sufficiency among low-income families and individuals.

Comprehensive Annual Financial Report (CAFR): An annual financial report issued by state and local governments. The CAFR has three parts: an introductory section, a financial section, and a statistical section. CAFR requirements are largely shaped by the Governmental Accounting Standards Board (GASB), which is the authoritative source for governmental Generally Accepted Accounting Principles (GAAP).

**Contingency:** A possible future event or condition arising from causes unknown or at present indeterminable.

Charges for Services Expenditures: Charges for services include various contracted services (professional consulting, auditing, advertising, legal, and printing, security, delivery, vehicle repair and maintenance, and building rental).

Charges for Services Revenue: A revenue category comprised of revenue generated from services the county provides to residents and other entities. Services that are charged for include motor vehicle registrations, document recording, and insurance, Sheriff Academy, County Fair, Coroner Autopsies, and District Attorney Services.

**Colorado Local Government Budget Law:** In preparing an annual budget, all Colorado counties must follow the provisions of Title 29, Article 1, Part 1 of the Colorado Revised Statutes, which defines the legal requirements for budget format, content, and cover; budget hearing and adoption; appropriation resolution/ordinance; filing the budget; and changing the budget.

**Contingency:** An appropriation of funds to cover unforeseen events or emergencies that may occur during the year. TABOR requires this fund to have an amount equal to three percent of non-Federal expenditures.

**Cost Allocation Plan:** Identification, accumulation and distribution of costs relative to the provision of those services, along with the methods used.

**Cost Center:** A responsibility center within the government organization.

D

**Debt:** An obligation resulting from the borrowing of money or from the purchase of goods and services. A government's debts can include bonds, leases, and notes. Debt instruments are used to finance projects with high capital costs and long useful lives.

**Deficit:** The excess of expenditures and other financing uses over revenues and other financing sources during an accounting period.

**Department:** An organizational unit within the county government that is under the direction of non-elected county management staff.

**Depreciation:** A financial mechanism to allocate the cost of a capital item over its service life. A decrease in an asset's value due to wear and tear, decay, or decline in price. Through this process, the entire cost on an asset is ultimately charged off as an expense over its service life.

**Designated Fund Balance (Reserves):** Portions of fund balance that are set aside for a specific purpose and which are, therefore, not available for general appropriation (except for that specific purpose).

 $\mathbf{E}$ 

**Earmarked Funds:** Funds dedicated for a specific program or purpose, such as state or federal grants earmarked for particular types of projects or programs.

**Elected Official:** An official elected by El Paso County voters to manage an elected county office.

**Emergency:** An emergency is defined as 1) an act of God, 2) public enemy, or 3) something which could not have been reasonably foreseen at the time of the adoption in the budget. For the purpose of TABOR, this is further restricted to exclude economic conditions, or revenue shortfalls.



**Encumbrance:** Obligations in the form of purchase orders, contracts or salary commitments which are chargeable to an appropriation and for which a part of the appropriation is reserved. They cease to be encumbrances when paid or when the actual liability is set up.

**Expenditure:** A decrease in net financial resources due to payments made by the county for goods or services, such as personnel, supplies, and equipment.

F

**Fiduciary Fund:** A fund consisting of resources received and held by the county as trustee or as an agent for other governmental units, private organizations, or individuals, to be expended or invested in accordance with the conditions of the trust.

**Fiscal Year:** A period of any 12 consecutive months to which the budget applies. El Paso County's fiscal year is January 1 through December 31.

**Fixed Asset:** As required by the State of Colorado, all items that are in use more than one year and valued at a level approved by a local government (at El Paso County the amount is \$5,000) should be recorded as a fixed asset of the entity.

**Full Time Equivalent (FTE):** Numeric equivalent of one person occupying one employment position for one year (equivalent of 2,080 hours or 52 forty-hour weeks).

**Full Time Employee (FTE):** In EPC, only Full Time benefit eligible positions are considered FTE's. No part-time or temporary are part of this count.

**Fund:** An independent fiscal and accounting entity with a self-balancing set of accounts recording cash and/or other resources together with all related liabilities, obligations, reserves and equities, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

**Fund Balance:** The excess of assets over liabilities. Fund balance is accumulated when revenues exceed expenditures and is decreased when revenues are less than expenditures.

**Fund Type**: Any one of seven categories into which all funds are classified in governmental accounting. The seven fund types are general, special revenue, debt service, capital projects, enterprise, internal service, and trust and agency.

 $\mathbf{G}$ 

**General Fund:** A fund used to account for all transactions of a governmental unit which are not accounted for in another fund. The General Fund is used to account for the ordinary operations of a governmental unit which are financed from taxes and other general revenues.

Generally Accepted Accounting Principles (GAAP): Uniform minimum standards and guidelines for financial accounting and reporting. GAAP encompasses the conventions, rules, and procedures necessary to define accepted accounting practice at a particular time.

Governmental Accounting Standards Board (GASB): Is the source of generally accepted accounting principles (GAAP) used by state and local governments in the United States.

Government Finance Officers Association (GFOA): Professional association of state, provincial and local finance officers in the United States and Canada.



**Governmental Funds**: Funds generally used to account for tax-supported activities. Examples of governmental funds are the General Fund and Capital Projects Fund.

Governmental Services Expenditures: Governmental services include grants made to other institutions, economic incentives, and sales tax share back payments to cities.

**Grant:** A contribution of assets (usually cash) by one government unit or other organization to another. The contribution is usually made to aid in the support of a specific function (for example, education), but it is sometimes also for general purposes.

Н

**Highway User Tax Fund (HUTF):** The major source of state revenue for CDOT is the Highway Users Tax Fund (HUTF). Almost three-fourths of the HUTF is funded through Colorado's motor fuel tax, which is 22 cents per gallon of gasoline and 20.5 cents per gallon of diesel fuel. The remaining funding is collected through motor vehicle registration fees, surcharges, license fees, and traffic citation fines. Under the HUTF state law, transportation revenue is split between CDOT, counties, and cities.

I

**Inflation:** As defined by Colorado TABOR, it is the percentage change in the Denver/Boulder Bureau of Labor Statistics' consumer price index for all items, all urban consumers, or its successor index.

**Infrastructure:** Public domain fixed assets such as roads, bridges, curbs and gutters, streets and sidewalks, drainage systems, lighting systems, and similar assets that are immovable.

**Intergovernmental Agreement (IGA):** A signed agreement between two or more governmental units, and approved by their governing bodies, that provides for the exchange of goods or services between the governments.

**Intergovernmental Revenue:** A revenue category comprised of intergovernmental and grant funds received from federal and state governments and other jurisdictions for designated purposes.

**Intergovernmental Expenditures:** Grants, entitlements and cost reimbursements from the county to other local governments, entities, authorities, or organizations.

**Investments:** Securities and real estate purchased and held for the production of income in the form of interest, dividends, rentals or lease payments.

L

**Lease-Purchase Agreements:** Contractual agreements which are termed "leases," but which in substance amount to purchase contracts for equipment, land or buildings.

**Level of Service:** Used generally to define existing or current services, programs, activities and/or facilities provided by a government to its citizens. Level of service in any given department or office may be increased, decreased, or remain constant, depending upon needs, alternatives, productivity, and available resources. To continue a given level of service into future years assumes that objectives, goals, quantity and quality of the service will remain unchanged.

**Levy:** To impose taxes, special assessments, or user fees for the support of governmental activities (verb). The total amount of taxes, special assessments, or user fees imposed by a government (noun).



**Liability:** A debt or other legal obligation arising out of a transaction in the past which must be liquidated, renewed, or refunded at some future date.

**Local Growth:** A TABOR definition for a non-school district where a net percentage change in actual value of all real property in a district from construction of taxable real property improvements, minus destruction of similar improvements and additions to, minus deletions from taxable real property. This is also referred to as net new construction.

#### M

**Mandated Services:** Services that the state or federal governments require the county to perform for which no revenue or partial revenue is provided to the county.

Maintenance of Effort (MOE): A requirement placed on many federally funded grant programs to demonstrate that the level of state and local funding remains constant from year to year.

**Memorandum of Understanding (MOU):** Bilateral or multilateral agreement between two or more parties.

**Mill Levy:** The rate of property taxation. A mill is one-tenth of a cent (\$.001). A mill levy is expressed as one dollar per one thousand dollars of assessed valuation.

**Miscellaneous Revenue:** A revenue category comprised of items that do not easily fit into one of the other defined revenue categories. Miscellaneous revenue includes insurance recovery of losses, bank charges, contributions and donations, rents received for use of county buildings, telecomm reimbursements, gain/loss on sale of investments, and proceeds from sale of assets.

#### Ν

**Net Property Tax:** The gross amount of property tax minus the budgeted non-collection amount. The anticipated received amount is the working amount of property tax revenue used in the budgeting process.

**Net Working Capital:** Current assets less current liabilities.

**Nonspendable Fund Balance:** Amounts that cannot be spent either because they are in nonspendable from or because they are legally or contractually required to be maintained intact.

0

**Object Account:** As used in expenditure classification, this term applies to the article purchased or the service obtained (as distinguished from the results obtained from expenditures).

Office: Offices are generally managed by elected county officials.

**Operations & Maintenance (O&M) Expenditures:** O&M expenditures include utility expenses (gas, electricity, water, and telephone), operating and office supplies, employee training and education, computers and software licensing, and minor equipment.

**Operating Budget:** Budget that accounts for the costs of carrying on activities that do not meet the criteria for capitalization.

**Operating Capital:** Vehicle, equipment or furniture costing more than \$5,000 with a life of more than one year.

**Other Financing Sources:** Financial resource increases not typically classified as revenues in compliance with GAAP to avoid the distortion of revenue trends, but are other resources used to fund



government purchases and services. Resources such as the issuance of debt, lease proceeds, interfund transfers, and proceeds from the sale of assets, insurance proceeds and payments on demand bonds reported as fund liabilities are coded to a separate area of the financial statements.

**Other Financing Uses:** Financial outlays not typically classified as expenditures for GAAP purposes, but represent decreases in current financial resources to fund certain activities such as issuance discounts on long-term debt, refunding transactions, interfund transfers and the reclassification so demand bonds as a fund liability. These transactions are reported on a separate area of the financial statements to avoid distorting expenditure trends.

P

**Personnel Expenditures:** One of six major categories of expenditures used in the El Paso County budgetary system. Personnel expenditures include all salaries and benefit costs for full-time, part-time, and temporary employees of the county.

**Program:** Specific (or like group) activities or organizational units directed at attaining specific purposes or objectives.

**Program Based Budget:** A budget wherein expenditures are based primarily on programs of work and secondarily on character and object.

**Property Tax:** An annual tax levied on all real and personal property, based on assessed valuation and the mill levy, in compliance with state and local statutes. An El Paso County resident's total property taxes paid are comprised of county, municipal, school district, and other special district portions.

**Proposed Budget:** A budget recommended by the Financial and Administrative Officer (the Budget Officer) to the Board of County Commissioners.

**Public Hearing:** A meeting to which El Paso County residents are invited for purposes of providing input and comments.

R

**Reimbursement:** Cash or other assets received as a repayment of the cost of work or services performed or of other expenditures made for or on behalf of another governmental unit or department or for an individual, firm or corporation.

**Requested Budget**: A budget submitted by each department or office which identifies needs or desires for the following year.

**Reserves:** An unappropriated source of funding that can be utilized to meet unexpected budgetary needs.

**Resolution:** A special or temporary order of the Board of County Commissioners usually requiring more legal formality than an ordinance or statute.

**Restricted Fund Balance:** Amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.

**Revenue:** An item or source of income, such as income from taxes, fees, grants, and interest earnings.

 $\mathbf{S}$ 

Sales Tax: A tax based on the sales price of retail goods and services. The buyer pays the tax at the time of the sale, and the outlet remits it to the state or other taxing authority. Total sales tax paid by a buyer

represents shares that are remitted to the State of Colorado, the county, any applicable municipality, and other special districts.

**Special District (Use tax):** An independent unit of local government organized to perform a single or related number of governmental functions. Special districts usually have the power to incur debt and to levy taxes. Special districts include recreation districts, fire protection districts, local improvement districts, water and sanitation districts, etc.

**Special Revenue Fund (SRF):** A fund used to account for the proceeds of specific revenue sources that are legally restricted to expenditure for specified purposes.

**Specific Ownership Taxes:** Specific ownership tax is a property or ad valorem tax levied in addition to sales (or use) taxes on a motor vehicle and is paid annually when a vehicle is registered within the county.

T

**Taxes:** Compulsory charges levied by a government for the purpose of financing services performed for the common benefit.

**Taxpayer Bill of Rights (TABOR):** An amendment to the Colorado Constitution that establishes limits on revenue growth for State political subdivisions.

**Transfers:** 1) Interfund transfers: are internal transactions only and do not represent actual outflow from the county. They represent one fund sending cash to another fund. Interfund transfers done without regard to repayment or an equivalent exchange of value. 2) Interdepartmental Transfers: are transfers between departments. If within the same fund, they are intrafund transfers and eliminated for financial reporting, but not budgetary reporting.

U

**Unassigned Fund Balance:** Amounts that are available for any purpose; these amounts are reported only in the General Fund.

**Unincorporated El Paso County:** Those portions of the county that are not part of any incorporated municipality.

Unrestricted Fund Balance: Total of committed, assigned, and unassigned balances

 $\mathbf{W}$ 

**Working Capital:** Also known as net working capital, is a financial measurement that shows the operating liquidity available to a business. It is calculated as current assets minus current liabilities.

X

Y

 $\mathbf{Z}$ 



### VII. APPENDIX SECTION

#### APPENDIX A

#### **BUDGET POLICY**

Document:	Title:	BoCC Approval:
AFS-2016-P01	Budget Process Policy	June 28, 2016
Effective Date:	Reviewed By:	Reassessment:
	Sherri Cassidy, County Controller	
June 28, 2016	Lori Cleaton, Budget Manager	Annually
	Nikki Simmons, Finance Manager	
Standard:	Approved By:	<u>Administration</u>
Local Government		Approval:
Budget Law of Colorado	Nicola Sapp, Chief Financial and Administrative Officer	June 13, 2016
Revised Statutes (C.R.S.		
§29-1-101 through 115)		

Mandate:

The El Paso County Board of County Commissioners (BoCC) has the authority and responsibility to adopt and oversee implementation of a budget approving the use of public funds for the operation of all County functions. In preparing its budget, El Paso County (EPC) follows the provisions of the Local Government Budget Law of Colorado and all budgets are adopted on a basis consistent with U.S. Generally Accepted Accounting Principles (GAAP). The State law requires the adoption of an annual budget by all Colorado counties. Colorado state law (C.R.S Title 29) specifies requirements that must be followed in budgeting.

Purpose:

This policy replaces budgetary and financial related resolutions, 05-345, 09-453, and 15-513, and is designed to provide the public, BoCC, appointed and elected officials and department directors with an understanding of the EPC Annual Budget Process and the associated governing statutes and regulations.

Scope:

All EPC employees, officials, and agents are required to adhere to all statutory requirements and use this policy when administering the annual budget process. EPC functions on a calendar year (CY) for its financial reporting which begins January 1st and ends December 31st. Additionally EPC receives other sources of funds, which operate on varying fiscal years (FY). For example, the state of Colorado's FY is July 1st to June 30<sup>th</sup> and the Federal FY is October 1<sup>st</sup> to September 30<sup>th</sup>. This must be taken into account when determining the EPC budget.

Responsibilities: Per C.R.S 29-1-104, the BoCC is required to designate or appoint a person to prepare the budget and submit it to the BoCC. This person is designated as the "Budget Officer". The Preliminary Balanced Budget (PBB) must be presented to the BoCC no later than October 15th of each year by the Budget Officer for EPC. The Budget Officer will work with all elected and appointed officials and department heads on behalf of the BoCC to prepare the proposed budget.

- 1.0 <u>Statutory Deadlines and Requirements</u> EPC must follow the requirements of the "Local Government Budget Law of Colorado," Title 29, Article 1, Part 1 (Appendix C). Additional statutory deadlines for the submittal of the entire budget are due by January 31<sup>st</sup> of the budget year to the state of Colorado (please refer to Appendix D from the Colorado Department of Local Affairs (DOLA) for specific deadline dates).
- 2.0 <u>Adoption of the Original Adopted Budget (OAB)</u> In order to be in compliance with the deadlines and requirements, EPC's Budget Policy uses the following basic parameters.
  - 2.1 The proposed budget must be balanced. Specifically, no budget shall provide for expenditures in excess of available revenues and beginning fund balances.
  - 2.2 The budget must be separated into funds. The expenditure data must show the objects of expenditure and anticipated revenue data must show its different sources.
  - 2.3 The budget must show a beginning fund balance, anticipated revenue, expenditures and ending fund balance.
  - 2.4 The Budget Officer must present a Preliminary Balanced Budget (PBB) to the BoCC by October 15<sup>th</sup>.
  - 2.5 A notice of Budget must be published.
  - 2.6 Any elector of EPC has the right to file or register a protest with the BoCC prior to the time of the adoption of the budget.
  - 2.7 The BoCC must adopt the OAB by December 15<sup>th</sup> prior to the certification of levies for EPC.
    - 2.7.1 The Budget Resolution is the *Resolution to Adopt* the OAB. It must summarize the budget by fund and expenditures and the appropriation must not exceed revenues plus available fund balances.
    - 2.7.2 The *Mill Levy Resolution* certifies the mill levy after the *Resolution to Adopt* has been approved.
    - 2.7.3 The *Transfer Resolution* authorizes the Treasurer to make transfers between funds.
  - 2.8 The OAB with additional documentation as mandated must be submitted to DOLA by January 31<sup>st</sup>.
- 3.0 <u>Supplemental Changes to the Original Adopted Budget (OAB and Base Budget)</u> All annual appropriations lapse at the end of the fiscal year.
  - 3.1 EPC can only budget one year at a time and cannot obligate future years; therefore, unexpended funds currently obligated under a project or encumbrance in the current year must be reappropriated into the next budget year via a resolution approved by the BoCC.
  - 3.2 Adjustments to the OAB may occur throughout the calendar year and shortly into the subsequent calendar year to account for revenues received in excess of the budget and to authorize expenditure of additional funds. Whenever EPC receives unanticipated

- revenues or revenues not assured at the time of the adoption of the budget and those revenues need to be expended, a supplemental budget appropriation shall be enacted to authorize the expenditure of these unanticipated funds.
- 4.0 <u>Budgetary Fiscal Structure</u> the budgetary fiscal structure is established in compliance with GAAP and the Governmental Accounting Standards Board (GASB), which define the fund accounting structure and how to classify governmental activity.
  - 4.1 Fund Accounting EPC uses fund accounting to ensure compliance with finance-related legal requirements. Fund accounting is used as a control device to segregate financial resources and ensure segregated resources are only used for their intended purposes. There are three (3) fund types; governmental, proprietary, and fiduciary.
    - 4.1.1 Governmental Funds Are used to account for tax-supported activities. There are five (5) different types of governmental funds: the General Fund, special revenue funds, debt services funds, capital projects funds, and permanent funds. The County currently has no debt service funds or permanent funds.
      - 4.1.1.1 General Fund used to account for all financial resources except those required to be accounted for in another fund and typically serves as the chief operating fund of EPC. This fund is used to account for general purpose activities of EPC supported by taxes and other non-dedicated revenues such as license fees, user charges and intergovernmental revenues.
      - 4.1.1.2 Special Revenue Funds used to account for the proceeds of specific revenue sources (other than for major capital projects) and are legally restricted expenditures for specified purposes. Examples of these funds include: Road and Bridge Fund, Road and Bridge Escrow Fund, Human Services Fund, and Conservation Trust Fund.
      - 4.1.1.3 Capital Projects Fund used to account for financial resources used for the acquisition or construction of major capital facilities or capital projects and replacement (other than those financed by proprietary funds and trust funds). This fund also accounts for all annual lease obligations entered into by EPC. This is the Community Investment Project (CIP) Fund.
    - 4.1.2 Proprietary Funds focus on the determination of operating income, changes in net assets (or cost recovery), financial position, and cash flows. There are two
      (2) types of proprietary funds: enterprise funds and internal service funds.
      - 4.1.2.1 Enterprise Funds used to report an activity for which a fee is charged to external users for goods or services. Enterprise funds are used for accounting purposes and not for Taxpayer Bill of Rights (TABOR) purposes and include: the Household Hazardous Waste Fund.
      - 4.1.2.2 Internal Service Funds used to report any activity providing goods or services to other funds, departments, or agencies of the primary government, its component units, or other governments on a "cost reimbursement" basis and include: the Self Insurance Fund (SIF).

- 4.1.3 Fiduciary Funds used to report assets held in a trustee or agency capacity for others and cannot be used to support EPC's own programs. The fiduciary fund category includes pensions (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds, and agency funds.
  - 4.1.3.1 Pension Trust Funds used to report resources required to be held in trust for the members and beneficiaries of defined benefit pension plans, defined contribution plans, postemployment benefit plans, or other employee benefit plans. EPC is not required to budget for these funds and must only budget for the annual contribution to this fund, which is housed in the General Fund.
  - 4.1.3.2 Private-Purpose Trust Funds used to report all trust arrangements, other than those properly reported in pension trust funds or investment trust funds, under which principal and income benefit individuals, private organizations, or other governments. They include the School Trust Fund.
  - 4.1.3.3 Agency Funds used to report resources held by EPC in a purely custodial capacity (assets equal liabilities). Agency funds typically involve only the receipt, temporary investment, and remittance of fiduciary resources to individuals, private organizations, or other governments. EPC only has to budget for the activity in Local Improvement District Funds.
- 5.0 <u>Level of Budgetary Control</u> the level at which BoCC must approve a budgetary change. For EPC and in compliance with GAAP, this is at the fund level. EPC further institutes a managerial level of control where all budgets cannot be overspent at the Business Unit (or cost center) level. While EPC will continue to establish budgets at the major category level (personnel, operating, and capital) EPC will not institute levels of control at that level.
  - 5.1 Additional Levels of Control
    - 5.1.1 The BoCC shall have the right to adopt a budget with more specific levels of control as necessary to ensure expenditures are used for the intended purposes. All board approved projects, major projects with total anticipated costs of over \$100,000, all grants, and any capital projects at the level required by the federal guidelines or greater (currently \$5,000) requires an assigned project number within EPC's financial management system.
    - 5.1.2 The official budgetary and accounting system for EPC is the JD Edwards/Oracle Financial Management System. All departments and offices utilize this system to account for all budgetary tracking and reporting for both internal and external purposes.
    - 5.1.3 All levels of budgetary and managerial control will be monitored and enforced by Administration and Financial Services (AFS) throughout each fiscal year to assure compliance with this Policy and BoCC direction and/or action. This includes the daily monitoring and budgetary enforcement. In addition, the independent auditors review and audit these transactions to ensure compliancy with policies.

- 5.2 <u>Budget Process</u> This is the general process EPC follows in adopting the OAB each year. This process may be modified slightly at the direction of the BoCC or request of the Budget Officer as long as all requirements are adhered to. EPC implements different budgeting processes for the various accounting funds based on the legal restrictions of the accounting funds, funding sources, required expenditures, or BoCC direction. This section outlines the budget process based on whether the funds are Restricted, Partially Restricted or Unrestricted.
  - 5.2.1 Restricted Funds are determined based on federal, state, and outside agency compliancy requirements. EPC's Restricted Funds are the Road and Bridge Escrow, Conservation Trust Fund, Household Hazardous Waste Fund, School Trust Fund, and Local Improvement Districts.
  - 5.2.2 **Partially Restricted Funds** are determined based on restrictions as outline above, but are partially funded by sales and use tax, property tax, or specific ownership tax. EPC's Partially Restricted Funds are the Community Investment Project Fund (CIP), Self Insurance Fund, Department of Human Services Fund (DHS), and Road & Bridge Fund.
  - 5.2.3 *Unrestricted Funds* are the remaining funds in the General Fund that do not fall under a restricted cost center.
    - 5.2.3.1 There are also Restricted, Committed, and Assigned Cost Centers (Business Units) within the General Fund that maintain their own fund balances and are accounted for separately in order to be in compliance with their various restrictions.
- 5.3 Restricted Funds Process In the 2<sup>nd</sup> and 3<sup>rd</sup> quarter of the current year, the Budget Division coordinates with departments and offices on their restricted budget estimates for the upcoming FY. This includes all restricted funds and restricted cost centers in the General Fund. This process includes:
  - 5.3.1 Reviewing current year activity.
  - 5.3.2 Reviewing pending legislation that will impact the upcoming budget year.
  - 5.3.3 Analyzing three (3) year trending to assess deviations in trends impacting the upcoming budget year.
  - 5.3.4 Assessing operational changes or one-time projects that need to be addressed in the upcoming budget year to include: the increase of Full Time Employees (FTEs), as long as on-going restricted funds support the personnel.
  - 5.3.5 Analyzing cash flow requirements.
  - 5.3.6 Results of analysis and assessments determine the budget for the upcoming year and FTE authorizations are established for revenues, expenditures, and fund balances.
  - 5.3.7 These budgets are included in the PBB and also adopted as part of the OAB.
- 5.4 <u>Partially Restricted Funds Process</u> In the 2<sup>nd</sup> and 3<sup>rd</sup> quarter of the current year, the Budget Division coordinates with departments and offices on their partially restricted budget estimates for the upcoming fiscal year. This process includes all the review and

analysis, as outlined for the Restricted Budget Process, but these funds have their own individual process. On-going budgetary changes to these funds are assessed based on legal requirements and available revenues and fund balance. Changes resulting in increases or decreases to personnel will be assessed for impacts and FTE counts will be updated accordingly.

- 5.4.1 The Community Investment Project (CIP) Fund's budget is closely monitored by federal bond raters and state agencies to ensure adequate budget is allocated to make the annual lease obligation payments per EPC's required payment schedule. EPC's first priority is to allocate sufficient sales and use tax or property tax to the CIP Fund to make the annual payments. EPC also ensures the restricted funding sources within this fund are being optimized and expended in compliance with their restricted purposes. The required amount of sales and use tax or property tax is allocated prior to any other budget obligation being met.
  - 5.4.1.1 Bond raters require EPC have a Debt Policy. EPC has not historically maintained a Debt Policy because EPC has not had any General Obligation Debt since 1985. This section serves as EPC's Debt Policy.
  - 5.4.1.2 EPC does not issue debt without voter approval as outlined in TABOR. EPC does currently have annual lease obligations, such as Certificates of Participation (COP's) and Capital Leases.
- 5.4.2 The **Self Insurance Fund** budget houses all of EPC's self-funded activities to include: all insurance policies, providing risk management, workers compensation, unemployment, and healthcare benefits. The El Paso County Health Plan Trust is a major component of this fund. Health care benefits consist of medical, dental, disability, life, wellness programs, flexible spending accounts (FSA), and health savings accounts (HSA). EPC is legally required to insure its facilities and officers. EPC is also legally required, by the Affordable Care Act (ACA), to offer medical benefits to its employees, retirees, and elected officials. EPC relies on a benefit consultant to advise of any changes in federal legislative impacts and to provide an estimate of health claims for the upcoming budget year. Based on the consultant's options, the Health Plan Trust Board (HPTB) approves the healthcare plan for the upcoming budget year. The appropriate allocation of restricted funds and sales and use tax or property tax is used to fund the anticipated claim expenditures for the upcoming budget year.
- 5.4.3 The **Department of Human Services Fund** must abide by numerous federal and state compliance requirements. These requirements are used to define the amount of legally required EPC match for mandated programs. EPC allocates the appropriate allocation of restricted funds and sales and use tax or property tax to be in compliance with the required match of funds.
- 5.4.4 The *Road and Bridge Fund* has many federal and state compliance requirements related to the restricted funds received. The allocation of property tax and specific ownership tax ensures compliancy with the



Maintenance of Effort (MOE) as required by the Pikes Peak Rural Transportation Authority (PPRTA).

- 5.5 <u>General Fund Unrestricted Budget Process</u> Budgeting for the General Fund Unrestricted Budget is the core of the budget process, where revenue streams are identified and expenditures are determined by the BoCC. This process begins during the 2<sup>nd</sup> and 3<sup>rd</sup> quarter of the year and commences with the adoption of the OAB of the upcoming budget year by December 15<sup>th</sup>.
  - 5.5.1 <u>Revenue Estimates</u> core revenues streams are analyzed to determine sustainability and the projected receipts for the upcoming year. Analysis includes, but is not limited to:
    - 5.5.1.1 Reviewing current year activity.
    - 5.5.1.2 Analyzing a minimum of three (3) years trending to assess deviations in trends impacting the upcoming budget year.
    - 5.5.1.3 Recognizing economic impacts.
    - 5.5.1.4 Assessing BoCC actions affecting anticipated revenue collections.
    - 5.5.1.5 Identifying or anticipating state or federal allocation changes.
    - 5.5.1.6 Identifying or anticipating grants resources including those from state, federal, or private sources.
    - 5.5.1.7 Sales and use tax is EPC's largest revenue stream and supports most of its operations. Significant analysis, trending, and economic assessment are completed when determining the projected sales and use tax collections for the upcoming budget year.
    - 5.5.1.8 Projected property tax collections are determined by completing a mill levy calculation to determine the allowable mill levy and revenue collections under the Tax Payers Bill of Rights (TABOR). This is based on information provided by the Assessor; the Preliminary Certification of Valuation and estimated assessed value for EPC. TABOR contemplates a yearly calculation based on inflation and annual growth, but property values are assessed only in even/odd years. Therefore, the EPC mill levy in any given year may need to be temporarily reduced in order to ensure allowable revenue collections under TABOR. In this circumstance, EPC will institute a temporary mill levy reduction pursuant to C.R.S 39-1-111.5 to preserve the established mill levy rate and avoid long term detrimental impacts to services caused by the ratchet down effect.
  - 5.5.2 <u>Budget Moves within the Base Budget</u> The offices and departments have managerial discretion to adjust the budgets of individual expenditure line items within the base budget, which results in a zero net impact to the budget. All budget moves are coordinated with, and processed by, the Budget Division.
    - 5.5.2.1 On-going budget moves between the major categories of personnel, operating and capital can be submitted to address changing operational needs or where cost efficiencies can be captured.

- 5.5.2.2 When an on-going budget move results in an increase in County personnel or new positions, the adjustments will only be processed upon authorization of Human Resources (HR) regarding job description and appropriate pay scale. FTE counts and Position Control Numbers (PCNs) will be adjusted to reflect increases and decreases in personnel.
- 5.5.3 Updating the Five (5) Year Budget Forecast/Financial Roadmap (5YBF) The Financial Roadmap is a five year budget projection anticipating the known budgetary impacts through the next five budget years. The Financial Roadmap allows the BoCC, offices, departments, employees and citizens to anticipate the financial direction of EPC. This supports strong fiscal management providing time to plan and address potential impacts to EPC's financial position for future years.

Annually, after reviewing and updating all revenue estimates, the Budget Division will assess the impacts on the Financial Roadmap. Based on these impacts, the Budget Officer will hold meetings with the Countywide elected officials and department directors to discuss revenue impacts and EPC's critical needs. During these meetings, objectives of the Strategic Plan are reviewed to ensure alignment with the Financial Roadmap. Through an additional series of meetings, the Budget Officer will update the Financial Roadmap to address changes brought forward. This revised Financial Roadmap is then built into the PBB and presented to BoCC no later than October 15<sup>th</sup>. The compilation of the Financial Roadmap consists of three phases:

- 5.5.3.1 *Initial Compilation* priorities are addressed prior to discussions and deliberations.
- 5.5.3.2 **Strategy Phase** accomplished through several meetings with all departments and offices responsible for providing specific services to EPC citizens or supporting offices and departments.
- 5.5.3.3 **BoCC Deliberations and Direction** public budget process where budget hearings are held to receive direction from BoCC on how to proceed with the upcoming budget year.
- 5.5.4 <u>Initial Compilation</u> of the Financial Roadmap the following priorities are addressed during this process:
  - 5.5.4.1 The first priority is to establish a sufficient cash flow for the General Fund and to ensure compliancy with EPC's Fund Balance Policy written in compliance with GASB. The BoCC has established the following:
    - 5.5.4.1.1 The appropriate minimum level of General Fund unrestricted fund balance to be maintained is the sum of:
      - Historical uncollectable amounts for property taxes averaging 0.5%
      - Sales tax for all funds (excluding restricted Public Safety Sales Tax) of 10%

- All other Unrestricted General Fund Revenues of 5%
- 5.5.4.1.2 The General Fund unrestricted fund balance may be used in the following circumstances:
  - Revenues received are at least 4% less than budgeted due to economic conditions.
  - Federally declared natural disasters within the County.
  - Elimination of core (tax related, non-grant) revenue streams, such as:
    - Sales and/or use tax
    - Property tax
    - Clerk and recorder fees
    - Specific ownership tax.
  - BoCC determined emergency with one-time costs.
  - Fund balance will be used in the order of: committed, assigned, and unassigned.
- 5.5.4.1.3 The General Fund Unrestricted Fund Balance will be replenished using the following methods:
  - Adjust the 5YBF so spending is adjusted downward (or economic recovery predicted) and the desired levels of Unrestricted Fund Balance is replenished.
  - Natural disaster use is replenished when anticipated reimbursement will be received from state/federal government.
  - Fund balance will be replenished in the order of: Committed, Assigned, and Unassigned.
- 5.5.4.1.4 The General Fund unrestricted fund balance will be replenished using the following timeline:
  - The amount that needs to be replenished will be adjusted in the 5YBF to be brought to the minimum required level over a maximum of five (5) budget years.
- 5.5.4.1.5 The highest level of decision making authority to establish, modify and rescind Committed Funds is the BoCC by resolution.
- 5.5.4.1.6 The officials authorized to assign funds for specific purposes are the BoCC or the County Administrator and Budget Officer.
- 5.5.4.2 The Second Priority is to ensure adequate reserves are in place to address any potential emergencies in a given budget year. This will allow EPC to successfully navigate one-time emergency issues, as well

as most unanticipated significant reductions in core revenue streams. An appropriate level of reserve can be established in the General Fund Fund Balance or can be appropriated in the current budget as a line item, but cannot be expended without official approval by a majority of the BoCC. This reserve will provide EPC will the ability to respond quickly and appropriately. It also allows time to address long term impacts so the unforeseen emergencies do not result in unnecessary budget reductions or freezes.

- 5.5.4.3 The third priority is to ensure an appropriate reserve is established to address a projected TABOR refund in the upcoming budget year if the TABOR calculation projects a refund.
- 5.5.4.4 The fourth priority is to ensure an appropriate budget level exists to cover anticipated utility costs for the upcoming budget year based on the utility rate increases/decreases and ensuring all energy savings programs are implemented.
- 5.5.4.5 The fifth priority is to ensure the El Paso County Retirement Plan's (EPCRP) annual distributions have an appropriate level of County contributions flowing in. This is done through a reimbursement of the EPCRP's administrative costs with an amount not to exceed \$600,000 from General Fund sources. This will not be accomplished through an increase in retirement plan contribution percentage increases or to address the actuarially projected unfunded deficit in its entirety. The actuarially identified deficit will need to be addressed through the "strategy phase" of the Financial Roadmap compilation process.
- 5.6 <u>Strategy Phase</u> of the Financial Roadmap Through various meetings and discussions with the offices and departments, the following items will be discussed and built into the 5YBF:
  - 5.6.1 Personnel Adjustments EPC is a service based organization and our largest asset is human capital (employees who provide services to EPC citizens). Therefore, any necessary personnel adjustments based on inequities identified through an outside third party comprehensive compensation study, will be captured in the Financial Roadmap. Other personnel adjustments may be captured in the Financial Roadmap, such as pay for performance (PFP), cost of living adjustment (COLA), and equity adjustments.
  - 5.6.2 New Positions as needed and requested by offices or departments as a result of increased service needs and where the base budget cannot absorb the cost.
  - 5.6.3 Increases in Operational Costs as needed based on increases in costs of services, contracted costs, commodities, and or legislative or statutory changes resulting in a higher cost of services.
  - 5.6.4 Increases in Maintenance and Replacement Programs when needed to provide county-wide support services to offices/departments in the most cost effective manner.

- 5.6.5 Needed Capital projects capital projects that need to be addressed and do not fall within a major maintenance or replacement program must be coordinated with the following:
  - 5.6.5.1 All Capital Project needs must be coordinated with the appropriate supporting department such as Public Works, Community Services Department (CSD), Procurement and Information Technology (I.T.). Additionally, all projects and purchases must follow all procurement processes and policies.
- 5.6.6 After all strategy and deliberations have commenced, the Financial Roadmap will be built into the PBB and presented to BoCC to include projections and changes to the prior year Financial Roadmap, on or before the statutory deadline of October 15<sup>th</sup>.
- 5.7 <u>BoCC Deliberations and Direction- Original Adopted Budget Process</u> the process between the presentation of the PBB and the adoption of the OAB on or before December 15<sup>th</sup>.
  - 5.7.1 After presentation of the PBB to the BoCC, the Budget Officer will present the Financial Roadmap to a citizen committee to review the parameters of the Financial Roadmap and receive input from that group.
  - 5.7.2 Additional budget hearings (BoCC meetings) will be held as needed:
    - 5.7.2.1 Presentations from elected officials and department directors are given to support any changes or continuations of critical needs identified (included or not included) in the Financial Roadmap.
    - 5.7.2.2 Citizen committee input of the Financial Roadmap.
    - 5.7.2.3 Citizen discussion.
    - 5.7.2.4 BoCC discussion of the proposed Financial Roadmap and impacts of budget presentations.
    - 5.7.2.5 BoCC will provide direction to the County Budget Officer on how to proceed with the OAB (final budget).
    - 5.7.2.6 Adoption of the OAB, Mill Levy Resolution and Transfer Resolution on or before December 15<sup>th</sup>.

#### **APPENDIX B**

#### INVESTMENT POLICY

# EI Paso County - Authorized Investments

The table below provides only a summary of the authorized investments of the County as compared to Colorado Revised Statutes (CRS) 24-75-601 et. seq. For a detailed description of the investment parameters that govern the County's investments, please see the "Suitable and Authorized Investments" section of the Investment Policy.

Existing Investment Policy Adopted January, 2005 Authorized Investments			Recommended Investment Policy Changes Proposed for Adoption October 2014 Authorized Investments					
Security Type	Max % Portfolio	Max % Issuer	Max Maturity	Rating Requirements	Max % Portfolio	Max % Issuer	Max Maturity	Rating Requirements
Bank Deposits	None Stated	None Stated	None Stated	PDPA Collateral	N/A	N/A	N/A	FDIC/PDPA Collateral
Certificates of Deposit	None Stated	None Stated	None	None Stated	5%	2%	1 year	FDIC/PDPA Collateral <sup>1</sup>
Local Government Investment Pools	None Stated	None Stated	N/A	Defers to CRS	100%	50%	N/A	AAAm
Money Market Funds	None Stated	None Stated	N/A	Defers to CRS	100%	50%	N/A	AAAm
U.S. Treasuries	None Stated	None Stated	5 years	N/A	100%	100%	5 years	N/A
Federal Instrumentalities	None Stated	None Stated	5 years	N/A	85%	35%	5 years	AA by two Rating Agencies <sup>2</sup>
Commercial Paper	None Stated	None Stated	Defers to CRS	Defers to CRS	30%	5%	270 days	A-1 by two Rating Agencies <sup>2</sup>
Corporate Bonds					35%	5%	3 years	AA- by two Rating Agencies <sup>2</sup>
Municipal Bonds of a Colorado Issuer					20%3	5%3	5 years	A by two Rating Agencies <sup>2</sup>
Municipal Bonds of a Non-Colorado Issuer					20%3	5%3	5 years	AA by two Rating Agencies <sup>2</sup>
Municipal Bonds, School District Certificates of Participation					20%³	5%3	5 years	A by two Rating Agencies <sup>2</sup>
Bankers Acceptances					20%	5%	180 days	A-1 by two Rating Agencies <sup>2</sup>
Repurchase Agreements and Reverse Repurchase Agreements					50%	10%	180 days	N/A
Negotiable Certificates of Deposit					30%	5%	3 years	A1/P1/F1

'Bauer Financial ratings required for deposits fully insured by the FDIC or subject to PDPA collateral requirements. 2"Rating Agencies" include any Nationally Recognized Statistical Rating Organizations. 3The aggregate exposure to municipal bonds may not exceed 20% of the portfolio, and no more than 5% of the portfolio may be invested with a single issuer.

Note: The Portfolio will be limited to an aggregate exposure of 50% for the following investment types: Municipal Bonds, Corporate Bonds, Commercial Paper, Time Certificates of Deposit, Negotiable Certificates of Deposit and Bankers Acceptances.

#### Investment Policy for El Paso County October 2014

#### I. Introduction

The intent of the Investment Policy (the "Policy") of EI Paso County (the "County") is to define the parameters within which funds are to be managed. In methods, procedures and practices, the Policy formalizes a framework within which the County's investment activities must be exercised in order to ensure effective and judicious fiscal and investment management of EI Paso County's funds. The guidelines herein are intended to be broad enough to allow the Treasurer's Office to function properly within the parameters of its stated responsibility and authority, yet specific enough to provide flexibility while adequately safeguarding the investment assets.

The County Treasurer (the "Treasurer") is not compelled by state law to purchase security investments with the County's funds; however, the County may earn additional revenue through a security investment portfolio. While the Treasurer acts as the County banker for all County revenues, there is also an on-going function of collecting and disbursing property tax revenues for all taxing entities and special districts in the County. Short-term investment practices that maximize investment of the "pass through" revenues, in addition to the County's operating revenues, can provide additional revenue ensuring the public of fiscal responsibility.

#### **II. Governing Authority**

The investment program shall be operated in conformance with federal, state, and other legal requirements, as well as in accordance with Colorado Revised Statutes. These include C.R.S. 24-75-601, (et seq) Funds-Legal Investments; C.R.S. 30-10-708 Deposit of funds in banks and savings and loan associations; C.R.S. 11-10.5-101, (et seq) Public Deposit Protection Act; C.R.S. 24-75-603 Depositories; and C.R.S. 24-75-702 Local governments-authority to pool surplus funds.

#### III. Scope

This Policy applies to activities of EI Paso County with regard to investing the financial assets of all funds under the control of the Treasurer's Office, including County government funds and "pass through" revenues. The covered funds, and any new funds created by the County, unless specifically exempted by this Policy, are defined in the County's Comprehensive Annual Financial Report.

Except for funds in certain restricted and special funds, the County shall commingle its funds to maximize investment earnings and to increase efficiencies with regard to investment pricing, safekeeping and administration. Investment income will be allocated to the various funds based on their respective participation and in accordance with generally accepted accounting principles.

#### IV. General Objectives

The primary objectives, in priority order, of investment activities shall be:

#### 1. Safety

Safety of principal is the foremost objective of the investment program. Investments shall be undertaken in a manner that seeks to ensure the preservation of capital in the overall portfolio. The goal will be to mitigate credit risk and interest rate risk.

#### 2. Liquidity



The investment portfolio shall remain sufficiently liquid to meet all operating requirements that may be reasonably anticipated.

#### 3. Return (Yield)

The investment portfolio shall be designed with the objective of attaining a market rate of return throughout budgetary and economic cycles, taking into account the investment risk constraints of safety and liquidity needs.

#### V. Standards of Care

1. Prudence The standard of prudence to be used shall be the "prudent person" standard and shall be applied in the context of managing an overall portfolio. Per C.R.S. 24-75-601.4, the Treasurer, or his designee, acting in accordance with written procedures and this Investment Policy and exercising due diligence shall be relieved of liability for an individual security's credit risk or market price changes, provided deviations from expectations are reported in a timely fashion and appropriate action is taken to control adverse developments.

The "prudent person" standard states that,

"Investments shall be made with judgment and care, under circumstances then prevailing, which persons of prudence, discretion and intelligence exercise in the management of their own affairs, not for speculation, but for investment, considering the probable safety of their capital as well as the probable income to be derived."

#### 2. Ethics and Conflicts of Interest

Employees involved in the investment process shall refrain from personal activity that could conflict with the proper execution and management of the investment program, or that could impair their ability to make impartial investment decisions. Employees shall disclose any material interests in financial institutions with which they conduct business and recuse themselves from participation in investments with that financial institution. They shall further disclose any personal financial/investment positions that could be related to the performance of the investment portfolio. Employees shall refrain from undertaking any personal investment transactions with the same individual with whom business is conducted on behalf of El Paso County.

#### 3. Delegation of Authority and Responsibilities

#### **Investment Officer**

The responsibility for conducting investment transactions resides with the Treasurer. No person shall engage in any banking or investment transactions except as approved by the Treasurer.

The Treasurer may designate responsibility for the operation of the investment program to specific staff members, who shall act in accordance with established written procedures and internal controls for the operation of the investment program consistent with this Investment Policy.

All participants in the investment process shall seek to act responsibly as custodians of the public trust. The Treasurer or designee may not engage in an investment transaction except as provided under the terms of this Policy and supporting procedures.

#### **Investment Adviser**

El Paso County may engage the services of one or more external investment managers to assist in the management of the County's investment portfolio in a manner consistent with the County's objectives.



Such external managers may be granted discretion to purchase and sell investment securities in accordance with this Investment Policy. Such managers must be registered under the Investment Advisers Act of 1940.

#### VI. Authorized Financial Institutions, Depositories, and Broker/Dealers

1. Authorized Financial Institutions, Depositories, and Broker/Dealers

The Treasurer will maintain a list of financial institutions and depositories authorized to provide investment services per C.R.S. 30-10-708. In addition, a list will be maintained of approved security broker/dealers selected by conducting a process of due diligence. Selection of financial institutions and broker/dealers authorized to engage in transactions with El Paso County shall be at the sole discretion of the Treasurer.

The County shall only purchase securities from authorized firms on the Treasurer's approved list of broker/dealers. To be eligible, a firm must meet at least one of the following criteria:

- 1. be recognized as a Primary Dealer by the Federal Reserve Bank of New York, or have a Primary Dealer within their holding company structure;
- 2. report voluntarily to the Federal Reserve Bank of New York; or
- 3. qualify under Securities and Exchange Commission (SEC) Rule 15c-3 (Uniform Net Capital Rule).

Broker/dealers will be selected by the Treasurer on the basis of their expertise in public cash management and their ability to provide services for the County's account.

3 10114 Approved broker/dealers are subject to the provisions of the Colorado Revised Statutes, including but not limited to C.R.S. 24-75-601.

The County may engage the services of one or more professional investment advisory firms to assist in the management of its portfolio. Such investment advisors may purchase and sell investment securities in accordance with this Policy and may utilize their own approved list of broker/dealers; however, the list shall comply with the criteria listed above and shall be provided to the County on an annual basis.

In the event that the County does not utilize an external investment advisor, each authorized broker/dealer shall be required to submit and annually update a County approved Broker/Dealer Information Request form which includes the firm's most recent financial statements and the Treasurer shall maintain a file of these forms. Such broker/dealers must attest in writing that they have received a copy of this Policy.

The County may purchase Commercial Paper from direct issuers even though they are not on the approved broker/dealer list as long as they meet the criteria outlined in the Suitable and Authorized Investments section of this Policy.

All financial institutions who desire to become depositories must supply the following:

- Audited financial statements demonstrating compliance with state and federal capital adequacy guidelines;
- Evidence of FDIC membership;
- Proof of state registration;
- Evidence of adequate insurance coverage; and must
- Qualify as depository of public funds in the State of Colorado, C.R.S. 24-75-603, (et seq)



An annual review of the financial condition and registration of all qualified financial institutions and broker/dealers will be conducted by the Treasurer's Office.

#### 3. Competitive Transactions

A. The Treasurer or designee will obtain competitive bid information on all investment instruments purchased or sold on the secondary market. A competitive bid can be executed through a bidding process involving at least three separate brokers/financial institutions or through the use of a nationally recognized trading platform.

B. If the County hires an investment adviser to provide investment management services, the adviser must provide documentation of competitive pricing execution on each transaction. The investment adviser will retain documentation and provide upon request.

C. If EI Paso County is offered a security for which there is no readily available competitive offering on the same specific issue, than the Treasurer shall document quotations for comparable or alternative securities. When purchasing original issue instrumentality securities, no competitive offerings will be required as all dealers in the selling group offer those securities as the same original issue price.

#### VII. Safekeeping and Custody

#### 1. Delivery vs. Payment

All trades of marketable securities will be executed (cleared and settled) on a delivery vs. payment (DVP) basis to ensure that securities are deposited in EI Paso County's safekeeping institution prior to the release of funds.

#### 2. Third-Party Safekeeping

Investment securities purchased for the County will be delivered by either book entry or physical delivery and held in third party safekeeping by a Federal Reserve member financial institution designated as the County's custodian. The Treasurer shall approve one or more banks to provide safekeeping and custodial services for the Comity. To be eligible for designation, a bank shall meet the criteria described in Section VI. Authorized Financial Institutions, Depositories, and Broker/Dealers of this Investment Policy. The County shall execute a written Safekeeping Agreement with each custodian bank, prior to utilizing that bank's safekeeping services.

Custodian banks will be selected on the basis of their ability to provide services for the County's account and the competitive pricing of their safekeeping related services.

It is the intent of the County that all purchased securities be perfected in the name of the County. Sufficient evidence to title shall be consistent with modem investment, banking, and commercial practices.

All investment securities purchased by the County will be delivered by book entry and will be held in third-party safekeeping by a County approved custodian bank, its correspondent bank or the Depository Trust Company (DTC).



All fed wireable book entry securities owned by the County shall be evidenced by a safekeeping receipt, issued to the County by the custodian bank stating that the securities are held in the Federal Reserve System in a "customer account" for the custodian bank which names the County as "customer."

All non-fed wireable securities shall be held by the custodian bank's correspondent bank or the bank's participant account with the Depository Trust Company CDTC) and the custodian bank shall issue a safekeeping receipt to the County evidencing that the securities are held by the correspondent bank or the DTC for the County.

#### 3. Internal Controls

The Treasurer shall establish a system of internal controls, which shall be documented in writing. The internal controls shall be reviewed by the independent auditor who audits the County. The controls shall be designed to prevent the loss of public funds arising from fraud, employee error, and misrepresentation by third parties, unanticipated changes in financial markets, or imprudent actions by employees of El Paso County.

#### VIII. Suitable and Authorized Investments

I. Investment Types and Credit Guidelines

Consistent with CRS 24-75-601, (et seq) Funds-Legal Investments, the following investments will be permitted by this Policy. If additional types of securities are approved for investment of public funds by state statute, they will not be eligible for investment by EI Paso County until this Investment Policy has been amended and approved. Eligible types of securities include:

- <u>U.S. Treasury Obligations</u>: Treasury Bills, Treasury Notes, Treasury Bonds and Treasury Strips or those for which the full faith and credit of the United States are pledged for the payment of principal and interest with maturities not exceeding five years from the date of trade settlement. There is no limit on the amount of the portfolio that may be invested in U.S. Treasury Obligations.
- Federal Agency and Instrumentality Securities: Obligations, participations or other instruments of any Federal agency, instrumentality or United States government-sponsored enterprise, including those issued or fully guaranteed as to principal and interest by Federal agencies, instrumentalities or United States government sponsored enterprises. Such securities shall be rated at least AA or the equivalent at the time of purchase by at least two Nationally Recognized Statistical Rating Organizations (NRSROs) and have maturities not exceeding five years from the date of trade settlement. No more than 85% of the portfolio may be invested in Federal agency and instrumentality securities, and no more than 35% may be invested in anyone issuer. Subordinated debt may not be purchased.

Authorized Federal Instrumentalities include, but may not be limited to:

- Federal Home Loan Bank
- Federal Home Loan Mortgage Corporation
- Federal National Mortgage Association
- Federal Fann Credit Bank
- International Bank for Reconstruction and Development (World Bank)
- <u>Time Certificates of Deposits (CDs)</u>: Non-negotiable CDs with maturities less than one year and in FDIC insured state or nationally chartered banks or savings banks. CDs exceeding the FDIC

insured amounts shall be collateralized in accordance with the Colorado Public Deposit Protection Act C.R.S. 11-10.5-101, (et seq). No more than 5% of the portfolio may be invested in time certificates of deposit, and no more than 2% of the portfolio may be invested in CDs of a single institution.

- Negotiable Certificates of Deposit: Negotiable certificates of deposit denominated in U.S. dollars, issued by a bank that is organized and operating within the United States, that matures within three years from the date of trade settlement and that at the time of purchase has either a) a long-term rating in one of the two highest categories by a NRSRO, or b) short-term ratings not less than Al, PI, or F 1 by any NRSRO. No more than 30% of the portfolio may be invested in negotiable certificates of deposit, and no more than 5% of the portfolio may be invested with a single issuer.
- <u>Corporate Bonds</u>: with any United States denominated corporation organized and operating within the United States with a net worth in excess of \$250 million. The debt must be rated at least AA-or the equivalent by at least two NRSROs. The maximum maturity of such securities shall not exceed three years from the date of trade settlement. No more than 35% of the portfolio may be invested in corporate bonds, and no more than 5% may be invested with a single corporation.
- <u>Municipal Bonds: General Obligations and Revenue Obligations</u> of state or local governments. Such obligations of Colorado (or any political subdivision, institution, department, agency, instrumentality, or authority of the state) shall be rated at least A or the equivalent at the time of purchase by at least two NRSROs. Such obligations of any other governmental entity shall be rated at least AA or the equivalent at the time of purchase by at least two NRSROs.

In addition, certificates of participation or other security evidencing rights in payments to be made by a school district under a lease, lease-purchase agreement, or similar agreement if the security carries at least two ratings by NRSROs and each rating is at least A or the equivalent at the time of purchase.

All Municipal Bonds shall have a final maturity not exceeding five years from the date of trade settlement. The County shall limit its combined investment in such securities to no more than 25% of the total portfolio and 5% per issuer.

- <u>Commercial Paper</u>: with maturities not exceeding 270 days from the date of trade settlement that is rated at least A-or the equivalent at the time of purchase by at least two NRSROs. If the commercial paper issuer has a senior debt outstanding, the senior debt must be rated by each service that publishes a rating on the issuer of at least A or the equivalent. Furthermore, the issuer's commercial paper program's size shall not exceed \$200 million. No more than 30% of the portfolio may be invested in commercial paper, and no more than 5% may be invested with a single issuer.
- <u>Eligible Bankers Acceptances</u>: with maturities not exceeding 180 days from the date of trade settlement and issued by FDIC insured state or national banks with combined capital and surplus of at least \$250 million. Bankers Acceptance shall be rated at least A-or the equivalent at the time of purchase by at least two NRSROs. If the issuing bank has senior long-term debt, it shall be rated at the time of purchase A or the equivalent. No more than 20% of the portfolio may be invested in bankers acceptances, and no more than S% may be invested with a single institution.

- Local Government Investment Pools ("LGIP"): authorized under C.R.S. 24-7S702, that 1) are "no-load" (i.e. no commission or fee shall be charged on purchases or sales of shares); 2) have constant net asset value per share of \$1.00; 3) limit assets of the fund to securities authorized by state statute; 4) have a maximum stated maturity and weighted average maturity in accordance with Rule 2a-7 of the Investment Company Act of 1940; and S) have a rating of AAA or the equivalent. There is no limit on the amount of the portfolio that may be invested in LGIPs, however, no single LGIP may constitute more than SO% of the portfolio.
- Money Market Mutual Funds: registered under the Investment Company Act of 1940 and are authorized under C.R.S. 24-7S-601 that 1) are "no-load (i.e. no commission or fee shall be charged on purchases or sales of shares); 2) have constant net asset value per share of \$1.00; 3) limit assets of the fund to securities authorized by state statute; 4) have a maximum stated maturity and weighted average maturity in accordance with Rule 2a-7 of the Investment Company Act of 1940; and S) have a rating of AAA or the equivalent. There is no limit on the amount of the portfolio that may be invested in money market mutual funds; however, no single fund may constitute more than SO% of the portfolio.
- Repurchase Agreements and Reverse Repurchase Agreements: Agreements between a seller and a buyer whereby the seller agrees to repurchase the securities at an agreed upon price and usually at a stated time. Such securities subject to these agreements must have a coupon rate that is fixed from the time of settlement until its maturity date, and must be marketable. The title to or a perfected security interest in such securities, along with any necessary transfer documents, must be transferred to the County or to a custodian acting on behalf of the County. Such securities must actually be delivered to a third-party custodian or third-party trustee for safekeeping on behalf of the County. The collateral securities of repurchase agreements must be collateralized at no less than 102% and marked-to-market no less frequently than weekly. Eligible securities consist of only those referenced above (U.S. Treasury obligations and GSEs). Maximum maturity of such securities shall not exceed one year from the date of trade settlement. No more than SO% of the portfolio may be invested in repurchase agreements and reverse repurchase agreements, and no more than S% may be invested with a single counterparty.
- Deposits in State or Nationally Chartered Depository Institutions: such depositories must be participants in the State's Public Deposit Protection Act (PDPA) collateralization program as defined in C.R.S. 11-10.S-103, whereby, the bank must pledge its own securities. Demand Deposit, Savings, and Money Market accounts have no final maturity; therefore, can remain on deposit as long as the financial institution retains a Bauer Financial rating of two stars for deposits fully insured by the FDIC or three stars for deposits subject to PDPA.

Securities that have been downgraded below the minimum ratings described herein may be sold or held at the County's discretion. The portfolio will be brought back into compliance with Investment Policy guidelines as soon as is practical.

Any investment currently held that does not meet the current guidelines of this Policy shall be exempted from the requirements of this Policy. At maturity or liquidation, such monies shall be reinvested only as provided by this Policy.

#### 2. Collateralization



As required by state statute, C.R.S. 11-10.5-101, (et seq) Public Deposit Protection Act, full collateralization will be required on all demand deposit accounts, including checking accounts, savings accounts, moneymarket deposits, and negotiable and non-negotiable certificates of deposit.

#### IX. Investment Parameters

#### 1. Mitigating credit risk in the portfolio

Credit risk is the risk that a security or a portfolio will lose some or all of its value due to a real or perceived change in the ability of the issuer to repay its debt. El Paso County shall mitigate credit risk by diversifying the investment portfolio through:

- Limiting investments to avoid overconcentration in securities from a specific issuer or business sector (excluding U.S. Treasury securities),
- Limiting investment in securities that have higher credit risks,
- Investing in securities with varying maturities, and
- Continuously investing a portion of the portfolio in readily available funds such as local government investment pools (LOIPs) or money market funds to ensure that appropriate liquidity is maintained in order to meet ongoing obligations.

#### 2. Mitigating market risk in the portfolio

Market risk is the risk that the portfolio value will fluctuate due to changes in the general level of interest rates. El Paso County recognizes that, over time, longer-term/core portfolios have the potential to achieve higher returns. On the other hand, longer-term portfolios have higher volatility of return. El Paso County shall mitigate risk by providing adequate liquidity for short-term cash needs, and by making longer-term investments only with funds that are not needed for current cash flow purposes. El Paso County further recognizes that certain types of securities, including variable rate securities, securities with principal pay downs prior to maturity, and securities with embedded options, will affect the market risk profile of the portfolio differently in different interest rate environments. El Paso County, therefore, adopts the following strategies to control and mitigate its exposure to market risk:

- Liquidity funds will be held in investment instruments maturing within one year at the time of purchase;
- Longer term/core funds will be defined as funds in excess of liquidity requirements. The investments in this portion of the portfolio will have maturities between 1 day and 5 years and will be invested in higher quality and liquid securities.

#### X. Performance Standards/Evaluation

El Paso County's portfolio is managed with the objective of obtaining a market rate of return, commensurate with identified risk constraints and cash flow characteristics. Because the composition of the portfolio fluctuates depending on market and credit conditions, various indices may be used to monitor investment performance.

Preservation of capital and maintenance of sufficient liquidity will be considered prior to attainment of market return performance. Given these considerations, the County's portfolio goal should be to provide a net yield that is equal to or better than those attained by the selected indices over interest rate cycles. Return comparisons of the portfolio to the market benchmark will be calculated on a monthly basis. When comparing the performance of the County's portfolio, all fees and expenses involved with managing the portfolio shall be included in the computation of the portfolio's rate of return.

#### **XI. Reporting Disclosure**

The Treasurer's Office shall prepare a quarterly management summary that provides an analysis of the status of the current investment portfolio and the individual transactions executed over the past quarter. This management summary will ascertain whether investment activities during the reporting period have conformed to the Investment Policy. The report will include, at a minimum, the following:

- An asset listing showing par value, cost and accurate and complete market value of each security, type of investment, issuer, and interest rate;
- Average maturity of the portfolio and modified duration of the portfolio;
- Maturity distribution of the portfolio;
- Average portfolio credit quality;
- Time-weighted total rate of return for the portfolio for the prior three months, twelve months, year to date, and since inception compared to the Benchmark Index returns for the same period;
- Average weighted yield to maturity of portfolio on investments as compared to applicable Benchmarks

#### Distribution by type of investment. Annual reports

A. A comprehensive annual report shall be presented in conjunction with the Investment Policy review. This report shall include comparisons of EI Paso County's return to the selected benchmarks, shall suggest policies and improvements that might enhance the investment program, and shall include an investment plan for the coming year.

#### XII. Approval of Investment Policy

This Policy shall be reviewed at least annually within 120 days of the end of the fiscal year to ensure its applicability to the overall objectives of preservation of principal, liquidity and return, its consistency with current law, and its relevance with financial and economic trends.

Any changes to this Policy must be approved by the Treasurer as well as the individuals charged with maintaining internal controls. The Investment Policy shall be adopted by the Board of County Commissioners of EI Paso County.

Bankers Acceptances.

### **Suitable and Authorized Investments Summary**

The table below provides only a summary of the authorized investments of the County. For a detailed description of the investment parameters that govern the County's investments, please see the "Suitable and Authorized Investments" section of this Policy.

Security Type	Maximum Portfolio %	Maximum Issuer %	Maturity Restrictions	Rating Restrictions
U.S. Treasuries	100%	100%	5 years	N/A
Federal Agencies and Instrumentalities	85%	35%	5 years	AA by 2 NRSROs
Time Deposit/CD	5%	2%	1 year	N/A
Negotiable CDs	30%	5%	3 Years	A1/P1/F1
Corporate Bonds	35%	5%	3 years	AA- by 2 NRSROs
Municipal Bonds of a Colorado Issuer	25%*	5%*	5 years	A by 2 NRSROs
Municipal Bonds of a Non-Colorado Issuer	25%*	5%*	5 years	AA by 2 NRSROs
Municipal Bonds, School District Certificates of Participation	25%*	5%*	5 years	A by 2 NRSROs
Commercial Paper	30%	5%	270 days	A-1 by 2 NRSROs
Banker Acceptances	20%	5%	180 days	A-1 by 2 NRSROs
Repurchase Agreements and Reverse Repurchase Agreements	50%	5%	180 days	N/A
Local Government Investment Pools	100%	50%	N/A	AAAm
Money Market Funds	100%	50%	N/A	AAAm
Bank Deposits	100%	50%	N/A	2 stars for FDIC/3 stars for PDPA**

<sup>\*</sup>The aggregate exposure to municipal bonds may not exceed 25% of the Portfolio, and no more than 5% of the Portfolio may be invested with a single issuer.

Note: The Portfolio will be limited to an aggregate exposure of 50% for the following investment types: Municipal Bonds, Corporate Bonds, Commercial Paper, Time Certificates of Deposit, Negotiable Certificates of Deposit and Bankers Acceptances. <a href="Unassigned/Undesignated/Unrestricted Fund Balance">Unassigned/Undesignated/Unrestricted Fund Balance</a> – all other amounts not classified as Nonspendable, Restricted, Committed, or Assigned.

<sup>\*\*</sup> Bauer Financial ratings required for deposits fully insured by the FDIC or subject to PDPA col lateral requirements.

#### **APPENDIX C**

#### **COLORADO TAXATION LAW**

#### TITLE 29 GOVERNMENT - LOCAL

#### **ARTICLE 1 Budget and Services**

#### PART 1 LOCAL GOVERNMENT BUDGET LAW OF COLORADO

- 29-1-101. Short title. This part 1 shall be known and may be cited as the "Local Government Budget Law of Colorado".
- 29-1-102. Definitions. As used in this part 1, unless the context otherwise requires:
- (1) "Appropriation" means the authorization by ordinance or resolution of a spending limit for expenditures and obligations for specific purposes.
- (2) "Basis of budgetary accounting" means any one of the following methods of measurement of timing when revenue and other financing sources and expenditures and other financing uses are recognized for budget purposes:
- (a) Cash basis (when cash is received and disbursed);
- (b) Modified accrual basis (when revenue and other financing sources are due and available and when obligations or liabilities are incurred for expenditures and other financing uses, except for certain stated items such as, but not limited to, prepaids, inventories of consumable goods, and interest payable in a future fiscal year); or
- (c) Encumbrance basis (the modified accrual basis, but including the recognition of encumbrances).
- (3) "Budget" means the complete estimated financial plan of the local government.
- (4) "Budget year" means the ensuing fiscal year.
- (5) "Certified" means a written statement by a member of the governing body or a person appointed by the governing body that the document being filed is a true and accurate copy of the action taken by the governing body.
- (6) "Division" means the division of local government in the department of local affairs.
- (7) "Encumbrance" means a commitment related to unperformed contracts for goods or services.
- (8) "Expenditure" means any use of financial resources of the local government consistent with its basis of accounting for budget purposes for the provision or acquisition of goods and services for operations, debt service, capital outlay, transfers, or other financial uses.
- (9) "Fiscal year" means the period commencing January 1 and ending December 31; except Colorado Revised Statutes Revised 3/03 7-48 that "fiscal year" may mean the federal fiscal year for water conservancy districts which have contracts with the federal government.
- (10) "Fund" means a fiscal and accounting entity with a self-balancing set of accounts in which cash and other financial resources, all related liabilities and residual equities or balances, and changes therein are recorded and segregated to carry on specific activities or to attain certain objectives in accordance with special regulations, restrictions, or limitations.
- (11) "Fund balance" means the balance of total resources available for subsequent years' budgets consistent with the basis of accounting elected for budget purposes.
- (12) "Governing body" means a board, council, or other elected or appointed body in which the legislative powers of the local government are vested.
- (13) "Local government" means any authority, county, municipality, city and county, district, or other political subdivision of the state of Colorado; any institution, department, agency, or authority of any of the foregoing; and

any other entity, organization, or corporation formed by intergovernmental agreement or other contract between or among any of the foregoing. The office of the county public trustee shall be deemed an agency of the county for the purposes of this part 1. "Local government" does not include the Colorado educational and cultural facilities authority, the university of Colorado hospital authority, the Colorado student obligation bond authority, the Colorado health facilities authority, the Colorado housing and finance authority, the Colorado agricultural development authority, the Colorado sheep and wool authority, the Colorado beef council authority, the Colorado horse development authority, the fire and police pension association, any public entity insurance or investment pool formed pursuant to state law, any county or municipal housing authority, any association of political subdivisions formed pursuant to section 29-1-401, or any home rule city or town, home rule city and county, cities and towns operating under a territorial charter, school district, or junior college district.

- (14) "Object of expenditure" means the classification of fund data by character of expenditure. "Object of expenditure" includes, but is not limited to, personal services, purchased services, debt service, supplies, capital outlay, grants, and transfers.
- (15) "Objection" means a written or oral protest filed by an elector of the local government.
- (16) "Revenue" means all resources available to finance expenditures.
- (17) "Spending agency", as designated by the local government, means any office, unit, department, board, commission, or institution which is responsible for any particular expenditures or revenues.
- 29-1-103. Budgets required. (1) Each local government shall adopt an annual budget. To the extent that the financial activities of any local government are fully reported in the budget or budgets of a parent local government or governments, a separate budget is not required. Such budget shall present a complete financial plan by fund and by spending agency within each fund for the budget year and shall set forth the following:
- (a) All proposed expenditures for administration, operations, maintenance, debt service, and capital projects to be undertaken or executed by any spending agency during the budget year;
- (b) Anticipated revenues for the budget year;
- (c) Estimated beginning and ending fund balances;
- (d) The corresponding actual figures for the prior fiscal year and estimated figures projected through the end of the current fiscal year, including disclosure of all beginning and ending fund balances, consistent with the basis of accounting used to prepare the budget;
- (e) A written budget message describing the important features of the proposed budget, including a statement of the budgetary basis of accounting used and a description of the services to be delivered during the budget year; and
- (f) Explanatory schedules or statements classifying the expenditures by object and the revenues by source.
- (2) No budget adopted pursuant to this section shall provide for expenditures in excess of available revenues and beginning fund balances.
- (3) (a) The general assembly finds and declares that the use of lease-purchase agreements by local governments creates financial obligations of those governments and that the disclosure of such obligations is in the public interest and is a matter of statewide concern.
- (b) In addition to the governmental entities included in the definition of "local government" in section 29-1-102, the provisions of this subsection (3) shall apply to every home rule city, home rule city and county, school district, and junior college district.
- (c) As used in this subsection (3), "lease-purchase agreement" means any installment purchase agreement for the purchase of real or personal property which requires payments during more than one fiscal year or any agreement for the lease or rental of real or personal property which requires payments during more than one fiscal year and under which title to the property is transferred at the end of the term for nominal or no additional consideration.
- (d) (I) The budget adopted by every local government shall separately set forth each of the following:
- (A) The total amount to be expended during the ensuing fiscal year for payment obligations under all lease-purchase agreements involving real property;

- (B) The total maximum payment liability of the local government under all lease-purchase agreements involving real property over the entire terms of such agreements, including all optional renewal terms;
- (C) The total amount to be expended during the ensuing fiscal year for payment obligations under all lease-purchase agreements other than those involving real property;
- (D) The total maximum payment liability of the local government under all lease-purchase agreements other than those involving real property over the entire terms of such agreements, including all optional renewal terms.
- (II) Each budget required to be filed pursuant to section 29-1-113 shall include a supplemental schedule that contains the information described in this paragraph (d).
- (e) (I) No local government shall enter into any lease-purchase agreement whose duration, including all optional renewal terms, exceeds the weighted average useful life of the assets being financed. In the case of a lease-purchase agreement involving both real property and other property, the lease-purchase agreement shall provide that the real property involved shall be amortized over a period not to exceed its weighted average useful life and the other property shall be separately amortized over a period not to exceed its weighted average useful life. This provision shall not prevent a local government from releasing property from a lease-purchase agreement pursuant to an amortization schedule reflecting the times when individual pieces of property have been amortized.
- (II) Nothing contained in this paragraph (e) shall be construed to apply to any lease-purchase agreement entered into prior to April 9, 1990.
- 29-1-104. By whom budget prepared. The governing body of each local government shall designate or appoint a person to prepare the budget and submit the same to the governing body.
- 29-1-105. Budget estimates. On or before a date to be determined by the governing body of each local government, all spending agencies shall prepare and submit to the person appointed to prepare the budget estimates of their expenditure requirements and their estimated revenues for the budget year, and, in connection therewith, the spending agency shall submit the corresponding actual figures for the last completed fiscal year and the estimated figures projected through the end of the current fiscal year and an explanatory schedule or statement classifying the expenditures by object and the revenues by source. In addition to the other information required by this section, every office, department, board, commission, and other spending agency of any local government shall prepare and submit to the person appointed to prepare the budget the information required by section 29-1-103 (3) (d). No later than October 15 of each year, the person appointed to prepare the budget shall submit such budget to the governing body.
- 29-1-106. Notice of budget. (1) Upon receipt of the proposed budget, the governing body shall cause to be published a notice containing the following information:
- (a) The date and time of the hearing at which the adoption of the proposed budget will be considered;
- (b) A statement that the proposed budget is available for inspection by the public at a designated public office located within the boundaries of the local government, or, if no public office is located within such boundaries, the nearest public office where the budget is available; and
- (c) A statement that any interested elector of the local government may file any objections to the proposed budget at any time prior to the final adoption of the budget by the governing body.
- (2) If the governing body has submitted or intends to submit a request for increased property tax revenues to the division pursuant to section 29-1-302 (1), the amount of the increased property tax revenues resulting from such request shall be stated in such notice or in a subsequent notice in the manner provided in subsection (3) of this section.
- (3) (a) For any local government whose proposed budget is more than fifty thousand dollars, the notice required by subsection (1) of this section shall be published one time in a newspaper having general circulation in the local government.
- (b) Any local government whose proposed budget is fifty thousand dollars or less shall cause copies of the notice required by subsection (1) of this section to be posted in three public places within the jurisdiction of such local government in lieu of such publication.

- 29-1-107. Objections to budget. Any elector of the local government has the right to file or register his protest with the governing body prior to the time of the adoption of the budget.
- 29-1-108. Adoption of budget appropriations failure to adopt. (1) The governing body of the local government shall hold a hearing to consider the adoption of the proposed budget, at which time objections of the electors of the local government shall be considered. The governing body shall revise, alter, increase, or decrease the items as it deems necessary in view of the needs of the various spending agencies and the anticipated revenue of the local government. Adoption of the proposed budget shall be effective only upon an affirmative vote of a majority of the members of the governing body.
- (2) Before the mill levy is certified pursuant to section 39-1-111 or 39-5-128, C.R.S., the governing body shall enact an ordinance or resolution adopting the budget and making appropriations for the budget year. The amounts appropriated shall not exceed the expenditures specified in the budget. Appropriations shall be made by fund or by spending agencies within a fund, as determined by the governing body. Changes to the adopted budget or appropriation shall be made in accordance with the provisions of section 29-1-109.
- (3) If the governing body fails to adopt a budget before certification of the mill levy as provided for in subsection (2) of this section, then ninety percent of the amounts appropriated in the current fiscal year for operation and maintenance expenses shall be deemed reappropriated for the purposes specified in such last appropriation ordinance or resolution.
- (4) If the appropriations for the budget year have not been made by December 31 of the current fiscal year, then ninety percent of the amount appropriated in the current fiscal year for operation and maintenance expenses shall be deemed reappropriated for the budget year.
- (5) Notwithstanding any other provision of law, the adoption of the budget, the appropriation of funds, and the certification of the mill levy shall be effective upon adoption.
- (6) All unexpended appropriations, or unencumbered appropriations if the encumbrance basis of budgetary accounting is adopted, expire at the end of the fiscal year.
- 29-1-109. Changes to budget transfers supplemental appropriations. (1) (a) If, after adopting the budget and making appropriations, the governing body of a local government deems it necessary, it may transfer appropriated moneys between funds or between spending agencies within a fund, as determined by the original appropriation level, in accordance with the procedures established in subsection (2) of this section.
- (b) If, after adoption of the budget, the local government receives unanticipated revenues or revenues not assured at the time of the adoption of the budget from any source other than the local government's property tax mill levy, the governing body may authorize the expenditure of such funds by enacting a supplemental budget and appropriation.
- (c) In the event that revenues are lower than anticipated in the adopted budget, the governing body may adopt a revised appropriation ordinance or resolution as provided in section 29-1-108.
- (2) (a) Any transfer, supplemental appropriation, or revised appropriation made pursuant to this section shall be made only by ordinance or resolution which complies with the notice provisions of section 29-1-106.
- (b) For transfers, such ordinance or resolution shall set forth in full the amounts to be transferred and shall be documented in detail in the minutes of the meeting of the governing body. A certified copy of such ordinance or resolution shall be transmitted immediately to the affected spending agencies and the officer or employee of the local government whose duty it is to draw warrants or orders for the payment of money and to keep the record of expenditures as required by section 29-1-114. A certified copy of such ordinance or resolution shall be filed with the division.
- (c) For supplemental budgets and appropriations, such ordinance or resolution shall set forth in full the source and amount of such revenue, the purpose for which such revenues are being budgeted and appropriated, and the fund or spending agency which shall make such supplemental expenditure. A certified copy of such ordinance or resolution shall be filed with the division.
- 29-1-110. Expenditures not to exceed appropriation. (1) During the fiscal year, no officer, employee, or other spending agency shall expend or contract to expend any money, or incur any liability, or enter into any contract which, by its terms, involves the expenditures of money in excess of the amounts appropriated. Any contract, verbal

or written, made in violation of this section shall be void, and no moneys belonging to a local government shall be paid on such contract.

- (2) Multiple-year contracts may be entered into where allowed by law or if subject to annual appropriation.
- 29-1-111. Contingencies. In cases of emergency which could not have been reasonably foreseen at the time of adoption of the budget, the governing body may authorize the expenditure of funds in excess of the appropriation by ordinance or resolution duly adopted by a majority vote of such governing body at a public meeting. Such ordinance or resolution shall set forth the facts concerning such emergency and shall be documented in detail in the minutes of the meeting of such governing body at which such ordinance or resolution was adopted. A certified copy of such ordinance or resolution shall be filed with the division.
- 29-1-112. Payment for contingencies. In case of an emergency and the passage of an ordinance or resolution authorizing additional expenditures in excess of the appropriation as provided in section 29-1-111 and if there is money available for such excess expenditure in some other fund or spending agency which will not be needed for expenditures during the balance of the fiscal year, the governing body shall transfer the available money from such fund to the fund from which the excess expenditures are to be paid. If available money which can be so transferred is not sufficient to meet the authorized excess expenditure, then the governing body may obtain a temporary loan to provide for such excess expenditures. The total amount of the temporary loan shall not exceed the amount which can be raised by a two-mill levy on the total assessed valuation of the taxable property within the limits of the local government of such governing body.
- 29-1-113. Filing of budget. (1) No later than thirty days following the beginning of the fiscal year of the budget adopted pursuant to section 29-1-108, the governing body shall cause a certified copy of such budget, including the budget message, to be filed in the office of the division. Copies of such budget and of ordinances or resolutions authorizing expenditures or the transfer of funds shall be filed with the officer or employee of the local government whose duty it is to disburse moneys or issue orders for the payment of money.
- (2) Notwithstanding the provisions of section 29-1-102 (13), budgets shall be filed with the division by home rule cities, cities and counties, and towns and cities operating under a territorial charter for the purpose of information and research.
- (3) If the governing body of a local government fails to file a certified copy of the budget with the division as required by this section, the division, after notice to the affected local government, may notify any county treasurer holding moneys of the local government generated pursuant to the taxing authority of such local government and authorize the county treasurer to prohibit release of any such moneys until the local government complies with the provisions of this section.
- 29-1-114. Record of expenditures. The officer or employee of the local government whose duty it is to disburse moneys or issue orders for the payment of money shall keep in his office a record showing the amounts authorized by the appropriation and the expenditures drawn against the same and also a record of the transfer of moneys from one fund to another and of any authorized additional expenditures as provided in section 29-1-111. Such record shall be kept so that it will show at all times the unexpended balance in each of the appropriated funds or spending agencies. Such officer or employee shall report on such record as may be required by the governing body. No such officer or employee shall disburse any moneys or issue orders for the payment of money in excess of the amount available as shown by said record or report.
- 29-1-115. Violation is malfeasance removal. Any member of the governing body of any local government or any officer, employee, or agent of any spending agency who knowingly or willfully fails to perform any of the duties imposed upon him by this part 1 or who knowingly and willfully violates any of its provisions is guilty of malfeasance in office, and, upon conviction thereof, the court shall enter judgment that such officer so convicted shall be removed from office. Any elector of the local government may file an affidavit regarding suspected malfeasance with the district attorney, who shall investigate the allegations and prosecute the violation if sufficient cause is found. It is the duty of the court rendering any such judgment to cause immediate notice of such removal to be given to the proper officer of the local government so that the vacancy thus caused may be filled.



#### APPENDIX D

#### **COLORADO REVISED STATUES TITLE 39 TAXATION**

# COLORADO REVISED STATUTES TITLE 39 TAXATION ARTICLE 1 GENERAL PROVISIONS

#### 39-1-111.5. Temporary property tax credits and temporary mill levy rate reductions

- (1) In order to effect a refund for any of the purposes set forth in section 20 of article X of the state constitution, any local government may approve and certify a temporary property tax credit or temporary mill levy rate reduction as set forth in this section. The procedures set forth in this section shall be deemed to be a reasonable method for effecting refunds in accordance with section 20 of article X of the state constitution.
- (2) Concurrent with the certification of its levy to the board of county commissioners as required pursuant to section 39-5-128 (1), any local government may certify a refund in the form of a temporary property tax credit or temporary mill levy rate reduction. The certification shall include the local government's gross mill levy, the temporary property tax credit or temporary mill levy rate reduction expressed in mill levy equivalents, and the net mill levy, which shall be the gross mill levy less the temporary property tax credit or temporary mill levy rate reduction.
- (3) Concurrent with certification to the assessor of all mill levies by the board of county commissioners or other body authorized by law to levy taxes in accordance with section **39-1-111** (2), the board of county commissioners shall certify any other local government's temporary property tax credit or temporary mill levy rate reduction and any temporary property tax credit or temporary mill levy rate reduction for the county or city and county itself, itemized as set forth in subsection (2) of this section.
- (4) Concurrent with the delivery to the treasurer of the tax warrant by the assessor in accordance with section 39-5-129, the assessor shall, in addition to all other information required to be set forth in the tax warrant, itemize in the manner set forth in subsection (2) of this section any duly certified temporary property tax credit or temporary mill levy rate reduction.
- (5) Upon receipt of any tax warrant reflecting a temporary property tax credit or temporary mill levy rate reduction for any local government, the treasurer shall be responsible for collecting taxes on behalf of such local government based upon such local government's net adjusted mill levy. In addition to any other information required by section 39-10-103, the tax statement shall indicate by footnote which, if any, local government mill levies contained therein reflect a temporary property tax credit or temporary mill levy rate reduction for the purpose of effecting a refund in accordance with section 20 of article X of the state constitution.

HISTORY: Source: L. 93: Entire section added, p. 1686, § 1, effective June 6.



# APPENDIX E

# RESOLUTIONS

Bac

Chuck Broerman 11/30/2018 11:18:35 AM Doc \$0.00 4

Pages

El Paso County, CO
218138189

RESOLUTION NO. 18-438

# BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF EL PASO, STATE OF COLORADO

Rec \$0.00

#### RESOLUTION TO ADOPT AND APPROPRIATE THE 2019 BUDGET

WHEREAS, pursuant to the Colorado Local Government Budget Law, Part 1 of Article 1 of Title 29, C.R.S., the Board of County Commissioners must adopt the annual budget for 2019 by December 15, 2018; and

WHEREAS, the 2019 Original Adopted Budget must recognize revenues and have available fund balance sufficient to cover the appropriated expenditures set forth in the annual budget; and

WHEREAS, a Preliminary Balanced Budget for 2019 was submitted by the Deputy County Administrator to the Board of County Commissioners on September 20, 2018, as required by C.R.S. 29-1-105; and

WHEREAS, pursuant to the notice published in accordance with C.R.S. 29-1-106, the proposed 2019 budget has been open for inspection by the public since September 20, 2018; and

WHEREAS, public hearings were held by the Board of County Commissioners on September 20, 2018, October 16, 2018, October 18, 2018, and November 8, 2018 in order to provide interested citizens an opportunity to file or register any comments or objections, and to review evidence and hear testimony as presented to the Board on the proposed 2019 budget; and

WHEREAS, up to and including this date, said proposed budget has been open for inspection by the public and interested citizens, and the electors have been given the opportunity to file or register any objections to said proposed budget pursuant to C.R.S. 29-1-107; and

WHEREAS, Attachment A outlines the revenue, expenditure and fund balance details of the 2019 budget; and

WHEREAS, all expenditure changes made to the Preliminary Balanced Budget balance to revenues and available fund balances are incorporated in the Original Adopted Budget, as required by C.R.S. 29-1-103 (2); and

WHEREAS, the County Treasurer requests authorization to make transfers between the General Fund, Road and Bridge Fund, Human Services Fund, Community Investment Fund, Self Insurance Fund, Conservation Trust Fund and Household Hazardous Waste Fund from backup provided by the Financial Services Department to allocate money for these seven funds that have been budgeted in the County cost centers; and

WHEREAS, effective for the 2014 budget year and years thereafter, fifty percent (50%) of funds received through the Intergovernmental Service Agreement (IGSA) contract will be deposited into the unrestricted General Fund; and

WHEREAS, the elected offices and departments of El Paso County upon acceptance of the appropriation for their respective elected office and department budgets for 2019, will be required to follow all El Paso County Policy and Procedures as adopted by the Board of County Commissioners; and

WHEREAS, concerning contracts and purchases of goods and services approved under the authority of the Health Benefits Trust Board, such contracts and purchases shall comply with the Procurement Policies and Procedures Manual for solicitation, contract award and contract development and shall comply with all applicable laws and regulations arising under the Health Insurance Portability and Accountability Act of 1996 (HIPAA), provided that nothing in this Resolution shall revoke the authority previously granted by the Board of County Commissioners to the Health Benefits Trust Board to approve and enter into such contracts or purchases.

#### NOW, THEREFORE, BE IT RESOLVED THAT:

- A. All County departments, elected offices and spending agencies are prohibited from expending or obligating funds in excess of the total amount budgeted for each department, elected office or spending agency, and may be further subject to budget modification during fiscal year 2019 in order to comply with Colorado's constitutional spending and revenue limitation.
- B. All County departments, elected offices, and spending agencies shall follow all El Paso County Policies and Procedures as adopted by the Board of County Commissioners to include but not limited to the EPC Personnel Policies & Procedures Manual, the Procurement Policy Manual, all Financial Services Policies & Procedures, and any others adopted by the Board or procedures set in place by County Administration.
- C. All Board Approved Projects, major projects with total anticipated costs over \$100,000 and all grants are required to be tracked with project numbers or CSR numbers in the County's JD Edwards Financial Management System.
- D. Revenues in excess of expenditures as defined by the Taxpayer's Bill of Rights (TABOR) become reserves.
- E. Capital designated as replacements must be turned into Facilities Management or Information Technology as appropriate for disposal in accordance with County policy. Proceeds from the disposal of property will be revenue to the fund from which it was purchased.
- F. All agencies that receive funding from the County for services provided to the County and agencies that are in place because of County Government (i.e., 501(c) 3 organizations), upon written request, shall provide an annual audit to the Financial Services Department no later than April 30 of each year.

G. All approved changes as presented to the Board of County Commissioners have been incorporated into these budgeted figures.

BE IT FURTHER RESOLVED that it is the intent of the Board of County Commissioners that the County Treasurer, pursuant to C.R.S. 30-10-710, credit interest gained through the investment of County funds, unless otherwise restricted by bonding documents or statute to the General Fund with the following exceptions:

Household Hazardous Waste Fund Local Improvement District Funds Conservation Trust Fund

BE IT FURTHER RESOLVED that pursuant to Section 29-1-111, C.R.S., the following sums are hereby appropriated out of revenues now held or to be collected by the County Treasurer during 2019, including 2018 taxes payable in 2019 for the purposes of defraying all necessary expenditures and liabilities for El Paso County for the fiscal year 2019 as summarized in Attachment A, as set forth in said budget.

El Paso County Funds	Appropriated Amount		
001 General Unrestricted	\$142,241,768		
001 General Restricted	62,747,412		
002 Road and Bridge	26,327,003		
003 Road and Bridge Escrow	973,125		
004 Human Services	78,080,645		
006 Community Investment	15,763,778		
012 Self Insurance	45,619,966		
015 Conservation Trust	1,392,525		
019 School Trust Fund	100,000		
022 Household Hazardous Waste	1,133,581		
075 Falcon Vista LID	180,000		
Grand Total	\$374,559,803		

BE IT FURTHER RESOLVED that the County Treasurer requests authorization to make transfers between the General Fund, Road and Bridge Fund, Human Services Fund, Community Investment Fund, Self Insurance Fund, Conservation Trust Fund and Household Hazardous Waste Fund from backup provided by the Financial Services Department, Finance Division, to allocate money for these seven funds that have been budgeted in the County cost centers; and

BE IT FURTHER RESOLVED a copy of this Resolution shall be filed with the Colorado Department of Local Affairs, Division of Local Government.

DONE THIS 29th day of November, 2018, at Colorado Springs, Colorado.

BOARD OF COUNTY COMMISSIONERS EL PASO COUNTY, COLORADO

ATTEST:

Chaile D Broerman

By: All Herman

President

O700



Chuck Broerman 11/30/2018 11:18:35 AM Doc \$0.00 3 Rec \$0.00 Pages

RESOLUTION NO. 18-439



# THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF EL PASO, STATE OF COLORADO

RESOLUTION ESTABLISHING AND APPROVING CERTIFICATION OF EL PASO COUNTY'S MILL LEVY FOR THE 2018 PROPERTY TAXES PAYABLE IN 2019 AND ALLOCATING REVENUES FROM SUCH PROPERTY TAXES, THE SPECIFIC OWNERSHIP TAX, AND THE SALES AND USE TAX AMONG THE COUNTY'S VARIOUS FUNDS

WHEREAS, the El Paso County Assessor has certified the value of all taxable property in the County of El Paso for the year 2018 (for taxes to be collected in the year 2019) in the total amount of \$6,713,638,415; and

WHEREAS, the Board of County Commissioners, pursuant to a local tax policy adopted by Resolution 00-133, foregoes, as authorized under Article X, Section 20 of the Colorado Constitution, also known as the Taxpayer's Bill of Rights (TABOR), the collection of property tax revenues generated from business personal property by giving a credit to the business personal property accounts for the portion of the business personal property tax to which El Paso County would otherwise be entitled; and

WHEREAS, the Board of County Commissioners, pursuant to said Section 39-1-111, desires to establish the amount of property tax revenues to be collected from levies against the valuation of all taxable property located in El Paso County; and

WHEREAS, the Board of County Commissioners, in compliance with TABOR, establishes the amount of property tax revenues to be collected that will not exceed the maximum amount of property tax revenues the County is allowed to receive under Section 7 (c) of the TABOR amendment; and

WHEREAS, § 39-10-114, C.R.S. authorizes the County to recover revenues lost through abatements, said amounts to El Paso County being 0.103 mills in the amount of \$701,712; and

WHEREAS, the Board of County Commissioners has the discretion to allocate the levy of 7.965 mills plus 0.103 mills from abatements for a total of 8.068 mills among the various funds of the County, which funds for the year 2019 are the General Fund, the Road and Bridge Fund, and the Road and Bridge Escrow Fund; and

WHEREAS, in addition to revenues collected from the levy upon all such taxable property in the amount of \$54,165,635 the Board of County Commissioners desires to allocate to the various County funds those revenues anticipated to be collected by El Paso County from the Specific Ownership Tax, which revenues for the year 2019 are anticipated in the amount of \$7,459,220; and

WHEREAS, the Board of County Commissioners desires to allocate all Sales and Use Tax collected by the Clerk & Recorder and the Use Tax collected by the Regional Building Department for El Paso County to the General Fund; and

WHEREAS, the Board of County Commissioners desires to allocate all sales tax collected by the State of Colorado, Department of Revenue to the General Fund, Human Services Fund, Community Investment Fund and Self-Insurance Fund per the revenue budget; and

WHEREAS, pursuant to said Section 39-1-111, a copy of this certification shall be provided to the Colorado Division of Local Government.

NOW, THEREFORE, BE IT RESOLVED that the Board of County Commissioners of El Paso County, Colorado, hereby adopts the following for Fiscal Year 2019:

Section 1: There is hereby certified to the El Paso County Assessor a levy for the year 2018 payable in 2019 of 8.068 mills upon the total valuation of all taxable property located in El Paso County; and

Section 2: The abatement mill of 0.103 in the amount of \$701,712 shall be posted against collections for the General Fund; and

Section 3: The levy shall be certified to the El Paso County Assessor for the various funds of the County as follows:

General Fund	7.738
Road & Bridge and Escrow Fund	0.330

Total

Section 4: In the event that the tax levy produces more revenue than would be allowed under section 7 (c) of the TABOR amendment, any excess funds shall be segregated in a special account and shall not be appropriated or expended without voter approval.

8.068 mills

NOW, THEREFORE, BE IT FURTHER RESOLVED that the Board of County Commissioners of El Paso County, Colorado, hereby allocates to the various County funds those revenues anticipated to be collected by El Paso County from the Specific Ownership Tax:

 General Fund
 \$3,412,030

 Road & Bridge Fund
 \$4,047,190

Any collection of the Specific Ownership Tax above \$7,459,220 shall be placed in the General Fund.

NOW, THEREFORE, BE IT FURTHER RESOLVED that pursuant to Section 30-1-102, C.R.S., 2001, the County Treasurer is authorized to charge a fee of 1.5% against all property tax revenues collected for the County with the exception of the Road and Bridge Escrow Fund which is charged 1%.

NOW, THEREFORE, BE IT FURTHER RESOLVED pursuant to said Section 39-1-111, a copy of this certification shall be provided to the Colorado Division of Local Government.

DONE THIS 29th day of November, 2018, at Colorado Springs, Colorado.

D Broerma

BOARD OF COUNTY COMMISSIONERS OF EL PASO COUNTY, COLORADO

ATTEST:

Ву:\_\_\_\_

President/

Chuck Broerman 11/30/2018 11:18:35 AM Doc \$0.00 Rec \$0.00 Page

El Paso County, CO

RESOLUTION NO. 18-440

#### THE BOARD OF COUNTY COMMISSIONERS COUNTY OF EL PASO, STATE OF COLORADO

RESOLUTION TO AUTHORIZE THE COUNTY TREASURER TO MAKE TRANSFERS AS ANTICIPATED IN THE 2019 BUDGET ADOPTION

WHEREAS, the Board of County Commissioners adopts the annual budget pursuant to the Colorado Local Government Budget Law, Part 1, Article 1 of Section 29, C.R.S.; and

WHEREAS, included in the 2019 budget are planned transfers representing direct bills or use of one time funds between funds, including the General, Road and Bridge, Human Services, Community Investment, Self Insurance, Conservation Trust and Household Hazardous Waste; as well as supplemental appropriations from fund balance.

NOW, THEREFORE, BE IT RESOLVED that the County Treasurer is authorized to make such transfers between funds not to exceed the following amounts:

El Paso County Funds	Appropriated Amount
001 General Unrestricted	\$142,241,768
001 General Restricted	62,747,412
002 Road and Bridge	26,327,003
004 Human Services	78,080,645
006 Community Investment	15,763,778
012 Self Insurance	45,619,966
015 Conservation Trust	1,392,525
022 Household Hazardous Waste	1,133,581

NOW, THEREFORE, BE IT FURTHER RESOLVED that the County Treasurer is authorized to make transfers between funds, including the General, Road and Bridge, Human Services, Community Investment, Self Insurance, Conservation Trust and Household Hazardous Waste funds as budgeted and between any other funds as budget adjustments occur throughout the year with notification from Financial Services.

DONE THIS 29th day of November, 2018, at Colorado Springs, Colorado.

**BOARD OF COUNTY COMMISSIONERS** OF EL-RASO COUNTY, COLORADO